

# **Global Economic Effects of COVID-19**

# James K. Jackson, Coordinator

Specialist in International Trade and Finance

#### Martin A. Weiss

Specialist in International Trade and Finance

# Andres B. Schwarzenberg

Analyst in International Trade and Finance

#### Rebecca M. Nelson

Specialist in International Trade and Finance

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Since the Covid-19 outbreak was first diagnosed, it has spread to over 150 countries and all U.S. states. The pandemic is having a noticeable impact on global economic growth. Estimates so far indicate the virus could trim global economic growth by at least 0.5% to 1.5%, but the full impact will not be known until the effects peak. This report provides an overview of the global economic costs to date and the response by governments and international institutions to address these effects.

#### **SUMMARY**

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#### James K. Jackson, Coordinator

Specialist in International Trade and Finance -redacted-@crs.loc.gov

#### Martin A. Weiss

Specialist in International Trade and Finance -redacted-@crs.loc.gov

#### **Andres B. Schwarzenberg**

Analyst in International Trade and Finance -redacted-@crs.loc.g

#### Rebecca M. Nelson

Specialist in International Trade and Finance -redacted-@crs.loc.gov

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#### Overview

Since the World Health Organization (WHO) first declared Covid-19 a world health emergency in January 2020, the virus has been detected in over 150 countries and all U.S. states. The infection has sickened more than 490,000 people, with thousands of fatalities. More than 80 countries have closed their borders to arrivals from countries with infections, ordered businesses to close, and instructed their populations to self-quarantine. After a delayed response, central banks have engaged in a series of interventions in financial markets and national governments are announcing spending initiatives to stimulate their economies.

On March 11, the WHO announced that the outbreak was officially a pandemic, the highest level of health emergency.<sup>3</sup> It has become clear that the outbreak is negatively impacting global economic growth.<sup>4</sup> The global pandemic is affecting a broad swath of international economic and trade activities, from tourism, medical supplies and other global value chains, consumer electronics, and financial markets to energy, food, and a range of social activities, to name a few. Without a clear understanding of when the global health and economic effects may peak and some understanding of the impact on economies, forecasts must necessarily be considered preliminary. Efforts to reduce social interaction to contain the spread of the virus are disrupting the daily lives of most Americans and adding to the economic costs.

The Organization for Economic Cooperation and Development (OECD) on March 2, 2020, lowered its forecast of global economic growth by 0.5% for 2020 from 2.9% to 2.4%, if the economic effects of the virus peak in the first quarter of 2020<sup>5</sup> (see **Table 1**). If the effects of the virus do not peak in the first quarter, as now seems unlikely, the OECD estimates that the global economy could only grow by 1.5% in 2020. On March 23, 2020, OECD Secretary General Angel Gurria stated that:

The sheer magnitude of the current shock introduces an unprecedented complexity to economic forecasting. The OECD Interim Economic Outlook, released on March 2, 2020, made a first attempt to take stock of the likely impact of COVID-19 on global growth, but it now looks like we have already moved well beyond even the more severe scenario envisaged then.... the pandemic has also set in motion a major economic crisis that will burden our societies for years to come.<sup>6</sup>

Concerns over economic and financial risks have whipsawed financial markets as investors have searched for safe-haven investments, such as the benchmark U.S. Treasury 10-year security, which experienced a historic drop in yield to below 1% on March 3, 2020.<sup>7</sup> The yield dropped

<sup>&</sup>lt;sup>1</sup> Mapping the Spread of the Coronavirus in the U.S. and Worldwide, Washington Post Staff, *The Washington Post*, March 4, 2020. https://www.washingtonpost.com/world/2020/01/22/mapping-spread-new-coronavirus/?arc404=true.

<sup>&</sup>lt;sup>2</sup> The Day the World Stopped: How Governments Are Still Struggling to Get Ahead of the Coronavirus, *The Economist*, March 17, 2020. https://www.economist.com/international/2020/03/17/governments-are-still-struggling-to-get-ahead-of-the-coronavirus.

<sup>&</sup>lt;sup>3</sup> Bill Chappell, "Coronavirus: COVID-19 Is Now Officially A Pandemic, WHO Says," *National Public Radio*, March 11, 2020, https://www.npr.org/sections/goatsandsoda/2020/03/11/814474930/coronavirus-covid-19-is-now-officially-a-pandemic-who-says.

<sup>&</sup>lt;sup>4</sup> Mapping the Spread of the Coronavirus.

<sup>&</sup>lt;sup>5</sup> OECD Interim Economic Assessment: Coronavirus: The World Economy at Risk, Organization for Economic Cooperation and Development. March 2, 2020. http://www.oecd.org/economic-outlook/#resources.

<sup>&</sup>lt;sup>6</sup> *COVID-19: Joint Actions to Win the War*, Organization for Economic Cooperation and Development, March 23, 2020. https://www.oecd.org/coronavirus/#op-ed.

<sup>&</sup>lt;sup>7</sup> The price and yield of a bond are inversely related; increased demand for Treasury securities raises their price, which

again to historic levels on March 6, 2020, and March 9, 2020, as investors moved out of stocks and into Treasury securities due in part to concerns over the impact the pandemic would have on economic growth and expectations the Federal Reserve would lower short-term interest rates for a second time in March 2020.<sup>8</sup>

In overnight trading in various sessions between March 8, and March 24, U.S. stock market indices moved sharply (both higher and lower), triggering automatic circuit breakers designed to halt trading if the indices rise or fall by more than 5% when markets are closed. By March 19, 2020, investors were also moving out of corporate and municipal bonds, a traditional safe-haven investment, as firms and other financial institutions attempted to increase their cash holdings. Compared to previous financial market dislocations in which stock market values declined while bond prices rose, stock and bond values fell at the same time in March, 2020 as investors reportedly adopted a "sell everything" mentality to build up cash reserves. 10

Table 1. OECD Economic Outlook Forecast, March 2020

Percent change in Real GDP Growth

	2019		2020		202 I
		November projections	Difference from November	November projections	Difference from November
World	2.9	2.4	-0.5	3.3	0.3
G20	3.1	2.7	-0.5	3.5	0.2
Australia	1.7	1.8	-0.5	2.6	0.3
Canada	1.6	1.3	-0.3	1.9	0.2
Euro area	1.2	0.8	-0.3	1.2	0.0
Germany	0.6	0.3	-0.1	0.9	0.0
France	1.3	0.9	-0.3	1.4	0.2
Italy	0.2	0.0	-0.4	0.5	0.0
Japan	0.7	0.2	-0.4	0.7	0.0
Korea	2.0	2.0	-0.3	2.3	0.0
Mexico	-0.1	0.7	-0.5	1.4	-0.2
Turkey	0.9	2.7	-0.3	3.3	0.1
United Kingdom	1.4	0.8	-0.2	0.8	-0.4
United States	2.3	1.9	-0.1	2.1	0.1

lowers their yield. Levisohn, Ben, The 10-Year Treasury Yield Fell Below 1% for the First Time Ever. What That Means, *Barrons*, March 3, 2020. https://www.barrons.com/articles/the-10-year-treasury-yield-fell-below-1-for-the-first-time-ever-what-that-means-51583267310.

<sup>&</sup>lt;sup>8</sup> Smith, Colby, Richard Henderson, Philip Georgiadis, and Hudson Lockett, Stocks Tumble and Government Bonds Hit Highs on Virus Fears, *Financial Times*, March 6, 2020. https://www.ft.com/content/9f94d6f8-5f51-11ea-b0ab-339c2307bcd4.

<sup>&</sup>lt;sup>9</sup> Georgiadis, Philip, Adam Samson, and Hudson Lockett, Stocks Plummet as Oil Crash Shakes Financial Markets, *Financial Times*, March 9, 2020. https://www.ft.com/content/8273a32a-61e4-11ea-a6cd-df28cc3c6a68.

<sup>&</sup>lt;sup>10</sup> Stubbington, Tommy and Colby Smith, Investment Veterans Try to Get to Grips With 'Broken' Markets, *Financial Times*, March 20, 2020. https://www.ft.com/content/97186440-6aa0-11ea-800d-da70cff6e4d3.

	2019		2020		2021
		November projections	Difference from November	November projections	Difference from November
Argentina	-2.7	-2.0	-0.3	0.7	0.0
Brazil	1.1	1.7	0.0	1.8	0.0
China	6.1	4.9	-0.8	6.4	0.9
India	4.9	5.1	-1.1	5.6	-0.8
Indonesia	5.0	4.8	-0.2	5.1	0.0
Russia	1.0	1.2	-0.4	1.3	-0.1
Saudi Arabia	0.0	1.4	0.0	1.9	0.5
South Africa	0.3	0.6	-0.6	1.0	-0.3

Source: OECD Interim Economic Assessment: Coronavirus: The World Economy at Risk, Organization for Economic Cooperation and Development. March 2, 2020, p. 2.

Financial markets from the United States to Asia and Europe are volatile as investors are concerned that the virus is creating a global economic and financial crisis with few metrics to indicate how prolonged and expansive the economic effects may be. <sup>11</sup> Between February 14, 2020 and March 23, 2020, for instance, the Dow Jones Industrial Average (DJIA) lost about one-third of its value, as indicated in **Figure 1**. Expectations that the U.S. Congress would adopt a \$2.0 trillion spending package moved the DJIA up by more than 11% on March 24, 2020. For some policymakers, the drop in equity prices has raised concerns that foreign investors might attempt to exploit the situation by increasing their purchases of firms in sectors considered important to national security. Ursula von der Leyen, president of the European Commission, urged EU members to better screen foreign investments, especially in areas such as health, medical research and critical infrastructure. <sup>12</sup>

Similar to the 2007-2009 global financial crisis, central banks are implementing a series of monetary operations to provide liquidity to their economies. These actions, however, may not be viewed entirely positively by all financial market participants who question the use of policy tools by central banks that are similar to those employed during the 2008-2009 financial crisis, despite the fact that the current and previous crisis are fundamentally different in origin. During the previous financial crisis, central banks intervened to restart credit and spending by banks that had engaged in risky assets. In the current environment, central banks are attempting to address financial market volatility and prevent large-scale corporate insolvencies that reflect the underlying economic uncertainty caused by the pandemic.

<sup>&</sup>lt;sup>11</sup> Samson, Adam and Hudson Lockett, Stocks Fall Again in Worst Week Since 2008 Crisis, *Financial Times*, February 28. https://www.ft.com/content/4b23a140-59d3-11ea-a528-dd0f971febbc.

<sup>&</sup>lt;sup>12</sup> Chazan, Guy and Jim Brunsden, Coronavirus Crisis Pushes Europe into Nationalist Economic Turn, *Financial Times*, March 26, 2020. https://www.ft.com/content/79c0ae80-6df1-11ea-89df-41bea055720b.

February 14, 2020 to March 25, 2020

31,000
29,000
27,000
25,000
21,000
19,000
17,000

Date 38 Feb 20 Feb 24 Feb 3 And 5 And 3 And 7 February 1, And 7 February 14, 2020 to March 25, 2020

Figure 1. Dow Jones Industrial Average

Source: Financial Times.

Similar to conditions during the 2007-2009 financial crisis, however, the dollar has emerged as the preferred currency by investors, given its role as the dominant global reserve currency. As indicated in Figure 2, the dollar appreciated more than 3.0% during the period between March 3. and March 13, 2020, reflecting increased international demand for the dollar and dollardenominated assets. According to a recent survey by the Bank for International Settlements (BIS), <sup>13</sup> the dollar accounts for 88% of global foreign exchange market turnover and is key in funding an array of financial transactions, including serving as an invoicing currency facilitating international trade, accounting for two-thirds of central bank foreign exchange holdings, half of non-U.S. banks foreign currency deposits, and two-thirds of non-U.S. corporate borrowings from banks and the corporate bond market. 14 As a result, disruptions in the smooth functioning of the global dollar market can have wide-ranging repercussions on international trade and financial transactions. The international role of the dollar also increases pressure on the Federal Reserve essentially to assume the lead role as the global lender of last resort. Similar to conditions during the 2007-2009 financial crisis, the global economy has experienced a period of dollar shortage, requiring the Federal Reserve to take numerous steps to ensure the supply of dollars to the U.S. and global economies. The pandemic is also affecting global politics as world leaders are cancelling international meetings<sup>15</sup> and some nations reportedly are stoking conspiracy theories that shift blame to other countries.<sup>16</sup>

<sup>&</sup>lt;sup>13</sup> Foreign Exchange Turnover in April 2019, Bank for International Settlements, September 16, 2019. https://www.bis.org/statistics/rpfx19\_fx.htm.

<sup>&</sup>lt;sup>14</sup> See CRS In Focus IF10112, Introduction to Financial Services: The International Foreign Exchange Market.

