

# Department of State, Foreign Operations, and Related Programs: FY2026 Budget and Appropriations

August 12, 2025

Congressional Research Service

<https://crsreports.congress.gov>

R48624



**R48624**

August 12, 2025

**Emily M. McCabe**  
Specialist in Foreign  
Assistance and Foreign  
Policy

**Cory R. Gill**  
Analyst in Foreign Affairs

# Department of State, Foreign Operations, and Related Programs: FY2026 Budget and Appropriations

Congress typically considers 12 distinct appropriations measures on an annual basis to fund federal programs and activities. Since FY2008, one of these measures has been the Department of State, Foreign Operations, and Related Programs (SFOPS) appropriations bill, which has included funding for U.S. diplomatic activities; cultural exchanges; development, security, and humanitarian assistance; and participation in multilateral organizations, among other international activities. For FY2026, the Trump Administration is requesting \$31.52 billion in new budget authority for SFOPS accounts, while at the same time requesting the rescission and cancellation of \$22.30 billion of prior-year SFOPS funding.

The FY2026 request, not including rescissions, represents a 41.0% decrease from FY2025 total enacted SFOPS funding. When including the proposed rescissions and cancellations, the request represents a 79.3% decrease from FY2025 enacted funding. Consistent with previous budget requests and annual SFOPS appropriations measures, the budget request divides SFOPS into two main components:

- **Department of State and Related Agency.** These accounts, which traditionally have been provided in Title I of the SFOPS bill, primarily support Department of State diplomatic and security activities. The Trump Administration is proposing \$12.32 billion in new budget authority for Title I accounts in FY2026, a 28.1% decrease from total FY2025 enacted levels.
- **Foreign Operations and Related Programs.** These accounts, which have typically been provided in Titles II-VI of the SFOPS bill, have funded most foreign assistance activities. The FY2026 request includes a total of \$19.20 billion in new budget authority for these accounts, a 47.1% decrease from total FY2025 enacted levels.

On July 23, 2025, the House Appropriations Committee approved its FY2026 National Security, Department of State, and Related Programs (NSRP) appropriations measure, H.R. 4779 (comparable to prior years SFOPS bills, just with a different title). The bill would provide \$49.97 billion in new budget authority for NSRP accounts, or a net of \$46.41 billion when including rescissions of prior year budget authority. Not including rescissions, H.R. 4779 would represent a 6.5% decrease from FY2025 enacted levels and a 58.5% increase from the President's request for FY2026. When including rescissions of prior year funding and the Administration's proposed cancellation included in the FY2026 request, the House Appropriations Committee bill would represent a 4.3% increase from FY2025 total enacted funding and a 403.6% increase from the President's FY2026 proposal.

**Table A-1** provides an account-by-account comparison of the FY2026 request with FY2025 enacted funding levels. **Table A-2** offers a similar comparison focused specifically on the International Affairs budget (Function 150). Both appendices will be updated to reflect congressional action. **Figure A-1** depicts the typical International Affairs budget account structure.

This report tracks SFOPS budget requests and appropriations, comparing funding levels for accounts and purposes. It does not provide extensive analysis of international affairs policy issues. For in-depth analysis and contextual information on international affairs issues, consult the wide range of CRS reports on specific subjects, such as human rights, diplomatic security, and U.S. participation in the United Nations. For more information on SFOPS accounts, see CRS Report R40482, *Department of State, Foreign Operations, and Related Programs Appropriations: A Guide to Component Accounts*.

## Contents

Overview .....	1
Emergency Funds .....	2
Congressional Action .....	3
State Department Operations and Related Agency Funding .....	4
Title I: Department of State and Related Agency .....	4
Foreign Operations Funding .....	8
Title II: U.S. Agency for International Development .....	8
Title III: Bilateral Economic Assistance .....	9
Title IV: International Security Assistance .....	13
Title V: Multilateral Assistance .....	14
Title VI: Export and Investment Assistance .....	14
Outlook .....	15

## Figures

Figure 1. SFOPS Funding: FY2017-FY2026 Request .....	3
Figure 2. FY2026 SFOPS Title I Request, by Funding Priority .....	5
Figure 3. Embassy Security, Construction, and Maintenance Available Funding: FY2024- FY2026 Request .....	6
Figure 4. Non-Health Development and Transition Assistance Accounts: FY2025-FY2026 .....	10
Figure 5. Humanitarian Assistance Accounts: FY2025-FY2026 .....	11
Figure 6. Security Assistance Accounts: FY2025-FY2026 .....	13
 Figure A-1. International Affairs Budget Components .....	22

## Tables

Table 1. SFOPS/NSRP Status Table, FY2026 .....	4
Table 2. Diplomatic Security and Embassy Construction Funding: FY2025-FY2026 .....	6
Table 3. U.S. Payments of Assessments to International Organizations and Peacekeeping Missions Funding, FY2025-FY2026 .....	8
Table 4. Global Health Programs Subaccounts: FY2025-FY2026 .....	11
 Table A-1. Department of State, Foreign Operations, and Related Programs Appropriations: FY2025-FY2026 .....	17
Table A-2. International Affairs Budget: FY2025-FY2026 .....	21

## **Appendixes**

Appendix. Supplementary Tables and Figures .....	16
--	----

## **Contacts**

Author Information.....	22
-------------------------	----

## Overview

Annual Department of State, Foreign Operations, and Related Programs (SFOPS) appropriations historically have supported a range of U.S. activities around the world.<sup>1</sup> These include the operation of U.S. embassies, diplomatic activities, foreign assistance, U.S. participation in multilateral organizations, and U.S. export promotion activities, among others. The SFOPS appropriation closely aligns with the International Affairs budget function (150), which typically represents about 1% of the annual federal budget.<sup>2</sup>

For FY2026, the Trump Administration is requesting \$31.52 billion in new budget authority for SFOPS appropriations accounts. At the same time, the Administration proposed \$22.30 billion in rescissions and cancellations of previously appropriated funds, including \$20 billion of “State and USAID” funding from unspecified accounts. The request, not including proposed rescissions and cancellations, represents a 41.0% decrease from total enacted SFOPS appropriations for FY2025 (Division F of P.L. 118-47, continued in P.L. 119-4, and including rescissions enacted in P.L. 119-28). When including proposed rescissions and cancellations, the request represents a 79.3% decrease from total enacted SFOPS appropriations for FY2025.

---

<sup>1</sup> In the current 119<sup>th</sup> Congress, the House Appropriations Committee has renamed the former SFOPS subcommittee to be the National Security, Department of State, and Related Programs (NSRP) subcommittee.

<sup>2</sup> The SFOPS appropriation aligns closely but not exactly with the International Affairs budget (Function 150). The primary differences are that international food aid programs are part of Function 150 but funded through the Agriculture appropriation, and that SFOPS includes funding for international commissions that are part of the Function 300 budget (Natural Resources and Environment). The historical tables accompanying the President’s budget request do not include estimates for FY2026 budget authority.

### Proposals for “Rescissions” and “Cancellations” in the FY2026 Budget Request<sup>3</sup>

As part of its FY2026 SFOPS request, the Trump Administration is proposing a total of \$22.30 billion in rescissions and cancellations of prior-year SFOPS funds. The proposal raises some questions that may be of interest to Members as they debate FY2026 SFOPS/NSRP legislation, including the following:

- For most of the proposed \$22.30 billion in rescissions and cancellations, the Administration does not specify from which appropriations accounts the proposed rescissions and cancellations are requested. Members may seek additional information directly from the Administration, or may look to appropriations accounts with large amounts of unobligated balances as potential targets for such rescissions and cancellations.
- The Administration’s FY2026 Congressional Budget Justification (CBJ) was prepared prior to passage of P.L. 119-28, the Rescissions Act of 2025, which rescinded \$7.67 billion in FY2025 and \$236.3 million in FY2024 SFOPS unobligated balances. The Administration has not made clear how, if at all, the proposed rescissions and cancellations in the FY2026 request relate to those enacted in P.L. 119-28.
- It is not clear in all instances how, if at all, the Administration is considering the proposed rescissions as distinct from the proposed cancellations. According to the Office of Management and Budget, the two terms hold different meanings, despite having the same effect in that both reduce existing unobligated balances. Congress, however, typically refers to the reductions in budget authority that it enacts as “rescissions.”<sup>4</sup> Members may be interested to learn how the Administration is considering the two categories as distinct from one another, if at all.

