

# **COVID-19 and Access to Medical Products:** Implications of Section 301 Tariffs

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## Overview

On October 8, 2021, the Office of the U.S. Trade Representative (USTR) published a *Federal Register* notice seeking comments on whether to reopen the process by which U.S. stakeholders may apply for exclusions from Section 301 tariffs on U.S. imports from China.<sup>1</sup> Specifically, the agency is requesting comments on whether to reinstate 549 exclusions that were previously extended and have now expired or are set to expire in the coming weeks.<sup>2</sup> Some of these exclusions cover products with known or potential medical uses related to the U.S. response to the Coronavirus Disease 2019 (COVID-19) pandemic. The USTR is to collect comments through its portal until December 1, 2021.

Separately, in light of the spread of the COVID-19 Delta variant this summer and developments in the production capacity of U.S.-based manufacturers to satisfy various national needs, the USTR recently concluded a review of public comments on whether 99 current exclusions on medical-care and/or COVID-19 response products needed to be further extended for six months ("COVID-19 Review").<sup>3</sup> In response to these comments and the advice from advisory committees, the interagency Section 301 Committee, and the White House COVID-19 Response Team, the USTR determined on November 9 to provide a transition period for all COVID-19 exclusions set to expire on November 14 (through November 30) and to extend 81 of the 99 COVID-19 exclusions through May 31, 2022.<sup>4</sup> Eighty of the 99 exclusions also could potentially be reinstated or further extended beyond May 2022 under the review process announced in October ("General Review").<sup>5</sup> The agency recently clarified that the COVID-19 and general reviews "are based on different factors and may result in different effective dates" for any exclusions granted.<sup>6</sup>

Some Members of Congress have raised concerns about the exclusion process.<sup>7</sup> They have questioned USTR's ability to "pick winners and losers" through granting or denying requests or have pushed for broad tariff relief amid concerns about the negative impact of tariffs on the U.S.

<sup>&</sup>lt;sup>1</sup> Office of the U.S. Trade Representative, "Request for Comments on the Possible Reinstatement of Certain Exclusions in the Section 301 Investigation of China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation," 86 FR 56345, October 8, 2021.

<sup>&</sup>lt;sup>2</sup> For more detail, see Office of the U.S. Trade Representative, "Index of 549 Previously Extended Exclusions."

<sup>&</sup>lt;sup>3</sup> The time window to submit comments on particular COVID-19 exclusions ("COVID-19 Review") opened on August 27 and closed on September 27, 2021. Office of the U.S. Trade Representative, "Request for Comments on Certain Products Exclusions Related to COVID-19: China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation," 86 FR 48280, August 27, 2021. The 99 COVID-19 exclusions were originally scheduled to expire on September 30 but were temporarily extended through November 14, 2021, as the review continued. Office of the U.S. Trade Representative, "Notice of Product Exclusion Extensions: China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation," 86 FR 54011, September 29, 2021.

<sup>&</sup>lt;sup>4</sup> Office of the U.S. Trade Representative, "Notice of Product Exclusion Extensions: China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation," 86 FR 63438, November 16, 2021.

<sup>&</sup>lt;sup>5</sup> The time window to submit comments on the reinstatement of exclusions ("General Review") opened on October 12 and is set to close on December 1, 2021.

<sup>&</sup>lt;sup>6</sup> Office of the U.S. Trade Representative, "Guidance Regarding Products Covered Both in the COVID Exclusion Notices and the Notices Concerning Possible Reinstatement of Previously Extended Exclusions."

<sup>&</sup>lt;sup>7</sup> For example, Senators Ron Wyden and Thomas R. Carper, from the U.S. Senate Committee on Finance, and Senator Tim Kaine asked the U.S. Government Accountability Office (GAO) to review how the USTR decided to exclude products from China from tariffs under Section 301. For more detail, see GAO's report, "U.S. -China Trade: USTR Should Fully Document Internal Procedures for Making Tariff Exclusion and Extension Decisions," GAO-21-506, July 28, 2021.

economy. This has been the case particularly in the aftermath of the COVID-19 pandemic, which has affected the United States' ability to obtain certain products domestically or from countries other than China. Other Members oppose granting any exclusions on the ground that doing so may undermine Section 301's effectiveness at addressing China's unfair trade practices or hinder U.S. efforts to incentivize domestic manufacturing of certain critical goods. The USTR's actions this year had been limited in scope to extending unexpired exclusions on medical supplies related to the COVID-19 pandemic, and were not aimed at providing broader tariff relief.<sup>8</sup>

This report provides a brief overview of the "General Review" as it pertains to medical products. It also includes a list of relevant exclusions categorized by: Harmonized Tariff Schedule of the United States (HTS) subheading, type (entire subheading or product specific), round/action (Lists 1 through 4A), expiration date, and review process (COVID-19, General, or both). For more detail about Section 301, see CRS Report R46604, *Section 301 of the Trade Act of 1974: Origin, Evolution, and Use.* 

### **Background on Section 301 Tariffs**

In 2018, the USTR determined, pursuant to an investigation under "Section 301" (Title III of the Trade Act of 1974, 19 U.S.C. §§2411-2420), that China's acts, policies, and practices related to technology transfer, intellectual property (IP), and innovation were unreasonable or discriminatory and burdened or restricted U.S. commerce. In an effort to counter these policies and obtain their elimination, the Trump Administration imposed, under Section 301, four rounds (Lists 1 through 4A) of increased tariffs on about two-thirds of U.S. imports from China. However, in an effort to mitigate harm to U.S. interests, the USTR created a process whereby interested parties could request that a particular product be excluded from the tariffs, subject to certain criteria. Title III of the Trade Act of 1974 does not outline a formal process for exclusions or require the USTR to establish one. The determination to do so appears to be solely at the USTR's discretion.