<sup>&</sup>lt;sup>15</sup> Taylor, Adam, Teo Armus, and Rick Noak, Live updates: Coronavirus Turmoil Widens as U.S. Death Toll Mounts; Xi Cancels Japan Trip. *The Washington Post*, March 5, 2020, https://www.washingtonpost.com/world/2020/03/05/coronavirus-live-updates/.

<sup>&</sup>lt;sup>16</sup> Shih, Gerry, China is Subtly Stoking Coronavirus Conspiracy Theories That Blame the U.S. for Outbreak, *The Washington Post*, March 5, 2020. https://www.washingtonpost.com/world/2020/03/05/coronavirus-live-updates/.

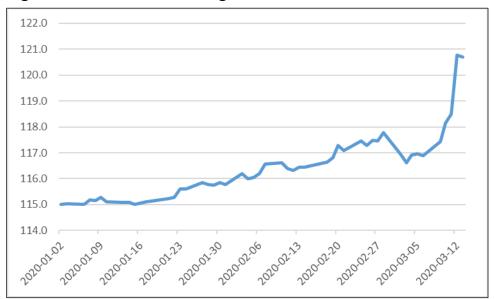


Figure 2. U.S. Dollar Trade-Weighted Broad Index, Goods and Services

Source: St. Louis Federal Reserve Bank.

**Notes:** January 2006 = 100.

The challenge for policymakers is to implement targeted policies that address what has been expected to be short-term problems without creating distortions in economies that can outlast the impact of the virus itself. Policymakers, however, are being overwhelmed by the quickly changing nature of the global health crisis that appears to be turning into a global trade and economic crisis whose potential effects on the global economy are rapidly growing. If the economic effects of the pandemic continue to grow, policymakers are likely to give more weight to policies that address the immediate economic effects at the expense of longer-term considerations. Initially, many policymakers felt constrained in their ability to respond to the crisis, with limited flexibility for monetary and fiscal support within conventional standards, given the broad-based synchronized slowdown in global economic growth, especially in manufacturing and trade, which had developed prior to the viral outbreak.

#### Comparing the Current Crisis and the 2008 Crisis

Sharp declines in the stock market and broader financial sector turbulence; interest rate cuts and large-scale Federal Reserve intervention; and discussions of massive government stimulus packages have led some observers to compare the current market reaction to that experienced a little over a decade ago. There are similarities and important differences between the current economic crisis and the global financial crisis of 2008/2009. Foremost, the earlier crisis was rooted in structural weakness in the U.S. financial sector. Following the collapse of the U.S. housing bubble, it became impossible for firms to identify demand and hold inventories (across many sectors (construction, retail, etc.). This led to massive oversupply and sharp retail losses which extended to other sectors of the U.S. economy and eventually the global economy. Moreover, financial markets across countries were linked together by credit default swaps. As the crisis unfolded, large numbers of banks and other financial institutions were negatively affected, raising questions about capital sufficiency and reserves. The crisis, then quickly engulfed credit-rating agencies, mortgage lending companies and the real estate industry broadly. Market resolution came gradually with a range of monetary and fiscal policy measures that were closely coordinated at the global level. These were focused on putting a floor under the falling markets, stabilizing banks, and shoring up investor confidence to get spending started again. Starting in September 2007, The Federal Reserve cut interest rates from over 5% in September 2007 to between 0 and 0.25% before the end of the 2008. Once interest rates approached zero, the Fed turned to other so-called "unconventional measures," including targeted assistance to financial institutions, encouraging Congress to pass the Troubled Asset Relief Program (TARP) to prevent the collapse of the financial sector and boost consumer spending. Other measures included swap arrangements between the Federal Reserve and the European Central Bank and smaller central banks, and so-called "quantitative easing" to boost the money supply. On a global level, the United States and other countries tripled the resources of the IMF (from \$250 billion to \$750 billion) and coordinated domestic stimulus efforts.

Unlike the 2008 crisis, the current crisis began as a supply shock. As the global economy has become more interdependent in recent decades, most products are produced as part of a global value chain (GVC), where an item such as a car or mobile device consists of parts manufactured all over the world, and involving multiple border crossings before final assembly. The earliest implications of the current crisis came in lanuary as plant closures in China and other parts of Asia led to interruptions in the supply chain and concerns about dwindling inventories. As the virus spread from Asia to Europe, the crisis switched from supply concerns to a broader demand crisis as the measures being introduced to contain the spread of the virus (social distancing, travel restrictions, cancelling sporting events, closing shops and restaurants, and mandatory quarantine measures) prevent most forms of economic activity from occurring. Thus, unlike the 2008 crisis response, which involved liquidity and solvency-related policy measures to get people spending again, the current crisis did not start as a financial crisis, but could evolve into one if a recovery in economic activity is delayed. While larger firms may have sufficient capital to wait out a crisis, many aspects of the economy (such as restaurants or retail operations) operate on very tight margins and would likely not be able to pay employees after closures lasting more than a few days. Many people will also need to balance child care and work during quarantine or social distancing measures. During this type of crisis, while monetary policy measures play a part -- and the Federal Reserve has once again cut rates to near zero -- they cannot compensate for the physical interaction that the global economy is dependent upon. As a result, fiscal stimulus will likely play a relatively larger role in this crisis in order to prevent personal and corporate bankruptcies during the peak crisis period. Efforts to coordinate U.S. and foreign economic policy measures will also have an important role in mitigating the scale and length of any global economic downtown.

# **Estimated Economic Effects**

The economic situation remains highly fluid. Uncertainty about the length and depth of the health crisis-related economic effects are fueling perceptions of risk and volatility in financial markets and corporate decision-making. In addition, uncertainties concerning the global pandemic and the effectiveness of public policies intended to curtail its spread are adding to market volatility.

Before the Covid-19 outbreak, the global economy was struggling to regain a broad-based recovery as a result of the lingering impact of growing trade protectionism, trade disputes among major trading partners, falling commodity and energy prices, and economic uncertainties in Europe over the impact of the UK withdrawal from the European Union. Individually, each of these issues presented a solvable challenge for the global economy. Collectively, however, the issues weakened the global economy and reduced the available policy flexibility of many national

leaders, especially among the leading developed economies. In this environment, Covid-19 could have an outsized impact. While the level of economic effects will eventually become clearer, the response to the pandemic could have a significant and enduring impact on the way businesses organize their work forces, global supply chains, and how governments respond to a global health crisis.17

The OECD estimates that increased direct and indirect economic costs through global supply chains reduced demand for goods and services, and declines in tourism and business travel mean that, "the adverse consequences of these developments for other countries (non-OECD) are significant." 18 Global trade, measured by trade volumes, slowed in the last quarter of 2019 and was expected to decline further in 2020, as a result of weaker global economic activity associated with the pandemic, which is negatively affecting economic activity in various sectors, including airlines, hospitality, ports, and the shipping industry. 19

In addition, the OECD argues that China's emergence as a global economic actor marks a significant departure from previous global health episodes. China's growth, in combination with globalization and the interconnected nature of economies through capital flows, supply chains, and foreign investment, magnify the cost of containing the spread of the virus through quarantines and restrictions on labor mobility and travel.<sup>20</sup> China's global economic role and globalization mean that trade is playing a role in spreading the economic effects of Covid-19. More broadly, the economic effects of the pandemic are affecting the global economy through three trade channels: (1) directly through supply chains as reduced economic activity is spread from intermediate goods producers to finished goods producers; (2) as a result of a drop overall in economic activity, which reduces demand for goods in general, including imports; and (3) through reduced trade with commodity exporters that supply producers, which, in turn, reduces their imports and negatively affects trade and economic activity of exporters.

Initially, the economic effects of the virus were expected to be short-term supply issues as factory output fell because workers were quarantined to reduce the spread of the virus through social interaction. The drop in economic activity, initially in China, has had international repercussions as firms experienced delays in supplies of intermediate and finished goods through supply chains. Concerns have grown, however, that the virus-related supply shock is creating more prolonged and wide-ranging demand shocks as reduced activity by consumers and businesses lead to a lower rate of economic growth. As demand shocks unfold, businesses experience a decline in activity. reduced profits, and potentially escalating and binding credit and liquidity constraints. While manufacturing firms are experiencing supply chain shocks, reduced consumer activity through social distancing is affecting the services sector of the economy, which accounts for two-thirds of annual U.S. economic output. In this environment, manufacturing and service firms are hoarding cash, which affects market liquidity. In response, central banks have lowered interest rates where possible and expanded lending facilities to provide liquidity to financial markets and to firms potentially facing insolvency.

If the economic effects persist, they can be spread through trade and financial linkages to an everbroadening group of countries, firms and households. This potentially can further increase

<sup>&</sup>lt;sup>17</sup> Rowland, Christopher and Peter Whoriskey, U.S. Health System is Showing Why it's Not Ready for a Coronavirus Pandemic, The Washington Post, March 4, 2020. https://www.washingtonpost.com/business/economy/the-us-healthsystem-is-showing-why-its-not-ready-for-a-coronavirus-pandemic/2020/03/04/7c307bb4-5d61-11ea-b29b-9db42f7803a7\_story.html.

<sup>&</sup>lt;sup>18</sup> Ibid., p. 2.

<sup>&</sup>lt;sup>19</sup> Ibid., p. 4.

<sup>&</sup>lt;sup>20</sup> Goldin, Ian. Coronavirus Shows How Globalization Spreads Contagion of All Kinds, *Financial Times*, March 2, 2020. https://www.ft.com/content/70300682-5d33-11ea-ac5e-df00963c20e6.

liquidity constraints and credit market tightening in global financial markets as firms hoard cash, with negative fallout effects on economic growth. In some financial markets, fund managers reportedly are selling government securities to increase their cash reserves. At the same time, financial markets are factoring in an increase in government bond issuance in the United States and Europe as government debt levels are set to rise to meet spending obligations during an expected economic recession and increased fiscal spending to fight the effects of Covid-19. Unlike the 2008-2009 financial crisis, reduced demand by consumers, labor market issues, and a reduced level of activity among businesses, rather than risky trading by global banks, has led to corporate credit issues and potential insolvency. These market dynamics have led some observers to question if these events mark the beginning of a full-scale global financial crisis.<sup>21</sup>

Liquidity and credit market issues present policymakers with a different set of challenges than addressing supply-side constraints. As a result, the focus of government policy has expanded from a health crisis to macroeconomic and financial market issues that are being addressed through a combination of monetary, fiscal, and other policies, including border closures, quarantines, and restrictions on social interactions. Essentially, while businesses are attempting to address worker and output issues at the firm level, national leaders are attempting to implement fiscal policies to prevent economic growth from falling sharply by assisting workers and businesses that are facing financial strains, and central bankers are adjusting monetary policies to address mounting credit market issues.

So far, households have not experienced the same kind of loss in wealth they saw during the 2007-2009 financial crisis when the value of their primary residence dropped sharply. Losses in the value of most equity markets in the U.S. Asia, and Europe, however, could affect household wealth, especially retirees living on a fixed income those and others who own equities. Job losses also could result in defaults on mortgage payments, which could have a negative impact on the market for mortgage-backed securities and, in turn, on the availability of funds for mortgages. Investors that trade in mortgage-backed securities reportedly have been reducing their holdings while the Federal Reserve has been attempting to support the market.<sup>22</sup> In the current environment, even traditional policy tools, such as monetary accommodation, apparently are not being processed by markets in a traditional manner, with equity market indices displaying heightened, rather than lower, levels of uncertainty following the Federal Reserve's cut in interest rates. Such volatility is adding to uncertainties about what governments can do to address weaknesses in the global economy.

# **Policy Response**

In response to growing concerns over the global economic impact of the pandemic, G-7 finance ministers and central bankers released a statement on March 3, 2020, indicating they will "use all appropriate policy tools" to sustain economic growth.<sup>23</sup> The Finance Ministers also pledged fiscal

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<sup>&</sup>lt;sup>21</sup> Foroohar, Rana, How Coronavirus Became a Corporate Credit Run, *Financial Times*, March 15, 2020. https://www.ft.com/content/f1ea5096-6531-11ea-a6cd-df28cc3c6a68.

<sup>&</sup>lt;sup>22</sup> Armstrong, Robert, Mortgage Investment Funds Become 'Epicenter' of Crisis, *Financial Times*, March 24, 2020. https://www.ft.com/content/18909cda-6d40-11ea-89df-41bea055720b.

