



# **Parliamentary Elections in Bangladesh: Overview and Issues for Congress**

February 1, 2024

## Overview

Bangladesh, a Muslim-majority South Asian country of 167 million, held parliamentary elections on January 7, 2024, amid concerns about democratic backsliding and political violence. Incumbent Prime Minister Sheikh Hasina and her Awami League (AL) party secured a fourth consecutive term in a vote that major opposition parties boycotted. Strengthening democracy in Bangladesh is a stated aim of U.S. policy in the country. In advance of the elections, some outside observers criticized the ongoing government crackdown on the Bangladesh Nationalist Party (BNP) and other opposition forces, and some Members of Congress expressed concerns about human rights abuses in Bangladesh. The U.S. Department of State concluded that the elections "were not free and fair" and expressed concerns about reported irregularities and the arrests of thousands of political opposition members.

## Background

Bangladesh is a parliamentary democracy that conducts regular elections, though there are increasing concerns that it is becoming, or has already become, a one-party, "hybrid" regime that includes elements of authoritarianism and democracy. The ruling AL has increasingly dominated national politics since it was voted into power in 2009. When Prime Minister Hasina won her third consecutive term in December 2018, observers reported vote rigging, voter intimidation, and mass arrests of opposition activists. The State Department characterized the 2018 elections as "improbably lopsided" and "marred by irregularities."

The nongovernmental organization Freedom House assesses that the AL has consolidated political power through harassment of the opposition and its perceived allies, as well as of critical media and civil society voices, and designates the country as "partly free." In advance of the 2024 parliamentary elections, observers raised concerns as to whether the AL would allow the elections to proceed freely and fairly. The months leading up to the elections saw violent protests and the arrests of thousands of opposition party members. The BNP and other opposition parties had called for a caretaker government to oversee the

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https://crsreports.congress.gov IN12314 elections, arguing that the AL could not administer a fair election. The AL rejected these demands, and the BNP and 16 smaller opposition parties decided to boycott what the BNP termed a "sham vote."

In May 2023, the State Department announced a new visa policy that allows the United States to restrict visa issuance for any Bangladeshi nationals it finds to be undermining Bangladesh's democratic election process. Under the policy, the State Department denotes actions that undermine Bangladesh's democratic election process as including vote rigging, voter intimidation, the use of violence to prevent people from exercising their right to free association and assembly, and attempts to prevent political actors (such as parties and voters) from speaking freely about their views. In September 2023, the State Department announced that it was "taking steps to impose visa restrictions on Bangladesh." The announcement stated that those targeted included "members of law enforcement, the ruling party, and the political opposition," but it did not say how many individuals were being subject to the restriction. The State Department and the U.S. Department of the Treasury previously sanctioned Bangladesh's Rapid Action Battalion (RAB), a paramilitary formation implicated in hundreds of disappearances and extrajudicial killings, and several current and former RAB officials, for engaging in serious human rights abuses.

### **Election Results**

The opposition boycott effectively guaranteed an overwhelming AL victory. Hasina's party secured 222 of 300 parliamentary seats; a further 62 seats went to independent candidates, many of whom are aligned with the AL, and 11 went to the Jatiya Party, an AL ally. The reported turnout of around 40% was down sharply from over 80% in 2018; some analysts posit that this low turnout undermines the legitimacy of the electoral results. One expert described the lower turnout as "a clear indication of the waning confidence of many Bangladeshis in national elections." Exiled BNP leader Tarique Rahman expressed concerns that the already-low turnout figure was inflated through ballot-stuffing. Some analysts also described the reported turnout as "suspiciously high."

### **Outlook and Issues for Congress**

Some analysts argue that the flawed elections represent a "setback" for U.S.-Bangladesh relations and for U.S. policy in Bangladesh given that "U.S. pre-election policies did little or nothing to deliver a free and fair election with full participation of opposition parties." One expert described the outcome of the elections as a "defeat" for the Biden Administration's values-based foreign policy. Some analysts speculate that concerns about the conduct of the elections may prompt the United States to introduce trade sanctions, which could negatively impact Bangladesh's garment sector. Nevertheless, one expert underlines that "U.S.-Bangladesh relations have actually strengthened considerably in recent years," despite human rights and democracy concerns, pointing to the countries' strong economic relationship and the strategic significance of Bangladesh for U.S. policy in the Indo-Pacific.

Following the elections, the State Department urged all parties to reject violence, adding that, "the United States remains committed to partnering with Bangladesh to advance our shared vision for a free and open Indo-Pacific, to supporting human rights and civil society in Bangladesh, and to deepening our people-to-people and economic ties."

One commentator described the electoral results as a "pyrrhic victory" for the AL, and another posited that they raise concerns for governance and political stability in Bangladesh. While Sheikh Hasina's supporters credit her with overseeing the country's rapid economic development and successfully balancing relations with major powers, Bangladesh is facing increasing economic pressures that some analysts argue may fuel discontent with the AL government and bring the risk of further political violence.

Following the vote, 12 U.S. Senators sent a letter to Prime Minister Hasina urging her to end "the pattern of abusing laws and the justice system to target critics of the government." Congress could consider whether or not to conduct oversight activities to examine the efficacy of U.S. policy toward Bangladesh, including U.S. programs intended to strengthen democratic systems and support civil society in the country, and U.S. sanctions intended to discourage human rights violations and democratic backsliding.

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