

FY2024 Military Construction Appropriations: A Summary

September 8, 2023

On March 9, 2023, the Biden Administration submitted the FY2024 President's Budget Request (PBR) seeking **\$16.675 billion** for U.S. Department of Defense (DOD) military construction (MILCON) and family housing programs. The request was \$2.325 billion (12%) less than the **\$19.000 billion** provided for such programs in the Military Construction, Veterans Affairs and Related Agencies Appropriations Act, 2023 (Division J of P.L. 117-328). The House-passed version of the legislation for FY2024 (H.R. 4366) would appropriate \$799 million (4.8%) more than the requested amount. The Senate Appropriations Committee-reported version of the legislation (S. 2127) recommends \$2.395 billion (14.4%) more than the requested amount.

**Table I. Comparison of House and Senate Military Construction
Appropriation bills for FY2024**

(in thousands of dollars of budget authority)

Account	FY2023 Enacted	FY2024 Request	H.R. 4366	S. 2127
Military Construction, Army	\$1,553,825	\$1,470,555	\$1,517,455	\$1,876,875
Military Construction, Navy & Marine	\$4,345,320	\$6,022,187	\$4,477,961	\$6,046,309
Military Construction, Air Force	\$2,614,996	\$2,605,314	\$2,439,614	\$2,802,942
Military Construction, Defense-wide	\$2,626,078	\$2,984,682	\$2,651,047	\$3,132,782
Military Construction, Army National Guard	\$459,018	\$340,186	\$369,261	\$598,572
Military Construction, Army Reserve	\$193,878	\$107,076	\$117,076	\$151,076
Military Construction, Navy and Marine Reserve	\$36,837	\$51,291	\$61,291	\$51,291
Military Construction, Air National Guard	\$279,353	\$178,722	\$189,322	\$304,426
Military Construction, Air Force Reserve	\$85,423	\$291,572	\$330,572	\$309,572
NATO Security Investment Program	\$220,139	\$293,434	\$293,434	\$293,434
Base Realignment and Closure	\$574,687	\$389,174	\$539,174	\$439,174

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Account	FY2023 Enacted	FY2024 Request	H.R. 4366	S. 2127
Subtotal, Military Construction	\$12,989,554	\$14,734,193	\$12,986,207	\$16,006,435
Subtotal, Family Housing	\$1,986,330	\$1,940,751	\$1,970,751	\$1,940,751
Subtotal, Administrative Provisions	\$4,024,116	\$0	\$2,517,042	\$1,122,814
Total, Military Construction	\$19,000,000	\$16,674,944	\$17,474,000	\$19,070,000

Source: H.Rept. 118-122, pp. 96-100; S.Rept. 118-43, pp. 106-109.

Notes: Family Housing budget numbers include Family Housing Construction, [Family Housing Operation & Maintenance](#), [Family Housing Improvement Fund \(FHIF\)](#), and [Unaccompanied Housing Improvement Fund \(UHIF\)](#).

President's Budget Request

The FY2024 request seeks funding for numerous large military infrastructure projects, in terms of dollar value (see [Table 2](#)).

Table 2. Selected Military Construction Projects in the FY2024 President's Budget Request
(in thousands of dollars of budget authority)

Installation, State/Territory	Project	Amount
Joint Base Pearl Harbor-Hickam, HI	Dry Dock 3 Replacement (Inc)	\$1,318,711
Portsmouth Naval Shipyard, ME	Multi-Mission Drydock #1 Extension (Inc)	\$544,808
Fort Meade, MD	NSAW Recap Building 4 (Inc)	\$315,000
Joint Region Marianas, GU	PDI: Joint Communication Upgrade (Inc)	\$292,830
Naval Weapons Station Yorktown, VA	Weapons Magazines	\$221,920
Naval Submarine Base New London, CT	Weapons Magazine & Ordnance Operations Facility	\$219,200
March Air Reserve Base, CA	KC-46 Two Bay Maintenance/Fuel Hangar	\$201,000
Naval Base Kitsap, WA	Shipyard Electrical Backbone	\$195,000
Fort Meade, MD	Cybersecurity Operations Facility	\$186,480
Fort Belvoir, VA	DIA Headquarters Annex	\$185,000

Source: [Construction Programs \(C-1\)](#), Department of Defense Budget Fiscal Year 2024 March 2023 Office of the Under Secretary of Defense (Comptroller).

Note: The table shows the 10 largest MILCON projects in the President's Budget Request, in terms of dollar value. The "(Inc)" indicator listed with the title or description of some projects denotes the project as an "incremental" part of a larger, potentially multi-year MILCON project. Acronyms include: NSAW, National Security Agency Washington; PDI, Pacific Deterrence Initiative; and DIA, Defense Intelligence Agency.

H.R. 4366 and Selected Funding Provisions

On June 27, 2023, the House Appropriations Committee reported a Military Construction, Veterans Affairs, and Related Agencies Appropriations Act, 2024 (H.R. 4366), and its accompanying report, H.Rept. 118-122. On July 27, the House passed the measure, [219-211](#). The House-passed bill would provide [\\$17.474 billion](#) for DOD MILCON programs, \$799 million (4.8%) more than the requested amount.