<sup>&</sup>lt;sup>23</sup> The G-7 is comprised of Canada, France, Germany, Italy, Japan, the United Kingdom, and the United States. *Statement of G-7 Finance Ministers and Central Bank Governors*, March 3, 2020, https://home.treasury.gov/news/press-releases/sm927, Long, Heather, G-7 Leaders Promise to Help Economy as Coronavirus Spreads, But They Don't Announce Any New Action, *The Washington Post*, March 3, 2020. https://www.washingtonpost.com/business/2020/03/03/economy-coronavirus-rate-cuts/.

support to ensure health systems can sustain efforts to fight the outbreak.<sup>24</sup> In most cases, however, countries have pursued their own divergent strategies, in some cases including banning exports of medical equipment. Following the G-7 statement, the U.S. Federal Reserve (Fed) lowered its federal funds rate by 50 basis points, or 0.5%, to a range of 1.0% to 1.25% due to concerns about the "evolving risks to economic activity of the coronavirus."<sup>25</sup> At the time, the cut was the largest one-time reduction in the interest rate by the Fed since the financial crisis of 2008.

After a delayed response, other central banks have begun to follow the actions of the G-7 countries. Most central banks have lowered interest rates and acted to increase liquidity in their financial systems through a combination of measures, including lowering capital buffers and reserve requirements, creating temporary lending facilities for banks and businesses, and easing loan terms. In addition, national governments have adopted various fiscal measures to sustain economic activity. In general, these measures include making payments directly to households, temporarily deferring tax payments, extending unemployment insurance, and increasing guarantees and loans to businesses.

See the **Appendix** to this report for detailed information about the policy actions by governments.<sup>26</sup>

#### The United States

In a sign of growing concern over strains in financial markets and economic growth, the Federal Reserve (Fed) has taken a number of steps to promote economic and financial stability involving the Fed's monetary policy and "lender of last resort" roles. Some of these actions are intended to stimulate economic activity by reducing interest rates and others are intended to provide liquidity to financial markets so that firms have access to needed funding. In announcing its decisions, the Fed indicated that "....The coronavirus outbreak has harmed communities and disrupted economic activity in many countries, including the United States. Global financial conditions have also been significantly affected.<sup>27</sup>"

#### Monetary Policy 28

#### Forward Guidance

Forward guidance refers to Fed public communications on its future plans for short-term interest rates, and it took many forms following the 2008 financial crisis. As monetary policy returned to normal in recent years, forward guidance was phased out. It is being used again today. For example, when the Fed reduced short-term rates to zero on March 15, it announced that it "expects to maintain this target range until it is confident that the economy has weathered recent events and is on track to achieve its maximum employment and price stability goals."

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<sup>&</sup>lt;sup>24</sup> Giles, et, al, Finance Ministers Ready to Take Action.

<sup>&</sup>lt;sup>25</sup> Federal Reserve Releases FOMC Statement, March 3, 2020, https://www.federalreserve.gov/newsevents/pressreleases/monetary20200303a.htm.

<sup>&</sup>lt;sup>26</sup> Stage Three Proposal, U.S. Department of the Treasury, March 17, 2020. https://www.washingtonpost.com/context/department-of-treasury-proposal-for-coronavirus-response/6c2d2ed5-a18b-43d2-8124-28d394fa51ff/?itid=lk\_inline\_manual\_3.

<sup>&</sup>lt;sup>27</sup> Federal Reserve Issues FOMC Statement, March 15, 2020. https://www.federalreserve.gov/newsevents/pressreleases/monetary20200315a.htm.

<sup>&</sup>lt;sup>28</sup> This section was prepared by Marc Labonte, Specialist in Macroeconomic Policy, Government and Finance Section, CRS. CRS Insight IN11259, Federal Reserve: Recent Actions in Response to COVID-19, by Marc Labonte.

#### Quantitative Easing

Large-scale asset purchases, popularly referred to as *quantitative easing* or *QE*, were also used during the financial crisis. Under QE, the Fed expanded its balance sheet by purchasing securities. Three rounds of QE from 2009 to 2014 increased the Fed's securities holdings by \$3.7 trillion.

On March 23, the Fed announced that it would increase its purchases of Treasury securities and mortgage-backed securities (MBS)—including commercial MBS—issued by government agencies or government-sponsored enterprises to "the amounts needed to support smooth market functioning and effective transmission of monetary policy...." These would be undertaken at the unprecedented rate of up to \$125 billion daily during the week of March 23. As a result, the value of the Fed's balance sheet is projected to exceed its post-financial crisis peak of \$4.5 trillion. One notable difference from previous rounds of QE is that the Fed is purchasing securities of different maturities, so the effect likely will not be concentrated on long-term rates.

#### Actions to Provide Liquidity

#### Reserve Requirements

On March 15, the Fed announced that it was reducing reserve requirements—the amount of vault cash or deposits at the Fed that banks must hold against deposits—to zero for the first time ever. As the Fed noted in its announcement, because bank reserves are currently so abundant, reserve requirements "do not play a significant role" in monetary policy.

#### Term Repos

The Fed can temporarily provide liquidity to financial markets by lending cash through repurchase agreements (repos) with primary dealers (i.e., large government securities dealers who are market makers). Before the financial crisis, this was the Fed's routine method for targeting the federal funds rate. Following the financial crisis, the Fed's large balance sheet meant that repos were no longer needed, until they were revived in September 2019. On March 12, the Fed announced it would offer a three-month repo of \$500 billion and a one-month repo of \$500 billion on a weekly basis through the end of the month in addition to the shorter-term repos it had already been offering. These repos would be larger and longer than those offered since September.

#### Discount Window

In its March 15 announcement, the Fed encouraged banks (insured depository institutions) to borrow from the Fed's discount window to meet their liquidity needs. This is the Fed's traditional tool in its "lender of last resort" function. The Fed also encouraged banks to use intraday credit available through the Fed's payment systems as a source of liquidity.

#### Foreign Central Bank Swap Lines

Both domestic and foreign commercial banks rely on short-term borrowing markets to access U.S. dollars needed to fund their operations and meet their cash flow needs. But in an environment of strained liquidity, only banks operating in the United States can access the discount window. Therefore, the Fed has standing "swap lines" with major foreign central banks to provide central banks with U.S. dollar funding that they can in turn lend to private banks in

their jurisdictions. On March 15, the Fed reduced the cost of using those swap lines and on March 19 it extended swap lines to nine more central banks.

#### Emergency Credit Facilities for the Nonbank Financial System

In 2008, the Fed created a series of emergency credit facilities to support liquidity in the nonbank financial system. This extended the Fed's traditional role as lender of last resort from the banking system to the overall financial system for the first time since the Great Depression. To create these facilities, the Fed relied on its emergency lending authority (Section 13(3) of the Federal Reserve Act). To date, the Fed has created six facilities—some new, and some reviving 2008 facilities—in response to COVID-19.

- On March 17, the Fed revived the commercial paper funding facility to purchase commercial paper, which is an important source of short-term funding for financial firms, nonfinancial firms, and asset-backed securities (ABS).
- Like banks, primary dealers are heavily reliant on short-term lending markets in their role as securities market makers. Unlike banks, they cannot access the discount window. On March 17, the Fed revived the primary dealer credit facility, which is akin to a discount window for primary dealers. Like the discount window, it provides short-term, fully collateralized loans to primary dealers.
- On March 19, the Fed created the Money Market Mutual Fund Liquidity Facility (MMLF), similar to a facility created during the 2008 financial crisis. The MMLF makes loans to financial institutions to purchase assets that money market funds are selling to meet redemptions.
- On March 23, the Fed created two facilities to support corporate bond markets—
  the Primary Market Corporate Credit Facility to purchase newly issued corporate
  debt and the Secondary Market Corporate Credit Facility to purchase existing
  corporate debt on secondary markets.
- On March 23, the Fed revived the Term Asset-Backed Securities Loan Facility to make nonrecourse loans to private investors to purchase ABS backed by various nonmortgage consumer loans.

Many of these facilities are structured as special purpose vehicles controlled by the Fed because of restrictions on the types of securities that the Fed can purchase. Although there were no losses from these facilities during the financial crisis, assets of the Treasury's Exchange Stabilization Fund have been pledged to backstop any losses on several of the facilities today.

#### **Fiscal Policy**

In terms of a fiscal stimulus, Congress H.R. 6074 on March 5, 2020 (P.L. 116-123), to appropriate \$8.3 billion in emergency funding to support efforts to fight Covid-19; President Trump signed the measure on March 6, 2020. President Trump also signed on March 18, H.R. 6201 (P.L. 116-127), the Families First Coronavirus Response Act, that provides paid sick leave and free coronavirus testing, expands food assistance and unemployment benefits, and requires employers to provide additional protections for health care workers. Other countries have indicated they will also provide assistance to workers and to some businesses. Congress also is considering other possible measures, including contingency plans for agencies to implement offsite telework for

employees, financial assistance to the shale oil industry, a reduction in the payroll tax,<sup>29</sup> and extended of the tax filing deadline.<sup>30</sup> President Trump has taken additional actions, including:

- Announcing on March 11, 2020, restrictions on all travel from Europe to the United States for 30 days, directed the Small Business Administration (SBA) to offer low-interest loans to small businesses, and directed the Treasury Department to defer tax payments penalty-free for affected businesses.<sup>31</sup>
- Declaring on March 13, a state of emergency that frees up disaster relief funding to assist state and local governments to address the effects of the pandemic. The President also announced additional testing for the virus, a website to help individuals identify symptoms, increased oil purchases for the Strategic Oil Reserve, and a waiver on interest payments on student loans.<sup>32</sup>
- Invoking on March 18, 2020, the Defense Production Act (DPA) that gives him the authority to require some U.S. businesses to increase production of medical equipment and supplies that are in short supply.<sup>33</sup>

On March 19, the Senate introduced a bill, the Coronavirus Aid, Relief, and Economic Security Act (S. 3548), to formally consider President Trump's proposal by providing direct payments to taxpayers, loans and guarantees to airlines and other industries, and assistance for small businesses, actions similar to those of various foreign governments. The bill, set to be adopted March 25, 2020, would:

- Provide funding for \$1,200 tax rebates to individuals, with additional \$500 payments per qualifying child. The rebate begins phasing out when incomes exceed \$75,000 (or \$150,000 for joint filers).
- Assist small businesses by providing funding for, forgivable bridge loans; and additional funding for grants and technical assistance; authorizes emergency loans to distressed businesses, including air carriers, and suspends certain aviation excise taxes.
- Create a \$367 billion loan program for small businesses, establish a \$500 billion lending fund for industries, cities and states, a \$150 billion for state and local stimulus funds, and \$130 billion for hospitals.
- Increase unemployment insurance benefits, expand eligibility and offer workers an additional \$600 a week for four month, in addition to state unemployment programs.

<sup>&</sup>lt;sup>29</sup> Armus, Theo, Federal, State Officials Attempt to Fight Virus Through Social Distancing, Stimulus Package, *The Washington Post*, https://www.washingtonpost.com/world/2020/03/11/coronavirus-live-updates/.

<sup>&</sup>lt;sup>30</sup> Sevastopulo, Demetri, US Treasury Considers Tax Filing Extension to Ease Virus Impact, *Financial Times*, March 11, 2020. https://www.ft.com/content/c65a6e40-639f-11ea-b3f3-fe4680ea68b5.

<sup>&</sup>lt;sup>31</sup> McAuley, James, and Michael Birnbaum, Europe Blindsided by Trump's Travel Restrictions, With Many Seeing Political Motive, *The Washington Post*, March 12, 2020. https://www.washingtonpost.com/world/europe/europe-blindsided-by-trumps-travel-restrictions-with-many-seeing-political-motive/2020/03/12/42a279d0-6412-11ea-8a8e-5c5336b32760\_story.html.

<sup>&</sup>lt;sup>32</sup> Fritz, Angela and Meryl Kornfield, President Trump Declares a National Emergency, Freeing \$50 Billion in Funding, *The Washington Post*, March 13, 2020. https://www.washingtonpost.com/world/2020/03/13/coronavirus-latest-news/.

<sup>&</sup>lt;sup>33</sup> Hellmann, Jessie, Trump Invokes Defense Production Act as Coronavirus Response, *The Hill*, March 18, 2020. https://thehill.com/policy/healthcare/488226-trump-invokes-defense-production-act-as-coronavirus-response.

- Establish special rules for certain tax-favored withdrawals from retirement plans; delays due dates for employer payroll taxes and estimated tax payments for corporations; and revise other provisions, including those related to losses, charitable deductions, and business interest.
- Provide additional funding for the prevention, diagnosis, and treatment of COVID-19; limit liability for volunteer health care professionals; prioritize Food and Drug Administration (FDA) review of certain drugs; allow emergency use of certain diagnostic tests that are not approved by the FDA; expand health-insurance coverage for diagnostic testing and requires coverage for preventative services and vaccines; and revise other provisions, including those regarding the medical supply chain, the national stockpile, the health care workforce, the Healthy Start program, telehealth services, nutrition services, Medicare, and Medicaid.
- Temporarily suspend payments for federal student loans and revise provisions related to campus-based aid, supplemental educational-opportunity grants, federal work-study, subsidized loans, Pell grants, and foreign institutions.
- Authorize the Department of the Treasury temporarily to guarantee moneymarket funds.