#### **Overview of Section 301**

Title III of the Trade Act of 1974 (Sections 301-310, codified at 19 U.S.C. §§2411-2420), titled "Relief from Unfair Trade Practices," is collectively referred to as "Section 301." It grants the USTR a range of responsibilities and authorities to impose trade sanctions on foreign countries that violate U.S. trade agreements or engage in acts that are "unjustifiable," "unreasonable," or "discriminatory" and burden U.S. commerce. Prior to 1995, the United States used Section 301 to unilaterally pressure other countries to eliminate trade barriers and open their markets to U.S. exports. The creation of an enforceable dispute settlement mechanism in the World Trade Organization (WTO), strongly supported by the United States at the time, significantly reduced the use of Section 301. While the United States retains the flexibility to seek recourse for foreign unfair trade practices in the WTO or under Section 301, a determination to bypass WTO dispute settlement and impose retaliatory measures in response to a Section 301 investigation may be challenged at the WTO.

Since 2017, the USTR has launched Section 301 investigations against China, the European Union (EU), France, a group of 10 trading partners, and Vietnam. Two investigations have resulted in the USTR imposing tariffs to date: on U.S. imports from China and the EU. The U.S. action against the EU—unlike that against China—was based on a WTO dispute in which the USTR anticipated being allowed to retaliate.

<sup>&</sup>lt;sup>8</sup> In March 2021, the USTR extended—through September 2021—the 99 exclusions granted or extended in December 2020. To provide time to review comments received between August and September 2021, the USTR adopted an interim 45-day extension of the exclusions that were set to expire on September 30 through November 14, 2021. Office of the U.S. Trade Representative, "Notice of Product Exclusion Extensions: China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation," 86 FR 13785, March 10, 2021, and "Notice of Product Exclusion Extensions: China's Acts, Policies, Intellectual Property, and Innovation," 86 FR 13785, March 10, 2021, and "Notice of Product Exclusion Extensions: China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation," 86 FR 54011, September 29, 2021.

For more detail, see CRS In Focus IFI 1346, Section 301 of the Trade Act of 1974 and CRS Report R46604, Section 301 of the Trade Act of 1974: Origin, Evolution, and Use.

## **Reinstating Previously-Extended Tariff Exclusions**

Under the comment period and review announced in October 2021, importers and interested parties—including law firms and trade associations—can submit comments through December 1, supporting (or opposing) the reinstatement of a specific exclusion extension, including for how long it should be reinstated. The 549 exclusions eligible for reinstatement are reflected in 563 specially prepared product descriptions ("specific products") or 10-digit HTS subheading ("product categories"). Currently, parties are not able to petition the USTR for new exclusions or extensions to expired exclusions that were not previously extended.

The USTR indicated that it will evaluate each extension request on a case-by-case basis, taking into account the following: (1) availability of the product in question from non-Chinese sources; (2) attempts by the importer to source the product from the United States or third countries; (3) the potential impact that further extensions could have in countering or eliminating China's trade practices covered in the Section 301 investigation; and (4) the extent to which the imposition of Section 301 tariffs on the particular product will cause severe economic harm to the commenter or other U.S. interests, including small businesses, employment, manufacturing output, and critical supply chains in the United States.<sup>9</sup>

The USTR did not announce a timetable for providing responses to filed comments. However, the agency indicated that it will publish decisions on reinstated exclusions through *Federal Register* notices and that the exclusions will be retroactive to October 12, 2021. Exclusions apply generally to specified products, so any party importing a product covered by a reinstated exclusion may file a claim. Importers whose goods entered or were withdrawn from warehouse for consumption on or after October 12, 2021 may request tariff refunds from U.S. Customs and Border Protection (CBP), provided that CBP has not already calculated the final duties owed by the time the importers file the refund claim (see **textbox**).

#### **Retroactive Section 301 Tariff Exclusions**

Section 301 product exclusions granted by the U.S. Trade Representative (USTR) "may be retroactive for unliquidated entries and for entries that are liquidated but where the liquidation is not final and the protest period has not expired.

If a product exclusion has been granted, an importer of record (IOR) may request a refund by filing a corrective action with CBP by filing a post summary correction (PSC) for unliquidated entries or file a protest for entries that have liquidated but where the liquidation is not final and the protest period has not expired.

When a product exclusion is granted, an importer may submit a PSC to request a refund on unliquidated entries up to 15 days prior to the scheduled liquidation date (generally within 300 days from the date of entry summary filing). If an entry summary is set to liquidate in less than 15 days or has already liquidated, the entry summary is beyond the PSC filing period. However, the importer may file a protest so long as the protest is filed within the 180-day period following liquidation of the impacted entry summary(ies)."

Source: U.S. Customs and Border Protection, "CSMS #42566154: Section 232 and Section 301-Extensions Requests, PSCs, and Protests," May 1, 2020.

<sup>&</sup>lt;sup>9</sup> Office of the U.S. Trade Representative, "Request for Comments on the Possible Reinstatement of Certain Exclusions in the Section 301 Investigation of China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation," 86 FR 56345, October 8, 2021.