## Emergency Funds

Over the past decade, Congress has annually appropriated funding designated as “emergency” that is not bound by preestablished budget caps. Some of this emergency funding was designated for Overseas Contingency Operations (OCO).<sup>5</sup> Congress has directed such funding for a range of activities, including those considered in the regular budget cycle as well as those responding to unanticipated global crises. Funds have been provided through annual appropriations bills and off-cycle supplemental measures. For FY2024, for example, Congress enacted emergency funding for SFOPS accounts in both the regular appropriation (Division F of P.L. 118-47) and an

<sup>3</sup> Though rescissions and cancellations are generally of funds appropriated in prior fiscal years, Administrations and Congresses have often included them in their calculations for the amounts appropriated in the legislation in which they are included. For the purposes of this report, CRS has provided comparisons of the Administration’s top-line proposal with and without the proposed rescissions. Analysis at the Title- and Account-levels, however, does not include the proposed rescissions unless indicated.

<sup>4</sup> According to Office of Management and Budget (OMB), *Preparation, Submission, and Execution of the Budget*, OMB Circular A-11, July 2024

**Rescission** means a proposal by the President to reduce budgetary resources (new budget authority or unobligated balances of budget authority) pursuant to the requirements of Title X of the Congressional Budget and Impoundment Control Act of 1974 [ICA]. Resources that are proposed by the President for rescission may be withheld from obligation for 45 calendar days of continuous session of the Congress ... pending congressional action on the proposal.

**Cancellation** means a proposal by the President to reduce budget resources (new budget authority or unobligated balances of budget authority) that is not subject to the requirements of Title X of the [ICA]. Resources that are proposed by the President for cancellation cannot be withheld from obligation pending congressional action on the proposal.

Circular A-11 was last amended by the Biden Administration and may be amended by the Trump Administration (the OMB Circulars portion of the website does not currently host a copy of the Circular A-11).

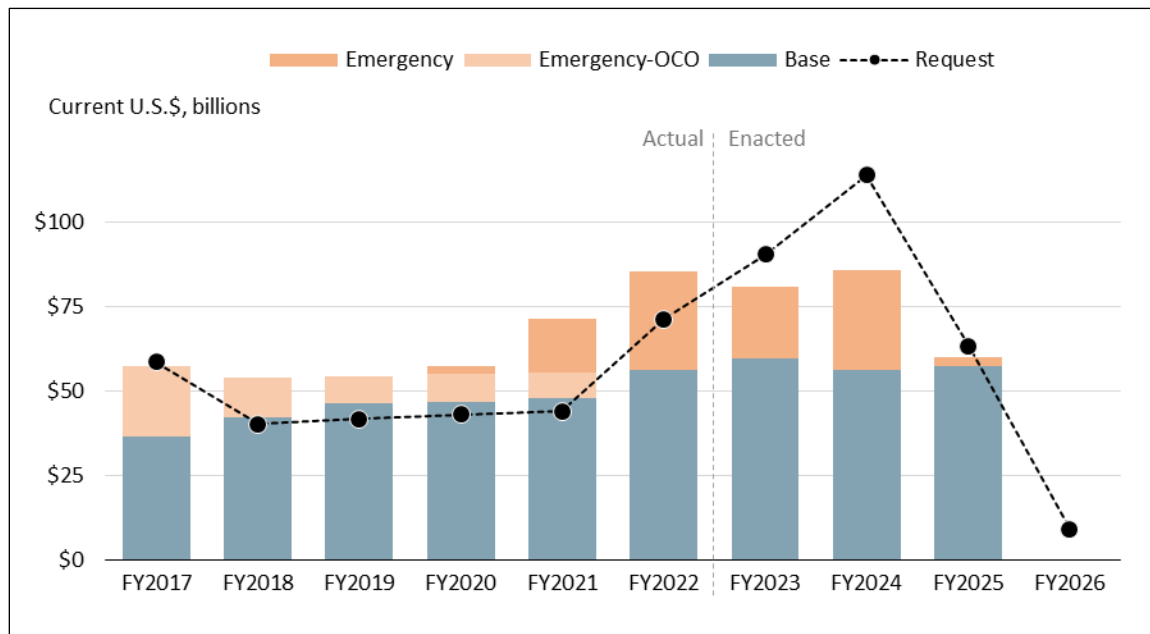
For more on the Budget and Impoundment Control Act of 1974 and Congress’s consideration of rescissions, see CRS Report R48432, *The Impoundment Control Act of 1974: Background and Congressional Consideration of Rescissions*, by James V. Saturno.

<sup>5</sup> Congress appropriated OCO funding for foreign affairs agencies through SFOPS between FY2012 and FY2021. For more on such funds, see CRS In Focus IF10143, *Foreign Affairs Overseas Contingency Operations (OCO) Funding: Background and Current Status*.

emergency supplemental measure (Divisions A, B, and C of P.L. 118-50). The emergency supplemental funding was primarily to support Israel, Ukraine, and activities in the Indo-Pacific. Emergency-designated funding for SFOPS accounts has fluctuated from year to year, at times accounting for a large portion of total annual SFOPS appropriations (**Figure 1**). Since FY2017, the years for which emergency funding accounted for the highest percentage of total SFOPS funding are FY2017 (36.1%), FY2022 (34.2%), and FY2024 (34.2%).

The Trump Administration has not included emergency funds in its SFOPS request for FY2026.

**Figure 1. SFOPS Funding: FY2017-FY2026 Request**



**Sources:** Prepared by CRS using annual Department of State, Foreign Operations, and Related Programs Congressional Budget Justifications (CBJs); P.L. 117-180; P.L. 117-328; P.L. 118-47; P.L. 118-50; P.L. 119-4; P.L. 119-28.

**Notes:** Actual = actual obligation totals as reported in the CBJs. Enacted = the amount appropriated in regular and supplemental SFOPS measures. Topline levels are net of rescissions and cancellations.

## Congressional Action

At the start of the 119<sup>th</sup> Congress, the House Appropriations Committee renamed the former SFOPS subcommittee to be the National Security, Department of State, and Related Programs (NSRP) subcommittee. The Senate Appropriations Committee has maintained the name of its SFOPS subcommittee.

**Table I. SFOPS/NSRP Status Table, FY2026**

302(b) Allocations		Committee Approval		Floor Action		Conference/ Agreement		Final
House	Senate	House	Senate	House	Senate	House	Senate	
			07/23/25					
			H.R. 4779					
			H.Rept. 119-217					

**Source:** For more on appropriations status, see CRS Appropriations Status Table, *Appropriations Status Table: FY1999 to Present*.

**Notes:** 302(b) Allocations refer to the House and Senate Appropriations Committees' allocation of spending authority to their respective subcommittees pursuant to Section 302(b) of the Congressional Budget Act of 1974. For more on 302(b) allocations, see CRS Report R47388, *Enforceable Spending Allocations in the Congressional Budget Process: 302(a)s and 302(b)s*.

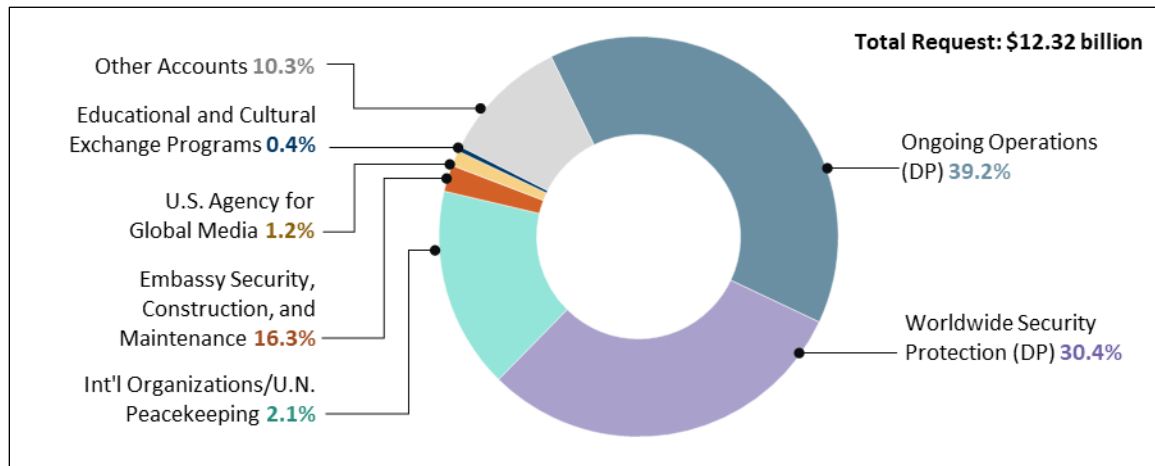
**House Legislation.** On July 23, 2025, the House Appropriations Committee approved its FY2026 National Security, Department of State, and Related Programs (NSRP) appropriations measure, H.R. 4779. The bill would provide \$49.97 billion in new budget authority for NSRP accounts—\$15.12 billion for Department of State and Related Agencies accounts and \$34.84 billion for Foreign Operations. When including rescissions of prior year funding, the measure would provide a total of \$46.41 billion for NSRP accounts. Not including rescissions, H.R. 4779 would represent a 6.5% decrease from FY2025 enacted levels and a 58.5% increase from the President's request for FY2026. When including rescissions of prior year funding and the cancellation of funds proposed in the Administration's FY2026 request, H.R. 4779 would represent a 4.3% increase from FY2025 total enacted funding and a 403.6% increase from the President's FY2026 proposal.