For additional information about the impact of Covid-19 on the U.S. economy see CRS Insight IN11235, COVID-19: Potential Economic Effects.<sup>34</sup>

#### Europe

To date, European countries have not had the kind of synchronized policy response they developed during the 2008-2009 global financial crisis. Instead, they have used a combination of quarantines and required business closures, travel and border restrictions, tax holidays for businesses, extensions of certain payments and loan guarantees, and subsidies for workers and businesses. The economic effects of the pandemic reportedly are having a significant impact on business activity in Europe, with some indexes falling farther then they had during the height of the financial crisis and others indicating that Europe may well experience a deep economic recession in 2020.<sup>35</sup> EU countries have issued travel warnings, banning all but essential travel across borders, raising concerns that even much-needed medical supplies could stall at borders affected by traffic backups.<sup>36</sup>

The European Commission announced that it was relaxing rules on government debt to allow countries more flexibility in using fiscal policies. The European Central Bank (ECB) announced that it was ready to take "appropriate and targeted measures," if needed. France, Italy, Spain and six other Eurozone countries have argued for creating a "coronabond," a joint common European debt instrument. Similar attempts to create a common Eurozone-wide debt instrument have been opposed by Germany and the Netherland, among other Eurozone members.<sup>37</sup> With interest rates

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<sup>&</sup>lt;sup>34</sup> CRS Insight IN11235, COVID-19: Potential Economic Effects, by Marc Labonte.

<sup>35</sup> Arnold, Martin and Valentina Romei, Business Activity Crashes to Record Low in Eurozone, *Financial Times*, March 24, 2020. https://www.ft.com/content/f5ebabd4-6dad-11ea-89df-41bea055720b.

<sup>&</sup>lt;sup>36</sup> Birnbaum, Michael, Europe is Closing Borders Amid Coronavirus Outbreak. They May be Hard to Reopen, *The Washington Post*, March 17, 2020. https://www.washingtonpost.com/world/europe/europe-closing-borders-coronavirus/2020/03/17/131a6f56-67c8-11ea-b199-3a9799c54512\_story.html.

<sup>&</sup>lt;sup>37</sup> Dombey, Daniel Dombey, Guy Chazan, and Jim Brunsden, Nine Eurozone Countries Issue Call for 'Coronabonds,' *Financial Times*, March 26, 2020. https://www.ft.com/content/258308f6-6e94-11ea-89df-41bea055720b.

already low, however, it indicated that it would expand its program of providing loans to EU banks, or buying debt from EU firms, and possibly lowering its deposit rate further into negative territory in an attempt to shore up the Euro's exchange rate.<sup>38</sup> ECB President-designate Christine Lagarde called on EU leaders to take more urgent action to avoid the spread of Covid-19 triggering a serious economic slowdown. The European Commission indicated that it was creating a \$30 billion investment fund to address Covid-19 issues.<sup>39</sup> In other actions:

- On March 12, 2020, the ECB decided to: (1) expand its longer-term refinance operations (LTRO) to provide low-cost loans to Eurozone banks to increase bank liquidity; (2) extend targeted longer-term refinance operations (TLTRO) to provide loans at below-market rates to businesses, especially small and medium-sized businesses, directly affected by Covid-19; (3) provide an additional €120 billion (about \$130 billion) for the Bank's asset purchase program to provide liquidity to firms that was in addition to €20 billion a month it previously had committed to purchasing.<sup>40</sup>
- On March 13, 2020, financial market regulators in the UK, Italy, and Spain intervened in stock and bond markets to stabilize prices after historic swings in indexes on March 12, 2020.<sup>41</sup> In addition, the ECB announced that it would do more to assist financial markets in distress, including altering self-imposed rules on purchases of sovereign debt.<sup>42</sup>
- Germany's Economic Minister announced on March 13, 2020, that Germany would provide unlimited loans to businesses experiencing negative economic activity (initially providing \$555 billion), tax breaks for businesses,<sup>43</sup> and export credits and guarantees.<sup>44</sup>
- On March 18, the ECB indicated that it would: create a €750 billion (about \$800 billion) Pandemic Emergency Purchase Program to purchase public and private securities; expand the securities it will purchase to include nonfinancial commercial paper; and ease some collateral standards.<sup>45</sup> In announcing the program, President-designate Lagarde indicated that the ECB would, "do everything necessary." In creating the program, the ECB removed or significantly

<sup>&</sup>lt;sup>38</sup> US Fed's Coronavirus Rate Cut is First Move in a Dance With Markets, *Financial Times*, March 4, 2020. https://www.ft.com/content/83c07594-5e3a-11ea-b0ab-339c2307bcd4, Giles, Chris, Martin Arnold, Sam Jones, and Jamie Smyth, Finance Ministers 'Ready to Take Action' on Coronavirus, *Financial Times*, March 3, 2020. https://www.ft.com/content/b86f7d92-5d38-11ea-b0ab-339c2307bcd4.

<sup>&</sup>lt;sup>39</sup> Arnold, Martin and Guy Chazan, Christine Lagarde Calls on EU Leaders to Ramp up Coronavirus Response, *Financial Times*, March 11, 2020. https://www.ft.com/content/44eac1f2-6386-11ea-a6cd-df28cc3c6a68.

 $<sup>^{40}</sup>$  Monetary Policy Decisions, The European Central Bank, March 12, 2020.  $https://www.ecb.europa.eu/press/pr/date/2020/html/ecb.mp200312 \sim 8d3aec3ff2.en.htm.$ 

<sup>&</sup>lt;sup>41</sup> Stafford, Philip and Adam Samson, European Regulators Intervene in Bid to Stabilize Stock and Bond Prices, *Financial Times*, March 13, 2020. https://www.ft.com/content/77f57d4c-6509-11ea-a6cd-df28cc3c6a68.

<sup>&</sup>lt;sup>42</sup> Arnold, Martin, ECB Enters Damage-Limitation Mode With Pledge of More Action, *Financial Times*, March 13, 2020. https://www.ft.com/content/f1cbd4f8-650f-11ea-b3f3-fe4680ea68b5.

<sup>&</sup>lt;sup>43</sup> Loveday, Morris and Louisa Beck, Germany Announces "Bazooka" Economic Plan to Mitigate Coronavirus Hit, *The Washington Post*, March 13, 2020. https://www.washingtonpost.com/world/2020/03/13/coronavirus-latest-news/.

<sup>&</sup>lt;sup>44</sup> Arnold, Martin, Guy Chazan, Victor Mallet, Miles Johnson, and Daniel Dombey, How European economies are trying to mitigate the coronavirus shock, *Financial Times*, March 17, 2020. https://www.ft.com/content/26af5520-6793-11ea-800d-da70cff6e4d3.

<sup>&</sup>lt;sup>45</sup> ECB Announces €759 billion Pandemic Emergency Purchase Program, the European Central Bank, March 18, 2020. https://www.ecb.europa.eu/press/pr/date/2020/html/ecb.pr200318\_1~3949d6f266.en.html.

loosened almost all constraints that applied to previous asset-purchase programs, including a self-imposed limit of buying no more one-third of any one country's eligible bonds, a move that should benefit Italy.

- The ECB also indicated that it would make available up to €3 trillion in liquidity through refinancing operations. 46 Britain (\$400 billion) and France (\$50 billion) also announced plans to increase spending to blunt the economic effects of the virus. Recent forecasts indicate that the economic effect of Covid-19 could push the Eurozone into an economic recession in 2020.<sup>47</sup>
- On March 23, 2020, Germany announced that it would adopt a €750 billion (over \$800 billion) package in economic stimulus funding.

### The United Kingdom

The Bank of England announced on March 11, 2020, that it would adopt a package of four measures to deal with any economic disruptions associated with Covid-19. The measures include: an unscheduled cut in the benchmark interest rate by 50 basis points (0.5%) to a historic low of 0.25%; reintroduce the Term Funding Scheme for Small and Medium-sized Enterprises (TFSME) that provides banks with over \$110 billion for loans at low interest rates; lower banks' countercyclical capital buffer to zero percent, which is estimated to support over \$200 billion of bank lending to businesses; and freeze banks' dividend payments.<sup>48</sup>

UK Chancellor of the Exchequer Rishi Sunak proposed a national budget on March 11, 2020, that includes nearly \$3.5 billion in fiscal spending to counter adverse economic effects of the pandemic and includes an increase in statutory sick leave by about \$2.5 billion in funds to small and medium businesses to provide up to 14 days of sick leave for affected employees. The plan also proposes to give affected workers up to 80% of their salary up to £2,500 a month (about \$2,800) if they are laid off. Some estimates indicate that UK spending to support its economy could rise to about \$60 billion this year. 49 Prime Minister Johnson also announced that all pubs, cafés, restaurants, theatres, cinemas, nightclubs, gyms and leisure centers would be closed. 50 Part of the fiscal spending package includes open-ended funding for the National Health Service (NHS), \$6 billion in emergency funds to the NHS, \$600 million hardship fund to assist vulnerable people, and tax cuts and tax holidays for small businesses in certain affected sectors. 51 The Bank of England also reduced its main interest rate and supplied the financial markets with additional liquidity.<sup>52</sup>

<sup>&</sup>lt;sup>46</sup> Lagarde, Christine, The ECB Will Do Everything Necessary to Counter the Virus, Financial Times, March 20, 2020. https://www.ft.com/content/281d600c-69f8-11ea-a6ac-9122541af204.

<sup>&</sup>lt;sup>47</sup> Lagarde to Confront Coronavirus Crisis at ECB Policy Meeting, Financial Times, March 8, 2020. https://www.ft.com/content/79a280c6-5fb5-11ea-b0ab-339c2307bcd4.

<sup>&</sup>lt;sup>48</sup> Romei, Valentina, Coronavirus fallout: Bank of England launches 4 key measures, Financial Times. https://www.ft.com/content/4e60c08e-6380-11ea-b3f3-fe4680ea68b5.

<sup>49</sup> Parker, George Parker, Chris Giles, and Sebastian Payne, Sunak Turns on Financial Firepower to Help Workers, Financial Times, March 20, 2020. https://www.ft.com/content/826d465a-6ac3-11ea-a3c9-1fe6fedcca75.

<sup>&</sup>lt;sup>50</sup> Ibid.

<sup>&</sup>lt;sup>51</sup> Payne, Sebastian and Chris Giles, Budget 2020: Sunak Unveils £30bn Stimulus to Counter UK Coronavirus Shock, Financial Times. https://www.ft.com/content/f7b27264-6384-11ea-a6cd-df28cc3c6a68.

<sup>52</sup> Johnson, Miles, Chris Giles, Martin Arnold, and James Politi, Italy's PM Urges Brussels to Unleash €500bn Rescue Fund, Financial Times, March 18, 2020. https://www.ft.com/content/5b8205ac-6a06-11ea-800d-da70cff6e4d3.

#### Japan

The Bank of Japan, with already-low interest rates, injected \$4.6 billion in liquidity into Japanese banks to provide short-term loans for purchases of corporate bonds and commercial paper and twice that amount into exchange traded funds to aid Japanese businesses. The Japanese government also pledged to provide wage subsidies for parents forced to take time off due to school closures. On March 24, 2020, Japan announced that the Summer Olympics set to take place in Tokyo would be postponed by a year, delaying an expected boost to the Japanese economy that was expected from the event.

#### China

According to a recent CRS InFocus, <sup>54</sup> China's economic growth could go negative in the first quarter of 2020 and fall below 5% for the year, with more serious effects if the outbreak continues. In early February, China's central bank pumped \$57 billion into the banking system, capped banks' interest rates on loans for major firms, and extended deadlines for banks to curb shadow lending. The central bank has been setting the reference rate for China's currency stronger than its official close rate to keep it stable. On March 13, 2020, The People's Bank of China announced that it would provide \$78.8 billion in funding, primarily to small businesses, by reducing bank's reserve requirements.<sup>55</sup>

The International Monetary Fund (IMF) is providing funding to poor and emerging market economies that are short on financial resources.<sup>56</sup> If the economic effects of the virus persist, countries may need to be proactive in coordinating fiscal and monetary policy responses, similar to actions taken by of the G-20 following the 2008-2009 global financial crisis.