### Medical-Care and COVID-19 Response Products

Of the 549 exclusion extensions eligible for reinstatement, CRS was able to identify 23 product categories and 64 specific products with known medical uses (**Table 1**). Other exclusions eligible for reinstatement—but not formally identified by the USTR as medical or COVID-related—may apply to products that have potential medical uses, can serve as inputs for the manufacture of medical products, or can be used in pandemic response efforts (see, for example, **Table 2**). However, their ultimate purpose may not always be easily as certained from HTS subheadings or product descriptions (e.g., organic chemicals or textiles for the manufacture of pharmaceuticals or personal protective equipment).

## Outlook

In recent years, some Members have introduced legislation to amend Title III of the Trade Act of 1974, while also raising the issue of establishing or streamlining an exclusion process during hearings and in letters to the USTR. For example, the United States Innovation and Competition Act of 2021 (S. 1260), if enacted, would suspend tariffs—including those imposed under Section 301—on certain goods needed to combat the COVID-19 pandemic and would set out a process for excluding imports from Section 301 tariffs in statute, rather than allow USTR to create its own process.

The Biden Administration continues to review its trade strategy for China, thus far announcing potential renewal of the Section 301 tariff exclusion process and focusing on enforcement of the U.S.-China "Phase One" trade agreement.<sup>10</sup> It is possible that the Biden Administration could use Section 301 authorities to counter or obtain the elimination of other Chinese practices that may disadvantage or discriminate against U.S. exports, firms, and workers in the future.

Congress may wish to engage with the Administration to develop and implement specific guidelines for when and how to grant and extend exclusions. This has the potential to promote transparency, consistency, and proper application of standards in reviewing exclusion requests, thereby helping to ensure that the USTR carries out Section 301 objectives as prescribed by Congress.

HTS Code	Type of Exclusion	Subheading or Product Description	List	Expiration Date	Review
2805.11.0000	Product Specific	Sodium metal (CAS No. 7440-23-5), in bulk solid form	3	05/31/2022	COVID-19& General
3401.19.0000	Entire Subheading	Soap & other organic surface-active products, not for toilet use, in bars, cakes, molded pieces, and paper, etc. impregnated or coated with soap or detergent	4A	05/31/2022	COVID-19& General
3401.30.5000	Product Specific	Hand soaps and hand sanitizers in the form of liquid or cream put up for retail sale, other than hand sanitizers of heading 3808	3	11/30/2021	COVID-19
3401.30.5000	Product Specific	Disposable cloths of nonwoven textile materials impregnated, coated or covered with organic surface-active preparations for washing the skin, put up for retail sale	3	05/31/2022	COVID-19& General

# Table 1. Section 301 Tariff Exclusion Extensions Granted and Under Review: Medical Care and COVID-19 Response Products

<sup>&</sup>lt;sup>10</sup> Office of the U.S. Trade Representative, "Fact Sheet: The Biden-Harris Administration's NewApproach to the U.S.-China Trade Relationship," Press Release, October 4, 2021.

HTS Code	Type of Exclusion	Subheading or Product Description	List	Expiration Date	Review
3401.30.5000	Product Specific	Organic surface-active liquid for washing the skin, not containing any aromatic or modified aromatic surface-active agent, put up for retail sale in a bottle of plastics with pump-action top, each bottle measuring not more than 17 cm in width, not more than 27 cm in height and not more than 6.5 cm in length and with a net weight of not more	3	11/30/2021	COVID-19& General
3808.94.1000	Entire	than 0.5 kg	3	05/31/2022	COVID-19
3808.74.1000	Subheading	Disinfectants containing any aromatic or modified aromatic disinfectant	5		
3808.94.5010	Entire Subheading	Wipes impregnated with alcohol or other disinfectants, other than paper wipes or nonwoven wipes	3	05/31/2022	COVID-19
3808.94.5050	Entire Subheading	Hydrogen peroxide put up in disinfectant preparations for sanitizing or disinfecting surfaces	3	11/30/2021	COVID-19
3808.94.5080	Entire Subheading	Alcohol-based hand sanitizer containing 60% or more by weight of ethanol, of a kind described in statistical note I to Chapter 38	3	11/30/2021	COVID-19
3808.94.5095	Entire Subheading	Disinfectants, NESOI (described in statistical reporting number 3808.94.5090 prior to July 1, 2021)	3	/30/202	COVID-19
3824.99.9297	Product Specific	Silicon monoxide in powder form	3	05/31/2022	COVID-19& General
3824.99.9297	Product Specific	Mixtures containing N,Ndimethyldodecan-1- amine (CAS No. 112-18-5) and N,N- dimethyltetradecan-1-amine (CAS No. 112- 75-4) [*]	3	05/31/2022	COVID-19& General
3917.29.0090	Product Specific	Molded acrylonitrile-butadiene-styrene tubes, of a kind used to effect the sterile transfer of fluid from a bag or vial to another container, each tube measuring 7.5 cm or more but not exceeding 23 cm in length, with an inner diameter of less than 0.65 cm and an outer diameter of less than 9 cm, one end having been angle-cut to form a spike, and having an integrated flange, less than 3 cm in diameter near the spike end and removable polyethylene caps on each end, put up in sterile packing	2	05/31/2022	COVID-19& General
3917.33.0000	Product Specific	Flexible oxygen tubes, pipes and hoses presented with integrated molded connectors, of polyvinyl chloride	3	05/31/2022	COVID-19
3917.33.0000	Product Specific	Flexible gas sampling tubes, pipes and hoses, of polyvinyl chloride, with lock connectors at each end	3	05/31/2022	COVID-19
3919.90.5060	Product Specific	Polyethylene film, 20.32 to 198.12 cm in width, and 30.5 to 2000.5 m in length, coated on one side with solvent acrylic adhesive, clear or in transparent colors, whether or not printed, in rolls	2	11/30/2021	COVID-19& General
3920.10.0000	Product Specific	Rectangular sheets of high-density or low- density polyethylene, 111.75 cm to 215.9 cm in width, and 152.4 cm to 304.8 cm in length, with a sticker attached to mark the center of each sheet, of a kind used in hospital or surgery center operating rooms	2	05/31/2022	COVID-19& General
3921.19.0000	Product Specific	Sheets and strips consisting of both cross- linked polyethylene and ethylene vinyl acetate, of a width greater than I m but not greater than 1.5 m, and a length greater than 1.75 m but not greater than 2.6 m	2	05/31/2022	COVID-19& General

