

# Tax Provisions in the Inflation Reduction Act of 2022 (H.R. 5376)

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## **Contents**

## **Tables**

| Table 1. Subtitle A—Deficit Reduction  | 2  |
|--|----|
| Table 2. Subtitle B—Prescription Drug Reform   |    |
| Table 3. Subtitle C—Affordable Care Act Subsidies  |    |
| Table 4. Subtitle D—Energy Security  | 5  |
| Table 5. Estimated Budgetary Effect of the Revenue Provisions of the "Inflation Reduction Act of 2022"   | 24 |
|  |    |
| Table A-1. Subtitle A—Deficit Reduction  | 28 |
| Table A-2. Subtitle B—Prescription Drug Reform   | 29 |
| Table A-3. Estimated Budgetary Effect of the Revenue Provisions of the "Inflation Reduction Act of 2022" |    |
|  |    |
| Appendixes   |    |
| Appendix. Inflation Reduction Act as Initially Proposed in the Senate                                    | 28 |
|  |    |
| Contacts   |    |
| Author Information   | 35 |

n July 27, 2022, Senate Majority Leader Chuck Schumer and Senator Joe Manchin released legislative text for budget reconciliation legislation, also known as the "Inflation Reduction Act of 2022." On August 7, 2022, the Senate passed a modified version of the Inflation Reduction Act of 2022.<sup>2</sup> This text will replace the legislative text of the House-passed Build Back Better Act (BBBA; H.R. 5376) as a substitute amendment.<sup>3</sup>

This report summarizes the tax provisions in the Inflation Reduction Act of 2022, which include

- establishing a corporate minimum tax;
- imposing an excise tax on corporate stock repurchases;
- establishing an excise tax on drug manufacturers, producers, and importers who fail to enter into drug pricing agreements;
- extending the health insurance premium tax credit modifications made in the American Rescue Plan Act of 2021 (ARPA; P.L. 117-2) through 2025; and
- modifications to the tax treatment of the energy sector that would generally reduce revenues; including
  - extension and modification of the credit for electricity produced from certain renewable resources;
  - extension and modification of the energy credit; and
  - extension of excise tax credits for alternative fuels, biodiesel, and renewable diesel.

All tax provisions in the Inflation Reduction Act of 2022 text are summarized in a series of tables below. References to relevant CRS reports are included where applicable.

- **Table 1** includes the provisions in Subtitle A, Deficit Reduction;
- Table 2 includes the provisions in Subtitle B, Prescription Drug Pricing Reform;
- Table 3 includes the provisions in Subtitle C, Affordable Care Act Subsidies; and
- **Table 4** includes the provisions in Subtitle D, Energy Security.

Provisions in Subtitle A, as passed on August 7, 2022, were modified from what was introduced on July 27. Specifically, the July 27 version included changes to the tax treatment of carried interest. This provision was not included in the Senate-passed version. The Senate-passed version instead included an excise tax on corporate stock repurchases and an extension of loss limits for pass-through businesses. Additionally, the Senate-passed version made some modifications to the corporate minimum tax. **Table 1** includes information on the provisions in the Senate-passed version of the IRA, while **Table A-1** includes the provisions that were in Subtitle A in the July 27

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<sup>&</sup>lt;sup>1</sup> Legislative text for the Inflation Reduction Act of 2022 is available at https://www.democrats.senate.gov/inflation-reduction-act-of-2022.

<sup>&</sup>lt;sup>2</sup> The text as passed by the Senate on August 7, 2022, can be found on the House Rules Committee website at https://rules.house.gov/bill/117/hr-5376-sa. The updated text for the Inflation Reduction Act of 2022 was originally introduced in the Senate as an amendment in the nature of a substitute (S.Amdt. 5194). Two other amendments were agreed to during Senate consideration (S.Amdt. 5472 and S.Amdt. 5488). The text of these amendments can be found at https://ats.senate.gov/Index.aspx?view=11010001&type=2&bill=H.R.5376.

<sup>&</sup>lt;sup>3</sup> For information on the provisions in the Build Back Better Act, see CRS Report R46998, *Senate Finance Committee Tax Provisions in the Build Back Better Act*, coordinated by Molly F. Sherlock; CRS Report R46960, *Tax Provisions in the Build Back Better Act: Rules Committee Print 117-18*, coordinated by Molly F. Sherlock; and CRS Report R46923, *Tax Provisions in the "Build Back Better Act:" The House Ways and Means Committee's Legislative Recommendations*, coordinated by Molly F. Sherlock.

version of the IRA. **Table A-2** also includes the provisions that were in subtitle B in the July 27 version of the IRA that were modified in the Senate-passed version. **Table 4** also includes the provisions that were newly added as the IRA was being considered in the Senate.

The Joint Committee on Taxation (JCT) has estimated that the Senate-passed version of the IRA would increase federal tax revenue by \$90.7 billion over the 10-year FY2022 through FY2031 budget window.<sup>4</sup> The revenue provisions in Subtitle A would generate additional federal tax revenue of an estimated \$395.9 billion over this period. The mostly energy-related provisions in Subtitle D would reduce federal tax revenue by an estimated \$205.2 billion over the 10-year period (additional non-energy-related revenues of \$53.8 billion would come from extending the limits on excess business losses for noncorporate taxpayers by two years, after 2026). The JCT revenue estimate is presented in **Table 5**. JCT's preliminary revenue estimate of the IRA before Senate consideration can be found in **Table A-3**.

Table 1. Subtitle A—Deficit Reduction

Section Title Description CRS Resources

#### Part I—Corporate Tax Reform

Corporate Alternative Minimum Tax

Section 10101

This provision would impose a new alternative minimum tax of 15% on corporations based on financial income. It would apply to corporations with \$1 billion or more in average annual earnings in the previous three years. In the case of U.S. corporations that have foreign parents, it would apply only to income earned in the United States of \$100 million or more of average annual earnings in the previous three years (and apply when the international financial reporting group has income of \$1 billion or more). It would apply to a new corporation in existence for less than three years based on the earnings in the years of existence.

The provision would exclude Subchapter S corporations, regulated investment companies (RICs), and real estate investment trusts (REITs). The tax would apply would to large private equity firms organized as partnerships, but excludes portfolio companies owned by these firms (due to a modification made by Section 13904 of the bill).

Firms that file consolidated returns would include income allocable to the firm from related firms including controlled foreign corporations (and any disregarded entities); for other related firms, dividends would be included. The provision would allow special deductions for cooperatives and Alaska Native Corporations. It would make adjustments to conform financial accounting to tax accounting for certain defined benefit pension plans. It would apply with respect to items under the unrelated business income tax for tax-exempt entities.

Financial income would be adjusted to allow depreciation deductions based on tax rules. It would also be adjusted to

- CRS In Focus IF12179, The Corporate Minimum Tax Proposal, by Jane G. Gravelle.
- CRS Report R46887, Minimum Taxes on Business Income: Background and Policy Options, by Molly F. Sherlock and Jane G. Gravelle.
- CRS Insight IN11646, A Look at Book-Tax Differences for Large Corporations Using Aggregate Internal Revenue Service (IRS) Data, by Molly F. Sherlock and Jane G. Gravelle.

<sup>&</sup>lt;sup>4</sup> Joint Committee on Taxation, Estimated Budgetary Effect of the Revenue Provisions of Title I -Committee on Finance, of an Amendment in the Nature of a Substitute to H.R. 5376, "An Act to Provide for Reconciliation Pursuant to Title II of S. Con. Res. 14," as Passed by the Senate on August 7, 2022, and Scheduled for Consideration by the House of Representatives on August 12, 2022," JCX-18-22, August 9, 2022, https://www.jct.gov/publications/2022/jcx-18-22/.

allow recovery of wireless spectrum rights as allowed under tax rules (recovered over 15 years).

The additional tax would equal the amount of the minimum tax in excess of the regular income tax plus the additional tax from the Base Erosion and Anti-Abuse tax. Income would be increased by federal and foreign income taxes to place income on a pretax basis.

Losses would be allowed in the same manner as with the regular tax, with loss carryovers limited to 80% of taxable income.

Domestic credits under the general business tax (such as the R&D credit) would be allowed to offset up to 75% of the combined regular and minimum tax. Foreign tax credits would be allowed based on the allowance for foreign taxes paid in a corporation's financial statement.

A credit for additional minimum tax could be carried over to future years to offset regular tax when that tax is higher.

This tax would apply to taxable years beginning after December 31, 2022.

#### Part 2—Excise Tax on Repurchase of Corporate Stock

Excise Tax on Repurchase of Corporate Stock

Section 10201

This provision would impose a 1% excise tax on the repurchase of stock by a publicly traded corporation. The amount subject to tax would be reduced by any new issues to the public or stock issued to employees. The tax would not apply if repurchases are less than \$1 million or are contributed to an employee pension or similar plan.

The tax would not apply if the repurchases are treated as a dividend. It also would not apply to repurchases by regulated investment companies (RICs) or real estate investment trusts (REITs). Further, it would not apply to repurchases that are treated as dividends or to purchases by a dealer in securities in the ordinary course of business.

The excise tax would apply to purchases of corporation stock by a subsidiary of the corporation (a corporation or partnership that is more than 50% owned). The tax would also apply to purchases by a U.S. subsidiary of a foreign-parented firm. It would apply to newly inverted (after September 20, 2021) or surrogate firms (firms that merged to create a foreign parent with the former U.S. shareholders owning more than 60% of shares).

The tax would not be deductible.

The tax would apply to repurchases after December 31, 2022.

For background, see

- CRS In Focus IF11960, An Excise Tax on Stock Repurchases and Tax Advantages of Buybacks over Dividends, by Jane G. Gravelle.
- CRS Legal Sidebar LSB10266, Stock Buybacks: Background and Reform Proposals, by Jay B. Sykes.
- CRS In Focus IF11393, Stock Buybacks: Concerns over Debt-Financing and Long-Term Investing, by Gary Shorter.
- CRS In Focus IF11506, Stock Buybacks and Company Executives' Profits, by Gary Shorter.

**Source:** CRS analysis of the legislative text of the Senate amendment to H.R. 5376, "Inflation Reduction Act of 2022," as posted on the House Rule Committee Website at https://rules.house.gov/bill/117/hr-5376-sa.

**Notes:** The changes that would be made by these provisions are permanent. Part 3 of Subtitle A would provide additional appropriations of \$79.6 billion over the next 10 years to enhance IRS service and enforcement activities. For background on IRS appropriations, see CRS Insight IN11977, IRS-Related Funding in the Inflation Reduction Act, by Brendan McDermott; and CRS In Focus IF12098, Internal Revenue Service Appropriations, FY2023, by Gary Guenther.

#### Table 2. Subtitle B—Prescription Drug Reform

Section Title Description CRS Resources

#### Part I—Lowering Prices Through Drug Price Negotiations

Selected Drug Manufacturer Excise Tax Imposed During Noncompliance Period

Section 11003

This provision would impose a new excise tax on drug manufacturers, producers, and importers who fail to enter into drug pricing agreements under Section 1193 of the Social Security Act, as added by the bill on selected drugs (i.e., are noncompliant with Section 1193). This excise tax would be found under the new Internal Revenue Code (IRC) Section 5000D.

The excise tax rate would range from 185.71% to 1,900% of the selected drug's price depending on the duration of noncompliance. The provision does not specify these rates explicitly, but instead defines an applicable percentage which equals the share of the post-tax sale price attributable to the excise tax. Specifically, the applicable percentage as defined in the statute equals tax/(tax+price) which simplifies to tax rate/(tax rate+1) with the applicable percentages being 65% for the sales of selected drugs during the first 90 days of noncompliance, 75% for sales during the 91st to 180th days of noncompliance, 85% for sales during the 181st to 270th days of noncompliance, and 95% for sales after the 270th day of noncompliance. Hence, the corresponding tax rates would be calculated as (applicable percentage)/(Iapplicable percentage) and equal 185.71%, 300%, 566.67% and 1,900% respectively, depending on the duration of noncompliance. For example, if a selected drug was subject to the top tax rate of 1,900% and cost \$10 pretax, it would cost \$200 post-tax with \$190 of the \$200 cost (or 95%, the applicable percentage) being attributable to the excise tax.

Selected drugs would be those defined in Section 1192(a) of the Social Security Act, as enacted under this bill, which are manufactured or produced in the United States or enter into the United States for consumption, use, or warehousing. The excise tax would not apply to drugs sold for export, and the provision addresses the refund or credit process if tax is paid.