# **Multilateral Response**

# **International Monetary Fund**

The IMF initially announced that it is making available about \$50 billion for the global crisis response. Following a G20 ministerial call on March 23, IMF Managing Director Kristalina Georgieva announced that the Fund stands ready to deploy all of its \$1trillion capacity. The Fund is also exploring options to quickly raise financing foremost of which is finalizing agreement on a 2019 agreement to renew and augment the IMF's New Arrangements to Borrow (NAB), a credit line that augments IMF quota resources. Other options to increase IMF resources include a new allocation of special drawing rights (SDRs), sale of IMF gold holdings, selling IMF bonds, developing an expanded network of central bank swap arrangements centered at the IMF.

<sup>&</sup>lt;sup>53</sup> Harding, Robin and Hudson Lockett, BoJ Spurs Asia Markets Rebound With Vow to Fight Coronavirus, *Financial Times*, March 2, 2020. https://www.ft.com/content/9fa91e06-5c3b-11ea-b0ab-339c2307bcd4.

<sup>&</sup>lt;sup>54</sup> For additional information about China's response, see: CRS In Focus IF11434, *COVID-19: U.S.-China Economic Considerations*, by Karen M. Sutter and Michael D. Sutherland.

<sup>&</sup>lt;sup>55</sup> Weinland, Don, China's Central Bank Launches \$79bn Stimulus for Virus-hit Companies, *Financial Times*, March 13, 2020. https://www.ft.com/content/deb56f86-6515-11ea-b3f3-fe4680ea68b5.

<sup>&</sup>lt;sup>56</sup> Politi, James, IMF Sets Aside \$50bn for Coronavirus-hit Countries, *Financial Times*, March 4, 2020, https://www.ft.com/content/83c07594-5e3a-11ea-b0ab-339c2307bcd4.

<sup>&</sup>lt;sup>57</sup> International Monetary Fund, IMF Makes Available \$50 Billion to Help Address Coronaviris, March 4, 2020.

For low-income countries, the IMF is providing rapid-disbursing emergency financing of up to \$10 billion (50% of quota of eligible members) that can be accessed without a full-fledged IMF program. Other IMF members can access emergency financing through the Fund's Rapid Financing Instrument (RFI). This facility could provide about \$40 billion for emerging markets facing fiscal pressures from COVID-19. Separate from these resources, the IMF has a Catastrophe Containment and Relief Trust (CCRT), which provides eligible countries with upfront grants for relief on IMF debt service falling due. The CCRT was used during the 2014 Ebola outbreak, but is now underfunded, according to IMF Managing Director Georgieva with just over \$200 million available against possible needs of over \$1 billion. <sup>58</sup> On March 11, 2020, the United Kingdom announced that it will contribute £150 million (about \$170 million) to the CCRT. To date, the United States has not contributed to the CCRT. <sup>59</sup>

#### World Bank and Regional Development Banks

The World Bank announced that it is making up to \$12 billion in financing (\$8 billion of which is new) immediately available to help impacted developing countries. This support comprises up to \$2.7 billion in new financing from the International Bank for Reconstruction and Development (IBRD), the World Bank's market-rate lending facility for middle-income developing countries, and \$1.3 billion from the International Development Association (IDA), the World Bank's concessional facility for low-income countries. In addition, the Bank is reprioritizing \$2 billion of the Bank's existing portfolio. The International Finance Corporation (IFC), the Bank's private-sector lending arm is making available up to \$6 billion. According to the Bank, support will cover a wide range of activities, including strengthening health services and primary health care, bolstering disease monitoring and reporting, training front line health workers, encouraging community engagement to maintain public trust, and improving access to treatment for the poorest patients.

Several years ago, the World Bank introduced pandemic bonds, a novel form of catastrophe financing. The Bank sold two classes of bonds worth \$320 million in a program designed to provide financing to developing countries facing an acute epidemic crisis if certain triggers are met. Once these conditions are met, bondholders no longer receive interest payments on their investments, the money is no longer repaid in full, and funds are used to support the particular crisis. In the case of Covid-19, for the bonds to be triggered, the epidemic must be continuing to grow 12 weeks after the first day of the outbreak. Critics have raised a range of concerns about the bonds, arguing that the terms are too restrictive and that the length of time needs to be shortened before triggering the bonds. Others stress that the proposal remains valid – shifting the cost of pandemic assistance from governments to the private sector, especially in light of the failure of past efforts to rally donor support to establish multilateral pandemic funds.

<sup>&</sup>lt;sup>58</sup> International Monetary Fund, *United Kingdom Boosts IMF's Catastrophe Relief Fund with £150 million*, March 11, 2020.

<sup>&</sup>lt;sup>59</sup> Ibid.

<sup>&</sup>lt;sup>60</sup> World Bank, World Bank Group Announces Up to \$12 Billion Immediate Support for COVID-19 Country Response, March 3, 2019.

<sup>&</sup>lt;sup>61</sup> Anna Gross, "Critics take aim at 'failure' of bond designed to fight disease," *Financial Times*, March 10, 2020, https://www.ft.com/content/a6239e12-5ec7-11ea-b0ab-339c2307bcd4.

<sup>62</sup> Ibid.

The Asian Development Bank (ADB) has approved a total of \$4 million to help developing countries in Asia and the Pacific. 63 Of the total, \$2 million is for improving the immediate response capacity in Cambodia, China, Laos, Myanmar, Thailand, and Vietnam; \$2 million will be available to all ADB developing member countries in updating and implementing their pandemic response plans. The ADB also provided a private sector loan of up to \$18.6 million to Wuhan-based Jointown Pharmaceutical Group Co. Ltd. to enhance the distribution and supply of essential medicines and protective equipment.

#### **International Economic Cooperation**

On March 16, 2020, the leaders of the G-7 countries (Canada, France, Germany, Italy, Japan, the United Kingdom, and the United States) held an emergency summit by teleconference to discuss and coordinate their policy responses to the economic fallout from the global spread of Covid-19. In the joint statement released by the G-7 leaders after the emergency teleconference summit, the leaders stressed they are committed to doing "whatever is necessary to ensure a strong global response through closer cooperation and enhanced cooperation of efforts." The countries pledged to coordinate research efforts, increase the availability of medical equipment; mobilize "the full range" of policy instruments, including monetary and fiscal measures as well as targeted actions, to support workers, companies, and sectors most affected by the spread of Covid-19; task the finance ministers to coordinate on a weekly basis, and direct the IMF and the World Bank Group, as well as other international organizations, to support countries worldwide as part of a coordinated global response.

News reports indicate that Saudi Arabia, the 2020 chair of the G-20, intends to call an emergency G-20 summit in coming days. <sup>66</sup> The G-20 is a broader group of economies, including the G-7 countries and several major emerging markets. <sup>67</sup> During the global financial crisis, world leaders decided that henceforth the G-20 would be the premiere forum for international economic cooperation. Some analysts have been surprised that the G-7 has been in front of the G-20 in responding to Covid-19, while other analysts have questioned whether the larger size and diversity of economies in the G-20 can make coordination more difficult. <sup>68</sup>

Analysts are hopeful that the recent G-7 summit, and movement towards a G-20 summit, will mark a shift towards greater international cooperation at the highest (leader) levels in combatting the economic fallout from the spread of Covid-19.<sup>69</sup> An emergency meeting of G-7 finance ministers on March 3, 2020, fell short of the aggressive and concrete coordinated action that investors and economists had been hoping for, and U.S. and European stock markets fell after the

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<sup>&</sup>lt;sup>63</sup> Asian Development Bank, *ADB Approves Another \$2 Million to Help Asia and the Pacific Tackle Coronavirus*, February 26, 2020.

<sup>&</sup>lt;sup>64</sup> White House, G-7 Leaders' Statement, March 16, 2020, https://www.whitehouse.gov/briefings-statements/g7-leaders-statement/.

<sup>65</sup> Ibid

<sup>&</sup>lt;sup>66</sup> "Spain Says Saudi Arabia to Cal G-20 to Meet on Coronavirus in Coming Days," Reuters, March 16, 2020.

<sup>&</sup>lt;sup>67</sup> The G-20 includes the G-7 countries plus Argentina, Australia, Brazil, China, India, Indonesia, Mexico, Russia, Saudi Arabia, South Africa, South Korea, Turkey, and the European Union (EU).

<sup>&</sup>lt;sup>68</sup> For more information about the G-20, see CRS Report R40977, *The G-20 and International Economic Cooperation: Background and Implications for Congress*, by Rebecca M. Nelson.

<sup>&</sup>lt;sup>69</sup> See for example, Jennifer Rankin, "EU Leaders Divided on How to Protect Economies after Coronavirus," *The Guardian*, March 14, 2020.

meeting.<sup>70</sup> More generally, governments have been divided over the appropriate response and in some cases have acted unilaterally, particularly when closing borders and imposing export restrictions on medical equipment and medicine. Some experts argue that a large, early, and coordinated response is needed to address the economic fallout from Covid-19, but several concerns loom about the G-20's ability to deliver.<sup>71</sup> Their concerns focus on the Trump Administration's prioritization of an "America First" foreign policy over one committed to multilateralism; the 2020 chair of the G-20, Saudi Arabia, is embroiled in its own domestic political issues and oil price war; and U.S.-China tensions make G-20 consensus more difficult.

Meanwhile, international organizations including the IMF and multilateral development banks, have tried to forge ahead with economic support given their current resources. Additionally, the Financial Stability Board (FSB), an international body including the United States that monitors the global financial system and makes regulations to ensure stability, released a statement on March 20, 2020 that its members are actively cooperating to maintain financial stability during market stress related to Covid-19.<sup>72</sup> The FSB is encouraging governments to use flexibility within existing international standards to provide continued access to funding for market participants and for businesses and households facing temporary difficulties from Covid-19, while noting that many FSB members have already taken action to release available capital and liquidity buffers.

# **Estimated Effects on Developed and Major Economies**

Among most developed and major developing economies, economic growth at the beginning of 2020 was tepid, but still was estimated to be positive. Countries highly dependent on trade—Canada, Germany, Italy, Japan, Mexico, and South Korea—and commodity exporters are now projected to be the most negatively affected by the slowdown in economic activity associated with the virus. In addition, travel bans and quarantines are taking a heavy economic toll on a broad range of countries. The OECD notes that production declines in China have spillover effects around the world given China's role in producing computers, electronics, pharmaceuticals and transport equipment, and as a primary source of demand for many commodities.

In early January 2020, before the coronavirus outbreak, economic growth in developing economies as a whole was projected by the International Monetary Fund (IMF) to be slightly more positive than in 2019. This outlook was based on progress being made in U.S.-China trade talks that were expected to roll back some tariffs and an increase in India's rate of growth. Growth rates in Latin America and the Middle East were also projected to be positive in 2020.<sup>75</sup> These projections likely will be revised downward due to the slowdown in global trade associated with Covid-19, lower energy and commodity prices, an increase in the foreign exchange value of the dollar, and other secondary effects that could curtail growth. Commodity exporting countries,

<sup>&</sup>lt;sup>70</sup> Jack Ewing and Jeanna Smialek, "Economic Powers Vow to Fight Crisis," New York Times, March 3, 2020.

<sup>&</sup>lt;sup>71</sup> Matthew Goodman and Mark Sobel, "Time to Pull the G-20 Fire Bell," Center for Strategic and International Studies, March 18, 2020.

<sup>&</sup>lt;sup>72</sup> "FSB Coordinates Financial Sector Work to Buttress the Economy in Response to Covid-19," Financial Stability Board, Press Release 6/2020, March 20, 2020.

<sup>&</sup>lt;sup>73</sup> OECD Interim Economic Assessment, p. 7.

<sup>&</sup>lt;sup>74</sup> Ibid, p. 5.

<sup>&</sup>lt;sup>75</sup> *Tentative Stabilization, Sluggish Recovery? World Economic Outlook Update*, January 20, 2020, The International Monetary Fund. https://www.imf.org/en/Publications/WEO/Issues/2020/01/20/weo-update-january2020.

in particular, likely will experience a greater slowdown in growth than forecasted in earlier projections as a result of a slowdown on trade with China and lower commodity prices.

# **Emerging Markets**

The combined impact of Covid-19, an increase in the value of the dollar, and an oil price war between Saudi Arabia and Russia are hitting developing and emerging economies hard. Not all of these countries have the resources or policy flexibility to respond effectively. According to figures compiled by the Institute for International Finance (IIF), cumulative capital outflows from developing countries since January 2020 are double the level experienced during the 2008/2009 crisis and substantially higher than recent market events (**Figure 3**).

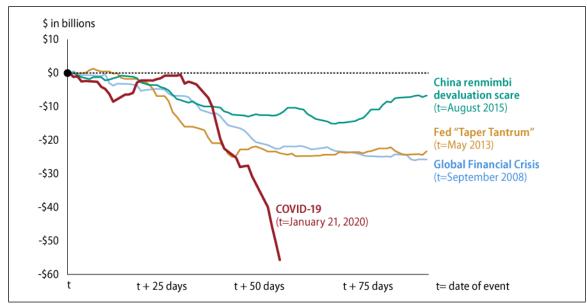


Figure 3. Capital Flows to Emerging Markets in Global Shocks

**Source:** Original graphic and data from International Institute for Finance using data from Haver. Edited by CRS for clarification.