## State Department Operations and Related Agency Funding

### Title I: Department of State and Related Agency

The Department of State and Related Agency title has traditionally funded the State Department's internal operations and many nonforeign assistance programs, including most Foreign Service and Civil Service personnel salaries, diplomatic security and embassy construction, U.S. assessed contributions (membership dues) to international organizations and international peacekeeping missions, and public diplomacy and cultural exchanges. Congress has funded the operations and programs of the U.S. Agency for Global Media (USAGM), an independent federal agency supervising civilian U.S. government-funded international broadcasting to foreign publics, under the "Related Agency" heading of this title. The Trump Administration's FY2026 request for the Title I accounts totals \$12.32 billion, or 28.1% less than the \$17.13 billion Congress provided for these accounts in FY2025 (including emergency funding). **Figure 2** provides additional detail regarding the Trump Administration's Title I funding priorities. For a full listing of the Title I accounts and recent proposed and actual funding levels, see **Table A-1**.



**Figure 2. FY2026 SFOPS Title I Request, by Funding Priority**

**Source:** State Department, *FY2026 Congressional Budget Justification, Department of State, Foreign Operations, and Related Programs*.

**Notes:** “Ongoing Operations” funds the operating budgets of most of the State Department’s regional, functional, and managerial bureaus; diplomatic engagement to advance U.S. national security and foreign policy interests on matters including sanctions enforcement and arms control; public diplomacy programs; and salaries of many of the State Department’s Foreign and Civil Service personnel. It encompasses the Human Resources (excluding Worldwide Security Protection, or WSP, American Salaries), Overseas Programs, and Diplomatic Policy & Support funding allocations under the Diplomatic Programs account, along with a small share of the Security Programs allocation. It is distinct from the WSP funding category, which is described in the following subsection.

**House Legislation.** H.R. 4779 would provide \$15.13 billion for Title I appropriations accounts. This level would represent an 11.7% decrease from FY2025 enacted levels and is 22.8% higher than the Administration’s FY2026 proposal.

### *Diplomatic Security and Embassy Construction*

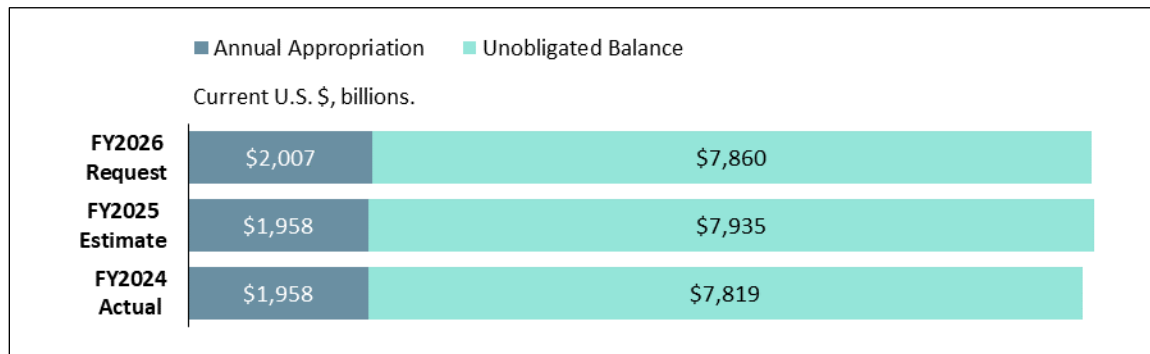
The Worldwide Security Protection (WSP) allocation within the Diplomatic Programs (DP) account and the Embassy Security, Construction, and Maintenance (ESCM) account also are known as the SFOPS “diplomatic security accounts.” WSP is the primary operating appropriation for the Bureau of Diplomatic Security (DS), which is the State Department’s federal law enforcement and security arm responsible for protecting overseas diplomatic posts, residences, and domestic offices, among other duties.<sup>6</sup> WSP also funds several other bureaus with security-related functions, including the Bureau of Diplomatic Technology (DT) and the Bureau of Medical Services (MED). ESCM is the primary operating appropriation for the Bureau of Overseas Buildings Operations (OBO). OBO is responsible for the “planning, acquisition, design, construction, operations, maintenance, and disposal of U.S. governmental diplomatic and consular property overseas.”<sup>7</sup> Congress has long provided budget authority for both WSP and ESCM on either a multiyear or no-year basis. Such action allows the State Department to retain unobligated funds for several years after the fiscal year for which they were appropriated or, in the case of no-year appropriations, indefinitely. Therefore, the annual appropriations Congress

<sup>6</sup> State Department, “About Us – Bureau of Diplomatic Security,” <https://www.state.gov/about-us-bureau-of-diplomatic-security/>.

<sup>7</sup> State Department, “Bureau of Overseas Buildings Operations,” <https://www.state.gov/bureaus-offices/bureau-of-overseas-buildings-operations/>.

provides for WSP and ESCM constitute only a share of all available funding for these accounts at any point in time (**Figure 3**).

**Figure 3. Embassy Security, Construction, and Maintenance Available Funding: FY2024-FY2026 Request**



**Sources:** State Department, *FY2026 Congressional Budget Justification*, Department of State, Foreign Operations, and Related Programs.

The Trump Administration’s FY2026 request includes a combined \$5.74 billion for the diplomatic security accounts (**Table 2**), 0.5% less than the funding Congress provided for the accounts in FY2025. For WSP, the Administration’s request reflects “cost containment” related to DS operations in Iraq (for which the Administration is requesting \$613.1 million for FY2026, or 11.8% less than the estimated \$694.8 million for DS expenses in Iraq in FY2025); DT’s programs to protect the State Department’s information technology enterprise from “insider threats, data breaches, and compliance violations” and to ensure State Department compliance with the Federal Information Security Management Act (FISMA); and MED’s work “to train, equip, and deploy medical providers to support security, protective, and response operations” when U.S. diplomatic personnel abroad are affected by natural or manmade disasters.<sup>8</sup> For ESCM, the request includes \$1.12 billion in funding for the Capital Security Cost Sharing (CSCS) and Maintenance Cost Sharing (MCS) Programs, which fund the planning, design, construction, and maintenance of U.S. overseas posts. When accounting for further contributions from consular fees and other agencies with personnel assigned to U.S. embassies and other overseas posts, the Administration’s total request for these programs is \$2.21 billion.<sup>9</sup>

**Table 2. Diplomatic Security and Embassy Construction Funding: FY2025-FY2026**

(In millions of current U.S. dollars; includes emergency funds)

Account	FY2025 Enacted	FY2026 Request	% Change FY2025 Enacted to FY2026 Request	FY2026 House
Worldwide Security Protection	3,813.71	3,737.66	-2.0%	3,758.84
Embassy Security, Construction & Maintenance	1,957.82	2,006.69	+2.5%	2,012.69
<b>Total</b>	<b>5,771.53</b>	<b>5,744.35</b>	<b>-0.5%</b>	<b>5,771.53</b>

<sup>8</sup> State Department, *FY2026 Congressional Budget Justification*, pp. 48-51, <https://www.state.gov/wp-content/uploads/2025/05/FY-2026-State-CBJ-.pdf>.

<sup>9</sup> State Department, *FY2026 Congressional Budget Justification*, pp. 69-70.

**Sources:** P.L. 118-47; P.L. 119-4; State Department, *FY2026 Congressional Budget Justification*, Department of State, Foreign Operations, and Related Programs; H.R. 4779.

