



# **Congressional Disapproval of District of Columbia Acts: Overview of Selected Resolutions**

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The U.S. Constitution provides Congress with plenary legislative authority over the District of Columbia (DC) as the federal capital. With the passage of the District of Columbia Self-Government and Governmental Reorganization Act of 1973 (P.L. 93-198, hereinafter the Home Rule Act), Congress granted limited home rule authority to DC, and it empowered DC residents to elect a mayor and city council. Pursuant to Section 601 of the Home Rule Act, Congress "reserves the right, at any time, to exercise its constitutional authority as legislature for the District." The act also established a process by which Congress may review and disapprove of most laws enacted by DC before they take effect.

On March 20, 2023, President Biden signed into law, H.J.Res. 26, Disapproving the action of the District of Columbia Council in approving the Revised Criminal Code Act of 2022, which nullified DC Act A24-0789. On February 9, 2023, the U.S. House of Representatives adopted H.J.Res. 24, which would have nullified DC Act A24-0640. H.J.Res. 24 did not receive floor consideration in the Senate. On April 19, 2023, the House adopted H.J.Res. 42, which would nullify A24-0781.

# **Disapproval Process**

Most forms of local DC law are transmitted to Congress for a specified review or "layover" period. The length of the layover period differs based on the type of law the District has enacted (60 days for criminal legislation and 30 days for other acts). The layover period excludes Saturdays, Sundays, federal holidays, and days on which neither the House nor the Senate is in session because of an adjournment *sine die* or pursuant to an adjournment resolution. In practice, the start and end date of the review period is subject to the interpretation of the House or Senate Parliamentarian.

Under the Home Rule Act, any Member of the House or Senate may introduce a qualifying joint resolution disapproving a DC law at any time after the law has been submitted to Congress and before the expiration of the layover periods described above. There is no limit on the number of resolutions that may be introduced. The act in question will take effect upon the expiration of the layover period, unless it is

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https://crsreports.congress.gov IN12122 first overturned by a joint resolution of disapproval adopted by both chambers of Congress and signed by the President, enacted over his veto, or with no action taken by the President.

For more information on this process, see CRS Insight IN12119, *Congressional Disapproval of District of Columbia Laws Under the Home Rule Act*, by Christopher M. Davis.

## **Selected Disapproval Resolutions**

Since enactment of the Home Rule Act in 1973, four resolutions disapproving DC acts have resulted in the nullification of DC laws, as listed in **Table 1**.

#### Table I. Disapproval Resolutions of DC Acts Agreed to in Congress

<b>Resolution Number</b>	Congress	Resolution Title
H.J.Res. 26	118 <sup>th</sup> Congress	Disapproving the action of the District of Columbia Council in approving the Revised Criminal Code Act of 2022.
S.J.Res. 84	102 <sup>nd</sup> Congress	A joint resolution disapproving the action of the District of Columbia Council in approving the Schedule of Heights Amendment Act of 1990.
H.Res. 208	97 <sup>th</sup> Congress	A resolution disapproving the action of the District of Columbia Council in approving the District of Columbia Sexual Assault Reform Act of 1981.
S.Con.Res. 63	96 <sup>th</sup> Congress	A concurrent resolution to disapprove the Location of Chanceries Amendment Act of 1979 passed by the City Council of the District of Columbia.

Through Home Rule Act Disapproval Process

Source: Congress.gov.

**Note:** H.Res. 208 and S.Con.Res. 63 were adopted as legislative vetoes, prior to the U.S. Supreme Court's 1983 ruling that struck down legislative vetoes.

Seven additional disapproval resolutions have received floor consideration in at least one chamber of Congress since enactment of the Home Rule Act, as listed in **Table 2**.

#### Table 2. Disapproval Resolutions of DC Acts Receiving Floor Consideration

Through Home Rule Act Disapproval Process

<b>Resolution Number</b>	Congress	Resolution Title
H.J.Res. 42	118 <sup>th</sup> Congress	Disapproving the action of the District of Columbia Council in approving the Comprehensive Policing and Justice Reform Amendment Act of 2022.
H.J.Res. 24	118 <sup>th</sup> Congress	Disapproving the action of the District of Columbia Council in approving the Local Resident Voting Rights Amendment Act of 2022.
H.J.Res. 43	114 <sup>th</sup> Congress	Disapproving the action of the District of Columbia Council in approving the Reproductive Health Non-Discrimination Amendment Act of 2014.

H.J.Res. 158	102 <sup>nd</sup> Congress	Disapproving the action of the District of Columbia Council in approving the Schedule of Heights Amendment Act of 1990.
H.J.Res. 341	100 <sup>th</sup> Congress	A joint resolution disapproving the action of the District of Columbia Council in approving the Prison Overcrowding Emergency Powers Act of 1987.
H.Con.Res. 228	96 <sup>th</sup> Congress	A bill to disapprove the Location of Chanceries Amendment Act of 1979 passed by the Council of the District of Columbia.
S.Con.Res. 78	94 <sup>th</sup> Congress	Concurrent resolution disapproving proposed bond issue by the Government of the District of Columbia.

Source: Congress.gov.

**Notes:** S.J.Res. 84 was adopted in lieu of H.J.Res. 158 and was enacted, invalidating the Schedule of Heights Amendment Act of 1990. S.Con.Res. 63 was agreed to in lieu of H.Con.Res. 228, invalidating the Location of Chanceries Amendment Act of 1979.

### Discussion

The Home Rule Act disapproval procedure is one expedited parliamentary method that Congress might use to invalidate a DC law. It is not, however, the only way Congress might undertake such disapproval. More frequently, Congress has influenced actions of the DC government through the regular lawmaking process, including the appropriations process. For example, Congress often includes general policy provisions known as *limitations* or *riders* in appropriations laws to prevent the DC government from expending funds on certain activities.

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