HTS Code	Type of Exclusion	Subboading or Product Description	List	Expiration Date	Review
3921.90.1500	Product	Subheading or Product Description Polyethylene sheet and film laminated with	List 7	05/31/2022	COVID-19& General
3721.70.1500	Specific	spunbond-spunbond-spunbond nonwoven	Z	05/31/2022	COVID-17 & General
	·	polypropylene fabric, measuring 1.12 m or			
		more but not over 1.52 m in width and 1.93			
		m or more but not over 2.29 m in length,			
		and weighing 55 g/m² or more but not exceeding 88 g/m²			
3923.10.9000	Product	Container units of plastics, each comprising	3	05/31/2022	COVID-19& General
5725.10.7000	Specific	a tub and lid therefore, configured or fitted	5	03/31/2022	
	•	for the conveyance, packing, or dispensing of			
		wet wipes			
3923.21.0030	Product Specific	Sacks and bags of polymers of ethylene, reclosable, qualifying as Class I medical	3	05/31/2022	COVID-19
		devices by the U.S. Food and Drug			
2022 21 0005	Entina	Administration under product code NNI		05/21/2022	COVID-19& General
3923.21.0095	Entire Subheading	Sacks and bags of polymers of ethylene, NESOI	3	05/31/2022	COVID-19 & General
3923.50.0000	Product	Injection molded polypropylene plastic caps	3	05/31/2022	COVID-19& General
	Specific	or lids each weighing not over 24 grams			
3926.20.9010	Product	designed for dispensing wet wipes Aprons, of plastic, of a kind used as personal	3	11/30/2021	COVID-19
5720.20.7010	Specific	protective equipment	5	11/30/2021	COND-IV
3926.20.9050	Entire	Articles of apparel & clothing accessories, of	3	05/31/2022	COVID-19& General
	Subheading	plastic, NESOI			
3926.90.9910	Entire	Laboratory ware	4A	05/31/2022	COVID-19& General
2027 00 0050	Subheading			05/21/2022	
3926.90.9950	Product Specific	Face shields of transparent plastics, whether or not assembled	4A	05/31/2022	COVID-19
3926.90.9985	Product	Bowls of molded plastics, with clips for	4A	05/31/2022	COVID-19& General
	Specific	retaining guide wires during surgical			
	·	procedures (described in statistical reporting			
		number 3926.90.9990 prior to July 1, 2020)			
3926.90.9985	Product	Disposable graduated medicine dispensing	4A	05/31/2022	COVID-19& General
	Specific	cups of plastics (described in statistical reporting number 3926.90.9990 prior to July			
		I, 2020)			
3926.90.9985	Product	Single-use sterile drapes and covers of	4A	05/31/2022	COVID-19& General
	Specific	plastics, of a kind used to protect the sterile			
		field in surgical operating rooms (described			
		in statistical reporting number 3926.90.9990			
3926 90 9985	Product	in statistical reporting number 3926.90.9990 prior to July 1, 2020)	40	05/31/2022	COVID-19& Canard
3926.90.9985	Product Specific	in statistical reporting number 3926.90.9990 prior to July I, 2020) Sterile decanters of polystyrene plastics,	4A	05/31/2022	COVID-19& General
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3926.90.9985 4015.19.0510 4015.19.0550	Specific Product Specific Entire Subheading Entire Subheading	in statistical reporting number 3926.90.9990 prior to July I, 2020) Sterile decanters of polystyrene plastics, each of a kind used to transfer aseptic fluids or medication to and from sterile bags, vials or glass containers (described in statistical reporting number 3926.90.9990 prior to July I, 2020) Coverings, of plastics, designed to fit over wound sites or casts thereby forming a protective seal for keeping the covered area dry and debris free while showering or bathing (described in statistical reporting number 3926.90.9990 prior to July I, 2020) Medical gloves, mittens and mitts of natural rubber, other than hard rubber Medical gloves, of vulcanized rubber other than hard rubber, NESOI Seamless, disposable gloves, of vulcanized rubber other than hard rubber	4A 4A 4A 3	05/31/2022 11/30/2021 11/30/2021 11/30/2021	COVID-19& General COVID-19& General COVID-19& General COVID-19& General
3926.90.9985 4015.19.0510 4015.19.0550	Specific Product Specific Entire Subheading Entire Subheading Product	in statistical reporting number 3926.90.9990 prior to July I, 2020) Sterile decanters of polystyrene plastics, each of a kind used to transfer aseptic fluids or medication to and from sterile bags, vials or glass containers (described in statistical reporting number 3926.90.9990 prior to July I, 2020) Coverings, of plastics, designed to fit over wound sites or casts thereby forming a protective seal for keeping the covered area dry and debris free while showering or bathing (described in statistical reporting number 3926.90.9990 prior to July I, 2020) Medical gloves, mittens and mitts of natural rubber, other than hard rubber Medical gloves, of vulcanized rubber other than hard rubber, NESOI Seamless, disposable gloves, of vulcanized rubber other than hard rubber	4A 4A 4A	05/31/2022 11/30/2021	COVID-19& General COVID-19& General COVID-19& General
3926.90.9985 4015.19.0510 4015.19.0550 4015.19.1010	Specific Product Specific Entire Subheading Entire Subheading Entire Subheading	in statistical reporting number 3926.90.9990 prior to July I, 2020) Sterile decanters of polystyrene plastics, each of a kind used to transfer aseptic fluids or medication to and from sterile bags, vials or glass containers (described in statistical reporting number 3926.90.9990 prior to July I, 2020) Coverings, of plastics, designed to fit over wound sites or casts thereby forming a protective seal for keeping the covered area dry and debris free while showering or bathing (described in statistical reporting number 3926.90.9990 prior to July I, 2020) Medical gloves, mittens and mitts of natural rubber, other than hard rubber Medical gloves, of vulcanized rubber other than hard rubber, NESOI Seamless, disposable gloves, of vulcanized rubber other than hard rubber	4A 4A 4A 3	05/31/2022 11/30/2021 11/30/2021 11/30/2021	COVID-19& General COVID-19& General COVID-19& General COVID-19& General
3926.90.9985 4015.19.0510 4015.19.0550 4015.19.1010	Specific Product Specific Entire Subheading Entire Subheading Product	in statistical reporting number 3926.90.9990 prior to July I, 2020) Sterile decanters of polystyrene plastics, each of a kind used to transfer aseptic fluids or medication to and from sterile bags, vials or glass containers (described in statistical reporting number 3926.90.9990 prior to July I, 2020) Coverings, of plastics, designed to fit over wound sites or casts thereby forming a protective seal for keeping the covered area dry and debris free while showering or bathing (described in statistical reporting number 3926.90.9990 prior to July I, 2020) Medical gloves, mittens and mitts of natural rubber, other than hard rubber Medical gloves, of vulcanized rubber other than hard rubber, NESOI Seamless, disposable gloves, of vulcanized rubber other than hard rubber	4A 4A 4A 3	05/31/2022 11/30/2021 11/30/2021 11/30/2021	COVID-19& General COVID-19& General COVID-19& General COVID-19& General