**Notes:** Figures exclude rescissions.

**House Legislation.** H.R. 4779 would provide \$5.77 billion for the diplomatic security accounts, level with enacted FY2025 funding and 0.5% higher than the Administration’s proposal. The bill does not include language specifically addressing the Administration’s WSP funding priorities in Iraq. The committee report accompanying the bill notes that it would provide \$1.12 billion in ESCM funding for the CSCS and MCS programs, which equals the Administration’s request.<sup>10</sup>

### *Assessed Contributions to International Organizations and Peacekeeping Missions<sup>11</sup>*

The Contributions to International Organizations (CIO) account traditionally has funded the United States’ payments of its annual assessed contributions (membership dues) to over 40 international organizations (IOs). These include the United Nations (UN), UN specialized agencies (such as the Food and Agriculture Organization and World Health Organization), and regional entities (such as NATO). Separately, the United States has paid its assessed contributions to UN peacekeeping missions through the Contributions for International Peacekeeping Activities (CIPA) account. The United States also has provided additional funding to IOs through various SFOPS humanitarian and multilateral assistance accounts.<sup>12</sup>

The Trump Administration’s combined FY2026 budget proposal for CIO and CIPA is \$263.8 million. The request, which would eliminate funding for the UN regular budget and UN peacekeeping, represents an 89.2% decrease from combined CIO and CIPA funding of \$2.45 billion in FY2025. For CIO, the Administration requested \$263.8 million, 80.8% less than the FY2025 funding level of \$1.37 billion.<sup>13</sup> The request would eliminate funding for the CIPA account; for FY2025, Congress enacted \$1.08 billion for CIPA (**Table 3**).<sup>14</sup>

The Administration’s request states that any additional funding for IOs would depend on the outcome of the Administration’s review of U.S. participation in and funding of IOs under Executive Order (E.O.) 14199.<sup>15</sup> The request also notes that if the President chooses, additional funding could be transferred to CIO and CIPA from the proposed America First Opportunity Fund (AIOF; see “Non-Health Development & Transition Assistance” for more information).<sup>16</sup>

<sup>10</sup> H.Rept. 119-217, p. 18.

<sup>11</sup> Luisa Blanchfield, CRS Specialist in International Relations, authored this section.

<sup>12</sup> Other SFOPS accounts that have historically provided funding to UN entities include, but are not limited to, International Organizations and Programs, International Disaster Assistance, and Migration and Refugee Assistance. For more information, see CRS In Focus IF10354, *United Nations Issues: U.S. Funding to the U.N. System*.

<sup>13</sup> The CIO request includes \$150.81 million for UN and UN-affiliated bodies, \$94.91 million for regional organizations, and \$18.08 million for other IOs. This includes funding for the International Atomic Energy Agency (\$115.9 million), NATO (\$94.1 million), and the International Civil Aviation Organization (\$19.8 million).

<sup>14</sup> State Department, *FY2026 Congressional Budget Justification*, pp. 87-93.

<sup>15</sup> E.O. 14199 of February 4, 2025, “Withdrawing the United States from and Ending Funding to Certain United Nations Organizations and Reviewing United States Support to All International Organizations,” 90 *Federal Register* 9275.

<sup>16</sup> State Department, *FY2026 Congressional Budget Justification*, pp. 87-93.

**Table 3. U.S. Payments of Assessments to International Organizations and Peacekeeping Missions Funding, FY2025-FY2026**

(In millions of current U.S. dollars)

Account	FY2025 Enacted	FY2026 Request	% Change FY2025 Enacted to FY2026 Request	FY2026 House
Contributions to International Organizations	1,374.61	263.80	-80.8%	310.20
Contributions for International Peacekeeping Activities	1,076.24	0	-100.0%	562.32
<b>Total</b>	<b>2,450.85</b>	<b>263.80</b>	<b>-89.2%</b>	<b>872.52</b>

**Sources:** P.L. 118-47; P.L. 119-4; P.L. 119-28; State Department, *FY2026 Congressional Budget Justification, Department of State, Foreign Operations, and Related Programs*; H.R. 4779.

**Notes:** Percentage changes may differ from numbers included in this table due to rounding.

**House Legislation.** H.R. 4779 would provide a combined total of \$872.5 million for CIO and CIPA for FY2026, representing a 64.4% decrease from the FY2025 enacted total. The level is 230.7% higher than the Administration’s proposal.

## Foreign Operations Funding

### Title II: U.S. Agency for International Development

Title II traditionally has provided funding for USAID’s administrative accounts, including the Operating Expenses (OE), Capital Investment Fund, and Office of Inspector General (OIG) accounts.<sup>17</sup> For FY2026, the Trump Administration is not requesting funds for these three accounts, consistent with its effort to transition “select USAID functions to the Department [of State] and to phase out others.”<sup>18</sup> Funds to aid in the transition are requested elsewhere in the budget proposal, including \$358.4 million in DP funding for “the Department’s integration of certain foreign assistance functions and activities previously covered by USAID,”<sup>19</sup> and \$49.7 million in State Department Capital Investment Fund monies to “integrate and sustain USAID’s enterprise data systems ... into the Department,”<sup>20</sup> among others.

**House Legislation.** H.R. 4779 would provide \$112.0 million for Title II in an Operating Expenses account; in line with the President’s request, the bill would not provide funding for the Capital Investment Fund or the Office of Inspector General. In total, funding for Title II that H.R. 4779 would provide would be a decrease of 94.2% from total enacted Title II appropriations for FY2025.

<sup>17</sup> For more on USAID, see CRS In Focus IF10261, *U.S. Agency for International Development: An Overview*, by Emily M. McCabe.

<sup>18</sup> State Department, *FY2026 Congressional Budget Justification*, p. 18.

<sup>19</sup> State Department, *FY2026 Congressional Budget Justification*, p. 42.

<sup>20</sup> State Department, *FY2026 Congressional Budget Justification*, p. 61.

## Title III: Bilateral Economic Assistance<sup>21</sup>

The bilateral economic assistance title typically provides funding for bilateral foreign assistance programs (excluding security assistance), four independent agencies, and select Department of the Treasury international programs. For FY2026, the Administration is requesting \$11.39 billion in new budget authority for Title III accounts, a 49.5% reduction from FY2025 enacted levels. Title III accounts are explored in greater detail below.

**House Legislation.** H.R. 4779 would provide \$23.64 billion for Title III accounts, a 4.7% increase from FY2025 Title III enacted levels and 107.5% higher than the Administration's FY2026 proposal.

### *Non-Health Development & Transition Assistance*

Title III typically has funded six non-health development and transition assistance accounts. These include Development Assistance (DA), Transition Initiatives (TI), Complex Crises Fund (CCF), Democracy Fund (DF), Economic Support Fund (ESF), and Assistance for Europe, Eurasia, and Central Asia (AEECA). Collectively, these accounts have provided funding for programs across sectors such as democracy and governance, agriculture and food security, basic and higher education, and energy and the environment, among others. For FY2026, the Trump Administration seeks to eliminate all six accounts and instead program some non-health development funds through one new appropriations account (**Figure 4**). According to the request, the Administration proposes the following:

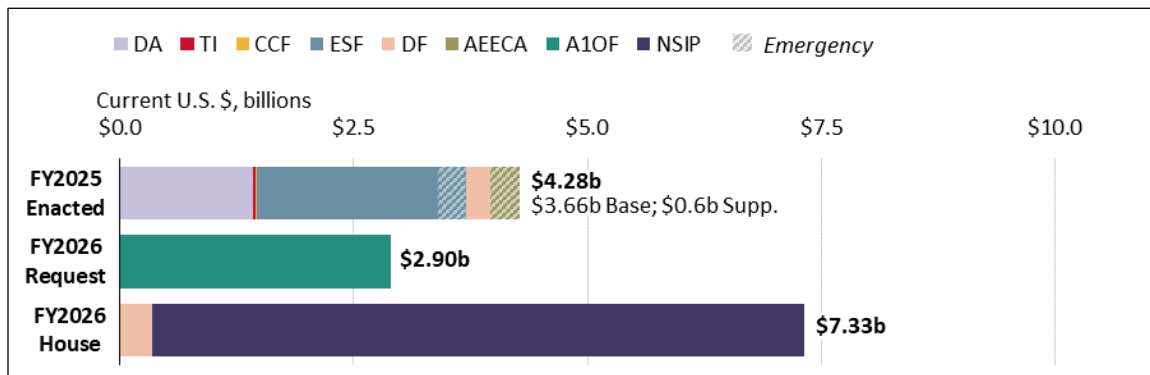
- Establishing an America First Opportunity Fund (AIOF) that would replace DA, DF, ESF, and AEECA. AIOF would seek to “streamline accounts and ensure the most effective use of foreign assistance funding.”<sup>22</sup> The \$2.9 billion request for AIOF would represent a 31.7% reduction from the combined FY2025 appropriations for the four accounts.
- Eliminating CCF and “[redirecting] crisis funding to the [International Humanitarian Assistance (IHA)] and [Emergency Refugee and Migration (ERMA)] accounts.”<sup>23</sup>
- Eliminating TI based on the premise that “it often results in further destabilization and funds a wasteful tangle of non-governmental organizations (NGOs) and partisan cutouts pushing a leftist agenda around the world.”<sup>24</sup>

<sup>21</sup> The Congressional Budget Justification (CBJ) lists Bilateral Economic Assistance as Title II because it proposes eliminating funding for the three accounts that have traditionally been funded under Title II.

