

Budget Reconciliation: Farm Bill Programs Without a Budget Baseline and Trade Promotion, Research, Horticulture, and Animal Health Programs with a Budget Baseline

Updated June 26, 2025

The agriculture title of the One Big Beautiful Bill Act (Title I of House-passed H.R. 1) and the [Senate Committee on Agriculture, Nutrition, and Forestry Budget Reconciliation Text](#) (June 25, 2025) would provide additional funding for many smaller agricultural programs. These provisions are in addition to the proposed increases for farm safety net programs and reductions to nutrition assistance programs that are most of the agricultural budget effect. See other CRS products about [nutrition assistance](#), [farm safety net](#), [agricultural conservation](#), and [horticulture](#) programs in the reconciliation bill.

Funding would be provided for farm bill programs without a budget baseline (“orphan programs”; CRS In Focus IF12115, *Farm Bill Primer: Programs Without a Budget Baseline*). Funding would also be provided for programs with a budget baseline for trade promotion, research, horticulture, and animal health (CRS In Focus IF12233, *Farm Bill Primer: Budget Dynamics*). In these areas, H.R. 1 and the Senate committee text would provide the same amounts.

H.R. 1 and the Senate committee text would provide \$1.014 billion to 19 agricultural programs without baseline, including 18 of the 21 programs without baseline in the 2018 farm bill and one new program, Assistive Technology Program for Farmers with Disabilities (**Table 1, Figure 1**). Funding generally ends after FY2031. The bill also would add \$5.7 billion of budget authority over nine years for four programs that have permanent baseline and create baseline for two new programs (**Table 2**). Funding extends through the full budget window. The Congressional Budget Office (CBO) [score](#) for H.R. 1 does not detail annual outlays at the program level. Outlays may differ from budget authority and be less in total.

These specific increases would be more than offset by nutrition program reductions and conservation rescissions. The [CBO score](#) for H.R. 1 Title I is a net reduction of \$238 billion over 10 years to meet [House budget reconciliation instructions](#), including a reduction of \$295 billion from nutrition programs

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and an increase of \$57 billion for agricultural programs. CBO has not publicly released a score for the Senate committee text.

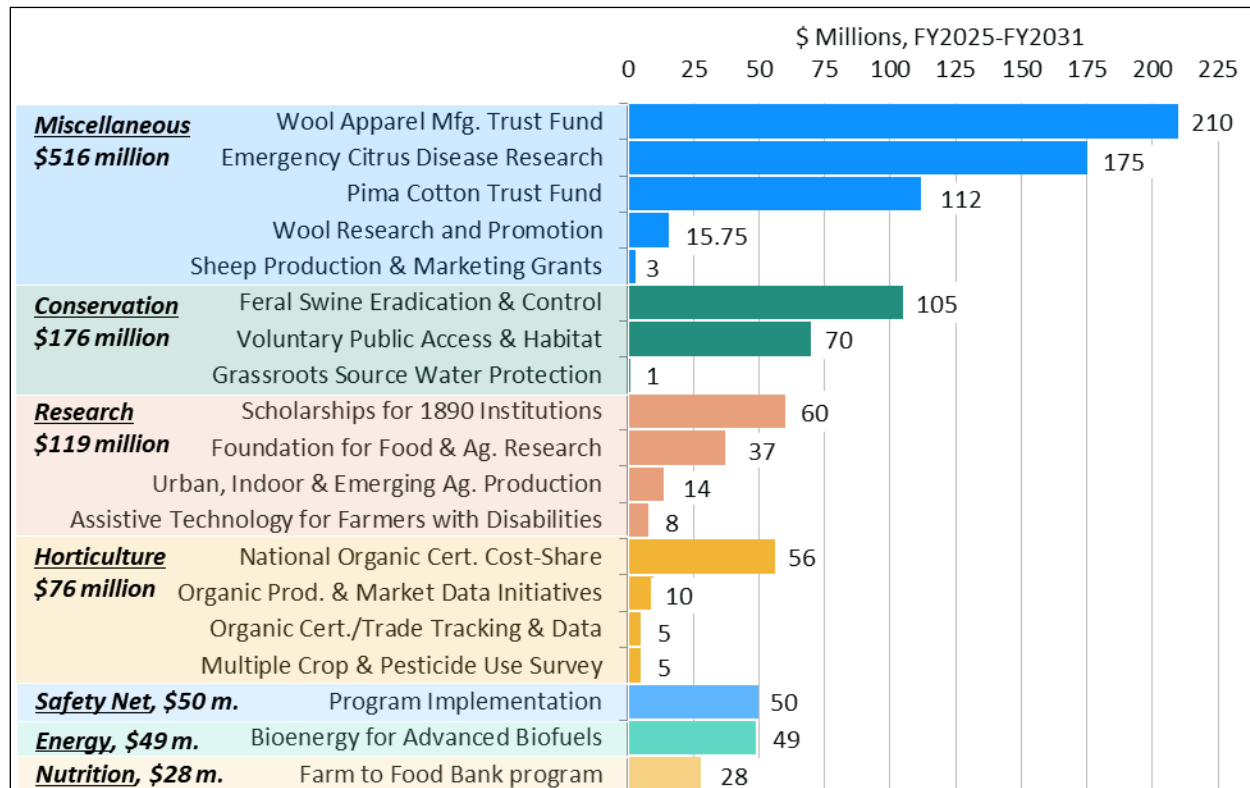
Table I. Farm Bill Programs Without a Budget Baseline in the Budget Reconciliation Bill
(\$ millions)