HTS Code	Type of Exclusion	Subheading or Product Description	List	Expiration Date	Review
4818.90.0020	Entire Subheading	Face masks of paper pulp, paper cellulose wadding or webs of cellulose fibers	4A	05/31/2022	COVID-19& General
4818.90.0080	Entire Subheading	Bed sheets and similar household or hospital articles of paper pulp, paper cellulose wadding or webs of cellulose fibers, NESOI	4A	05/31/2022	COVID-19& General
4819.50.4060	Entire Subheading	Packing containers, NESOI, of paper, paperboard, cellulose wadding or webs of cellulose fibers	3	05/31/2022	COVID-19& General
5210.11.4040	Entire Subheading	Woven fabrics of cotton, containing less than 85 percent by weight of cotton, mixed mainly or solely with man-made fibers, weighing not more than 200 g/m2, unbleached, Plain Weave, of number 42 or lower number, sheeting	4A	05/31/2022	COVID-19& General
5210.11.6020	Entire Subheading	Woven fabrics of cotton, containing less than 85 percent by weight of cotton, mixed mainly or solely with man-made fibers, weighing not more than 200 g/m2, unbleached, plain weave, of numbers 43 to 68, poplin or broadcloth	4A	05/31/2022	COVID-19 & General
5504.10.0000	Entire Subheading	Artificial staple fibers, not carded, combed or otherwise processed for spinning: of viscose rayon	3	05/31/2022	COVID-19& General
5603.12.0090	Entire Subheading	Nonwovens, whether or not impregnated, coated, covered or laminated, of man-made filaments, weighing more than 25 g/m2 but not more than 70 g/m2, other	3	05/31/2022	COVID-19& General
5603.12.0090	Product Specific	Nonwoven fabrics of man-made fibers, weighing more than 25 g/m2 but not more than 70 g/m2, with a smooth or embossed texture (not impregnated, coated or covered with material other than or in addition to rubber, plastics, wood pulp or glass fibers), in rolls that are pre-slitted in lengths of not less than 15 cm to not more than 107 cm, for use in the manufacture of personal care wipes	3	11/30/2021	COVID-19& General
5603.14.9090	Entire Subheading	Other nonwovens, whether or not impregnated, coated, covered or laminated, of man-made filaments, weighing more than 150 g/m2, other than laminated fabrics, not impregnated, coated or covered with material other than or in addition to rubber, plastics, wood pulp or glass fibers	3	05/31/2022	COVID-19& General
5603.92.0090	Entire Subheading	Other non-woven fabrics, not man-made, other than floor covering underlays & laminated fabrics, not impregnated, coated, or covered, weighing more than 25 g/m2 and less than 70 g/m2	3	05/31/2022	COVID-19& General
5603.93.0090	Entire Subheading	Other non-woven fabrics, not man-made, other than floor covering underlays & laminated fabrics, not impregnated, covered, weighing more than 70 g/m2 and less than 150 g/m2	3	05/31/2022	COVID-19& General
6116.10.6500	Product Specific	Gloves, containing less than 50% by weight of textile fibers, coated with rubber or plastics designed for enhanced grip	3	11/30/2021	COVID-19 & General
6210.10.5010	Entire Subheading	Surgical or isolation gowns, disposable, of nonwoven fabrics of heading 5602 or 5603	4A	05/31/2022	COVID-19& General
6210.10.5090	Entire Subheading	Disposable apparel designed for use in hospitals, clinics, laboratories and other areas, of nonwoven fabrics of heading 5602 or 5603, NESOI	4A	05/31/2022	COVID-19& General