Noncompliance periods as defined in the bill would generally begin after the deadline to enter into an agreement to negotiate or renegotiate, or to agree upon a maximum price, had passed. Such periods would end when such agreement has been reached. The noncompliance period would also end if a generic version of the selected drug becomes available. The earliest potential noncompliance period would begin on October 2, 2023.

The excise tax would be suspended during any period in which none of the drugs made by a selected drug's manufacturer are covered by a Medicaid Drug Rebate Program agreement, a Medicare Part D Coverage Gap Discount agreement, or a Medicare Part D Manufacturer Discount Program agreement.

For background, see

CRS Report R47056, Build Back Better Act (BBBA) Health Coverage Provisions: House-Passed and Senate-Released Language, coordinated by Vanessa C. Forsberg and Ryan J. Rosso.

| Section Title | Description  | <b>CRS Resources</b> |
|---------------|--|----------------------|
|               | For sales that were timed to avoid the excise tax, the Secretary of the Treasury could treat the sale as occurring during a day in a noncompliance period. |                      |
|               | Manufacturers would be prohibited from deducting excise tax payments from their federal income taxes.  |                      |

**Source:** CRS analysis of the legislative text of the Senate amendment to H.R. 5376, "Inflation Reduction Act of 2022," as posted on the House Rule Committee Website at https://rules.house.gov/bill/117/hr-5376-sa.

**Notes:** This provision would apply after the date of enactment to the sale of drugs during a noncompliance period. The first noncompliance period could begin on October 2, 2023. Within the description, "Section" citations refer to the section within the Internal Revenue Code (IRC), 26 U.S.C., unless otherwise noted.

Table 3. Subtitle C—Affordable Care Act Subsidies

| Section Title   | Description  | CRS Resources   |
|---|--|---|
| Improve Affordability<br>and Reduce Costs of<br>Health Insurance for<br>Consumers | Under current law, income eligibility for and calculation of the premium tax credit (PTC) incorporates temporary changes enacted under the American Rescue Plan Act of 2021 (ARPA; P.L. 117-2). For 2021 and 2022, ARPA  | For background, see  CRS Report R44425,  Health Insurance  Premium Tax Credit |
| Section 12001   | expanded income eligibility by eliminating the phaseout for households with annual incomes above 400% of the federal poverty level (FPL). For those same years, ARPA also increased credit amounts by adjusting the percentage of annual income that eligible households may be required to contribute toward the premium. The percentages currently range from 0.0% to 8.5% of household income, with higher-income groups subject to larger percentages, as specified. | and Cost-Sharing<br>Reductions, by<br>Bernadette Fernandez.                   |
|   | This provision would extend these ARPA changes to 2023, 2024, and 2025.  |   |

**Source:** CRS analysis of the legislative text of the Senate amendment to H.R. 5376, "Inflation Reduction Act of 2022," as posted on the House Rule Committee Website at https://rules.house.gov/bill/117/hr-5376-sa.

Notes: The provision in this table is effective for taxable years beginning after December 31, 2022.

Table 4. Subtitle D—Energy Security

| Section Title  | Description  | CRS Resources   |
|--|--|---|
| Part I—Clean Electri   | icity and Reducing Carbon Emissions  |   |
| Extension and<br>Modification of<br>Credit for Electricity<br>Produced from<br>Certain Renewable<br>Resources<br>Section 13101 | Current law provides a production tax credit (PTC), at a rate of 2.5 cents or 1.3 cents per kilowatt hour (kWh) depending on the technology used, for the first 10 years of production at qualifying renewable electricity production facilities that began construction before 2022. The credit amount is adjusted annually for inflation from a statutory rate of 1.5 cents per kWh, with some technologies qualifying for a half-credit amount. This provision would extend the PTC for wind, biomass, geothermal, solar (which previously expired at the end of 2005), landfill gas, trash, qualified hydropower, and marine and hydrokinetic resources through 2024.  The base credit amount for the PTC would be set in statute at 0.3 cents per kWh (0.5 cents per kWh in 2021, | <ul> <li>CRS Report R43453,         The Renewable Electricity         Production Tax Credit: In         Brief, by Molly F.         Sherlock.</li> <li>CRS Report R46865,         Energy Tax Provisions:         Overview and Budgetary         Cost, by Molly F.         Sherlock.</li> <li>CRS Report R46451,         Energy Tax Provisions         Expiring in 2020, 2021,</li> </ul> |
| ad   | or 0.3 cents for half-credit technologies, after being adjusted for inflation). Facilities that pay prevailing wages during the construction phase and first 10 years of   | 2022, and 2023 ("Tax<br>Extenders"), by Molly F.  |
|  |  |   |

#### Section Title **Description CRS** Resources operation and meet registered apprenticeship Sherlock, Margot L. requirements are eligible for a PTC that is five times the Crandall-Hollick, and base amount, or 2.5 cents or 1.3 cents per kWh in 2021 Donald J. Marples. after being adjusted for inflation. Facilities with a CRS Report R45171, maximum net output of less than one megawatt are also Registered eligible for the five times base credit amount (e.g., 2021 Apprenticeship: Federal rates of 2.5 cents or 1.3 cents per kWh), as are facilities Role and Recent Federal that begin construction before 60 days after the Secretary Efforts, by Benjamin of the Treasury publishes guidance on the wage and Collins. registered apprenticeship requirements. Qualifying CRS In Focus IFI 1927, hydropower and marine and hydrokinetic renewable Federally Funded energy projects, which are half-credit technologies under Construction and the current law, would be allowed the full PTC. Payment of Locally A "bonus credit" amount would be provided for projects Prevailing Wages, by that meet domestic content requirements to certify that David H. Bradley and certain steel, iron, and manufactured products used in the Jon O. Shimabukuro. facility were domestically produced. The bonus credit CRS Insight IN11983, amount would be 10% of the credit amount. Proposed Tax Preference In 2024, the amount of the credit that could be received for Domestic Content in as direct pay would be limited to 90% for large facilities Energy Infrastructure, by not meeting domestic content requirements (see "Elective Christopher D. Payment for Energy Property and Electricity Produced Watson and Molly F. from Certain Renewable Resources, Etc." below). This Sherlock. limit would be waived if materials are not available domestically or if including domestic materials would increase the facility's construction cost by more than 25%. The credit amount could be increased by 10% for facilities located in an energy community. An energy community is defined as being a brownfield site, an area which has or had significant employment related to oil, gas, or coal activities, or a census tract or any adjoining tract in which a coal mine closed after December 31, 1999, or in which a coal-fired electric power plant was retired after December 31, 2009. The provision provides that for facilities financed with taxexempt bonds, the credit amount would be reduced by the lesser of (1) 15%; or (2) the fraction of the proceeds of a tax-exempt obligation used to finance the project over the aggregate amount of the project's financing The proposal also extends the option to claim the energy investment tax credit (ITC) in lieu of the PTC. Extension and Current law provides a temporary investment tax credit Modification of (ITC) for investments in certain energy property. This **Energy Credit** provision would extend and modify the ITC, with the credit generally extended through the end of 2024. The ITC would be extended through 2024 at a base rate Section 13102 of 6% for solar, fuel cells, waste energy recovery, Sherlock. combined heat and power, and small wind property, and

2% for microturbine property. These amounts would be

prevailing wages during the construction phase and during

increased to 30% and 10%, respectively, if projects pay

the first five years of operation and meet registered

apprenticeship requirements. The higher credit rates

net output of less than one megawatt of electrical or

would also be available to any project with a maximum

- CRS In Focus IF10479, The Energy Credit or **Energy Investment Tax** Credit (ITC), by Molly F.
- CRS Report R46865, **Energy Tax Provisions:** Overview and Budgetary Cost, by Molly F. Sherlock.
- CRS Report R46451, **Energy Tax Provisions** Expiring in 2020, 2021,

#### Section Title **Description CRS** Resources thermal energy and for facilities that begin construction 2022, and 2023 ("Tax before 60 days after the Secretary of the Treasury Extenders"), by Molly F. publishes guidance on the wage and registered Sherlock, Margot L. apprenticeship requirements. Crandall-Hollick, and Donald J. Marples. The ITC for geothermal heat pumps would be extended through 2034 with a 6% base credit rate with the 30% CRS Report R45171, credit rate allowed for projects meeting wage and Registered workforce requirements or for projects below the Apprenticeship: Federal maximum net output threshold. The credit would phase Role and Recent Federal down after 2032, with the rates being 5.2% and 26% in Efforts, by Benjamin 2033 and 4.4% and 22% in 2034, with no credit allowed Collins. for property beginning construction after 2035. CRS In Focus IFI 1927, This list of qualifying property would be expanded to Federally Funded include energy storage technology (including thermal Construction and the energy storage property), qualified biogas property, Payment of Locally electrochromic glass, and microgrid controllers at the 6% Prevailing Wages, by or 30% rate. Linear generator assemblies would be added David H. Bradley and to the definition of qualifying fuel cells. The credit would Jon O. Shimabukuro. also be available for interconnection property. Public CRS Insight IN11983, utilities, under certain circumstances, would be able to Proposed Tax Preference elect out of normalization requirements for investments for Domestic Content in in energy storage technologies. Energy Infrastructure, by A "bonus credit" amount would be provided for projects Christopher D. that meet domestic content requirements to certify that Watson and Molly F. certain steel, iron, and manufactured products used in the Sherlock. facility were domestically produced. The bonus credit amount would be 2 percentage points, or 10 percentage points for projects that meet wage and workforce requirements. In 2024, the amount of the credit that could be received as direct pay would be limited to 90% for large facilities not meeting domestic content requirements (discussed below). This limit would be waived if materials are not available domestically or if including domestic materials would increase the facility's construction cost by more than 25% The provision provides that for facilities financed with taxexempt bonds, the credit amount would be reduced by the lesser of (1) 15%; or (2) the fraction of the proceeds of a tax-exempt obligation used to finance the project over the aggregate amount of the project's financing costs. An increased credit amount would be available to projects in an energy community, with the credit increase being 10 percentage points for projects meeting wage and workforce requirements or 2 percentage points otherwise. An energy community is defined as being a brownfield site, an area which has or had significant employment related to oil, gas, or coal activities, or a census tract or any adjoining tract in which a coal mine closed after December 31, 1999, or in which a coal-fired

Increase in Energy Credit for Solar and Wind Facilities This provision would allow for the allocation of 1.8 gigawatts for "environmental justice solar and wind capacity" credits in each of calendar year 2023 and 2024.

electric power plant was retired after December 31,

For background on the ITC,

| Section Title   | Description   | CRS Resources   |
|---|---|---|
| Placed in Service in Connection with Low-Income Communities  Section 13103        | Taxpayers receiving a capacity allocation may be entitled to tax credits in addition to otherwise allowed ITCs. Specifically, projects receiving an allocation that are located in a low-income community or on Indian land would be eligible for a bonus investment tax credit of 10 percentage points, while projects that are part of a low-income residential building project or qualified low-income economic benefit project would be eligible for a 20 percentage point bonus investment credit.  Qualifying solar and wind facilities would include those with a nameplate capacity of 5 megawatts or less, and qualifying property would include energy storage property installed in connection with the solar property and interconnection property.  Facilities receiving an allocation would be required to have the facility placed in service within four years.  | <ul> <li>CRS In Focus IF10479,<br/>The Energy Credit or<br/>Energy Investment Tax<br/>Credit (ITC), by Molly F.<br/>Sherlock.</li> <li>For background on housing<br/>assistance programs, see</li> <li>CRS Report RL34591,<br/>Overview of Federal<br/>Housing Assistance<br/>Programs and Policy, by<br/>Maggie McCarty, Libby<br/>Perl, and Katie Jones.</li> </ul>   |
| Extension and Modification of Credit for Carbon Oxide Sequestration Section 13104 | Under current law, industrial carbon capture or direct air capture (DAC) facilities that begin construction by December 31, 2025, can qualify for the Section 45Q tax credit for carbon oxide sequestration. This tax credit can be claimed for carbon oxide captured during the 12-year period following a qualifying facility's being placed in service. Currently, the per metric ton tax credit for geologically sequestered carbon oxide is set to increase to \$50 per ton by 2026 (\$35 per ton for carbon oxide that is reused, such as for enhanced oil recovery) and adjusted for inflation thereafter. This provision would extend the start of construction deadline to December 31, 2032.  The amount of carbon oxide that must be captured at a qualifying facility would be reduced to 1,000 metric tons annually for a DAC facility, 18,750 metric tons annually an an electricity generating facility (and be designed to capture not less than 75% of the baseline carbon oxide production; 60% in the case of electricity generating facilities not yet or recently placed in service), and 12,500 metric tons for any other facility.  Base credit amounts would be \$17 per metric ton for carbon oxide that is captured and geologically sequestered and \$12 per metric ton for carbon oxide that is reused. Increased credit amounts of \$85 per ton and \$60 per ton, respectively, would be available for facilities that pay prevailing wages during the construction phase and during the first 12 years of operation and meet registered apprenticeship requirements.  The credit amount for carbon oxide captured using DAC and geologically sequestered would be increased to a base rate of \$36 per metric ton, with a credit of \$180 per metric ton for projects that meet wage and workforce requirements. These amounts would be \$26 and \$130 per metric ton for carbon oxide captured using DAC that is utilized in a qualified manner. | <ul> <li>CRS In Focus IF11455, The Tax Credit for Carbon Sequestration (Section 45Q), by Angela C. Jones and Molly F. Sherlock.</li> <li>CRS Insight IN11710, Carbon Capture and Sequestration Tax Credit ("Section 45Q") Legislation in the 117th Congress, by Molly F. Sherlock and Angela C. Jones.</li> <li>CRS Report R46451, Energy Tax Provisions Expiring in 2020, 2021, 2022, and 2023 ("Tax Extenders"), by Molly F. Sherlock, Margot L. Crandall-Hollick, and Donald J. Marples.</li> <li>CRS Report R45171, Registered Apprenticeship: Federal Role and Recent Federal Efforts, by Benjamin Collins.</li> <li>CRS In Focus IF11927, Federally Funded Construction and the Payment of Locally Prevailing Wages, by David H. Bradley and Jon O. Shimabukuro.</li> </ul> |