<sup>22</sup> State Department, *FY2026 Congressional Budget Justification*, p. 122.

<sup>23</sup> State Department, *FY2026 Congressional Budget Justification*, p. 123.

<sup>24</sup> State Department, *FY2026 Congressional Budget Justification*, p. 123.

**Figure 4. Non-Health Development and Transition Assistance Accounts:  
FY2025-FY2026**

**Sources:** P.L. 118-47; P.L. 119-4; P.L. 119-28; State Department, *FY2026 Congressional Budget Justification, Department of State, Foreign Operations, and Related Programs*; H.R. 4779.

**Notes:** DA = Development Assistance; TI = Transition Initiatives; CCF = Complex Crises Fund; ESF = Economic Support Fund; DF = Democracy Fund; AEECA = Assistance for Europe, Eurasia, and Central Asia; AIOF = America First Opportunity Fund; NSIP = National Security Investment Programs.

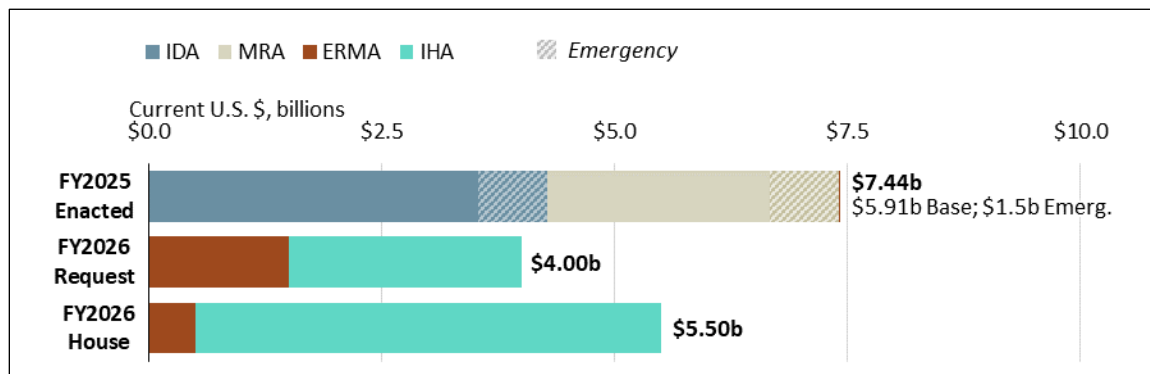
**House Legislation.** H.R. 4779 would provide \$7.33 billion for two non-health development accounts: a new National Security Investment Programs (NSIP) account and the existing DF. This total would represent a 71.4% increase from FY2025 enacted levels and is 152.8% higher than the Administration's FY2026 proposal. The new NSIP account would carry the authorities of the prior DA, ESF, and AEECA appropriations accounts. Of the \$6.98 billion the bill would appropriate to NSIP, the measure would direct that \$750.0 million be made available to the AIOF, which the bill would establish in the General Provisions (Title VII). In line with the President's FY2026 request, the NSRP bill would not provide funds for CCF or TI.

### *Humanitarian Assistance*

Title III has traditionally included three global humanitarian assistance accounts: International Disaster Assistance (IDA), Migration and Refugee Assistance (MRA), and ERMA. The Trump Administration proposes eliminating funding for IDA and MRA and, in their place, establishing an International Humanitarian Assistance account that would carry the same authorities underlying IDA and MRA. Under the request, IHA would receive \$2.5 billion, representing a 66.3% decrease from total combined IDA and MRA appropriations for FY2025. The Administration also proposes \$1.50 billion for ERMA, a 1,500,000.0% increase from FY2025 ERMA appropriations. According to the Administration, the significant increase for ERMA would "respond to unexpected urgent refugee and migration crises when in the national interest," and "may be used to support efforts aimed at curbing illegal migration by facilitating the voluntary return of migrants from the United States to their country of origin or legal status."<sup>25</sup> In sum, the proposed total for humanitarian assistance is 46.0% less than FY2025 enacted levels (**Figure 5**).

<sup>25</sup> State Department, *FY2026 Congressional Budget Justification*, p. 129. MRA's authorization language specifies that appropriations are authorized for contributions to the activities of certain international organizations, such as the International Organization for Migration and the International Committee of the Red Cross, as well as for "assistance to or on behalf of refugees who are outside the United States." (22 U.S.C. §2601(b)). ERMA's authorization is broader in scope, allowing for assistance to be furnished "whenever the President determines it to be important to the national interest ... for the purpose of meeting unexpected urgent refugee and migration needs" (22 U.S.C. §2601(c)).



**Figure 5. Humanitarian Assistance Accounts: FY2025-FY2026**

**Sources:** P.L. 118-47; P.L. 119-4; P.L. 119-28; State Department, *FY2026 Congressional Budget Justification*, Department of State, Foreign Operations, and Related Programs; H.R. 4779.

**House Legislation.** H.R. 4779 would provide \$5.50 billion for two global humanitarian accounts: \$5.00 billion for IHA and \$500.0 million for ERMA. The total amount for the global humanitarian assistance accounts would be 25.8% less than FY2025 enacted appropriations and 37.5% higher than the President’s proposal. The IHA account would carry the authorities of the former IDA and MRA accounts and “shall be prioritized to reach those most in need of relief and rehabilitation because of natural and manmade disasters.”<sup>26</sup> Consistent with the President’s request, the report accompanying the measure would allow for appropriated ERMA funds to be used to “[facilitate] the voluntary return of migrants from the United States to their country of origin.”<sup>27</sup>

### Global Health Programs

For FY2026, the Trump Administration proposes \$3.80 billion for Global Health Programs (GHP), a 60.2% decrease from FY2025 enacted levels. The request also proposes that all GHP funding be managed by the State Department; in prior years Congress has directed a portion of the GHP appropriation to be allocated directly to USAID. Administrations and Congresses typically have subdivided GHP into subaccounts, as shown in **Table 4**. The request would reduce funding for every subaccount relative to FY2025 enacted levels and provide no funding for nutrition, vulnerable children, and reproductive health/family planning programs.

**Table 4. Global Health Programs Subaccounts: FY2025-FY2026**

(In millions of current U.S. dollars)

	FY2025 Enacted	FY2026 Request	% Change FY2025 Enacted to FY2026 Request	FY2026 House
HIV/AIDS	4,725.0	2,910.0	-38.4%	4,725.0
of which State	4,395.0	2,910.0	-33.8%	4,725.0
of which USAID	330.0	—	-100.0%	—
Global Fund	1,650.0	—	-100.0%	1,500.0

<sup>26</sup> H.R. 4779, p. 27.

<sup>27</sup> H.Rept. 119-217, p. 39.

	FY2025 Enacted	FY2026 Request	% Change FY2025 Enacted to FY2026 Request	FY2026 House
Tuberculosis	394.5	178.0	-54.9%	394.5
Malaria	795.0	424.0	-46.7%	800.0
Maternal and Child Health	915.0	85.0 <sup>a</sup>	-90.7%	915.0
Nutrition	165.0	—	-100.0%	472.5 <sup>b</sup>
Vulnerable Children	31.5	—	-100.0%	32.5
Family Planning/Reproductive Health	524.0	—	-100.0%	461.0 <sup>c</sup>
Other Public Health Threats <sup>d</sup>	130.5	—	-100.0%	114.5
Global Health Security	700.0	200.0	-71.4%	—
Rescission <sup>e</sup>	-500.0	—	n.a.	—
<b>Total, GHP</b>	<b>9,530.5</b>	<b>3,797.0</b>	<b>-62.1%</b>	<b>9,518.71<sup>f</sup></b>

**Sources:** P.L. 118-47; P.L. 119-4; P.L. 119-28; State Department, *FY2026 Congressional Budget Justification, Department of State, Foreign Operations, and Related Programs*; H.R. 4779.

- a. The requested \$85.0 million for Maternal and Child Health would be specifically for polio.
- b. Includes \$172.5 million directed for Nutrition as well as \$300.0 million for “American-made [ready-to-use therapeutic food].” See H.Rept. 119-217, pp. 34-36.
- c. The measure would set \$461.0 million as a ceiling on funding for reproductive health and voluntary family planning programs funded by the act.
- d. Includes funding for Neglected Tropical Diseases (NTDs).
- e. The rescission enacted in P.L. 119-28 does not indicate from which subaccounts unobligated balances may be rescinded.
- f. Subaccount allocations provided in H.Rept. 119-217 do not sum to the total.