	Type of			Expiration	
HTS Code	Exclusion	Subheading or Product Description	List	Date	Review
6307.90.6090	Entire Subheading	Other made up articles, including dress patterns: surgical drapes, of fabric formed on	4A	11/30/2021	COVID-19& General
		a base of paper or covered with paper, other			
6307.90.6800	Entire	Other made up articles, including dress	4A	11/30/2021	COVID-19& General
	Subheading	patterns: surgical drapes of spun laced or bonded fiber fabric disposable surgical			
		drapes of man-made fibers			
6307.90.7200	Entire	Other made up articles, including dress	4A	05/31/2022	COVID-19
	Subheading	patterns: surgical drapes, NESOI, not spun laced or bonded fiber fabric.			
6307.90.9845	Product	Face masks and particulate facepiece	4A	11/30/2021	COVID-19 & General
	Specific	respirators, of textile fabrics (described in statistical reporting number 6307.90.9889			
		prior to July I, 2020)			
6307.90.9845	Product	Single-use medical masks of textile material	4A	11/30/2021	COVID-19& General
	Specific	(described in statistical reporting number 6307.90.9889 prior to July 1, 2020)			
6307.90.9850	Product	Face masks and particulate facepiece	4A	11/30/2021	COVID-19 & General
	Specific	respirators, of textile fabrics (described in statistical reporting number 6307.90.9889			
		prior to July I, 2020)			
6307.90.9850	Product	Single-use medical masks of textile material	4A	11/30/2021	COVID-19& General
	Specific	(described in statistical reporting number 6307.90.9889 prior to July I, 2020)			
6307.90.9870	Product	Face masks and particulate facepiece	4A	11/30/2021	COVID-19& General
	Specific	respirators, of textile fabrics (described in			
		statistical reporting number 6307.90.9889			
6307.90.9870	Product	prior to July I, 2020) Single-use medical masks of textile material	4A	11/30/2021	COVID-19 & General
6307.70.7670	Specific	(described in statistical reporting number	44	11/30/2021	COVID-17 & General
	opeane	6307.90.9889 prior to July 1, 2020)			
6307.90.9875	Product	Face masks and particulate facepiece	4A	11/30/2021	COVID-19& General
	Specific	respirators, of textile fabrics (described in			
		statistical reporting number 6307.90.9889 prior to July I, 2020)			
6307.90.9891	Product	Cold packs consisting of a single-use, instant,	4A	05/31/2022	COVID-19 & General
	Specific	endothermic chemical reaction cold pack			
		combined with a textile exterior lining			
		(described in statistical reporting number 6307.90.9889 prior to July I, 2020)			
6307.90.9891	Product	Disposable shoe and boot covers of man-	4A	11/30/2021	COVID-19& General
	Specific	made fiber fabrics (described in statistical			
		reporting number 6307.90.9889 prior to July			
6307.90.9891	Product	I, 2020) Hot packs of textile material, single-use	4A	05/31/2022	COVID-19& General
0007.70.7071	Specific	(described in statistical reporting number		00/01/2022	
	-	6307.90.9889 prior to July 1, 2020)			
6307.90.9891	Product	Laparotomy sponges of cotton (described in	4A	05/31/2022	COVID-19& General
	Specific	statistical reporting number 6307.90.9889 prior to July I, 2020)			
6307.90.9891	Product	Single-use blood pressure cuff sleeves of	4A	05/31/2022	COVID-19& General
	Specific	textile materials (described in statistical			
		reporting number 6307.90.9889 prior to July I, 2020)			
6307.90.9891	Product	Single-use stethoscope covers (described in	4A	05/31/2022	COVID-19& General
	Specific	statistical reporting number 6307.90.9889			
6307.90.9891	Product	prior to July I, 2020) Woven gauze sponges of cotton in square	4A	05/31/2022	COVID-19 & General
0007.70.7071	Specific	or rectangular sizes (described in statistical	iA.	05/51/2022	
	•	reporting number 6307.90.9889 prior to July I, 2020)			
6505.00.8015	Entire	Nonwoven disposable headgear without	3	05/31/2022	COVID-19& General
	Subheading	peaks or visors of manmade fibers	-		