credit amount reduced by the lesser of (1) 15%; or (2) the fraction of the proceeds of a tax-exempt obligation used to finance the project over the aggregate amount of the

| Section Title  | Description  | <b>CRS</b> Resources  |
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|  | project's financing costs. The provision would also provide flexibility with respect to the period in which credits can be claimed for projects affected by federally declared disasters.  |   |
| Zero-Emission<br>Nuclear Power<br>Production Credit<br>Section 13105                       | This provision would create a new tax credit for qualifying zero-emission nuclear power produced and sold after December 31, 2023. Qualified nuclear power facilities are taxpayer-owned facilities that use nuclear power to generate electricity that did not receive an advanced nuclear production tax credit allocation under Section 45J, and are placed in service before the date of enactment (i.e., are existing nuclear power plants).  The PTC amount would be 0.3 cents per kWh. The credit would be reduced when the price of electricity increases. Credits would be reduced by a "reduction amount," which is 80% of the excess of gross receipts from electricity produced by the facility and sold over the product of 2.5 cents times the amount of electricity sold during the taxable year. Thus, the credit would phase down as annual average prices exceed 2.5 cents per kWh. Taxpayers that satisfy prevailing wage and registered apprenticeship requirements would be eligible for a tax credit of five times the base amount per kWh (i.e., up to 1.5 cents per kWh).  Credit amounts and amounts in the reduction amount formula would be adjusted for inflation.  The credit would terminate on December 31, 2032. | <ul> <li>CRS Report R42853, Nuclear Energy: Overview of Congressional Issues, by Mark Holt.</li> <li>CRS Insight IN10725, The Advanced Nuclear Production Tax Credit, by Molly F. Sherlock and Mark Holt.</li> <li>CRS Report R45171, Registered Apprenticeship: Federal Role and Recent Federal Efforts, by Benjamin Collins.</li> <li>CRS In Focus IF11927, Federally Funded Construction and the Payment of Locally Prevailing Wages, by David H. Bradley and Jon O. Shimabukuro.</li> </ul> |
| Part 2—Clean Fuels   |  |   |
| Extension of<br>Incentives for<br>Biodiesel, Renewable<br>Diesel, and<br>Alternative Fuels | Current law provides a 50-cents-per-gallon tax credit for alternative fuels and alternative fuel mixtures through 2021 and a \$1.00-per-gallon tax credit for biodiesel and renewable diesel (with an additional \$0.10-per-gallon tax credit for agri-biodiesel) through 2022. The biodiesel and renewable diesel mixtures tax credit may be claimed as an immediate excise tax credit agrient the blandar's motor.   | <ul> <li>CRS Report R46865,         Energy Tax Provisions:         Overview and Budgetary         Cost, by Molly F.         Sherlock.     </li> </ul>   |

immediate excise tax credit against the blender's motor and aviation fuels excise taxes. Credits in excess of excise tax liability may be refunded. The biodiesel and small agribiodiesel credits may be claimed as income tax credits. The alternative fuels credit can be claimed as an excise tax credit or received as an outlay. The alternative fuels mixture credit is an excise tax credit.

This provision would extend the existing tax credits for alternative fuels and alternative fuel mixtures and biodiesel and renewable diesel through December 31,

This provision would establish a special rule for paying claims for tax credits during the period of retroactive eligibility. The biodiesel and renewable diesel credit, alternative fuel credit, alternative fuel mixture credit, and payments for alternative fuels expired at the end of 2021. This provision would allow those credits for all of 2022. The IRS would need to create a process within 30 days of enactment for one-time claims for these tax credits. Taxpayers would have 180 days to submit a claim, which

- CRS Report R46451, **Energy Tax Provisions** Expiring in 2020, 2021, 2022, and 2023 ("Tax Extenders"), by Molly F. Sherlock, Margot L. Crandall-Hollick, and Donald J. Marples.

Section 13201

| Section Title  | ection Title Description   |   |
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|  | would need to be paid within 60 days of receipt (interest would be paid on any payment made after that date).  |   |
| Extension of Second<br>Generation Biofuel<br>Incentives<br>Section 13202 | Current law provides a \$1.01-per-gallon income tax credit for second-generation biofuel production through 2021. This provision would extend the second-generation biofuel producer tax credit through December 31, 2024.   | <ul> <li>CRS Report R46865,         Energy Tax Provisions:         Overview and Budgetary         Cost, by Molly F.         Sherlock.     </li> </ul>   |
|  |  | <ul> <li>CRS Report R46451,<br/>Energy Tax Provisions<br/>Expiring in 2020, 2021,<br/>2022, and 2023 ("Tax<br/>Extenders"), by Molly F.<br/>Sherlock, Margot L.<br/>Crandall-Hollick, and<br/>Donald J. Marples.</li> </ul> |
| Sustainable Aviation<br>Fuel Credit                                      | This provision would create a new tax credit for the sale or mixture of sustainable aviation fuel starting in 2023.  | For background, see:  |
| Section 13203  | The tax credit would have a base amount of \$1.25 per gallon, with a supplemental credit amount of \$0.01 per gallon for each percentage point by which the lifecycle greenhouse gas emissions reduction percentage for the fuel exceeds 50% (with a maximum supplemental credit of \$0.50 per gallon, making the maximum potential per gallon credit \$1.75). Sustainable aviation fuel is defined as liquid fuel that (1) meets the requirements of either ASTM International Standard D7566 or the Fischer Tropsch provisions of ASTM International Standard D1655, Annex AI; (2) is not derived from coprocessing an applicable material with a feedstock which is not biomass; (3) is not derived from palm fatty acid distillates or petroleum; and (4) has been certified to achieve at least a 50% lifecycle greenhouse gas reduction percentage as defined according to the most recent Carbon Offsetting and Reduction Scheme for International Aviation adopted by the International Civil Aviation Organization and agreed to by the United States (or a similar methodology which satisfies criteria in the Clean Air Act Section 211(o)(1)(H)), as compared with petroleum-based jet fuel. | CRS Report R47171, Sustainable Aviation Fuel (SAF): In Brief, by Kelsi Bracmort and Molly F. Sherlock.  |
|  | The sustainable aviation fuel credit would require claimants to be registered with the Secretary of the Treasury, and could be used to offset fuel excise tax liability or, in the case of insufficient fuel excise tax liability, be received as a payment. Like the tax credit for biodiesel and renewable diesel, there would be a coordinated income tax credit. Credit amounts would be included in a taxpayer's gross income for income tax purposes.  The \$1.00 per gallon tax credit for aviation fuel produced from biodiesel (under Section 40A) would terminate after  |   |
|  | December 31, 2022.   |   |
| Clean Hydrogen   | The credit would expire after December 31, 2024.  This provision would create a new credit for the qualified   | For background, see   |
| Section 13204  | production of clean hydrogen. The credit would be available for qualified clean hydrogen produced at a   | CRS Report R45171,     Registered   |

qualifying facility during the facility's first 10 years of operation. The base credit amount would be \$0.60 per kilogram (kg) times the applicable percentage. Credit amounts would be indexed for inflation.

The applicable percentage would be determined by the lifecycle greenhouse gas emissions rate achieved in producing clean hydrogen. The applicable percentage would be 100% for hydrogen achieving a lifecycle greenhouse gas emissions rate of less than 0.45 kilograms of carbon dioxide equivalent (CO2e) per kg. The applicable percentage would be 33.4% for hydrogen achieving a lifecycle greenhouse gas emission rate of less than 1.5 kilograms of CO2e per kg (but not less than 0.45 kilograms). For hydrogen with a lifecycle greenhouse gas emission rate of less than 2.5 kgs of CO2e per kg (but not less than 1.5), the applicable percentage would be 25%, and for hydrogen with a lifecycle greenhouse gas emissions rate of less than 4 kgs of CO2e per kg (but not less than 2.5), the applicable percentage would be 20%.

The credit would be five times the base credit amount (i.e., up to \$3.00 per kg) if the clean hydrogen is produced at a facility that meets prevailing wage and registered apprenticeship requirements.

The provision provides that for facilities financed with taxexempt bonds, the credit amount would be reduced by the lesser of (1) 15%; or (2) the fraction of the proceeds of a tax-exempt obligation used to finance the project over the aggregate amount of the project's financing costs.

To qualify for the credit, new facilities must begin construction before January 1, 2033. Facilities existing before January 1, 2023, would be able to qualify based on the date that modifications to their facility required to produce clean hydrogen are placed into service. Taxpayers may claim the PTC for electricity produced from renewable resources by the taxpayer if the electricity is used at a qualified clean hydrogen facility to produce qualified clean hydrogen. Taxpayers could elect to claim the energy investment tax credit (ITC) in lieu of the clean hydrogen production credit. Taxpayers could not claim credits for clean hydrogen produced at facilities that claimed credits for carbon capture under Section 45O.

The provision would terminate the alternative fuel excise tax credit for hydrogen.

#### Part 3—Clean Energy and Efficiency Incentives for Individuals

Extension, Increase, and Modifications of Nonbusiness Energy Property Credit

Section 13301

Current law provides a 10% tax credit for qualified energy-efficiency improvements and expenditures for residential energy property on a taxpayer's primary residence through 2021. The credit is subject to a \$500 per taxpayer lifetime limit. This provision would extend the tax credit through December 31, 2032, and make additional modifications.

The proposed modifications would increase the credit rate to 30% with an annual per-taxpayer limit of \$1,200 and a \$600 per-item limit. For geothermal and air source

Apprenticeship: Federal Role and Recent Federal Efforts, by Benjamin Collins.

 CRS In Focus IF11927, Federally Funded Construction and the Payment of Locally Prevailing Wages, by David H. Bradley and Jon O. Shimabukuro.