**House Legislation.** H.R. 4779 would provide a total of \$9.52 billion for GHP. That level would represent a 0.1% decrease from FY2025 enacted levels and is 150.7% higher than the Administration’s proposal. The bill would maintain or increase funding relative to FY2025 enacted levels for most subaccounts, while reducing funds for Family Planning/Reproductive Health and “Other Public Health Threats,” and providing no funds for Global Health Security.

### *Independent Agencies and Treasury Programs*

The Trump Administration proposes a total of \$670.5 million in new budget authority for the four SFOPS-funded independent agencies, a 52.2% reduction from FY2025 enacted levels. Under the request, the Peace Corps would see level funding for FY2026 when compared with FY2025, and the Millennium Challenge Corporation (MCC) would see a 75.9% reduction. Separately, the request proposes a cancellation of \$1.22 billion in prior year MCC unobligated balances from programs that the Administration asserts “are no longer aligned” with its priorities.<sup>28</sup> The requests for the Inter-American Foundation (IAF) and U.S. African Development Foundation (USADF)—\$10.0 million and \$6.0 million, respectively—would be for close-out costs. Such a request is

<sup>28</sup> State Department, *FY2026 Congressional Budget Justification*, p. 131. The justification does not provide specifics on which programs are considered to no longer align with Administration priorities.



consistent with E.O. 14217 of February 19, 2025, eliminating the “non-statutory components and functions” of IAF and USADF, among other federal agencies.<sup>29</sup>

Compared with FY2025 enacted levels, the Administration proposes reductions for all three Department of the Treasury International Programs. The Administration seeks \$30.0 million for International Affairs Technical Assistance, a 21.1% reduction from FY2025 enacted levels. It does not propose funding for Treasury Debt Restructuring or for Tropical Forest and Coral Reef Conservation, which received \$10.0 million and \$15.0 million, respectively, in new budget authority for FY2025.

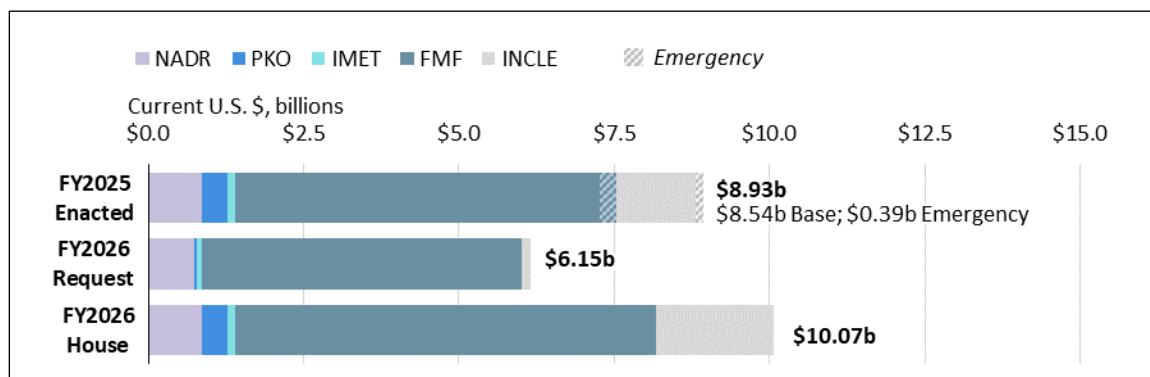
**House Legislation.** H.R. 4779 would provide a combined \$1.36 billion for the four independent agencies, a 3.3% decrease from FY2025 enacted levels and 102.3% higher than the President’s request. The greatest deviation from the President’s request is with funding for MCC, which would receive \$930.0 million in the bill, 315.2% more than what was proposed; the bill would meet the President’s request for IAF and USADF. It also would decrease by 4.6% funding for the Peace Corps when compared to both the FY2025 enacted level and the President’s request for FY2026.

H.R. 4779 also would meet the President’s proposal for the Department of Treasury International Programs by providing \$30.0 million for the International Affairs Technical Assistance account.

## Title IV: International Security Assistance<sup>30</sup>

Title IV provides funding for five security assistance accounts: International Narcotics Control and Law Enforcement (INCLE); Nonproliferation, Anti-terrorism, Demining and Related Programs (NADR); Peacekeeping Operations (PKO); International Military Education and Training (IMET); and Foreign Military Financing (FMF). For FY2026, the Trump Administration proposes \$6.15 billion for the five accounts, which would be a reduction of 31.2% compared with total FY2025 enacted levels (**Figure 6**). The reductions to each account vary, with the largest to PKO (-92.7%) and the smallest to NADR (-14.4%).

**Figure 6. Security Assistance Accounts: FY2025-FY2026**



**Sources:** P.L. 118-47; P.L. 119-4; State Department, *FY2026 Congressional Budget Justification, Department of State, Foreign Operations, and Related Programs*; H.R. 4779.

<sup>29</sup> Executive Order 14217, “Commencing the Reduction of the Federal Bureaucracy,” 90 *Federal Register* 10577, February 19, 2025.

<sup>30</sup> The CBJ lists International Security Assistance as Title III because it proposes eliminating funding for the three accounts that have traditionally been funded under Title II.

**Notes:** NADR = Nonproliferation, Anti-terrorism, Demining, and Related Programs; PKO = Peacekeeping Operations; IMET = International Military Education and Training; FMF = Foreign Military Financing; INCLE = International Narcotics Control and Law Enforcement.

**House Legislation.** The House Appropriations Committee NSRP bill for FY2026 would provide \$10.07 billion for the five Title IV accounts, a 12.8% increase from FY2025 enacted appropriations for Title IV and 63.9% higher than the President's request. When compared with FY2025 enacted levels, the NSRP bill would keep level funding for NADR, PKO, and IMET and increase INCLE (+35.5%) and FMF (+10.5%). Compared with the President's request for FY2026, the NSRP bill would provide more funding than proposed for each account with the greatest increases to INCLE (+1,418.0%) and PKO (+1,268.2%).

## Title V: Multilateral Assistance<sup>31</sup>

For Title V, which traditionally has provided funds for voluntary contributions (not membership dues) to multilateral organizations, the Trump Administration proposes \$1.38 billion for FY2026, which would represent a 35.5% decrease from FY2025 levels. The Administration does not request funding for five accounts Congress funded for FY2025: International Bank for Reconstruction and Development, Global Environment Facility, African Development Fund, International Fund for Agriculture and Development, and the Global Agriculture and Food Security Program. The Administration requests funding for two entities that Congress did not specifically fund for FY2025: the European Bank for Reconstruction and Development and the Inter-American Investment Corporation.

**House Legislation.** H.R. 4779 would provide \$222.0 million for Title V accounts, 89.6% lower than what was provided in FY2025 enacted appropriations and 83.9% lower than the President's proposal for FY2026. The bill provides funding to three accounts: the Global Environment Facility, the African Development Bank, and Treasury International Assistance Programs. For accounts requested in the President's proposal but not provided for in H.R. 4779, the report accompanying the measure notes that authorization is needed for the proposed contribution and that "the Committee looks forward to working with the authorizing committees of jurisdiction on" authorizing such contributions "and will continue to review funding requirements throughout the legislative process."<sup>32</sup>

## Title VI: Export and Investment Assistance<sup>33</sup>

Title VI typically provides funding for three agencies: the Export-Import Bank of the United States (Ex-Im Bank), the U.S. International Development Finance Corporation (DFC), and the U.S. Trade and Development Agency (USTDA).<sup>34</sup> For Ex-Im and DFC, offsetting collections are meant to reduce each agency's budgetary impact. For FY2026, the Administration proposes \$287.5 million for these agencies, inclusive of offsetting collections. Ex-Im and USTDA

<sup>31</sup> The CBJ lists Multilateral Assistance as Title IV because it proposes eliminating funding for the three accounts that have traditionally been funded under Title II.

<sup>32</sup> See H.Rept. 119-217 language related to the Contribution to the International Development Association, the Contribution to the Asian Development Fund, the Contribution to the European Bank for Reconstruction and Development, and the Contribution to the Inter-American Development Bank on pp. 55-56.

<sup>33</sup> The CBJ lists Export and Investment Assistance as Title V because it proposes eliminating funding for the three accounts that have traditionally been funded under Title II.

<sup>34</sup> For more on the Ex-Im Bank, see CRS In Focus IF10017, *Export-Import Bank of the United States (Ex-Im Bank)*, by Shayerah I. Akhtar; for more on DFC, see CRS In Focus IF11436, *U.S. International Development Finance Corporation (DFC)*, by Shayerah I. Akhtar and Nick M. Brown; and for more on USTDA, see CRS In Focus IF10673, *U.S. Trade and Development Agency (TDA)*, by Shayerah I. Akhtar.

operating budgets would be level to those appropriated for FY2025—\$148.9 million and \$87.0 million, respectively—while DFC would see reductions in its administrative expenses (from \$243.0 million to \$230.0 million, or a 5.3% reduction) and program operating (from \$740.3 million to \$573.0 million, or a 22.6% reduction) budgets compared with FY2025 appropriations.

