



Ecuador's 2025 Elections: Implications for U.S. Policy

Updated May 6, 2025

On April 13, 2025, Ecuador held a presidential runoff election. Incumbent President Daniel Noboa (2023-present) of the center-right National Democratic Action (ADN) defeated Luisa González of the left-leaning Citizen Revolution-Total Renovation (RC-RETO) political alliance, 55.6% to 44.4%. President Noboa is set to be inaugurated for a four-year term on May 24, 2025.

Congress has taken an active role in shaping U.S.-Ecuador relations at times. The United States-Ecuador Partnership Act of 2022 (Title LV, Subtitle B, of P.L. 117-263), for example, aims to deepen bilateral economic and security ties. The 119th Congress may assess the implications of Ecuador's 2025 election on Trump Administration policies toward Ecuador and for U.S.-Ecuador relations.

Electoral Context and Results

Noboa is scheduled to begin his first full presidential term 18 months after assuming the presidency to complete the term of his predecessor, President Guillermo Lasso (2021-2023), who had dissolved the national legislature (National Assembly) and called snap elections in 2023. Under the Noboa administration, Ecuador has continued to grapple with an organized crime-fueled security crisis, energy shortages, and other challenges that have contributed to slowing economic growth and increased unauthorized migration.

Noboa's runoff victory by about 11-percentage points was greater than some polls projected, after the two leading candidates nearly tied in the first round vote held on February 9, 2025. Opposition candidate Luisa González alleged irregularities and has disputed the results. Electoral observation missions from the Organization of American States (OAS) and the European Union (EU) expressed confidence in the election's results while noting some concerns during the campaign. In its preliminary report, for example, the OAS noted "indications that public resources and the state apparatus were improperly used for proselytizing purposes" in favor of President Noboa.

Elections for all 151 members of the newly expanded National Assembly also were held on February 9. Support was divided largely between Noboa's ADN and RC. In the incoming National Assembly, scheduled to be seated on May 14, 2025, both RC and ADN are set to control 66 seats each following the defection of one RC assemblywoman-elect. Pachakutik, the party of the Confederation of Indigenous

Congressional Research Service

https://crsreports.congress.gov

IN12530

Nationalities of Ecuador, secured nine seats, while the remaining seats were divided among other political parties or coalitions. President Noboa will require the support of some of these smaller parties to advance his legislative agenda, including a proposal to convene a constitutional assembly to replace the country's 2008 constitution drafted under RC leader and former president Rafael Correa (2007-2017).

Implications for U.S. Policy and the 119th Congress

President Noboa may seek to continue deepening U.S.-Ecuador security cooperation. Under the first Trump Administration and the Biden Administration, U.S. and Ecuadorian officials sought to increase law enforcement and security cooperation to counter transnational crime following a period of strained relations under former President Correa, who halted most cooperation in these areas. Since 2023, the two countries have established a Defense Bilateral Working Group and implemented several agreements to deepen military cooperation, including to establish a framework for U.S. military personnel to operate in Ecuador and allowing for joint naval operations to combat drug trafficking and other illicit activities.

Noboa has proposed expanding international cooperation to counter transnational crime, including reversing a Correa-era constitutional ban on foreign military bases in Ecuador and temporarily allowing foreign special forces from "allied nations" to support Ecuadorian forces. Noboa administration officials reportedly have expressed interest in Ecuador hosting a U.S. military base; from 1999 to 2009, the United States conducted counternarcotics operations from a Forward Operating Location in Manta, Ecuador, before it was closed under then-President Correa. President Noboa also reportedly asked President Trump to designate several Ecuador-based gangs as Foreign Terrorist Organizations (FTOs) following the State Department's February 2025 designation of eight transnational criminal organizations as FTOs (pursuant to Executive Order (E.O.) 14157) and Specially Designated Global Terrorists (pursuant to E.O. 13224, as amended).

Some Members of Congress have lauded the Noboa administration as a "valued partner" on security and other issues and have advocated for a continued expansion of defense and security cooperation with Ecuador to "address critical challenges in the region while upholding our shared democratic values." Some Members have expressed concerns about alleged human rights abuses under the Noboa administration and urged the State Department to ensure U.S. security assistance to the country complies with Leahy Laws (codified in 22 U.S.C. §2378d), which prohibit U.S. assistance to foreign security forces when there is credible information that such forces have committed a "gross violation of human rights."

The State Department has allocated security assistance to Ecuador, primarily under the International Narcotics Control and Law Enforcement account, for programs intended to build Ecuador's capacity to counter transnational organized crime and corruption, among other activities. The Trump Administration's 90-day "pause" on foreign assistance and subsequent cancellation of awards reportedly interrupted some U.S.-backed counternarcotics efforts in Ecuador. In February 2025, the Trump Administration reportedly exempted some security and counternarcotics programs from the pause. Congress may seek to conduct oversight on how, if at all, these changes have affected (and/or may continue to affect) counternarcotics and anti-corruption efforts in Ecuador.

The Noboa administration also is reportedly seeking to enhance commercial ties with the United States, including through a possible bilateral free trade agreement. In 2020, under the first Trump Administration, the United States and Ecuador signed a protocol to strengthen the 1990 U.S.-Ecuador Trade and Investment Council—the primary mechanism for discussing bilateral trade issues. On April 2, 2025, President Trump issued E.O. 14257 imposing a minimum 10% tariff on U.S. imports from all countries, including Ecuador, as of April 5, 2025. A new bilateral trade agreement could address these tariffs and other trade issues. Congress also could seek to influence U.S.-Ecuador trade relations. For example, in the 118th Congress, several Members introduced the Innovation and Development in Ecuador Act of 2023 (S. 913/H.R. 6414), which would have made Ecuador eligible for designation as a beneficiary country under

the Caribbean Basin Economic Recovery Act, potentially giving the country access to certain unilateral U.S. trade preferences.

Author Information

Joshua Klein Analyst in Foreign Affairs

Disclaimer

This document was prepared by the Congressional Research Service (CRS). CRS serves as nonpartisan shared staff to congressional committees and Members of Congress. It operates solely at the behest of and under the direction of Congress. Information in a CRS Report should not be relied upon for purposes other than public understanding of information that has been provided by CRS to Members of Congress in connection with CRS's institutional role. CRS Reports, as a work of the United States Government, are not subject to copyright protection in the United States. Any CRS Report may be reproduced and distributed in its entirety without permission from CRS. However, as a CRS Report may include copyrighted images or material from a third party, you may need to obtain the permission of the copyright holder if you wish to copy or otherwise use copyrighted material.