- CRS Report R42089, Residential Energy Tax Credits: Overview and Analysis, by Margot L. Crandall-Hollick and Molly F. Sherlock.
- CRS Report R46451, Energy Tax Provisions

| Section Title  | Description  | <b>CRS Resources</b>   |
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|  | heat pumps and biomass stoves, there would be an annual credit limit of \$2,000. Limits for expenditures on windows and doors would also be increased. Biomass stoves would be made eligible for tax credits.  | Expiring in 2020, 2021,<br>2022, and 2023 ("Tax<br>Extenders"), by Molly F.<br>Sherlock, Margot L.   |
|  | Required energy-efficiency standards would be modified, and changed to update over time without additional legislative action. Qualifying building envelope components would no longer include roofs, but would include air sealing insulation. Improvements to or replacements of panelboards, sub-panelboards, branch circuits, or feeders used with qualifying property would also be credit-eligible costs. The credit would be allowed for expenditures made on any dwelling unit used by the taxpayer (not limited to primary residences).   | Crandall-Hollick, and<br>Donald J. Marples.  |
|  | A 30% credit, up to \$150, would be allowed for home energy audits. Treasury would be given the authority to treat errors related to this section as mathematical or clerical errors. Starting in 2025, taxpayers would be required to submit a product identification number to claim the tax credit.   |  |
|  | The credit would be renamed the energy efficient home improvement credit.  |  |
| Residential Clean<br>Energy Credit<br>Section 13302                    | Current law provides a tax credit for the purchase of solar electric property, solar water heating property, fuel cells, geothermal heat pump property, small wind energy property, and qualified biomass fuel property. The credit rate is 26% through 2022 (it was 30% through 2019), and is scheduled to be reduced to 22% in 2023 before expiring at the end of that year. This provision would extend the credit through December 31, 2034, restoring the 30% credit rate through 2032, and then reducing the credit rate to 26% in 2033 and 22% in 2034. Qualified battery storage technology would be added to the list of eligible property.  The credit would be renamed the residential clean energy credit. | <ul> <li>CRS Report R42089,<br/>Residential Energy Tax<br/>Credits: Overview and<br/>Analysis, by Margot L.<br/>Crandall-Hollick and<br/>Molly F. Sherlock.</li> <li>CRS Report R46451,<br/>Energy Tax Provisions<br/>Expiring in 2020, 2021,<br/>2022, and 2023 ("Tax<br/>Extenders"), by Molly F.<br/>Sherlock, Margot L.<br/>Crandall-Hollick, and</li> </ul> |
| Energy Efficient<br>Commercial<br>Buildings Deduction<br>Section 13303 | Under current law, a permanent deduction of up to \$1.80 per square foot is allowed for certain energy-saving commercial building property installed as part of (1) the interior lighting system; (2) the heating, cooling, ventilation, or hot water system; or (3) the building envelope.  | Donald J. Marples.  For background, see  CRS Committee Print CP10004, Tax Expenditures: Compendium of Background Material on   |
|  | This provision would update efficiency requirements, providing that a qualifying building must increase its efficiency relative to a reference building by 25%. The deduction would be set at \$0.50 per square foot, and increased by \$0.02 for each percentage point by which the certified efficiency improvements reduce energy and power costs, with a maximum amount of \$1.00 per square foot. For projects that meet prevailing wage and registered apprenticeship requirements, the base amount is \$2.50, which would be increased by \$0.10 for each percentage point increase in energy efficiency, with a maximum amount of \$5.00 per square foot. The  | Individual Provisions — A Committee Print Prepared for the Senate Committee on the Budget, 2020, by Jane G. Gravelle et al. (pp. 99-104).  CRS Report R45171, Registered Apprenticeship: Federal Role and Recent Federal   |

maximum deduction amount would be the total deduction

| Section Title   | Description   | <b>CRS Resources</b>  |
|---|---|---|
|   | a building can claim less deductions claimed with respect to the building in the preceding three years.   | Efforts, by Benjamin Collins.   |
|   | Taxpayers making energy-efficiency retrofits that are part of a qualified retrofit plan on a building that is at least five years old would be able to deduct their adjusted basis in the retrofit property (so long as that amount does not exceed a per-square foot value determined on the basis of energy usage intensity). To qualify, retrofit plans must be expected to reduce a building's energy use intensity by at least 25%.  | <ul> <li>CRS In Focus IF11927         Federally Funded         Construction and the         Payment of Locally         Prevailing Wages, by         David H. Bradley and         Jon O. Shimabukuro.</li> </ul> |
|   | Any tax-exempt entity would be allowed to allocate the deduction to the designer of the building or retrofit plan.  |   |
| Extension, Increase,<br>and Modifications of<br>New Energy Efficient<br>Home Credit | Under current law, through 2021, a tax credit is available for eligible contractors for building and selling qualifying energy-efficient new homes. The credit is equal to \$2,000, with certain manufactured homes qualifying for a \$1,000 credit.  This provision would extend the energy-efficient new  | <ul> <li>CRS Report R46451,         Energy Tax Provisions         Expiring in 2020, 2021,         2022, and 2023 ("Tax Extenders"), by Molly F     </li> </ul>  |
| Section 1990 (  | home credit through December 31, 2032, and increase and modify the credit amount. For homes acquired after 2021, a \$2,500 credit would be available for new homes that meet certain Energy Star efficiency standards, and a \$5,000 credit would be available for new homes that are certified as zero-energy ready homes. Multifamily dwellings that meet certain Energy Star efficiency standards would be eligible for a \$500 credit per unit, with a \$1,000 per unit credit available for eligible zero-energy ready multifamily dwellings. The credits for multifamily dwelling units would be increased to \$2,500 and \$5,000, respectively, if the taxpayer ensures that the laborers and mechanics employed by contractors and subcontractors in the construction of the residence are paid prevailing wages. | Sherlock, Margot L. Crandall-Hollick, and Donald J. Marples.  CRS In Focus IF11927 Federally Funded Construction and the Payment of Locally Prevailing Wages, by David H. Bradley and Jon O. Shimabukuro.       |
|   | Taxpayers claiming the low-income housing tax credit would not have to reduce their basis for credits claimed under this section.   |   |
| Part 4—Clean Vehicl   | es  |   |
| Clean Vehicle Credit Section 13401  | Buyers of qualifying plug-in electric vehicles (EVs) may be able to claim a nonrefundable tax credit of up to \$7,500 under current law. The tax credit phases out once a   | For background, see  CRS In Focus IF11017 The Plug-In Electric  |

Section 13401

Buyers of qualifying plug-in electric vehicles (EVs) may be able to claim a nonrefundable tax credit of up to \$7,500 under current law. The tax credit phases out once a vehicle manufacturer has sold 200,000 qualifying vehicles. Current law also allows, through 2021, a tax credit of up to \$8,000 for fuel cell vehicles (the base credit amount is \$4,000, with up to an additional \$4,000 available based on fuel economy). Heavier fuel cell vehicles qualify for up to a \$40,000 credit. This provision would modify the tax credit for plug-in electric vehicles, allowing certain clean vehicles to qualify and eliminating the current per manufacturer limit. The credit would be renamed the clean vehicle credit.

The modified credit for clean vehicles would be \$3,750 for any vehicle meeting the critical minerals requirement, and \$3,750 for any vehicle meeting the battery components requirement. The maximum credit per vehicle would be \$7,500. Clean vehicles would include plug-in electric vehicles with a battery capacity of at least

- CRS In Focus IF11017, The Plug-In Electric Vehicle Tax Credit, by Molly F. Sherlock.
- CRS Report R46864, Alternative Fuels and Vehicles: Legislative Proposals, by Melissa N. Diaz.
- CRS Report R46231, Electric Vehicles: A Primer on Technology and Selected Policy Issues, by Melissa N. Diaz.

7 kilowatt hours and fuel cell vehicles. Qualifying vehicles would include those that had final assembly occur in North America. Sellers would be required to provide taxpayer and vehicle information to the Treasury for tax credit eligible vehicles. Only vehicles made by qualified manufacturers, who have written agreements with and provide periodic reports to the Treasury, could qualify. For vehicles placed in service after 2023, qualifying vehicles would not include any vehicle with battery components that were manufactured or assembled by a foreign entity of concern (as defined in 42 U.S.C.

§18741). For vehicles placed in service after 2024, qualifying vehicles would not include any vehicle in which applicable critical minerals in the vehicle's battery were from a foreign entity of concern. Taxpayers would be required to include the vehicle identification number (VIN) on their tax return to claim a tax credit.

To receive the \$3,750 critical minerals portion of the credit, the vehicle's battery must contain a threshold percentage (in value) of critical minerals that were extracted or processed in a country with which the United States has a free trade agreement, or recycled in North America. The threshold percentage would be 40% through 2023, increasing to 50% in 2024, 60% in 2025, 70% in 2026, and 80% after 2026.

To receive the \$3,750 battery components portion of the credit, the percentage of the battery's components manufactured or assembled in North America would have to meet threshold amounts. For vehicles placed in service through 2023, the percentage would be 50%. The percentage increases to 60% for 2024 and 2025, 70% for 2026, 80% for 2027, 90% for 2028, and 100% after 2028.

The credit would be disallowed for certain higher-income taxpayers. Specifically, no credit would be allowed if the current year or preceding year's modified AGI exceeds \$300,000 for married taxpayers (\$225,000 in the case of head of household filers; \$150,000 in the case of other filers).

Credits would only be allowed for vehicles that have a manufacturer's suggested retail price of no more than \$80,000 for vans, SUVs, or pickup trucks, and \$55,000 for other vehicles. Taxpayers would be allowed to claim the credit for one vehicle per year.

Starting in 2024, taxpayers purchasing eligible vehicles could elect to transfer the tax credit to the dealer, so long as the dealer meets registration, disclosure, and other requirements. The Secretary of the Treasury is directed to establish a program to make advance payments to dealers for transferred credits. Amounts provided as direct spending would be grossed-up (increased) by 6.0445%.

The credit would not apply to vehicles acquired after December 31, 2032.

Credit for Previously-Owned Clean Vehicles This provision would create a new tax credit for buyers of previously owned qualified clean (plug-in electric and

For background, see

 CRS In Focus IF11017, The Plug-In Electric

| Section Title  | Description   | CRS Resources   |
|--|---|---|
| Section 13402  | fuel cell) vehicles. The credit would be up to \$4,000 limited to 30% of the vehicle purchase price.  | Vehicle Tax Credit, by<br>Molly F. Sherlock.  |
|  | The credit would be disallowed for taxpayers above modified AGI thresholds. Married taxpayers filing a joint return could not claim the credit if their modified AGI was above \$150,000 (\$112,500 in the case of head of household filers; \$75,000 in the case of other filers). The taxpayer's modified AGI would be the lesser of modified AGI in the taxable year or prior year.  | <ul> <li>CRS Report R46864,         Alternative Fuels and         Vehicles: Legislative         Proposals, by Melissa N.         Diaz.</li> <li>CRS Report R46231,         Electric Vehicles: A Primer</li> </ul> |
|  | Credits would only be allowed for vehicles with a sale price of \$25,000 or less with a model year that is at least two years earlier than the calendar year in which the vehicle is sold. This credit could only be claimed for vehicles sold by a dealer and on the first transfer of a qualifying vehicle. Taxpayers could only claim this credit once every three years and would be required to include the VIN on their tax return to claim a tax credit.   | on Technology and<br>Selected Policy Issues, by<br>Melissa N. Diaz.   |
|  | Starting in 2024, taxpayers purchasing eligible vehicles could elect to transfer the tax credit to the dealer, so long as the dealer meets registration, disclosure, and other requirements. Amounts provided as direct spending would be grossed-up (increased) by 6.0445%.  |   |
|  | The credit would not apply to vehicles acquired after December 31, 2032.  |   |
| Qualified<br>Commercial Clean<br>Vehicles<br>Section 13403 | This provision would create a new tax credit for qualified commercial clean vehicles placed in service by the taxpayer during the year. The credit would be the lesser of (1) 15% of the vehicle's cost (30% for vehicles not powered by a gasoline or diesel internal combustion engine); or (2) the incremental cost of the vehicle relative to a comparable vehicle. Credit amounts cannot exceed \$7,500 for vehicles weighing less than 14,000 pounds, or \$40,000 otherwise. Eligible vehicles would have a battery capacity of not less than 15 kilowatt hours (7 kilowatt hours in the case of vehicles weighing less than 14,000 pounds) and be charged by an external source of electricity. Mobile machinery and qualified commercial fuel cell vehicles would also be eligible for this credit. Qualifying vehicles must be depreciable property.  Only vehicles made by qualified manufacturers, who have written agreements with and provide periodic reports to the Treasury, could qualify. Taxpayers would be required to include the VIN on their tax return to claim a tax credit. |   |
|  | Tax-exempt entities would have the option of electing to receive direct payments.  The credit would not apply to vehicles acquired after  |   |
| Altomotive Eugl  | December 31, 2032.  | For hadiground soo  |
| Alternative Fuel Refueling Property Credit Section 13404   | Current law allows, through 2021, a tax credit for the cost of any qualified alternative fuel vehicle refueling property installed by a business or at a taxpayer's principal residence. The credit is equal to 30% of these costs, limited to \$30,000 for businesses at each separate location with qualifying property, and \$1,000 for residences. This provision would extend the credit   | <ul> <li>CRS Report R46451,         Energy Tax Provisions         Expiring in 2020, 2021,         2022, and 2023 ("Tax         Extenders"), by Molly F.         Sherlock, Margot L.</li> </ul>                    |

#### Section Title **Description CRS** Resources through December 31, 2032, and make additional Crandall-Hollick, and Donald J. Marples. modifications. For business property (property subject to depreciation), CRS Report R46864, the credit would be extended at a rate of 6% (30% if Alternative Fuels and prevailing wage and registered apprenticeship Vehicles: Legislative requirements were met), with the credit limit increased Proposals, by Melissa N. to \$100,000. Diaz. The definition of qualifying property would be modified to CRS Report R46231,

The definition of qualifying property would be modified to include bidirectional charging equipment. The credit could also be claimed for electric charging stations for two- and three-wheeled vehicles that are intended for use on public roads.