**House Legislation.** The House Appropriations Committee NSRP bill would provide a total of \$792.3 million for the Title VI agencies, inclusive of projected offsetting collections. This level would represent a 4.6% increase over FY2025 enacted levels and is 175.6% higher than the President’s proposal.

## Outlook

Congress may proceed with consideration of FY2026 SFOPS/NSRP appropriations in various ways. If Congress pursues regular order for consideration of FY2026 SFOPS/NSRP legislation, H.R. 4779 would proceed to the House floor for consideration, the Senate would move its version of FY2026 SFOPS legislation through committee and floor consideration, a conference committee would resolve differences between the two measures, and the resulting legislation would be considered and ultimately enacted by both chambers before moving to the President for signature. Alternatively, SFOPS/NSRP legislation may be added to an omnibus or minibus appropriations package negotiated outside of the Appropriations Committee process. Congress also may include SFOPS/NSRP if it enacts a continuing resolution to fund some or all federal agencies at FY2025 levels for either part or all of FY2026 (a full-year continuing resolution was enacted for FY2025). Congress also may allow appropriations to lapse, leading to a full or partial government shutdown.

As Congress deliberates further action, consideration may include the following:

- Congress enacted P.L. 119-28, rescinding \$7.67 billion in FY2025 and \$236.3 million in FY2024 SFOPS unobligated balances around the same time as the House committee approved H.R. 4779. These changes to current and prior year funding may affect congressional decisionmaking about FY2026 appropriations.
- Unanticipated events, such as natural or human-induced disasters, may lead to proposals and congressional consideration of higher funding levels.
- The Administration may transmit additional proposals to rescind previously appropriated funding to Congress for consideration. Congress may also pursue rescissions absent an Administration proposal.
- Actions taken by authorizers on the House Foreign Affairs and Senate Foreign Relations Committees to authorize or adjust program activities and authorize appropriations for such programs might affect how appropriators consider their proposed FY2026 SFOPS/NSRP legislation, and how other Members debate such measures.

## Appendix. Supplementary Tables and Figures

The following tables and figure provide additional detail on and comparisons of the FY2025 enacted levels and FY2026 request. **Table A-1** provides an account-by-account comparison of the two years; **Table A-2** offers a similar comparison focused specifically on the International Affairs budget (Function 150). **Figure A-1** depicts the International Affairs budget account structure.

**Table A-1. Department of State, Foreign Operations, and Related Programs Appropriations: FY2025-FY2026**

(In millions of current U.S. dollars; numbers in parentheses are the portion of the account totals designated as emergency funds)

	FY2025 Enacted <sup>a</sup>	FY2026 Request	% Change FY2025 Enacted to FY2026 Request	FY2026 House
Title I. Department of State and Related Agencies	17,133.16 (250.00)	12,315.09	-28.1%	15,126.25
Administration of Foreign Affairs	12,927.20	11,681.78	-9.6%	12,941.12
Diplomatic Programs	9,413.11	8,569.53	-9.0%	8,966.28
<i>of which Worldwide Security Program</i>	3,813.71	3,737.66	-2.0%	3,758.84
Consular and Border Security Programs	50.00	375.00	+650.0%	517.00
Capital Investment Fund	389.00	399.70	+2.8%	399.70
Office of Inspector General	131.67	134.40	+2.1%	198.05
Educational and Cultural Exchange Programs	741.00	50.00	-93.3%	700.95
Representation Expenses	7.42	7.42	+0.1%	7.42
Protection of Foreign Missions and Officials	30.89	30.89	0.0%	30.89
Embassy Security, Construction, and Maintenance	1,957.82	2,006.69	+2.5%	2,012.69
<i>of which Worldwide Security Upgrades</i>	1,055.21	1,193.86	+13.1%	1,199.86
Emergencies in the Diplomatic and Consular Service	8.89	8.89	+0.1%	8.89
Repatriation Loans Program	1.80	2.55	+41.7%	2.55
Payment to American Institute in Taiwan	35.96	35.96	0.0%	35.96
International Center	0.74	0.75	+0.1%	0.75
FS Retirement and Disability Fund ( <i>mandatory funding</i> )	158.90	60.00	-62.2%	60.00
International Organizations	2,450.85	263.80	-89.2%	872.52
Contributions to Int'l Organizations	1,374.61	263.80	-80.8%	310.20
Contributions to Int'l Peacekeeping Activities	1,076.24	—	-100.0%	562.32
International Commissions (FUNCTION 300)	474.72 (250.00)	183.02	-61.4%	246.19
Int'l Boundary and Water Commission	392.80 (250.00)	115.10	-70.7%	157.80
American Sections – Int'l Commissions	16.20	13.20	-18.5%	17.20
Int'l Fisheries Commissions	65.72	54.72	-16.7%	71.18
U.S. Agency for Global Media	866.91	153.00	-82.4%	—
International Broadcasting Operations	857.21	153.00	-82.2%	—

	FY2025 Enacted <sup>a</sup>	FY2026 Request	% Change FY2025 Enacted to FY2026 Request	FY2026 House
Broadcasting Capital Improvements	9.70	—	-100.0%	—
Related Programs	399.50	18.50	-95.4%	1,049.15
International Broadcasting Operations and Capital Improvements	—	—	—	681.45
Asia Foundation	22.00	—	-100.0%	17.00
United States Institute of Peace	40.00	18.50	-53.8%	18.50
Center for Middle Eastern-Western Dialogue Trust	0.20	—	-100.0%	0.20
Eisenhower Exchange Fellowship Program	0.18	—	-100.0%	0.18
Israeli-Arab Scholarship Program	0.12	—	-100.0%	0.12
East-West Center	22.00	—	-100.0%	16.70
National Endowment for Democracy	315.00	—	-100.0%	315.00
Other Commissions	13.98	14.98	+7.2%	17.28
Commission for the Preservation of America's Heritage Abroad	0.77	0.77	0.0%	0.77
U.S. Commission on Int'l Religious Freedom	4.00	4.85	+21.3%	4.85
Commission on Security and Cooperation in Europe	2.91	3.06	+5.2%	3.06
Congressional-Executive Commission on the People's Republic of China	2.30	2.30	0.0%	2.30
U.S.-China Economic and Security Review Commission	4.00	4.00	0.0%	4.00
<b>Foreign Operations, Total</b>	<b>36,311.12</b> <b>(2,500.00)</b>	<b>19,204.16</b>	<b>-47.1%</b>	<b>34,841.45</b>
Title II. Admin of Foreign Assistance	1,914.60	—	-100.0%	111.99
USAID Operating Expenses	1,570.00	—	-100.0%	111.99
Capital Investment Fund	259.10	—	-100.0%	—
Inspector General	85.50	—	-100.0%	—
Title III. Bilateral Economic Assistance	22,570.98 (2,110.00)	11,394.76	-49.5%	23,640.58
Global Health Programs (GHP), Total	9,530.45	3,797.00	-60.2%	9,518.71
GHP-USAID	3,485.45	—	-100.0%	3,623.71
GHP-State	6,045.00	—	-100.0%	5,895.00
Development Assistance	1,431.00	—	-100.0%	—
International Disaster Assistance	4,283.00 (750.00)	—	-100.0%	—
International Humanitarian Assistance	—	2,500.00	n.a.	5,000.00