	Type of			Expiration	
HTS Code	Exclusion	Subheading or Product Description	List	Date	Review
8413.20.0000	Product Specific	Hand pumps (other than for fuel or lubricants, not fitted or designed to be fitted with a metering device), each used to dispense a metered quantity of liquid soap or sanitizer	3	05/31/2022	COVID-19& General
8413.20.0000	Product Specific	Hand pumps for liquids of acrylonitrile butadiene styrene plastics	3	05/31/2022	COVID-19& General
8421.39.8090	Product	Disposable plastic filters of a kind suitable	1	05/31/2022	COVID-19 & General
	Specific	for filtering and dehumidifying a patient's breath in a medical device such as a gas analyzer			
8424.89.9000	Product Specific	Dispensers of hand-cleaning or hand- sanitizing solutions, whether employing a manual pump or a proximity-detecting battery-operated pump, each article weighing not more than 3 kg	2	05/31/2022	COVID-19 & General
8424.90.9080	Entire Subheading	Parts of mechanical appliances for projecting, dispersing, spraying liquid/powder; spray guns and similar appliances, NESOI	3	05/31/2022	COVID-19& General
8531.20.0040	Product Specific	Indicator panels incorporating LEDs, designed for use in medical infusion equipment	3	05/31/2022	COVID-19& General
8537.10.9170	Product Specific	Data input devices each with display capabilities of a kind used for magnetic resonance imaging equipment, computed tomography equipment, intraoperative X-ray equipment or patient monitors	3	05/31/2022	COVID-19
8543.10.0000	Product Specific	S-band and X-band linear accelerators designed for use in radiation surgery or radiation therapy equipment	I	05/31/2022	COVID-19& General
9004.90.0010	Product Specific	Protective articles (described in statistical reporting number 9004.90.0000 prior to January I, 2021)	4A	05/31/2022	COVID-19& General
9004.90.0090	Product Specific	Protective articles (described in statistical reporting number 9004.90.0000 prior to January I, 2021)	4A	05/31/2022	COVID-19& General
9011.80.0000	Product Specific	Compound binocular optical microscopes (other than stereoscopic microscopes and microscopes for photomicrography, cinemicrography or microprojection), each with magnification of 40X or more but not exceeding 1,000X, weighing not more than 3 kg	3	05/31/2022	COVID-19& General
9011.80.0000	Product Specific	Compound optical microscopes (other than stereoscopic microscopes and microscopes for photomicrography, cinemicrography or microprojection), each with magnification of 40X or more but not exceeding 400X, weighing not more than 15 kg	3	05/31/2022	COVID-19& General
9018.11.9000	Product	Disposable electrocardiograph electrodes		05/31/2022	COVID-19 & General
9018.12.0000	Specific Product	Illtraconic scanning apparatus, each having		05/31/2022	
7010.12.0000	Specific	Ultrasonic scanning apparatus, each having dimensions not exceeding 122 cm by 77 cm by 127 cm, whether or not presented with transducer	Ι	05/31/2022	COVID-19
9018.19.9530	Product Specific	Blood pressure monitors suitable for use by medical professionals	I	05/31/2022	COVID-19
9018.19.9550	Product Specific	Digital peak flow meters suitable for use by medical professionals	I	05/31/2022	COVID-19& General
9018.19.9550	Product Specific	Fingertip pulse oximeters suitable for use by medical professionals	I	05/31/2022	COVID-19 & General

HTS Code 9018.19.9560	Type of Exclusion	Subheading or Product Description	List	Expiration Date	Review
	Product	Disposable surface electrodes for Intra-	1	05/31/2022	COVID-19 & General
	Specific	operative neuromonitoring systems, each			
	-	composed of a surface electrode pad, an			
		insulated wire, and a standard DIN 42802			
		connector			
9018.19.9560	Product	Bismuth germanate crystals with set	I	05/31/2022	COVID-19 & General
	Specific	dimensional and surface finish requirements			
		and used as a detection element in Positron			
		Emission Tomography detectors			
9018.19.9560	Product	Magnetic resonance imaging patient	I	05/31/2022	COVID-19 & General
	Specific	enclosure devices, each incorporating radio			
		frequency and gradient coils			
9018.19.9560	Product	Parts and accessories of capnography	I	05/31/2022	COVID-19 & General
	Specific	monitors			
9018.90.2000	Product	Otoscopes	I	05/31/2022	COVID-19& General
001000000	Specific			05/01/0000	
9018.90.3000	Product	Anesthetic instruments and appliances	I	05/31/2022	COVID-19
	Specific	suitable for use in medical or surgical			
		sciences, and parts and accessories of the			
9018.90.3000	Product	foregoing Anesthesia masks		05/31/2022	COVID-19& General
7018.70.5000	Specific			03/31/2022	
9018.90.6000	Product	Electrosurgical cautery pencils with electrical		05/31/2022	COVID-19& General
7010.70.0000	Specific	connectors	•	05/51/2022	
9018.90.7580	Product	Printed circuit board assemblies designed for		05/31/2022	COVID-19& General
/010./0./000	Specific	use in displaying operational performance of	•	00/01/2022	
	opeenie	medical infusion equipment			
9022.12.0000	Product	Combined positron emission		05/31/2022	COVID-19& General
	Specific	tomography/computed tomography scanners			
		which utilize multiple PET gantries on a			
		common base			
9022.90.2500	Product	X-ray tables		05/31/2022	COVID-19 & General
	Specific				
9022.90.4000	Product	X-ray tube housings and parts thereof		05/31/2022	COVID-19& General
	Specific				
9022.90.6000	Product	Multi-leaf collimators of radiotherapy		05/31/2022	COVID-19& General
	Specific	systems based on the use of X-ray			
9022.90.6000	Product	Parts and accessories, of metal, for mobile		05/31/2022	COVID-19 & General
	Specific	X-ray apparatus			
9022.90.6000	Product	Vertical stands specially designed to support,	I	05/31/2022	COVID-19 & General
	Specific	contain or adjust the movement of X-ray			
		digital detectors, or the X-ray tube and			
		collimator in complete X-ray diagnostic			
9022 90 9500	Due duet	systems		05/21/2022	COVID-19 & General
9022.90.9500	Product	Thermoplastic masks of polycaprolactone	I	05/31/2022	COVID-19& General
	Specific	for the use of immobilizing patients, during			
		the use of alpha, beta or gamma radiations, for radiography or radiotherapy			
9025.19.8010	Entire	Clinical infrared thermometers of a kind	2	05/31/2022	COVID-19
7025.17.0010	Subheading	described in statistical note 2, not combined	2	03/31/2022	COVID-IV
	Submeading	with other instruments			
9025 19 8020	Entire	Clinical thermometers, other than infrared,	2	05/31/2022	COVID-19
9025.19.8020	Subheading	not combined with other instruments,	4	03/31/2022	
	e acricading	NESOI			
		Infrared thermometers, other than clinical,	2	05/31/2022	COVID-19
9025, [9,8060	Entire				
9025.19.8060	Entire Subheading		_		
9025.19.8060	Entire Subheading	not combined with other instruments, NESOI			
9025.19.8060		not combined with other instruments,	2	05/31/2022	COVID-19

	Type of			Expiration	
HTS Code	Exclusion	Subheading or Product Description	List	Date	Review
9027.90.5650	Product Specific	Inoculator sets of plastics, each consisting of a plate with multiple wells, a display tray, and a lid; when assembled, the set measuring 105 mm or more but not exceeding 108 mm in width, 138 mm or more but not exceeding 140 mm in depth, and 6.5 mm or less in thickness	Ι	05/31/2022	COVID-19& General

Source: Congressional Research Service and the Office of the U.S. Trade Representative.