Starting in 2023, charging or refueling property would only be eligible if it is placed in service within a low-income or rural census tract.

- CRS Report R46231, Electric Vehicles: A Primer on Technology and Selected Policy Issues, by Melissa N. Diaz.
- CRS Report R45171, Registered Apprenticeship: Federal Role and Recent Federal Efforts, by Benjamin Collins.
- CRS In Focus IF11927, Federally Funded Construction and the Payment of Locally Prevailing Wages, by David H. Bradley and Jon O. Shimabukuro.

#### Part 5—Investment in Clean Energy Manufacturing and Energy Security

Extension of the Advanced Energy Project Credit

Section 13501

This provision would provide additional allocations of the qualified advanced energy manufacturing tax credit, which is a 30% tax credit for investments in projects that reequip, expand, or establish certain energy manufacturing facilities. The American Recovery and Reinvestment Act (P.L. 111-5) provided \$2.3 billion in allocations, which have been fully allocated.

An additional \$10 billion in allocations would be provided with at least \$4 billion to be allocated to energy communities (as defined in the extended PTC, Section 13101). Credits cannot be allocated to projects located in census tracts in which projects having received prior allocations under Section 48C are located.

The definition of qualifying advanced energy projects would be amended such that it would include projects that reequip, expand, or establish a manufacturing or industrial facility for the production or recycling of renewable energy property; energy storage systems and components; grid modernization equipment and components; property designed to remove, use, or sequester carbon oxide emissions; equipment designed to refine, electrolyze, or blend any fuel, chemical, or product which is renewable or low-carbon and low-emission; property designed to produce energy conservation technologies; electric or fuel-cell vehicles, including technologies, components, or materials for such vehicles and the associated charging infrastructure; hybrid vehicles weighing less than 14,000 pounds, including technologies, components, or materials for such vehicles; which reequips an industrial manufacturing facility with

- CRS Committee Print CP10004, Tax Expenditures: Compendium of Background Material on Individual Provisions — A Committee Print Prepared for the Senate Committee on the Budget, 2020, by Jane G. Gravelle et al. (pp. 221-224).
- CRS Report R45171, Registered Apprenticeship: Federal Role and Recent Federal Efforts, by Benjamin Collins.
- CRS In Focus IF11927, Federally Funded Construction and the Payment of Locally Prevailing Wages, by David H. Bradley and Jon O. Shimabukuro.

equipment designed to reduce greenhouse gas emissions by at least 20%; or which reequips, expands, or establishes an industrial facility for the processing, refining or recycling of critical materials.

The base rate for the credit would be 6%, with the 30% credit rate allowed for projects meeting prevailing wage and registered apprenticeship requirements.

The Secretary of the Treasury would be directed to establish a program to award credits to qualifying advanced energy project sponsors. Applicants accepting certifications for credits would have two years to provide evidence that the requirements of the certification have been met and to place property in service.

Advanced Manufacturing Production Credit This provision would create a new production tax credit that could be claimed for the domestic production and sale of qualifying solar and wind components.

Section 13502

Credits for solar components would include (1) for a thin film photovoltaic cell or crystalline photovoltaic cell, 4 cents per direct current watt of capacity; (2) for photovoltaic wafers, \$12 per square meter; (3) for solar grade polysilicon, \$3 per kilogram; (4) for polymeric backsheet, 40 cents per square meter; and (5) for solar modules, 7 cents per direct current watt of capacity.

For wind energy components, if the component is an offshore wind vessel, the credit amount would be 10% of the sales price. Otherwise, credits for wind components would be computed as an applicable amount times the total rated capacity of the completed wind turbine for which the component was designed. The applicable amount would be 2 cents for blades, 5 cents for nacelles, 3 cents for towers, 2 cents for fixed platform offshore wind foundations, and 4 cents for floating platform offshore wind foundations. The credit for torque tubes and longitudinal purlin would be \$0.87 per kg, and the credit for structural fasteners would be \$2.28 per kg. The credit for inverters would be based on the inverter's capacity, with different types of inverters eligible for specified credit amounts ranging from 1.5 cents to 11 cents per watt. For electrode active materials, the credit would be 10% of the production cost. Battery cells could qualify for a credit of \$35 per kilowatt hour of capacity, and battery modules could qualify for a credit of \$10 per kilowatt hour of capacity (or \$45 in the case of a battery module which does not use battery cells). A credit of 10% would also be available for the production of critical minerals.

The credit would phase out for components sold after December 31, 2029. Components sold in 2030 would be eligible for 75% of the full credit amount. Components sold in 2031 and 2032 would be eligible for 50% and 25% of the full credit amount, respectively. No credit would be available for components sold after December 31, 2032. The phaseout would not apply to the production of critical minerals.

For background, see

 CRS Insight IN11980, Offshore Wind Provisions in the Inflation Reduction Act, by Laura B. Comay, Corrie E. Clark, and Molly F. Sherlock.

| Section Title |  | Description | CRS Resources |
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The credit could not be claimed for components produced at a facility for which a credit was claimed under Section 48C.

#### Part 6—Superfund

Reinstatement of Superfund

Section 13601

This provision would permanently reinstate the Hazardous Substance Superfund financing rate for certain excise taxes, but would not reauthorize the Superfund special environmental tax on corporate income that also once financed this trust fund.

This provision would permanently reinstate Superfund excise taxes on domestic crude oil and imported petroleum products at the rate of 16.4 cents per barrel in 2023, with adjustments for inflation annually thereafter. The previous tax rate was 9.7 cents per barrel when this tax last expired at the end of 1995.

Generally, the tax is paid by refineries that receive crude oil or by the person using or importing a petroleum product.

The Infrastructure Investment and Jobs Act (P.L. 117-58) separately renewed other excise taxes that contribute to the Superfund. P.L. 117-58 increased the tax rate on domestically produced chemical feedstocks and imported chemical derivatives and renewed those taxes from July 1, 2022, through December 31, 2031. P.L. 117-58 also removed the statutory link between the dates of applicability of the crude oil and chemical products taxes.

Revenues from the excise tax finance the Hazardous Substance Superfund Trust Fund. Borrowing would be authorized through repayable advances from the General Fund of the U.S. Treasury until the end of 2032.

#### For background, see

- CRS In Focus IF11982, Superfund Tax Legislation in the 117th Congress, by Anthony A. Cilluffo and David M. Bearden.
- CRS Report R41039, Comprehensive Environmental Response, Compensation, and Liability Act: A Summary of Superfund Cleanup Authorities and Related Provisions of the Act, by David M. Bearden.

#### Part 7—Incentives for Clean Electricity and Clean Transportation

Clean Electricity Production Credit

Section 13701

This provision would create a new clean electricity production tax credit (PTC). This new PTC would be for the sale of domestically produced electricity with a greenhouse gas emissions rate not greater than zero. To qualify for a tax credit, electricity would need to be produced at a qualifying facility placed in service after December 31, 2024.

The base PTC amount would be 0.3 cents per kWh, with the tax credit amount increased to 1.5 cents per kWh for facilities that pay prevailing wages and meet registered apprenticeship requirements (0.5 cents and 2.5 cents, respectively, in 2021, applying the inflation adjustment factor; the amounts would be adjusted for inflation annually). Facilities with a maximum net output of less than I megawatt and that begin before 60 days after the Secretary of the Treasury publishes guidance on the wage and registered apprenticeship requirements would also qualify for the full 1.5 cents per kWh amount. The PTC would be available for electricity produced during the facility's first 10 years of operation.

The credit amount would be increased by 10% for electricity produced in energy communities (as defined for

- CRS Report R45171, Registered Apprenticeship: Federal Role and Recent Federal Efforts, by Benjamin Collins.
- CRS In Focus IF11927, Federally Funded Construction and the Payment of Locally Prevailing Wages, by David H. Bradley and Jon O. Shimabukuro.
- CRS Insight IN11983, Proposed Tax Preference for Domestic Content in Energy Infrastructure, by Christopher D. Watson and Molly F. Sherlock.

the purposes of the increased credit amount under the PTC and ITC).

The provision would provide that for facilities financed with tax-exempt bonds, the credit amount is reduced by the lesser of (1) 15%; or (2) the fraction of the proceeds of a tax-exempt obligation used to finance the project over the aggregate amount of the project's financing costs.

A 10% domestic content bonus would be available for electricity produced at facilities that certify that certain steel, iron, and manufactured products used in the facility were domestically produced. The ability to claim the credit as direct pay would be subject to meeting domestic content requirements.

Taxpayers would not be able to claim the clean electricity production credit if the facility or electricity produced from the facility claimed certain other energy-related investment or production tax credits. Taxpayers would choose between the clean electricity PTC and ITC, and could not claim both.

The tax credit would phase out when emissions reduction target levels are achieved or after 2032 (the later of the two). The emissions target phaseout would begin after the calendar year in which greenhouse gas emissions from the electric power sector are equal to or less than 25% of 2022 electric power sector emissions. Once phaseout begins, the full credit amount would remain available for facilities that begin construction the following year. The credit amount for facilities beginning construction in the second year would be 75% of the full credit amount. This would be reduced to 50% for facilities beginning construction in the third year, and zero afterward.

Clean Electricity Investment Credit

Section 13702

This provision would create a new clean electricity investment tax credit (ITC). This new ITC would be for investment in qualifying zero-emissions electricity generation facilities or energy storage technology. Costs of interconnection property would be eligible for clean electricity projects smaller than 5 megawatts. This credit would be available for facilities and property placed in service after December 31, 2024.

The base ITC amount would be 6%, with the tax credit rate increased to 30% for facilities that pay prevailing wages and meet registered apprenticeship requirements. Facilities with a maximum net output of less than I megawatt and that begin before 60 days after the Secretary of the Treasury publishes guidance on the wage and registered apprenticeship requirements would also qualify for the full 30% amount.

The clean electricity ITC is increased by one-third (2 percentage points or 10 percentage points) for property placed in service in an energy community (as defined above for the purposes of the clean electricity PTC). Similarly, a 10 percentage point domestic content bonus also applies for the clean electricity ITC. The ability to claim the credit as direct pay would be subject to meeting domestic content requirements.

- CRS Report R45171, Registered Apprenticeship: Federal Role and Recent Federal Efforts, by Benjamin Collins.
- CRS In Focus IF11927, Federally Funded Construction and the Payment of Locally Prevailing Wages, by David H. Bradley and Jon O. Shimabukuro.
- CRS Insight IN11983, Proposed Tax Preference for Domestic Content in Energy Infrastructure, by Christopher D.
   Watson and Molly F.
   Sherlock.

The provision would provide that for facilities financed with tax-exempt bonds, the credit amount is reduced by the lesser of (1) 15%; or (2) the fraction of the proceeds of a tax-exempt obligation used to finance the project over the aggregate amount of the project's financing costs.

Taxpayers would not be able to claim the clean electricity production credit if the facility or electricity produced from the facility claimed certain other energy-related investment or production tax credits. Taxpayers would choose between the clean electricity PTC and ITC, and could not claim both.

This provision would also allow for the annual allocation of 1.8 gigawatts for "environmental justice solar and wind capacity" credits. Taxpayers receiving a capacity allocation may be entitled to tax credits in addition to otherwise allowed clean electricity ITCs. Specifically, projects receiving an allocation that are located in a low-income community or on Indian land would be eligible for a 10 percentage point bonus investment tax credit, while projects that are part of a low-income residential building project or qualified low-income economic benefit project would be eligible for a 20 percentage point bonus investment credit. Qualifying clean electricity projects would include those with a nameplate capacity of 5 megawatts or less (other than facilities producing electricity through combustion or gasification). Facilities receiving an allocation would be required to have the facility placed in service within four years.

The clean electricity ITC would phase out according to the same schedule as would apply to the clean electricity

Cost Recovery for Qualified Facilities, Qualified Property, and Energy Storage Technology

Section 13703

Clean Fuel Production Credit

Section 13704

This provision would provide that any facility qualifying for the clean electricity PTC or any facility or property qualifying for the clean electricity ITC would be treated as 5-year property under the modified accelerated cost recovery system (MACRS), making it so that cost recovery for renewable energy investments would be generally similar to current law.

This provision would apply to facilities and property placed in service after December 31, 2024.