Program	Section in H.R. 1	Section in Senate Cmte. text	Provision Description	Budget Authority FY2025-FY2031
Farm to Food Bank	10013	10603	\$4 million each year FY2025-FY2031	28
Implementation	10101(o)	10314	\$50 million after enactment	50
Grassroots Source Water Protection	10102(a)	10601(c)	\$1 million in FY026	1
Voluntary Public Access and Habitat Incentive	10102(b)	10601(d)	\$70 million for FY2025-FY2031 (Senate)	70
Feral Swine Eradication and Control	10102(c)	10601(f)	\$105 million for FY2025-FY2031 (Senate)	105
Urban, Indoor, and Other Emerging Agricultural Production Research, Education, and Extension Initiative	10104(a)	10604(a)	\$2 million each year FY2025-FY2031	14
Foundation for Food and Agriculture Research	10104(b)	10604(b)	\$37 million after enactment	37
Scholarships for Students at 1890 Institutions	10104(c)	10604(c)	\$60 million in FY2026	60
Assistive Technology Program for Farmers with Disabilities	10104(d)	10604(d)	\$8 million after enactment	8
Bioenergy Program for Advanced Biofuels	10106	10605	\$7 million each year FY2025-FY2031	49
Organic Production and Market Data Initiative	10107(c)	10606(c)	\$10 million for FY2026-FY2031	10
Organic Certification, Trade Tracking and Data	10107(d)	10606(d)	\$5 million for FY2026	5
National Organic Certification Cost-Share	10107(e)	10606(e)	\$8 million each year FY2025-FY2031	56
Multiple Crop and Pesticide Use Survey	10107(f)	10606(f)	\$5 million for FY2026	5
Sheep Production and Marketing Grant	10108(b)	10607(b)	\$3 million for FY2026	3
Pima Agriculture Cotton Trust Fund	10108(c)(1)	10607(c)	\$16 million each year FY2025-FY2031	112
Agriculture Wool Apparel Manufacturers Trust Fund	10108(c)(2)	10607(d)	\$30 million each year FY2025-FY2031	210
Wool Research and Promotion	10108(c)(3)	10607(e)	\$2.25 million each year FY2025-FY2031	15.75
Emergency Citrus Disease Research and Development	10108(c)(4)	10607(f)	\$25 million each year FY2025-FY2031	175
Total				1,013.75

Source: CRS analysis of Title I of H.R. 1 and Senate Committee on Agriculture, Nutrition, and Forestry [Budget Reconciliation Text](#), June 25, 2025.

Notes: Includes programs that would receive funding but would have no budget baseline beyond FY2031, using the methodology in CRS In Focus IFI2115, *Farm Bill Primer: Programs Without a Budget Baseline*. H.R. 1 and the Senate committee text provide the same amounts.

Figure 1. Farm Bill Programs Without a Budget Baseline in the Budget Reconciliation Bill



Source: CRS analysis of Title I of H.R. 1 and Senate Committee on Agriculture, Nutrition, and Forestry [Budget Reconciliation Text](#), June 25, 2025.

Notes: Includes programs that would receive funding but would have no budget baseline beyond FY2031, using the methodology in CRS In Focus IFI2115, *Farm Bill Primer: Programs Without a Budget Baseline*. H.R. 1 and the Senate committee text provide the same amounts.

Table 2. Farm Bill Programs with a Budget Baseline for Trade Promotion, Agricultural Research, Horticulture, and Animal Health in the Budget Reconciliation Bill

(\$ millions)

Program	Section in H.R. 1	Section in Senate Cmte. text	Provision Description	Increase in Budget Authority FY2026-FY2034
Supplemental Agricultural Trade Promotion Program	10103	10602	Creates a new Supplemental Trade Promotion Program with funding of \$285 million/year beginning in FY2027	2,280

Specialty Crop Research Initiative	10104(e)	10604(e)	Increases existing budget authority by \$95 million/year (from \$80 million/year to \$175 million/year) beginning in FY2026	855
Research Facilities Act	10104(f)	10604(f)	Creates new funding for the Research Facilities Act of \$125 million/year beginning in FY2026	1,125
Plant Pest and Disease Management and Disaster Prevention	10107(a)	10606(a)	Increases existing budget authority by \$15 million/year (from \$75 million to \$90 million) beginning in FY2026	135
Specialty Crop Block Grants	10107(b)	10606(b)	Increases existing budget authority by \$15 million/year (from \$85 million to \$100 million) beginning in FY2026	135
Animal Disease Prevention and Management	10108(a)	10607(a)	Increases existing budget authority by \$203 million/year for five years, FY2026-FY2030 (from \$30 million to \$233 million), and by \$45 million/year beginning in 2031 (from \$30 million to \$75 million)	1,195
Total				5,725

Source: CRS analysis of Title I of H.R. 1 and Senate Committee on Agriculture, Nutrition and Forestry [Budget Reconciliation Text](#), June 25, 2025.

Notes: Excludes farm safety net, conservation, and nutrition assistance programs. H.R. 1 and the Senate committee text provide the same amounts.

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