**Notes:** NESOI: not elsewhere specified or included. Products covered by Lists I through 3 are subject to additional Section 301 tariffs (*ad valorem*) of 25%, while those under List 4A are subject to a 7.5% additional tariff. The time window to submit comments as part of the "COVID-19 Review" opened on August 27 and closed on September 27, 2021, while the comment window for the "General Review" opened on October 12 and is to close on December 1, 2021. The 99 exclusions expiring on November 30, 2021 are reflected in 84 specially prepared product descriptions and 33 10-digit Harmonized Tariff Schedule of the United States (HTS) subheadings. [\*] In October 2020, the USTR made a technical amendment to this product specific exclusion. Its original description was "Mixtures containing 2-(dimethylamino) ethanol (CAS No. 108–01–0)." For more detail, see Office of the U.S. Trade Representative, "Notice of Product Exclusion Extension Amendments: China's Acts, Policies, and Practices Related to Technology Transfer, Intellectual Property, and Innovation," 85 FR 63332, October 7, 2020.

# Table 2. Section 301 Tariff Exclusion Extensions Under Review: Other Products With Potential Uses For COVID-19 Response Efforts

	Type of			Expiration	
HTS Code	Exclusion	Subheading or Product Description	List	Date	Review
8409.91.9990	Product Specific	Hydraulic valve lifters of steel with rollers, suitable for use solely or principally with spark-ignition internal combustion piston engines (other than for aircraft engines, marine propulsion engines or for vehicles of subheading 8701.20, or headings 8702, 8703 or 8704), each measuring 5 cm or more but not over 13 cm in length and 2.5 cm or more but not over 3.9 cm in diameter and weighing 135 g or more but not over 410 g [e.g., for ambulances]	3	Expired (12/31/2020)	General
8409.91.9990	Product Specific	Solid valve lifters of steel, suitable for use solely or principally with spark-ignition internal combustion piston engines (other than for aircraft engines, marine propulsion engines or for vehicles of subheading 8701.20, or headings 8702, 8703 or 8704), each measuring 19 mm or more but not over 114 mm in length and 6 mm or more but not over 26 mm in diameter and weighing 20 g or more but not over 250 g [e.g., for ambulances]	3	Expired (12/31/2020)	General
8413.30.9090	Product Specific	Cooling medium pumps for internal combustion piston engines of the motor vehicles of headings 8703 or 8704 [e.g., for ambulances]	3	Expired (12/31/2020)	General
8421.39.8015	Product Specific	Air purification equipment, electrically powered, weighing less than 36 kg	I	Expired (12/31/2020)	General
9011.10.8000	Product Specific	Stereoscopic microscopes, not provided with a means for photographing the image, valued not over \$500 per unit	Ι	Expired (12/31/2020)	General
9011.90.0000	Product Specific	Adapter rings, tubes and extension sleeves, stands and arm assemblies, stages and gliding tables, eye guards and focusing racks, all the foregoing designed for use with compound optical microscopes	I	Expired (12/31/2020)	General

9018.12.0000	Product Specific	Portable ultrasonic scanner consoles, each weighing less than 4 kg, presented with or	I	Expired (12/31/2020)	General
		without transducer		( ,	
9022.14.0000	Product Specific	Radiation therapy systems, each encased by steel-based structural shell with gantry cover comprising three pairs of plastics-based panels	Ι	Expired (12/27/2020)	General
9022.90.6000	Product Specific	Printed circuit board assemblies, of a kind designed for use in X-ray apparatus	I	Expired (12/31/2020)	General
9025.19.8010	Product Specific	Digital clinical thermometers (described in statistical reporting number 9025.19.8040 prior to July I, 2020)	2	Expired (12/31/2020)	General
9025.19.8010	Product Specific	Digital clinical thermometers, valued not over \$11 each (described in statistical reporting number 9025.19.8040 prior to July 1, 2020)	2	Expired (12/31/2020)	General
9025.19.8020	Product Specific	Digital clinical thermometers (described in statistical reporting number 9025.19.8040 prior to July I, 2020)	2	Expired (12/31/2020)	General
9025.19.8020	Product Specific	Digital clinical thermometers, valued not over \$11 each (described in statistical reporting number 9025.19.8040 prior to July 1, 2020)	2	Expired (12/31/2020)	General
9403.90.8041	Product Specific	Bed rails, each of which attaches to the side of a bed to prevent the occupant of the bed from rolling out, with a nylon mesh fabric cover	3	Expired (12/31/2020)	General

Source: Congressional Research Service and the Office of the U.S. Trade Representative.

**Notes:** Products covered by Lists 1 through 3 are subject to additional Section 301 tariffs (*ad valorem*) of 25%. The time window to submit comments as part of the "General Review" opened on October 12 and is to close on December 1, 2021.

### **Author Information**

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