The impact of the price war and lower energy demand associated with a Covid-19-related economic slowdown is especially hard on oil and gas exporters, some of whose currencies are at record lows (**Figure 4**). Oil importers, such as South Africa and Turkey, have also been hit hard; South Africa's rand has fallen  $18\%^{77}$  against the dollar since the beginning of 2020 and the Turkish lira has lost 8.5%.<sup>78</sup>

<sup>&</sup>lt;sup>76</sup> These include concerns in 2015 over China's renminbi devaluation and the so-called "Taper Tantrum" in 2013 when the Federal Reserve announced that it would slow down the pace of its post global financial crisis asset purchases. Sergei Lanau and Jonathan Fortun, "Economic Views –The COVID-19 Shock to EM Flows," Institute for International Finance, March 17, 2020.

<sup>&</sup>lt;sup>77</sup> Paul Wallace, "Here's How the Oil Crash is Hitting Emerging Market Currencies," *Bloomberg*, March 17, 2020, https://www.bloomberg.com/news/articles/2020-03-17/here-s-how-the-oil-crash-is-hitting-emerging-market-currencies.

<sup>&</sup>lt;sup>78</sup> Nevzat Devranoglu, "Turkish lira hits weakest level since 2018 currency crisis due to coronavirus," *Nasdaq*, March 17, 2020, https://www.nasdaq.com/articles/turkish-lira-hits-weakest-level-since-2018-currency-crisis-due-to-coronavirus-2020-03-17.

Depending on individual levels of foreign exchange reserves and the duration of the capital flow slowdown, some countries may have sufficient buffers to weather the slowdown, while others will likely need to make some form of current account adjustment (reduce spending, raise taxes, etc.). Several countries, such as Iran and Venezuela, have already asked the IMF for financial assistance and others are likely to follow.<sup>79</sup> (Venezuela's request was quickly rebuffed due to disagreement among the IMF membership over who is recognized as Venezuela's legitimate leader: Nicolás Maduro or Juan Guaidó.<sup>80</sup>)

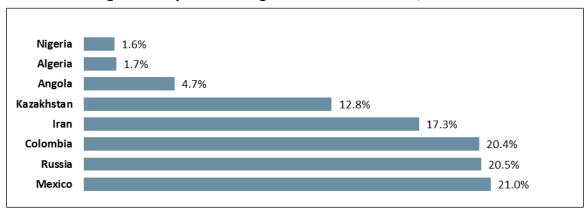


Figure 4. Depreciation Against the Dollar Since Jan. 1, 2020

Source: Created by CRS. Data from Bloomberg.

# **Looming Debt Crises**

Covid-19 could trigger a wave of defaults around the world. In Q3 2019—before the outbreak of Covid-19—global debt levels reached an all-time high of nearly \$253 trillion, about 320% of global GDP. About 70% of global debt is held by advanced economies and about 30% is held by emerging markets. Globally, most debt is held by nonfinancial corporations (29%), governments (27%) and financial corporations (24%), followed by households (19%). Debt in emerging markets has nearly doubled since 2010, primarily driven by borrowing from state-owned enterprises.

High debt levels make borrowers vulnerable to shocks that disrupt revenue and inflows of new financing. The disruption in economic activity associated with Covid-19 is a wide-scale exogenous shock that will make it significantly more difficult for many private borrowers

<sup>&</sup>lt;sup>79</sup> COVID-19-hit Iran asks IMF for aid amid US sanctions, *Deutsche Walle*, March 13, 2020, https://www.dw.com/en/covid-19-hit-iran-asks-imf-for-aid-amid-us-sanctions/a-52763114. Iran is currently under U.S. sanctions, which include, among other things, prohibitions on the ability of the United States to vote in favor of lending IMF or World Bank assistance to Iran. The United States, however, cannot unilaterally block lending to a particular country. Approving an IMF or World Bank loan requires a majority of the total voting power and the U.S. voting power is 16.5% of the total voting power at the IMF and 15.4% at the World Bank. Iran has not borrowed from the IMF since 1962, but did borrow from the World Bank between 2003 and 2005 over U.S. opposition.

<sup>80</sup> Joshua Goodman, "IMF rejects Maduro's bid for emergency loan to fight virus," StarTribune, http://www.startribune.com/venezuela-seeks-emergency-5-billion-imf-loan-to-fight-virus/568868442/.

<sup>81</sup> John Plender, "The Seeds of the Next Debt Crisis," Financial Times, March 4, 2020.

<sup>&</sup>lt;sup>82</sup> Emre Tiftik, Khadija Mahmood, Jadranka Poljak, and Sonja Gibbs, "Global Debt Monitor: Sustainability Matters," Institute for International Finance, January 13, 2020. This includes debt held by governments, financial institutions, nonfinancial institutions, and households.

(corporations and households) and public borrowers (governments) around the world to repay their debts. Covid-19 has hit the revenue of corporations in a range of industries: factories are ceasing production, brick-and-mortar retail stores and restaurants are closing, commodity prices have plunged (Bloomberg commodity price index—a basket of oil, metals, and food prices—has dropped 27% since the start of the year and is now at its lowest level since 1986), and overseas and in some cases domestic travel is being curtailed.<sup>83</sup>

Households are facing a rapid increase in unemployment and, in many developing countries, a decline in remittances. With fewer resources, corporations and households may default on their debts, absent government intervention. These defaults will result in a decline in bank assets, making it difficult for banks to extend new loans during the crisis or, more severely, creating solvency problems for banks. Meanwhile, many governments are dramatically increasing spending to combat the pandemic, and are likely to face sharp reductions in revenue, putting pressure on public finances and raising the likelihood of sovereign (government) defaults. Debt dynamics are particularly problematic in emerging economies, where debt obligations denominated in foreign currencies (usually U.S. dollars). Many emerging market currencies have depreciated since the outbreak of the pandemic, raising the value of their debts in terms of local currency.

Governments will face difficult choices if there is a widespread wave of defaults. Most governments have signaled a commitment to or already implemented policies to support those economically impacted by the pandemic. These governments face decisions about the type of assistance to provide (loans versus direct payments), the amount of assistance to provide, how to allocate rescue funds, and what conditions if any to attach to funds. In terms of defaults by governments (sovereign defaults), emergency assistance is generally provided by the IMF, and sometimes paired with additional rescue funds from other governments on a bilateral basis. The IMF and other potential donor countries will need to consider whether the IMF has adequate resources to respond to the crisis, how to allocate funding if the demand for funding exceeds the amount available, what conditions should be attached to rescue funding, and whether IMF programs should be paired with a restructuring of the government's debt ("burden sharing" with private investors).

# Other Affected Sectors

Public concerns over the spread of the virus have led to self-quarantines, reductions in airline and cruise liner travel, the closing of such institutions as the Louvre, and the rescheduling of theatrical releases of movies, including the sequel in the iconic James Bond series (titled, "No Time to Die"). <sup>84</sup> School closures are affecting millions of children worldwide, challenging parental leave policies. <sup>85</sup> Other countries are limiting the size of public gatherings.

Some businesses are considering new approaches to managing their workforces and work methods. These techniques build on, or in some places replace, such standard techniques as self-quarantines and travel bans. Some firms are adopting an open-leave policy to ensure employees

<sup>83 &</sup>quot;Coronavirus Worsens Debt Crisis in Poor Countries," Jubilee Debt Campaign, March 22, 2020.

<sup>&</sup>lt;sup>84</sup> Rosenberg, Alyssa, Coronavirus Shut Down Mona Lisa and James Bond. We Can't Let it Isolate Us, *The Washington Post*, March 4, 2020. https://www.washingtonpost.com/opinions/2020/03/04/coronavirus-shut-downmona-lisa-james-bond-we-cant-let-it-isolate-us/.

<sup>&</sup>lt;sup>85</sup> Taylor, Adam, Teo Armus, Rick Noak, Coronavirus Turmoil Widens as U.S. Death Toll Mounts; Xi Cancels Japan Trip, *The Washington Post*, March 5, 2020.

receive sick pay if they are, or suspect they are, infected. Other firms are adopting paid sick leave policies to encourage sick employees to stay home and are adopting remote working policies. <sup>86</sup> Microsoft and Amazon have instructed all of their Seattle-based employees to work from home until the end of March 2020. <sup>87</sup>

The drop in business and tourist travel is causing a sharp drop in scheduled airline flights by as much as 10%; airlines are estimating they could lose \$113 billion in 2020 (an estimate that could prove optimistic given the Trump Administration's announced restrictions on flights from Europe to the United States and the growing list of countries that ae similarly restricting flights), <sup>88</sup> while airports in Europe estimate they could lose \$4.3 billion in revenue due to fewer flights. <sup>89</sup> Industry experts estimate that many airlines will be in bankruptcy by May 2020 under current conditions as a result of travel restrictions imposed by a growing number of countries. <sup>90</sup> The loss of Chinese tourists is another economic blow to countries in Asia and elsewhere that have benefitted from the growing market for Chinese tourists and the stimulus such tourism has provided.

The decline in industrial activity has reduced demand for energy products such as crude oil, causing prices to drop sharply, which negatively affects energy producers, renewable energy producers, and electric vehicle manufacturers, but generally is positive for consumers and businesses. Saudi Arabia is pushing other OPEC (Organization of the Petroleum Exporting Countries) members collectively to reduce output by 1.5 million barrels a day to raise market prices. U.S. shale oil producers, who are not represented by OPEC, support the move to raise prices. <sup>91</sup> An unwillingness by Russia to agree to output reductions added to other downward pressures on oil prices and caused Saudi Arabia to engage in a price war with Russia that has driven oil prices below \$30 per barrel, well below the estimated \$50 per barrel break-even point for most oil producing countries. <sup>92</sup> In 2019, low energy prices combined with high debt levels reportedly caused U.S. energy producers to reduce their spending on capital equipment, reduced their profits and, in some cases, led to bankruptcies. <sup>93</sup> Reportedly, in late 2019 and early 2020, bond and equity investors, as well as banks, reduced their lending to shale oil producers and other energy producers that typically use oil and gas reserves as collateral. <sup>94</sup>

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<sup>&</sup>lt;sup>86</sup> Hill, Andrew and Emma Jacobs, Coronavirus May Create Lasting Workplace Change, *Financial Times*, February 27, 2020. https://www.ft.com/content/5801a710-597c-11ea-abe5-8e03987b7b20.

<sup>&</sup>lt;sup>87</sup> Armus, Teo, Live updates: Coronavirus Turmoil Widens as U.S. Death Toll Mounts; Xi Cancels Japan Trip, *The Washington Post*, March 5, 2020, https://www.washingtonpost.com/world/2020/03/05/coronavirus-live-updates/.

<sup>&</sup>lt;sup>88</sup> Taylor, Adam, Airlines Could Suffer up to \$113 Billion in Lost Revenue Due to Coronavirus Crisis, IATA Says, *The Washington Post*, March 5, 2020. https://www.washingtonpost.com/world/2020/03/05/coronavirus-live-updates/.

<sup>&</sup>lt;sup>89</sup> Airlines Slash Flights to Cut Costs as Coronavirus Hits Travel Demand, *Financial Times*. https://www.ft.com/content/c28b5790-62c6-11ea-a6cd-df28cc3c6a68.

<sup>90</sup> Smyth, Jamie Smyth, Andrew Edgecliffe-Johnson, Peggy Hollinger, Myles McCormick, David Keohane, and Richard Milne, Most Airlines Face Bankruptcy by End of May, Industry Body Warns, *Financial Times*, March 16, 2020.

<sup>&</sup>lt;sup>91</sup> Brower, Derek, Cash-Strapped US Shale Producers Pray for OPEC Aid, *Financial Times*, March 3, 2020. https://www.ft.com/content/9161e62c-5cb1-11ea-b0ab-339c2307bcd4.

<sup>&</sup>lt;sup>92</sup> Strauss, Delphine, Why There Are no Winners From the Oil Price Plunge This Time, *Financial Times*, March 10, 2020. https://www.ft.com/content/da2b0700-622c-11ea-b3f3-fe4680ea68b5; Mufson, Steve and Will Englund, Oil Price War Threatens Widespread Collateral Damage. *The Washington Post*, March 10, 2020. https://www.washingtonpost.com/climate-environment/oil-price-war-threatens-widespread-collateral-damage/2020/03/09/3e42c9e2-6207-11ea-acca-80c22bbee96f\_story.html.