H.R. 4366 would revise funding levels for certain MILCON projects requested in the PBR (see **Table 3**). The legislation would also add funding for certain projects that were not requested, including [Section 124](#), which would provide \$1.4 billion in funding for items that the services included on [unfunded priorities lists](#). [Section 129](#) would provide \$252 million for the Air Force to support expenses incurred by natural disasters. [Section 131](#) would add \$195 million for planning and design for barracks replacement projects. The House-passed measure (H.R. 4366) also included [24 Community Project Funding](#) items requested by some Members that would add \$295 million.

Table 3. Proposed Funding for Selected Military Construction Projects in H.R. 4366
(in thousands of dollars of budget authority)

Location	Project Title	Requested Amount	H.R. 4366
Guam/Joint Region Marianas, GU	PDI: Joint Communication Upgrade (Inc.)	\$292,830	\$50,000
Naval Submarine Base New London, CT	Weapons Magazine & Ordnance Operations Fac.	\$219,200	\$29,200
Naval Weapons Station Yorktown, VA	Weapons Magazines	\$221,920	\$51,000
Fort Belvoir, VA	DIA Headquarters Annex	\$185,000	\$25,000
Naval Base Kitsap, WA	Shipyard Electrical Backbone	\$195,000	\$60,000
Ellsworth Air Force Base, SD	B-21 Phase Hanger	\$160,000	\$34,000
Naval Station Norfolk, VA	MQ-25 Aircraft Laydown Facilities	\$114,495	\$8,495
Marine Barracks Washington, DC	Bachelor Enlisted Quarters	\$131,800	\$31,800
Guam/Joint Region Marianas, GU	Missile Integration Test Facility	\$174,540	\$74,540
Port Hueneme, CA	Laboratory Compound Facilities Improvement	\$110,000	\$15,000

Source: CRS analysis of H.R. 4366 and [Construction Programs \(C-1\)](#), Department of Defense Budget Fiscal Year 2024 March 2023 Office of the Under Secretary of Defense (Comptroller). A list of project line items and the changes made in H.R. 4366 are found in the H.Rept. 118-122, [see p. 79](#).

Note: The table shows the 10 MILCON projects in H.R. 4366 with the largest proposed change in funding compared to the President's Budget request. The "(Inc)" indicator listed with the title or description of some projects denotes the project as an "incremental" part of a larger, potentially multi-year MILCON project.

S. 2127 and Selected Funding Provisions

On June 22, 2023, the Senate Appropriations Committee reported a Military Construction, Veterans Affairs, and Related Agencies Appropriations bill, S. 2127, and its accompanying report, S.Rept. 118-43. The committee-reported bill recommends **\$19.070 billion** for MILCON programs, \$2.4 billion (14.4%) more than the requested amount.

S. 2127 recommends revised funding levels for certain MILCON projects requested in the PBR (see **Table 4**). The legislation would also add funding for certain projects that were not requested. [Section 129](#) recommends \$150 million to the Air Force for construction related to costs incurred by natural disasters. [Section 130](#) recommends an additional \$45 million for planning and design of Child Development Center projects. [Section 131](#) recommends \$83 million for the Air National Guard construction accounts to fund projects at future foreign military training sites. The Senate bill contains 125 projects listed as [Congressionally Directed Spending](#) items that total \$1.3 billion.

Table 4. Proposed Funding for Selected Military Construction Projects in S. 2127
(in thousands of dollars of budget authority)

Location	Project Title	Requested Amount	S. 2127
Guam/Joint Region Marianas, GU	PDI: Joint Communication Upgrade (Inc.)	\$292,830	\$180,000
Marine Corps Base, HI	Water Reclamation Facility Upgrade	\$0	\$109,000
Fort Jackson, SC	Reception Barracks Complex, Phase 2, Cost to Complete	\$0	\$101,000
Joint Base Pearl Harbor-Hickam, HI	Dry Dock Replacement	\$0	\$90,000
Lexington Armory, NY	National Guard Readiness Center addition/alteration	\$0	\$90,000
Fort Meade, MD	Cyber Security Operations Center	\$186,480	\$100,000
Naval Weapons Station Yorktown, VA	Weapons Magazines	\$221,920	\$137,472
Joint Base Pearl Harbor-Hickam, HI	Waterfront Production Facility (planning and design)	\$0	\$49,080
Fort Rucker, AL	Adv. Individual Training Barracks Complex	\$0	\$41,200
Fort Hunter Liggett, CA	Network Enterprise Center	\$0	\$40,000

Source: CRS analysis of S.Rept. 118-43, pp. 79-99.

Notes: The table shows the 10 MILCON projects in S. 2127 with the largest proposed change in funding compared to the President's Budget request. The "(Inc)" indicator listed with the title or description of some projects denotes the project as an "incremental" part of a larger, potentially multi-year MILCON project.

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