This provision would create a tax credit for domestic clean fuel production starting in 2025. The tax credit per gallon of transportation fuel would be calculated as the applicable amount multiplied by the emissions factor of the fuel. To qualify, the fuel must be produced by the taxpayer at a qualified facility (excluding facilities that receive credits for producing clean hydrogen or carbon oxide sequestration, or the investment credit for energy produced in clean hydrogen facilities) and sold by the taxpayer. Qualified producers must be registered with the IRS.

The "applicable amount" would be determined by the type of fuel and the producer's labor practices. The base credit amount for zero-emissions fuels would be \$0.20 for nonaviation fuel and \$0.35 for aviation fuel. If the

- CRS Report R47171, Sustainable Aviation Fuel (SAF): In Brief, by Kelsi Bracmort and Molly F. Sherlock.
- CRS Report R45171, Registered Apprenticeship: Federal Role and Recent Federal Efforts, by Benjamin Collins.
- CRS In Focus IF11927, Federally Funded

producer meets prevailing wage and registered apprenticeship requirements, then the applicable amount would be \$1.00 for nonaviation fuel and \$1.75 for aviation fuel. These amounts would be adjusted annually for inflation.

The "emissions factor" would be calculated according to the following formula: [(50 kilograms of CO2-equivalent (CO2e) global warming potential per metric million British Thermal Units (mmBTU) – emissions rate of fuel produced) / 50 kilograms of CO2e per mmBTU]. The Treasury Secretary would publish tables of emissions rates for various fuel types that would be used in the calculation. Qualifying transportation fuel would be fuel with an emissions rate not greater than 50 kilograms of CO2e per mmBTU.

The credit would not be available for transportation fuel sold after December 31, 2027.

Construction and the Payment of Locally Prevailing Wages, by David H. Bradley and Jon O. Shimabukuro.

#### Part 8—Credit Monetization and Appropriations

Elective Payment for Energy Property and Electricity Produced from Certain Renewable Resources, Etc.

Section 13801

This provision would allow certain organizations, generally tax-exempt entities including state and local governments and Indian tribal governments, to treat certain tax credit amounts as payments of tax. Payments in excess of tax liability can be refunded to these organizations, allowing the credits to be received as "direct pay." This direct payment would be allowed for the Section 30C credit for alternative fuel refueling property, the Section 45 renewable electricity production credit, the Section 45Q carbon oxide sequestration credit, the new Section 45U zero-emission nuclear power production credit; the new Section 45V clean hydrogen production credit; in the case of certain tax-exempt entities, the new Section 45W credit for qualified commercial vehicles; the new Section 45X advanced manufacturing production credit; the new Section 45Y clean electricity production credit; the new Section 45Z clean fuel production credit; the Section 48 energy investment tax credit, and the Section 48C qualifying advanced energy project credit; and the new Section 48D clean electricity investment credit.

Taxpayers who are not tax-exempt entities would be allowed to elect direct pay for the clean hydrogen, carbon oxide sequestration, and advanced manufacturing production credits for the first five years starting with the year a facility is placed in service. This election cannot be made after December 31, 2032.

This provision would not apply to territories with mirror-code tax systems.

Taxpayers who are not tax-exempt entities would be allowed a one-time transfer of these tax credits. Any payments received in exchange for the transfer of credits would be excluded from income, and any amounts paid to obtain a transferred credit could not be deducted from income. Credits that could be transferred would also be given extended carryback and carryforward periods. The carryback period for these credits would be extended from I to 3 years, and the carryforward period extended from 20 to 22 years.

- CRS Report R45693, Tax Equity Financing: An Introduction and Policy Considerations, by Mark P. Keightley, Donald J. Marples, and Molly F. Sherlock.
- CRS Insight IN11983, Proposed Tax Preference for Domestic Content in Energy Infrastructure, by Christopher D. Watson and Molly F. Sherlock.

#### Part 9—Other Provisions

Permanent Extension of Tax Rate to Fund Black Lung Disability Trust Funds

Section 13901

Under current law, an excise tax is imposed on coal from mines in the United States. The tax rate depends on how the coal is mined. The current rates are \$0.50 per ton for coal from underground mines and \$0.25 per ton for coal from surface mines, with both limited to 2% of the sales price. The Black Lung excise tax is intended to fund benefits for U.S. coal miners who develop Black Lung disease as a result of working in coal mines.

Temporary, higher rates of \$1.10 per ton of coal from underground mines and \$0.55 per ton of coal from surface mines, limited to 4.4% of the sales price, have applied for much of the time since 1986. They most recently applied from the beginning of 2020 through the end of 2021.

This provision would permanently extend the higher rates.

Increase in Research Credit Against Payroll Tax for Small Business

Section 13902

Under current law, businesses are allowed a credit against income tax that is based on their qualified research expenses. The credit is calculated as the amount of qualified research expenses above a base amount that is meant to represent the amount of research expenditures in the absence of the credit.

Some small businesses may not have a large enough income tax liability to take advantage of their research credit. Current law allows a small business, defined as a business with less than \$5 million in gross receipts and that is under five years old, to apply up to \$250,000 of the research credit toward its Social Security payroll tax liability.

This provision would allow an additional credit of up to \$250,000 against Medicare Hospital Insurance tax for taxable years beginning after December 31, 2022. The credit could not exceed the tax imposed for any calendar quarter, with unused amounts of the credit carried forward.

Reinstatement of Limitation Rules for Deduction for State and Local, etc., Taxes; Extension of Limitation on Excess Business Losses of Noncorporate Taxpayers

Section 13903

This provision would reinstate the current-law expiration date of the state and local tax (SALT) limitation enacted in Section 13904 of the bill. In other words, the expiration date would remain 2025, as under current law.

The provision would also extend the limitation on excess business losses of noncorporate taxpayers. Businesses are generally permitted to carry over a net operating loss (NOL) to certain past and future years. Under the passive loss rules, individuals and certain other taxpayers are limited in their ability to claim deductions and credits from passive trade and business activities, although unused deductions and credits may generally be carried forward to the next year. Similarly, certain farm losses may not be deducted in the current year, but can be carried forward to the next year.

For taxpayers other than C corporations, a deduction in the current year for excess business losses is temporarily disallowed (through 2026) and such losses are treated as a NOL carryover to the following year. An excess For background, see

CRS Report R45261,
 The Black Lung Program,
 the Black Lung Disability
 Trust Fund, and the
 Excise Tax on Coal:
 Background and Policy
 Options, by Scott D.
 Szymendera and Molly
 F. Sherlock.

For background, see

- CRS Report RL31181, Federal Research Tax Credit: Current Law and Policy Issues, by Gary Guenther.
- CRS Report R47062, Payroll Taxes: An Overview of Taxes Imposed and Past Payroll Tax Relief, by Anthony A. Cilluffo and Molly F. Sherlock.

- CRS Insight IN11296, Tax Treatment of Net Operating Losses (NOLs) in the Coronavirus Aid, Relief, and Economic Security (CARES) Act, by Jane G. Gravelle.
- CRS Report R46377, The Tax Treatment and Economics of Net Operating Losses, by Mark P. Keightley.

| Section Title   | Description  | <b>CRS Resources</b>  |
|---|--|---|
|   | business loss is the amount that a taxpayer's aggregate deductions attributable to trades and businesses exceed the sum of (1) aggregate gross income or gain attributable to such activities and (2) \$250,000 (\$500,000 if married filing jointly), adjusted for inflation. For partnerships and S corporations, this provision was applied at the partner or shareholder level. This provision would extend the temporary limitation through 2028. |   |
| Removal of Harmful  | In addition to the modification noted in Section 10101   | For background, see   |
| Small Business Taxes;<br>Extension of<br>Limitation of<br>Deduction for State<br>and Local, etc., Taxes | above, this provision would have extended the \$10,000 state and local tax (SALT) limitation from 2025 through 2026. However, the SALT change would effectively be reversed by changes made in Section 13903 of the bill.  | <ul> <li>CRS Report R46246,         The SALT Cap: Overview and Analysis, by Grant         A. Driessen and Joseph         S. Hughes.     </li> </ul> |
| Section 13904   |  |   |

**Source:** CRS analysis of the legislative text of the Senate amendment to H.R. 5376, "Inflation Reduction Act of 2022," as posted on the House Rule Committee Website at https://rules.house.gov/bill/117/hr-5376-sa.

**Notes:** Energy provisions that extend expiring provisions are generally effective in 2022, with new provisions generally effective in 2023. Exceptions are noted. Sections 13903 and 13904 were added during Senate consideration of the bill. The changes that would be made by the provisions are permanent, unless otherwise noted. Within the description, "Section" citations refer to the section within the Internal Revenue Code (IRC), 26 U.S.C., unless otherwise noted. Section 13802 would provide appropriations of \$500 million to remain available until September 30, 2031, for the IRS to carry out this subtitle.

Table 5. Estimated Budgetary Effect of the Revenue Provisions of the "Inflation Reduction Act of 2022"

| Provision  | 2022      | 2023               | 2024         | 2025         | 2026         | 2027                            | 2028          | 2029           | 2030         | 203 I       | 2022-203 I  |
|--|-----------|--------------------|--------------|--------------|--------------|---------------------------------|---------------|----------------|--------------|-------------|-------------|
| SUBTITLE A—DEFICIT REDUCTION   |           |                    |              |              |              |                                 |               |                |              |             |             |
| Part I—Corporate Tax Reform  | _         | 34,679             | 34,258       | 22,039       | 17,702       | 18,699                          | 20,798        | 22,756         | 24,658       | 26,659      | 222,248     |
| Part 2—Excise Tax on Repurchase of Corporate Stock   | _         | 5,697              | 7,875        | 8,070        | 8,581        | 8,882                           | 8,838         | 8,603          | 8,500        | 8,641       | 73,686      |
| Part 3—Funding the Internal Revenue<br>Service and Improving Taxpayer<br>Compliance                        |           |                    | Esti         | mates to be  | e provided b | by the Cong                     | ressional Bu  | ıdget Office   | (CBO)        |             |             |
| Total of Subtitle A  | _         | 40,376             | 42,133       | 30,109       | 26,283       | 27,581                          | 29,636        | 31,359         | 33,158       | 35,300      | 295,934     |
| SUBTITLE B—PRESCRIPTION DRUG PRICE   | ING REFOR | м   <b>S</b> UBTIT | LE C—AFF     | ORDABLE      | CARE ACT     | SUBSIDIES                       |               |                |              |             |             |
| Totals of Subtitle B and C   |           |                    | L            | Estimates to | be provided  | by the Cong                     | ressional Buc | lget Office (0 | CBO)         |             |             |
| SUBTITLE D—ENERGY SECURITY   |           |                    |              |              |              |                                 |               |                |              |             |             |
| Part I—Clean Electricity and Reduci  | ng Carbon | Emissions          |              |              |              |                                 |               |                |              |             |             |
| Extension and modification of credit for electricity produced from certain renewable resources             | _         | -1,562             | -2,183       | -3,317       | -4,822       | -6,428                          | -7,677        | -8,232         | -8,329       | -8,511      | -51,062     |
| Extension and modification of energy credit  | _         | -2,140             | -1,559       | -2,458       | -5,367       | -2,359                          | -48           | -38            | -9           | 15          | -13,962     |
| Increase in energy credit for solar facilities placed in service in connection with low-income communities | Estimate  | d included i       | in "Extensio |              |              | credit for ele<br>odification o |               |                | n certain re | newable res | ources" and |
| Extension and modification of credit for carbon oxide sequestration  | _         | -42                | -303         | -469         | -495         | -463                            | -429          | -388           | -343         | -296        | -3,229      |
| Zero-emission nuclear power production credit  | _         | _                  | -2,188       | -3,524       | -3,710       | -3,838                          | -3,960        | -4,050         | -4,279       | -4,452      | -30,001     |
| Total of Part I  | _         | -3,744             | -6,233       | -9,768       | -14,394      | -13,088                         | -12,115       | -12,709        | -12,961      | -13,243     | -98,254     |