<sup>93</sup> Texas Oil Groups: Panhandling Ahead, *The Financial Times*, January 20, 2020.

<sup>94</sup> Ibid.

Disruptions to industrial activity in China reportedly are causing delays in shipments of computers, cell phones, toys, and medical equipment. Factory output in China, the United States, Japan, and South Korea all declined in the first months of 2020. Reduced Chinese agricultural exports, including to Japan, are leading to shortages in some commodities. In addition, numerous auto producers are facing shortages in parts and other supplies that have been sourced in China. Reductions in international trade have also affected ocean freight prices. Some freight companies argue that they could be forced to shutter if prices do not rebound quickly. Disruptions in the movements of goods and people reportedly are causing some companies to reassess how international they want their supply chains to be. According to some estimates, nearly every member of the Fortune 1000 is being affected by disruptions in production in China.

# **Conclusions**

The quickly evolving nature of the Covid-19 crisis creates a number of issues that make it difficult to estimate the full cost to global economic activity. These issues include, but are not limited to:

- How long will the crisis last?
- How many workers will be affected both temporarily and permanently?
- How many countries will be infected and how much economic activity will be reduced?
- When will the economic effects peak?
- How much economic activity will be lost as a result of the viral outbreak?
- What are the most effective monetary and fiscal policies at the national and global level to address the crisis?
- What temporary and permanent effects will the crisis have on how businesses organize their work forces?
- Many of the public health measures taken by countries such as Italy, Taiwan, South Korea, Hong Kong, and China have sharply impacted their economies (with plant closures, travel restrictions, and so forth). How are the tradeoffs between public health and the economic impact of policies to contain the spread of the virus being weighed?

<sup>&</sup>lt;sup>95</sup> Hille, Kathrin, Alistair Gray, and Patrick McGee, Coronavirus delays PC and smartphone shipments for weeks, *Financial Times*, March3, 2020. https://www.ft.com/content/72742872-5c31-11ea-b0ab-339c2307bcd4.

<sup>&</sup>lt;sup>96</sup> Newmyer, Tory, The Finance 202: Stocks Stage Major Comeback, but Manufacturing Report Points to Continued Coronavirus Pain, *The Washington Post*, March 3, 2020.

 $https://www.washingtonpost.com/news/powerpost/paloma/the-finance-202/2020/03/03/the-finance-202-stocks-stage-major-comeback-but-manufacturing-report-points-to-continued-coronavirus-pain/5e5d84a6602ff10d49ac081f/?itid=hp_hp-cards_hp-card-politics%3Ahomepage%2Fcard-ans.$ 

<sup>&</sup>lt;sup>97</sup> Lynch, David J., Economic Fallout From China's Coronavirus Mounts Around the World, *The Washington Post*, February 13, 2020. https://www.washingtonpost.com/business/economy/economic-fallout-from-chinas-coronavirus-mounts-across-the-globe/2020/02/13/7bb69a12-4e8c-11ea-9b5c-eac5b16dafaa\_story.html?itid=lk\_inline\_manual\_12

<sup>98</sup> Ibid.99 Ibid.

# Appendix. Table A-1. Select Measures Implemented and Announced by Major Economies in Response to Covid-19

#### **United States**

U.S. Federal Reserve

**March 3:** Cut the target range for the federal funds rate by 0.5 percentage point.

**March 12:** Expanded reverse repo operations, adding \$1.5 trillion of liquidity to the banking system.

March 15: Cut the target range for the federal funds rate by a full percentage point to a range of 0.00% to 0.25% and restarted quantitative easing with the purchase of at least \$500 billion in Treasury securities and \$200 billion in mortgage-backed securities

March 16: Increased reverse repo operations by another \$500 billion.

March 17: U.S. Treasury Secretary Mnuchin approved the Federal Reserve's creation of a "Commercial Paper Funding Facility," (CPFF) through March 17, 2021, which will allows the Fed to create a corporation which can purchase commercial paper, short-term, unsecured loans made by businesses for everyday expenses and authorized up to \$10 billion from the Treasury to help cover loan losses incurred under this program.

March 17: Relaunched the Primary Dealer Credit Facility (PDCF) for at least six months. Starting March 20, the PDCF will offer short-term loans to banks secured by collateral such as municipal bonds or investment-grade corporate debt.

March 18: Launched the Money Market Mutual Fund Liquidity Facility (MMLF) through the end of September, a new program to lend money to banks so they can purchase assets from money market funds. Treasury is offering up to \$10 billion to cover loan losses the Fed incurs from the program.

March 23: Announced a series of measures designed to stabilize markets, enhance liquidity and stimulate growth. The measures included the roll out of 2 new facilities, the Primary Market Corporate Credit Facility (PMCCF) for new bond and loan issuance and the Secondary Market Corporate Credit Facility (SMCCF) to provide liquidity for outstanding corporate bonds. The FOMC removed its caps on planned QE purchases and will now purchase Treasuries and agency mortgage-backed securities "in the amounts needed to support smooth market functioning and effective transmission of monetary policy to broader financial conditions and the economy."

#### U.S. Congress

March 5: Passed, and the President signed, a bill providing \$8.3 billion in emergency funding for federal agencies to respond to the coronavirus outbreak (H.R. 6074: Coronavirus Preparedness and Response Supplemental Appropriations Act 2020).

March 13: The House of Representatives passed a coronavirus response package (H.R. 6201; P.L. 116-127, Families First Coronavirus Response Act); measure was signed by President Trump on March 18, 2020.

March 19: The Senate introduced the Coronavirus Aid, Relief, and Economic Security Act (S. 3548) to provide \$2.0 trillion in assistance to businesses and workers.

#### Trump Administration

March 13: President Trump declared a state of emergency, allowing the Federal Government to distribute up to \$50 billion in aid to states, cities, and territories.

Argentina	March 17: The Internal Revenue Service postponed the April 15 tax-payment deadline for 90 days and will waive interest and penalties. (The extension and waiver is available only to individuals and corporations that owe \$1 million or \$10 million or less, respectively.)  March 17: Administration officials begin negotiations with Members of Congress on a third stimulus package.  Central Bank of Argentina  March 19: Indicated that it would lower reserve requirements for banks that extended special credit lines to small and medium-sized enterprises at a maximum annual interest rate of 24% in a bid to offset the impact of coronavirus.
	Government of Argentina  March 19: Announced a fiscal stimulus package of 700 billion pesos (\$11.3 billion) to mitigate the impact of the COVID-19 and support the economy. The main measures include providing credit to productive activities (350 billion pesos), increasing public investments (100 billion pesos), and waiving payroll taxes for firms affected by the coronavirus.
Armenia	March 17: The Central Bank of Armenia cut its key refinancing rate by 25 basis points to 5.25% from 5.5% due to the effects of the coronavirus outbreak on the economy.
Australia	March 3: Cut its benchmark interest rate by 25 basis points to 0.5% due to the significant effect of the coronavirus outbreak on the Australian economy.  March 19: Cut its cash rate by 25 basis points to 0.25% and and introduced a series of measures: (1) targeting the 3-year government bond yield at 0.25% via purchases in the secondary market, (2) providing a three-year term funding facility to authorized deposit-taking institutions worth at least AU\$90 billion at a fixed rate of 0.25%, aiming to support credit to small and medium-sized enterprises, (3) fixing the exchange settle balances at the central bank at 10 basis points. It will also continue to provide liquidity by conducting one-month and three-month repo operations until further notice. Longer-term repo operations of six-month maturity or longer would be undertaken at least weekly. The central bank also set out forward guidance, saying that it will not increase the cash rate until progress is made towards full employment and confident that inflation is sustainably within its target band.  March 19: Through its daily money market operation, it has injected cash into the banking system (through repurchasing agreements), aiming to ease liquidity constraints in the stressed bond market: AU\$12.7 billion (March 19), AU\$10.7 billion (March 18), AU\$8.8 (March 17), AU\$5.9 billion (March 16), and AU\$8.8 (March 13).
	March 12: The government announced a AU\$17.6 billion (\$11.4 billion) stimulus package that includes support for business investment, cash flow assistance for small and medium sized business and employees, and household stimulus payments.  March 16: The Australian Securities and Investments Commission ordered large equity market participants to reduce their number of executed trades by 25% from the levels executed on March 13, 2020, until further notice.  March 19: Announced that the Australian Office of Financial Management (AOFM) will be provided with an investment capacity of \$15 billion to enable smaller lenders to continue supporting Australian consumers and small businesses. (AOFM will be able to purchase residential mortgage backed securities and invest in a range of other asset backed securities and warehouse facilities over the next 12 months.)  March 22: Announced an additional AU\$66.4 billion (\$38.5 billion) fiscal package, which extends income support measures for existing welfare and newly unemployed workers, and boosted previously announced measures for businesses such as cash flow and wage subsidies. The government is also expected to give local businesses

	AU\$100,000 if the company has a turnover of less than AU\$50 million each year and underwrite 50% of up AU\$40 billion in loans offered by local lenders to small and medium sized companies.
Austria	March 14: The government set up an initial 4 billion euro (\$4.4 billion) "corona crisis fund" to cover, among other things, benefits for affected workers, as well as bridge loans and credit guarantees to shore up businesses' liquidity.
	March 18: The government announced that it will spend up to 38 billion euros (\$42 billion) to secure jobs and keep companies afloat, and it will provide another 9 billion euros in guarantees and warranties, 15 billion euros in emergency aid, and 10 billion euros in tax deferrals.
Bosnia and Herzegovina	March 17: The prime minister met with the IMF Resident Representative in Bosnia to request assistance from the IMF. The IMF indicated that it may extend a 165 million euros (\$181 million) loan to Bosnia under a Rapid Financing Instrument (RFI) to finance the increasing costs sustained by the country's health system in combating COVID-19.
Brazil	Central Bank of Brazil
	<b>March 18:</b> Cut its benchmark interest rate by 50 basis points to 3.75% to cushion the economic blow of the coronavirus pandemic. It also sold \$830 million in two rounds of spot foreign exchange intervention and announced a repurchase program for dollar-denominated sovereign bonds held by Brazilian banks, which will be carried out in conjunction with the Treasury.
	Government of Brazil
	March 16: Announced a fiscal stimulus package of 147.1 billion reais (\$28.6 billion) to mitigate the impact of the coronavirus and boost the economy. It does not contain new money, but is a range of measures that aim to protect the most vulnerable population through social assistance payments (83.4 billion reais), support domestic companies and defer business taxes (59.4 billion reais), and increase investments in healthcare to combat the coronavirus (4.5 billion reais). The government also announced a 3.1 billion reais boost to the "Bolsa Família" assistance for some of Brazil's poorest families.
	March 16: The National Monetary Council (CMN) approved the measures that will allow banks to (1) increase loans and offer better terms to firms and households over the next six months and (2) extend certain loan maturities for the next six months. It also lowered capital requirements for banks.
Canada	Bank of Canada
	March 4: Lowered its target for the overnight rate by 50 basis points to 1.25% (setting the bank rate to 1.5% and the deposit rate to 1%).
	March 12: Announced that it will broaden the scope of the current Government of Canada bond buyback program and temporarily add new Term Repo operations.
	<b>March 13:</b> Lowered its benchmark overnight rate to 1.25% from 1.75% in response to the epidemic.
	March 13: Announced its intention to launch the Bankers' Acceptance Purchase Facility (BAPF), starting the week of March 23, 2020, in an effort to support the continuous functioning of financial markets; it will conduct secondary market purchases of one-month Bankers' Acceptances issued and guaranteed by any Canadian bank and of sufficiently high quality. BAPF operations will be conducted weekly with the purchase amount and reserve rate being adjusted to reflect market conditions. (For the first operation, the Bank of Canada will purchase up to \$10 billion of one-month Bankers' Acceptances with a reserve rate of the overnight index swap rate plus 20 basis points.)
	<b>March 16:</b> Announced that it will broaden eligible collateral for its term repo facility and increase purchases of mortgage-backed securities (Canada Mortgage Bonds).