	FY2025 Enacted <sup>a</sup>	FY2026 Request	% Change FY2025 Enacted to FY2026 Request	FY2026 House
Transition Initiatives	18.00	—	-100.0%	—
Complex Crises Fund	12.00	—	-100.0%	—
America First Opportunity Fund	—	2,897.16	n.a.	—
National Security Investment Programs	—	—	—	6,890.17
Economic Support Fund	2,240.40 (300.00)	—	-100.0%	—
Democracy Fund	262.20	—	-100.0%	325.20
Assistance for Europe, Eurasia, and Central Asia	310.33 (310.00)	—	-100.0%	—
Migration and Refugee Assistance	3,128.00 (750.00)	—	-100.0%	—
Emergency Refugee and Migration Assistance	0.10	1,500.10	+1,500,000.0%	500.00
Independent Agencies	1,403.50	670.50	-52.2%	1,356.50
Peace Corps	430.50	430.50	0.0%	410.50
Millennium Challenge Corporation	930.00	224.00	-75.9%	930.00
Inter-American Foundation	20.00	10.00	-50.0%	10.00
U.S. Africa Development Foundation	23.00	6.00	-73.9%	6.00
Dept. of the Treasury	-48.00	30.00	n.a.	30.00
International Affairs Technical Assistance	38.00	30.00	-21.1%	30.00
Treasury Debt Restructuring	-101.00	—	n.a.	—
Tropical Forest and Coral Reef Conservation	15.00	—	-100.0%	—
Title IV. International Security Assistance	8,933.01 (390.00)	6,145.00	-31.2%	10,074.58
Int'l Narcotics Control and Law Enforcement	1,400.00 (115.00)	125.00	-91.1%	1,897.47
Nonproliferation, Anti-terrorism, Demining and Related Programs	870.00	745.00	-14.4%	870.00
Peacekeeping Operations	410.46	30.00	-92.7%	410.46
Int'l Military Education and Training	119.15	95.00	-20.3%	119.15
Foreign Military Financing	6,133.40 (275.00)	5,150.00	-16.0%	6,777.50
Title V. Multilateral Assistance	2,135.22	1,376.94	-35.5%	221.99
Int'l Organizations and Programs <sup>b</sup>	—	—	n.a.	—

	FY2025 Enacted <sup>a</sup>	FY2026 Request	% Change FY2025 Enacted to FY2026 Request	FY2026 House
Int'l Bank for Reconstruction and Development	206.50	—	-100.0%	—
Global Environment Facility	150.20	—	-100.0%	139.58
Int'l Development Association	1,380.26	1,066.18	-22.8%	—
Asian Development Fund	43.61	43.61	0.0%	—
African Development Bank	54.65	54.65	0.0%	32.42
African Development Fund	197.00	—	-100.0%	—
Treasury Int'l Assistance Programs	50.00	50.00	0.0%	50.00
Clean Technology Fund <sup>b</sup>	—	—	—	—
Int'l Fund for Agricultural Development	43.00	—	-100.0%	—
Global Agriculture and Food Security Program	10.00	—	-100.0%	—
European Bank for Reconstruction and Development	—	87.50	n.a.	—
Inter-American Investment Corporation	—	75.00	n.a.	—
<b>Title VI. Export and Investment Assistance<sup>c</sup></b>	<b>757.31</b>	<b>287.46</b>	<b>-62.0%</b>	<b>792.31</b>
Export-Import Bank	98.86	-174.74	-276.8%	68.86
U.S. Int'l Development Finance Corporation	571.45	375.20	-34.3%	636.45
Trade and Development Agency	87.00	87.00	0.0%	87.00
<b>TOTAL, before rescissions</b>	<b>53,444.28</b>	<b>31,519.25</b>	<b>-41.0%</b>	<b>49,967.70</b>
	<b>(2,750.00)</b>			
Title VII. General Provisions+ all rescissions	-1,052.83	-22,301.90	+2,018.3%	-3,551.70
<b>TOTAL</b>	<b>44,488.45</b>	<b>9,217.35</b>	<b>-79.3%</b>	<b>46,416.00</b>
	<b>(2,750.00)</b>			

**Sources:** P.L. 118-47; P.L. 119-4; P.L. 119-28; State Department, *FY2026 Congressional Budget Justification, Department of State, Foreign Operations, and Related Programs*; H.R. 4779.

- a. Totals include rescissions enacted in P.L. 119-28.
- b. Congress appropriated funds for the International Organizations and Programs and Contribution to the Clean Technology Fund accounts in P.L. 119-4; through P.L. 119-28, Congress rescinded the entirety of such funding.
- c. Funds for the Title VI accounts are inclusive of estimated offsetting collections. If such offsetting collections are greater than the appropriated amount, the level is presented as a negative number.



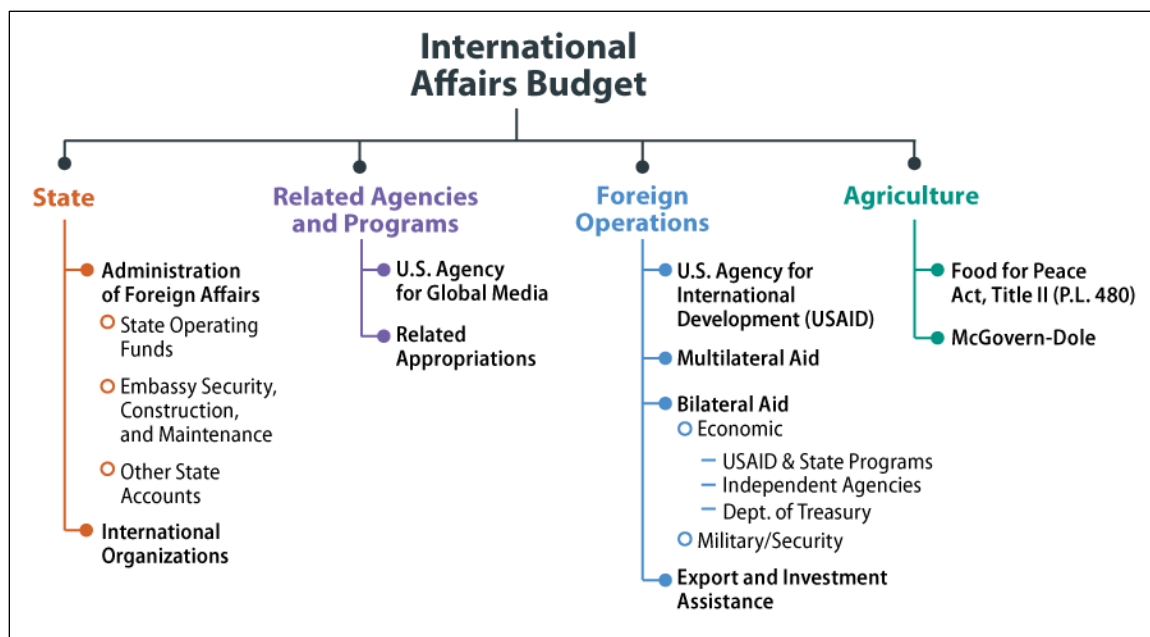
**Table A-2. International Affairs Budget: FY2025-FY2026**

(In millions of current U.S. dollars; numbers in parentheses are the portion of the account totals designated as emergency funds)

	FY2025 Enacted <sup>a</sup>	FY2026 Request	% Change FY2025 Enacted to FY2026 Request	FY2026 House	FY2026 Senate
<b>SFOPS, excluding Commissions</b>	<b>51,916.72</b> <b>(2,500.00)</b>	<b>9,034.33</b>	<b>-82.6%</b>	<b>46,169.82</b>	
<b>Agriculture</b>	<b>1,927.58</b>	<b>251.00</b>	<b>-87.0%</b>	<b>1,120.31</b>	<b>1,740.00</b>
Food for Peace Act, Title II Grants	1,687.58	—	-100.0%	900.00	1,500.00
McGovern-Dole	240.00	251.00	+4.6%	220.31	240.00
<b>Commerce-Science-Justice</b>	<b>124.50</b>	<b>136.50</b>	<b>+9.6%</b>		<b>124.50</b>
Foreign Claims Settlement Commission	2.50	2.50	0.0%		2.50
International Trade Commission	122.00	134.00	+9.8%		122.00
<b>Total International Affairs (150)</b>	<b>53,968.81</b> <b>(2,500.00)</b>	<b>9,421.83</b>	<b>-82.5%</b>		

**Source:** P.L. 118-42; P.L. 118-47; P.L. 119-4; State Department, *FY2026 Congressional Budget Justification, Department of State, Foreign Operations, and Related Programs*; H.R. 4121; H.R. 4779; S. 2256; S. 2354.

a. Totals include rescissions enacted in P.L. 119-28.

**Figure A-1. International Affairs Budget Components**

**Source:** Created by CRS using the Office of Management and Budget functional classification system.

## Author Information

Emily M. McCabe  
Specialist in Foreign Assistance and Foreign Policy

Cory R. Gill  
Analyst in Foreign Affairs

## Disclaimer

This document was prepared by the Congressional Research Service (CRS). CRS serves as nonpartisan shared staff to congressional committees and Members of Congress. It operates solely at the behest of and under the direction of Congress. Information in a CRS Report should not be relied upon for purposes other than public understanding of information that has been provided by CRS to Members of Congress in connection with CRS's institutional role. CRS Reports, as a work of the United States Government, are not subject to copyright protection in the United States. Any CRS Report may be reproduced and distributed in its entirety without permission from CRS. However, as a CRS Report may include copyrighted images or material from a third party, you may need to obtain the permission of the copyright holder if you wish to copy or otherwise use copyrighted material.