| Provision  | 2022      | 2023        | 2024   | 2025   | 2026   | 2027   | 2028   | 2029   | 2030   | 203 I  | 2022-2031 |
|--|-----------|-------------|--------|--------|--------|--------|--------|--------|--------|--------|-----------|
| Part 2—Clean Fuels   |           |             |        |        |        |        |        |        |        |        |           |
| Extension of incentives for biodiesel, renewable diesel, and alternative fuels | _         | -2,776      | -1,780 | -1,015 | _      | _      | _      | _      | _      | _      | -5,571    |
| Extension of second-generation biofuel incentives                              | _         | -24         | -20    | -10    | _      | _      | _      | _      | _      | _      | -54       |
| Sustainable aviation fuel credit   | _         | -10         | -25    | -14    | _      | _      | _      | _      | _      | _      | -49       |
| Credit for production of clean hydrogen  | _         | -131        | -362   | -610   | -918   | -1,251 | -1,627 | -2,082 | -2,667 | -3,518 | -13,166   |
| Total of Part 2  | _         | -2,941      | -2,187 | -1,649 | -918   | -1,251 | -1,627 | -2,082 | -2,667 | -3,518 | -18,840   |
| Part 3—Clean Energy and Efficiency I   | ncentives | for Individ | uals   |        |        |        |        |        |        |        |           |
| Extension, increase, and modifications of nonbusiness energy property credit   | _         | -1,887      | -1,348 | -1,324 | -1,345 | -1,327 | -1,277 | -1,301 | -1,314 | -1,327 | -12,451   |
| Extension of residential clean energy credit                                   | _         | -459        | -1,021 | -2,692 | -2,770 | -2,850 | -2,935 | -3,019 | -3,092 | -3,185 | -22,022   |
| Energy efficient commercial buildings deduction                                | _         | -62         | -50    | -46    | -42    | -38    | -35    | -32    | -30    | -28    | -362      |
| Extension, increase, and modifications of new energy efficient home credit     | _         | -273        | -193   | -203   | -216   | -230   | -241   | -240   | -229   | -217   | -2,043    |
| Total of Part 3  | _         | -2,681      | -2,612 | -4,265 | -4,373 | -4,445 | -4,488 | -4,592 | -4,665 | -4,757 | -36,879   |
| Part 4—Clean Vehicles  |           |             |        |        |        |        |        |        |        |        |           |
| Clean vehicle credit   | _         | -85         | -451   | -557   | -681   | -854   | -1,024 | -1,155 | -1,303 | -1,429 | -7,541    |
| Credit for previously-owned qualified plug-in electric drive motor vehicles    | _         | -99         | -96    | -120   | -132   | -146   | -162   | -179   | -197   | -215   | -1,347    |
| Credit for qualified commercial clean vehicles                                 | _         | -189        | -177   | -228   | -298   | -388   | -469   | -539   | -607   | -687   | -3,583    |
| Alternative fuel refueling property credit                                     |           | -138        | -128   | -145   | -164   | -184   | -207   | -231   | -257   | -284   | -1,738    |

| Provision   | 2022       | 2023       | 2024      | 2025   | 2026       | 2027       | 2028         | 2029     | 2030    | 203 I   | 2022-203 I |
|---|------------|------------|-----------|--------|------------|------------|--------------|----------|---------|---------|------------|
| Total of Part 4   | _          | -511       | -852      | -1,050 | -1,275     | -1,572     | -1,862       | -2,105   | -2,365  | -2,615  | -14,209    |
| Part 5—Investment in Clean Energy N   | 1anufactui | ring and E | nergy Sec | urity  |            |            |              |          |         |         |            |
| Extension of the advanced energy project credit   | _          | -1,463     | -1,377    | -915   | -926       | -614       | -442         | -280     | -196    | -42     | -6,255     |
| Advanced manufacturing production credit  | _          | -1,755     | -2,503    | -2,691 | -3,165     | -3,563     | -3,938       | -4,534   | -4,562  | -3,921  | -30,632    |
| Total of Part 5   | _          | -3,218     | -3,880    | -3,606 | -4,091     | -4,177     | -4,380       | -4,814   | -4,758  | -3,963  | -36,887    |
| Part 6—Reinstatement of Superfund   |            |            |           |        |            |            |              |          |         |         |            |
| Total of Part 6   | _          | 902        | 1,230     | 1,271  | 1,304      | 1,336      | 1,368        | 1,402    | 1,436   | 1,470   | 11,719     |
| Part 7—Incentives for Clean Electricit  | y and Cle  | an Transp  | ortation  |        |            |            |              |          |         |         |            |
| Clean electricity production credit   | _          | _          | _         | _      | -12        | -45        | -571         | -1,864   | -3,497  | -5,215  | -11,204    |
| Clean electricity investment credit   | _          | _          | _         | -39    | -57        | -6,575     | -10,315      | -10,742  | -11,264 | -11,865 | -50,858    |
| Cost recovery for qualified facilities, qualified property, and energy storage technology | _          | _          | _         | _      | _          | -26        | -83          | -134     | -171    | -211    | -624       |
| Clean fuel production credit  | _          | _          | _         | -641   | -791       | -1,177     | -337         | _        |         | _       | -2,946     |
| Total of Part 7   | _          | _          | _         | -680   | -860       | -7,823     | -11,306      | -12,740  | -14,932 | -17,291 | -65,632    |
| Part 8—Credit Monetization and App  | ropriation | s          |           |        |            |            |              |          |         |         |            |
| Total of Part 8   |            |            |           | Estim  | ates Conto | ined in Re | elevant Iter | ns Above |         |         |            |
| Part 9—Other Provisions   |            |            |           |        |            |            |              |          |         |         |            |
| Permanent extension of tax rate to fund Black Lung Disability Trust Fund                  | _          | 103        | 135       | 131    | 130        | 130        | 131          | 132      | 133     | 134     | 1,159      |
| Increase in research credit against payroll tax for small businesses                      | _          | -16        | -13       | -15    | -16        | -18        | -21          | -22      | -23     | -24     | -168       |

| Provision   | 2022 | 2023    | 2024    | 2025    | 2026    | 2027    | 2028   | 2029    | 2030    | 2031    | 2022-203 I |
|---|------|---------|---------|---------|---------|---------|--------|---------|---------|---------|------------|
| Limitation on excess business losses of noncorporate taxpayers extended for two years | _    | _       | _       | _       | _       | 17,666  | 26,198 | 9,453   | -274    | -284    | 52,759     |
| Total of Part 9   | _    | 87      | 122     | 116     | 114     | 17,778  | 26,308 | 9,563   | -164    | -174    | 53,750     |
| Total of Subtitle D   | _    | -12,107 | -14,412 | -19,631 | -24,493 | -13,243 | -8,101 | -28,076 | -41,076 | -44,091 | -205,231   |
| NET TOTAL   | _    | 28,269  | 27,721  | 10,478  | 1,790   | 14,338  | 21,535 | 3,283   | -7,918  | -8,791  | 90,703     |

**Source:** Joint Committee on Taxation, Estimated Budgetary Effect of the Revenue Provisions of Title I -Committee on Finance, of an Amendment in the Nature of a Substitute to H.R. 5376, "An Act to Provide for Reconciliation Pursuant to Title II of S. Con. Res. 14," as Passed by the Senate on August 7, 2022, and Scheduled for Consideration by the House of Representatives on August 12, 2022," JCX-18-22, August 9, 2022, https://www.jct.gov/publications/2022/jcx-18-22/.

Notes: A "—" indicates no estimated budget effect.

# Appendix. Inflation Reduction Act as Initially Proposed in the Senate

Table A-I. Subtitle A—Deficit Reduction

| Section Title                     | Description   | <b>CRS Resources</b>  |
|-----------------------------------|---|---|
| Part I—Corporate T                | ax Reform   |   |
| Corporate Alternative Minimum Tax | This provision would impose a new alternative minimum tax of 15% on corporations based on financial income. It would apply to corporations with \$1 billion or more in average annual earnings in the previous three years. In the case of U.S. corporations that have foreign parents, it  | <ul> <li>For background, see</li> <li>CRS In Focus IF12179,<br/>The Corporate<br/>Minimum Tax Proposal,<br/>by Jane G. Gravelle.</li> </ul> |
| Section 10101                     | would apply only to income earned in the United States of \$100 million or more of average annual earnings in the previous three years (and apply when the international financial reporting group has income of \$1 billion or more). It would apply to a new corporation in existence for less than three years based on the earnings in the years of existence.  | CRS Report R46887,     Minimum Taxes on     Business Income:     Background and Policy     Options, by Molly F.     Sherlock and Jane G.    |
|                                   | The provision would exclude Subchapter S corporations, regulated investment companies (RICs), and real estate investment trusts (REITs). The tax would apply to private equity companies.   | <ul> <li>Gravelle.</li> <li>CRS Insight IN11646,<br/>A Look at Book-Tax<br/>Differences for Large</li> </ul>                                |
|                                   | Firms that file consolidated returns would include income allocable to the firm from related firms including controlled foreign corporations (and any disregarded entities); for other related firms, dividends would be included. The provision would allow special deductions for cooperatives and Alaska Native Corporations. It would make adjustments to conform financial accounting to tax accounting for certain defined benefit pension plans. It would apply with respect to items under the unrelated business income tax for tax-exempt entities. | Corporations Using Aggregate Internal Revenue Service (IRS) Data, by Molly F. Sherlock and Jane G. Gravelle.                                |
|                                   | The additional tax would equal the amount of the minimum tax in excess of the regular income tax plus the additional tax from the Base Erosion and Anti-Abuse tax. Income would be increased by federal and foreign income taxes to place income on a pretax basis.   |   |
|                                   | Losses would be allowed in the same manner as with the regular tax, with loss carryovers limited to 80% of taxable income.  |   |
|                                   | Domestic credits under the general business tax (such as the R&D credit) would be allowed to offset up to 75% of the combined regular and minimum tax. Foreign tax credits would be allowed based on the allowance for foreign taxes paid in a corporation's financial statement.   |   |
|                                   | A credit for additional minimum tax could be carried over to future years to offset regular tax when that tax is higher.  |   |
|                                   | This tax would apply to taxable years beginning after December 31, 2022.  |   |
| Part 2—Closing the (              | Carried Interest Loophole   |   |

Under current law, partnership interest transferred to the

taxpayer in connection with the provision of services to a

Modification of Rules

for Partnership

| Section Title                         | Description   |   | CRS Resources                             |
|---------------------------------------|---|---|---|
| Interests Held in Connection with the | trade or business (carried interest) held for at least three years is taxed as a long-term capital gain.  | • | CRS Report R46447,<br>Taxation of Carried |
| Performance of<br>Services            | This provision would modify the tax rules surrounding<br>"carried interest" by extending the holding period to<br>qualify for long-term capital gains to five years for   |   | Interest, by Donald J.<br>Marples.        |
| Section 10201                         | taxpayers with adjusted gross income of \$400,000 or more, broadening the definition of carried interest to include partnership assets under the taxpayer's direct or indirect control, and adding additional rules for measuring the holding period (including for tiered partnerships). |   |   |

**Source:** CRS analysis of the legislative text of the "Inflation Reduction Act of 2022," as posted on the Senate Democrats website on July 27, 2022, at

https://www.democrats.senate.gov/imo/media/doc/inflation reduction act of 2022.pdf.

**Notes:** Both provisions in this table are effective for taxable years beginning after December 31, 2022. The changes that would be made by these provisions are permanent. Part 3 of Subtitle A would provide additional appropriations of \$79.6 billion over the next 10 years to enhance IRS service and enforcement activities. For background on IRS appropriations, see CRS In Focus IF12098, *Internal Revenue Service Appropriations*, FY2023, by Gary Guenther.

Table A-2. Subtitle B—Prescription Drug Reform

| Section Title | Description | <b>CRS</b> Resources |
|---------------|-------------|----------------------|
|               |             |                      |

#### Part I—Lowering Prices Through Drug Price Negotiations

Selected Drug
Manufacturer Excise
Tax Imposed During
Noncompliance
Period

Section 11003

This provision would impose a new excise tax on drug manufacturers, producers, and importers who fail to enter into drug pricing agreements under Section 1193 of the Social Security Act, as added by the bill on selected drugs (i.e., are noncompliant with Section 1193). This excise tax would be found under the new Internal Revenue Code (IRC) Section 5000D.

The excise tax rate would range from 185.71% to 1,900% of the selected drug's price depending on the duration of noncompliance. The provision does not specify these rates explicitly, but instead defines an applicable percentage which equals the share of the post-tax sale price attributable to the excise tax. Specifically, the applicable percentage as defined in the statute equals tax/(tax+price) which simplifies to tax rate/(tax rate+1) with the applicable percentages being 65% for the sales of selected drugs during the first 90 days of noncompliance, 75% for sales during the 91st to 180th days of noncompliance, 85% for sales during the 181st to 270th days of noncompliance, and 95% for sales after the 270th day of noncompliance. Hence, the corresponding tax rates would be calculated as (applicable percentage)/(Iapplicable percentage) and equal 185.71%, 300%, 566.67% and 1,900% respectively, depending on the duration of noncompliance. For example, if a selected drug was subject to the top tax rate of 1,900% and cost \$10 pretax, it would cost \$200 post-tax with \$190 of the \$200 cost (or 95%, the applicable percentage) being attributable to the excise tax.

Selected drugs would be those defined in Section 1192(a) of the Social Security Act, as enacted under this bill, which are manufactured or produced in the United States or

For background, see

 CRS Report R47056, Build Back Better Act (BBBA) Health Coverage Provisions: House-Passed and Senate-Released Language, coordinated by Vanessa C. Forsberg and Ryan J. Rosso.

| Section Title | Description  | <b>CRS Resources</b> |
|---------------|--|----------------------|
|               | entered the United States for consumption, use, or warehousing. The excise tax would not apply to drugs sold for export, and the provision addresses the refund or credit process if tax is paid.  |                      |
|               | Noncompliance periods as defined in the bill would generally begin after the deadline to enter into an agreement to negotiate or renegotiate, or to agree upon a maximum price, had passed. Such periods would end when such agreement has been reached. The earliest potential noncompliance period would begin on October 2, 2023. |                      |
|               | For sales that were timed to avoid the excise tax, the Secretary of the Treasury could treat the sale as occurring during a day in a noncompliance period.   |                      |
|               | Manufacturers would be prohibited from deducting excise tax payments from their federal income taxes.  |                      |
|               | Internal IRS appeals would not be permitted with respect to this new excise tax. Additionally, no suit or proceeding for a refund of the tax would be permitted until the taxpayer had made full payment of the tax (including applicable interest and penalties).   |                      |

**Source:** CRS analysis of the legislative text of the "Inflation Reduction Act of 2022," as posted on the Senate Democrats website on July 27, 2022, at

https://www.democrats.senate.gov/imo/media/doc/inflation\_reduction\_act\_of\_2022.pdf.

**Notes:** This provision would apply after the date of enactment to the sale of drugs during a noncompliance period. The first noncompliance period could begin on October 2, 2023. Within the description, "Section" citations refer to the section within the Internal Revenue Code (IRC), 26 U.S.C., unless otherwise noted.

Table A-3. Estimated Budgetary Effect of the Revenue Provisions of the "Inflation Reduction Act of 2022"

| Provision  | 2022          | 2023                | 2024                | 2025         | 2026        | 2027                            | 2028          | 2029           | 2030                | 203 I       | 2022-203 I            |
|--|---------------|---------------------|---------------------|--------------|-------------|---------------------------------|---------------|----------------|---------------------|-------------|-----------------------|
| SUBTITLE A—DEFICIT REDUCTION   |               |                     |                     |              |             |                                 |               |                |                     |             |                       |
| Part I—Corporate Tax Reform  | _             | 52,618              | 44,000              | 29,738       | 26,464      | 27,191                          | 29,697        | 32,160         | 34,463              | 36,808      | 313,138               |
| Part 2—Closing the Carried Interest Loophole   | _             | 1,594               | 1,511               | 1,430        | 1,389       | 1,379                           | 1,389         | 1,413          | 1,445               | 1,487       | 13,037                |
| Part 3—Funding the Internal Revenue<br>Service and Improving Taxpayer<br>Compliance                              |               |                     | Esti                | mates to be  | provided b  | y the Cong                      | ressional Bu  | dget Office    | (CBO)               |             |                       |
| Total of Subtitle A  | _             | 54,212              | 45,511              | 31,168       | 27,853      | 28,570                          | 31,086        | 33,573         | 35,908              | 38,295      | 326,175               |
| SUBTITLE B—PRESCRIPTION DRUG PRICE   | ING REFORM    | 1   SUBTIT          | LE C—AFF            | ORDABLE (    | CARE ACT    | SUBSIDIES                       |               |                |                     |             |                       |
| Totals of Subtitle B and C   |               |                     | L                   | Estimates to | be provided | by the Cong                     | ressional Bud | lget Office (0 | CBO)                |             |                       |
| SUBTITLE D—ENERGY SECURITY   |               |                     |                     |              |             |                                 |               |                |                     |             |                       |
| Part I—Clean Electricity and Reduci  | ng Carbon     | Emissions           |                     |              |             |                                 |               |                |                     |             |                       |
| Extension and modification of credit for electricity produced from certain renewable resources                   | _             | -1,562              | -2,183              | -3,317       | -4,822      | -6,428                          | -7,677        | -8,232         | -8,329              | -8,511      | -51,062               |
| Extension and modification of energy credit  | _             | -2,140              | -1,559              | -2,458       | -5,367      | -2,359                          | -48           | -38            | -9                  | 15          | -13,962               |
|  |               |                     |                     |              |             |                                 |               |                |                     |             |                       |
| Increase in energy credit for solar facilities placed in service in connection with low-income communities       | Estimate      | d included i        | n "Extensio         |              |             | credit for ele<br>odification o |               |                | n certain rer       | newable res | ources" and           |
| facilities placed in service in connection   | Estimate<br>— | d included i<br>-42 | n "Extensio<br>-303 |              |             |                                 |               |                | certain ren<br>-343 | -296        | ources" and<br>-3,229 |
| facilities placed in service in connection with low-income communities  Extension and modification of credit for | Estimate<br>— |                     |                     | "Exten       | sion and mo | odification o                   | f energy cre  | edit" above    |                     |             |                       |

| Provision  | 2022      | 2023        | 2024   | 2025   | 2026   | 2027   | 2028   | 2029   | 2030   | 203 I  | 2022-203 I |
|--|-----------|-------------|--------|--------|--------|--------|--------|--------|--------|--------|------------|
| Part 2—Clean Fuels   |           |             |        |        |        |        |        |        |        |        |            |
| Extension of incentives for biodiesel, renewable diesel, and alternative fuels | -104      | -2,672      | -1,780 | -1,015 | _      | _      | _      | _      | _      | _      | -5,571     |
| Extension of second-generation biofuel incentives                              | -7        | -17         | -20    | -10    | _      | _      | _      | _      | _      | _      | -54        |
| Sustainable aviation fuel credit   | _         | -10         | -25    | -14    | _      | _      | _      | _      | _      | _      | -49        |
| Credit for production of clean hydrogen  | _         | -131        | -362   | -610   | -918   | -1,251 | -1,627 | -2,082 | -2,667 | -3,518 | -13,166    |
| Total of Part 2  | -111      | -2,830      | -2,187 | -1,649 | -918   | -1,251 | -1,627 | -2,082 | -2,667 | -3,518 | -18,840    |
| Part 3—Clean Energy and Efficiency I   | ncentives | for Individ | uals   |        |        |        |        |        |        |        |            |
| Extension, increase, and modifications of nonbusiness energy property credit   | -253      | -1,634      | -1,348 | -1,324 | -1,345 | -1,327 | -1,277 | -1,301 | -1,314 | -1,327 | -12,451    |
| Extension of residential clean energy credit                                   | -52       | -407        | -1,021 | -2,692 | -2,770 | -2,850 | -2,935 | -3,019 | -3,092 | -3,185 | -22,022    |
| Energy efficient commercial buildings deduction                                | _         | -62         | -50    | -46    | -42    | -38    | -35    | -32    | -30    | -28    | -362       |
| Extension, increase, and modifications of new energy efficient home credit     | _         | -273        | -193   | -203   | -216   | -230   | -241   | -240   | -229   | -217   | -2,043     |
| Total of Part 3  | -305      | -2,376      | -2,612 | -4,265 | -4,373 | -4,445 | -4,488 | -4,592 | -4,665 | -4,757 | -36,879    |
| Part 4—Clean Vehicles  |           |             |        |        |        |        |        |        |        |        |            |
| Clean vehicle credit   | _         | -85         | -451   | -557   | -681   | -854   | -1,024 | -1,155 | -1,303 | -1,429 | -7,541     |
| Credit for previously-owned qualified plug-in electric drive motor vehicles    | _         | -99         | -96    | -120   | -132   | -146   | -162   | -179   | -197   | -215   | -1,347     |
| Credit for qualified commercial clean vehicles                                 | _         | -189        | -177   | -228   | -298   | -388   | -469   | -539   | -607   | -687   | -3,583     |
| Alternative fuel refueling property credit                                     | _         | -138        | -128   | -145   | -164   | -184   | -207   | -231   | -257   | -284   | -1,738     |

| n   | 2022        | 2022       | 2024      | 2025   | 2027       | 2027        | 2020         | 2020     | 2020    | 2021    | 2022 2021 |
|---|-------------|------------|-----------|--------|------------|-------------|--------------|----------|---------|---------|-----------|
| Provision   | 2022        | 2023       | 2024      | 2025   | 2026       | 2027        | 2028         | 2029     | 2030    | 2031    | 2022-2031 |
| Total of Part 4   | _           | -511       | -852      | -1,050 | -1,275     | -1,572      | -1,862       | -2,105   | -2,365  | -2,615  | -14,209   |
| Part 5—Investment in Clean Energy   | Manufactu   | ring and E | nergy Sec | urity  |            |             |              |          |         |         |           |
| Extension of the advanced energy project credit   | _           | -1,463     | -1,377    | -915   | -926       | -614        | -442         | -280     | -196    | -42     | -6,255    |
| Advanced manufacturing production credit  | _           | -1,754     | -2,502    | -2,690 | -3,164     | -3,562      | -3,937       | -4,533   | -4,561  | -3,920  | -30,622   |
| Total of Part 5   | _           | -3,217     | -3,879    | -3,605 | -4,090     | -4,176      | -4,379       | -4,813   | -4,757  | -3,962  | -36,877   |
| Part 6—Reinstatement of Superfund   |             |            |           |        |            |             |              |          |         |         |           |
| Total of Part 6   | _           | 902        | 1,230     | 1,271  | 1,304      | 1,336       | 1,368        | 1,402    | 1,436   | 1,470   | 11,719    |
| Part 7—Incentives for Clean Electric  | ity and Cle | an Transp  | ortation  |        |            |             |              |          |         |         |           |
| Clean electricity production credit   | _           | _          | _         | _      | -12        | -45         | -571         | -1,864   | -3,497  | -5,215  | -11,204   |
| Clean electricity investment credit   |             | _          | _         | -39    | -57        | -6,575      | -10,315      | -10,742  | -11,264 | -11,865 | -50,858   |
| Cost recovery for qualified facilities, qualified property, and energy storage technology | _           | _          | _         | _      | _          | -26         | -83          | -134     | -171    | -211    | -624      |
| Clean fuel production credit  | _           | _          | _         | -641   | -791       | -1,177      | -337         | _        | _       | _       | -2,946    |
| Total of Part 7   | _           | _          | _         | -680   | -860       | -7,823      | -11,306      | -12,740  | -14,932 | -17,291 | -65,632   |
| Part 8—Credit Monetization and Ap   | propriation | ıs         |           |        |            |             |              |          |         |         |           |
| Total of Part 8   |             |            |           | Estim  | ates Conto | ained in Re | elevant Iter | ns Above |         |         |           |
| Part 9—Other Provisions   |             |            |           |        |            |             |              |          |         |         |           |
| Permanent extension of tax rate to fund Black Lung Disability Trust Fund                  | _           | 103        | 135       | 131    | 130        | 130         | 131          | 132      | 133     | 134     | 1,159     |
| Increase in research credit against payroll tax for small businesses                      | _           | -16        | -13       | -15    | -16        | -18         | -21          | -22      | -23     | -24     | -168      |
|   |             |            |           |        |            |             |              |          |         |         |           |

| Provision           | 2022 | 2023    | 2024    | 2025    | 2026    | 2027    | 2028    | 2029    | 2030    | 203 I   | 2022-2031 |
|---------------------|------|---------|---------|---------|---------|---------|---------|---------|---------|---------|-----------|
| Total of Part 9     | _    | 87      | 122     | 116     | 114     | 112     | 110     | 110     | 110     | 110     | 991       |
| Total of Subtitle D | -416 | -11,690 | -14,411 | -19,630 | -24,492 | -30,908 | -34,298 | -37,528 | -40,801 | -43,806 | -257,980  |
| NET TOTAL           | -416 | 42,522  | 31,100  | 11,538  | 3,361   | -2,338  | -3,212  | -3,955  | -4,893  | -5,511  | 68,195    |

**Source:** Joint Committee on Taxation, Estimated Budgetary Effect of the Revenue Provisions of Title I -Committee on Finance, of an Amendment in the Nature of a Substitute to H.R. 5376, the "Inflation Reduction Act of 2022," #22-2-027, July 28, 2022, https://www.finance.senate.gov/imo/media/doc/7.29.22%20Estimate%20of%20Manchin%20Schumer%20agreement.pdf.

Notes: A "—" indicates no estimated budget effect.

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