	Canadian Government
	<b>March 6:</b> Announced an investment of CA\$27 million to fund coronavirus research and accelerate the development, testing, and implementation of measures to deal with the COVID-19 outbreak.
	<b>March II:</b> Unveiled CA\$1 billion (\$750 million) in funding for vaccine research and health measures.
	March 13: Established a Business Credit Availability Program (BCAP) to support financing in the private sector through the Business Development Bank of Canada (BDC) and Export Development Canada (EDC); it will allow BDC and EDC to provide more than \$10 billion of additional support to businesses.
	<b>March 13:</b> The Office of the Superintendent of Financial Institutions (OSFI) lowered the Domestic Stability Buffer requirement for domestic systemically important banks by 1.25% of risk weighted assets; it will increase the lending capacity of Canada's large banks and support the supply of credit to the economy by more than CA\$300 billion.
Chile	Central Bank of Chile
	<b>March 16:</b> Cut its benchmark rate by 75 basis points to 1% on Monday and announced measures to inject liquidity, including allocating \$4 billion to purchase inflation-linked bank bonds and providing additional credit to banks.
	Government of Chile
	March 19: The government announced a stimulus package of \$11.75 bn to mitigate the negative economic impact of the outbreak of coronavirus and civil unrest. The measures include extending unemployment insurance to those who are sick or unable to work from home, delaying tax payments for small businesses, a cash bonus for approximately 2 million workers who lack formal employment, and emergency funds for municipalities.
China	People's Bank of China (PBOC)
	<b>February 3:</b> Expanded reverse repo operations by \$174 billion; added another \$71 billion on February 4.
	February 16: Cut the one-year medium-term lending facility rate by 10 basis points.
	<b>February 20:</b> Cut the one-year and five-year prime rates by 10 and 5 basis points, respectively.
	March 13: Lowered bank reserve requirements, freeing up about \$79 billion to be lent out.
	PRC Government
	February: Asked banks to extend the terms of business loans and commercial landlords to reduce rents.
	February 24: The Asian Infrastructure Investment Bank (AIIB) contributed \$1 million in medical equipment to help China control the spread of COVID-19.
	<b>February 27:</b> Announced a number of tax relief measures to tackle coronavirus disruption, including a temporary reduction its value-added tax (VAT) and the elimination of VAT on medical, catering, accommodation, hairdressing, and laundry services as well as on masks and protective clothing.
	March: Earmarked \$15.9 billion to fight the epidemic.
	<b>March 21:</b> Announced that it would cut fees on a large scale to stimulate private-sector investment and also accelerate the development of "new infrastructure" to help spur the economy.
	March 19: Is reportedly considering a fiscal stimulus package worth trillions of yuan to revive the economy amid the coronavirus pandemic. The ramped-up spending will aim to spur infrastructure investment, backed by as much as 2.8 trillion yuan (\$394 billion) of local government special bonds.
Colombia	Central Bank of Colombia

	March 18: The Central Bank of Colombia announced a \$400 million dollar to peso swap to take place on March 19, and that it would increase the resources available to financial institutions and ease rules on which institutions can have access to funds.
	March 18: The government announced that it has 14.8 trillion pesos (\$3.65 billion) to spend on emergency measures to ease the economic fallout from coronavirus, but it will not take on additional debt to finance the efforts (12.1 trillion pesos will come from the country's savings programs). It will initially spend 1 trillion pesos on the healthcare system and 500 billion pesos on additional payments to social welfare programs for families, young people and the elderly, accelerate a plan to return value added tax to the neediest Colombians from April, and make 48 trillion pesos available to give credit guarantees to small and medium-sized businesses and households.
Congo-Kinshasa (Democratic Republic of the Congo)	March 24: The Central Bank of the Congo cut its base interest rate to 7.5% from 9.0% in order to cushion the economic impact of the coronavirus outbreak. It will also cut mandatory reserve requirements and provide liquidity to banks.
Cyprus	March 15: The government unveiled a 700 million euro support package for companies and workers to deal with the impact of the spread of coronavirus, which includes a temporary VAT reduction, support for individuals and companies affected, additional paid sick leave, and 100 million euro for the public health sector.
	March 23: The government announced that it is revising the economic package announced on March 15. It will amount to at least 1.5 billion euro and include direct support, deferred government income in the form of payment suspension of direct and indirect taxes and other fees, as well as government guarantees (which would not incur fiscal impact unless they materialize).
Czech Republic	Czech National Bank  March 16: The Czech National Bank lowered its main two-week repo rate by 50 basis points to 1.75%, reversing its February rate hike to combat the hit from the virus outbreak. It also raised the number of repo operations that provide liquidity to banks to three times a week from once, noting that bids would be met with zero spread to the repo rate.
	March 17: Revised the countercyclical capital buffer for exposures located in the Czech Republic to 1.75 %.
	March 9: Adopted a number of economic measures, which will include providing 100 billion CZK (\$3.9 billion) in direct support and 900 billion CZK (\$34.8 billion) in indirect in the form of guarantees to maintain the employment rate, paying out (through the respective employers) 60% of the average contribution base to employees affected by the quarantine, supporting employers who continue, despite their businesses being shut down, to pay out 100% of the salary to affected employees by covering 80% of salary costs (up to 1.2 billion CZK), and allocating 10 billion CZK (\$390 million) to the Czech-Moravian Guarantee and Development Bank for immediate granting of interest-free loans with a one-year deferral with the possibility of a two-year extension for businesses affected by the coronavirus ("COVID Loans Program"). (On March 16, the government earmarked another 1 billion CZK to the COVID Loans Program.)  March 13: Extended the deadline for the filing of tax returns until 1 July and waived fines stemming from the late submission of tax declarations or reports.  March 13: The Czech Banking Association (ČBA) will allow banks to voluntarily extend the deadlines on loan and mortgage payments.  March 23: The government approved a five-fold rise in this year's budget deficit, as it offers help to businesses hit hard by the coronavirus outbreak.
Denmark	Danmarks Nationalbank

	March 12: Released banks' emergency buffer and will be offering low interest rate loans to banks.
	Government of Denmark
	March 10: The government will grant tax breaks to businesses affected by the coronavirus as part of a series of measures worth \$20 billion. Large businesses will be given an additional 30 days to pay value added tax, while all companies will be granted four additional months to pay their labor contributions. The government is also lifting the ceiling on businesses' tax accounts, so that corporations can avoid paying the negative interest rates they are charged when placing cash in the bank.  March 12: The government indicated that it would release banks' counter-cyclical
	capital buffer, freeing about 200 billion Danish crowns (\$30 billion) for lending. Other fiscal measures, worth 2.8 billion Danish crowns (\$416 million), include compensation to companies for salary payments to employees who have fallen ill or been quarantined due to the coronavirus.
	March 18: The government proposed an economic aid package worth 40 billion kroner (\$5.8 billion) to help small businesses cover (for three months) most of the losses in revenue and some of their fixed expenses as a result of the coronavirus outbreak. Under the program, companies who have seen their revenues decline by 40% or more will receive government grants to help cover between 25% to 80% of their fixed costs, and self-employed and small firms who see their revenues fall more than 30% will also be offered government compensation worth 75% of their normal monthly income.
Egypt	Central Bank of Egypt
	March 16: Cut by 300 basis points both the overnight lending rate (from 13.25% to 10.25%) and the overnight deposit rate (from 12.25% to 9.25%) in what it described as a "preemptive" move to support the economy in the face of the COVID-19 outbreak.
	March 23: The Central Bank of Egypt told commercial banks to cut interest on dollar deposits to 1% above the London Interbank Offered Rate (Libor) instead of 1.5% above Libor, starting March 23, in order to control the exchange market and reduce the expected dollarization operations after cutting interest rates on March 16.
	Government of Egypt
	March 14: The President indicated that the government will allocate 100 billion Egyptian pounds (\$6.4 billion) to finance a "comprehensive" state plan for combating the coronavirus outbreak.
	March 22: The president announced that the government would allocate 20 billion Egyptian pounds (\$1.27 billion) to support the stock exchange.
Eswatini (Swaziland)	March 21: The Central Bank of Eswatini cut its main lending rate by 100 basis points to 5.5%, citing global and domestic economic developments and the impact of coronavirus. The reduction was to ensure the equal pegging of the local currency with the South African rand after the South African Reserve Bank (SARB) cut its main lending rate by 100 basis points to 5.25% on March 19.
European Union	European Central Bank (ECB)
	March 12: Announced that it would provide banks with loans at a rate as low as minus 0.75%, below the-0.5% deposit rate, increase bond purchases by 120 billion euros (\$135.28 billion) this year (with a focus on corporate debt), and allow euro zone banks to fall short of some key capital and cash requirements (in order to keep credit flowing to the economy).
	March 18: Launched a new, 750 billion euro (\$818 billion) temporary asset purchase program of private and public sector securities to counter the risks posed by the outbreak and escalating diffusion of COVID-19 (the Pandemic Emergency Purchase Programme). Purchases will be conducted until the end of 2020 and will include all the asset categories eligible under the existing asset purchase program. It will also

	support commercial debt markets by expanding the range of eligible assets under the corporate sector purchase program to nonfinancial commercial paper of sufficient credit quality, and by easing collateral standards by expanding the scope of Additional Credit Claims to include claims related to the financing of the corporate sector.  European Commission  March II: Announced a 37 billion euro (\$41 billion) "Corona Investment Fund" that would use "spare" money from the EU budget to help businesses, health-care systems, and sectors in need; additionally, the EU's own investment fund will guarantee 8 billion euros (\$8.9 billion) of loans to 100,000 small- and medium-sized enterprises and affected companies may be able to delay the payment of their existing loans.  March I9: European Commission has adopted a Temporary Framework to enable Member States to use the full flexibility foreseen under state aid rules to support the economy in the context of the COVID-19 outbreak. It provides for five types of aid: (1) direct grants, selective tax advantages and advance payments (Member States will be able to set up schemes to grant up to 800,000 euros to a company to address its urgent liquidity needs); (2) state guarantees for loans taken by companies from banks; (3) subsidized public loans to companies; (4) safeguards for banks that channel state aid to the real economy; and (5) short-term export credit insurance.
Fiji	March 18: The Reserve Bank of Fiji cut its Overnight Policy Rate by 25 basis points to 0.25% in order to stimulate demand and cushion the blow to its important tourism industry from the global spread of coronavirus.
France	March 12: The government pledged more generous guarantees on loans made to small businesses, more cash for firms struggling to hold on to workers, and a solidarity fund to help companies cushion the blow from the coronavirus outbreak; it also announced that the government would be ready to increase funds available to help companies reduce workers' hours, instead of laying them off.  March 16: The president announced that the government would guarantee 300 billion euros in bank loans for small and medium-sized businesses.  March 17: The Autorité des Marchés Financiers (AMF), France's financial-markets authority, stated that it would forbid short selling of stock in 92 companies during the March 17 session.  March 17: The government announced that it would spend 45 billion euros (\$50 billion) to help small businesses and employees struggling with the coronavirus outbreak, including through an expanded partial-unemployment package in which the state pays the salaries of employees who are not needed during the crisis.
Gambia	<b>February 28:</b> The Central Bank of The Gambia lowered its policy rate by 50 basis points to 12.0% amid risks from the coronavirus outbreak and uncertainty surrounding global food prices.
Germany	March 13: Pledged to provide unlimited liquidity assistance to German companies hit by the pandemic. (The measure envisages an expansion of loans provided by KfW, the state development bank, and will allow companies to defer billions of euros in tax payments.) The Bundestag also expanded the Kurzarbeit or short-time work scheme, under which companies that put their workers on reduced hours can receive state support. The government also indicated that it would boost investments by €3.1 billion per year (about \$3.5 billion) between 2021 and 2024.  March 23: The government agreed to a package worth more than 750 billion euros (\$808 billion) to mitigate the damage of the coronavirus outbreak. It includes 156 billion euros in debt to finance higher social spending, 50 billion-euro liquidity fund for self-employed people, 600 billion-euro rescue fund (400 billion euros in guarantees, 100 billion euros in loans through state-run development bank KfW, and 100 billion euros earmarked for equity stakes in companies). Additionally, the state's KfW bank has 500 billion euros available to boost liquidity of German companies.

Ghana	March 18: The Bank of Ghana (Ghana's central bank) cut its interest rate to 14.5% from 16% due to the negative economic impacts it anticipates from the spread of the coronavirus.
Greece	March 9: The government will suspend the payment of sales taxes due at the end of March (for four months) of social security contributions by companies (until June 30).
	March 17: The government announced a package of up to 2 billion euros (\$2.20 billion) to support businesses following the coronavirus outbreak
	<b>March 17:</b> The Hellenic Bank Association will offer businesses hit by the coronavirus crisis a six-month freeze on loan payments as part of relief efforts to help borrowers deal with the economic shutdown.
Hong Kong	Hong Kong Monetary Authority
	<b>March 3:</b> Lowered its base rate charged through the overnight discount window by 50 basis points to 1.5% after the U.S. Federal Reserve delivered a rate cut of the same margin.
	March 16: Lowered its base rate charged through the overnight discount window to 0.86%, after the U.S. Federal Reserve delivered a rate cut. It also cut the level of capital buffers it requires financial institutions to hold to 1% from 2% of their riskweighted assets to help companies and lenders weather the impact of the coronavirus outbreak.
	Government of Hong Kong
	February 26: The government announced a HK\$120 billion (\$15.4 billion) relief package as part of its 2020-2021 budget, including a payment of HK\$10,000 (\$1,200) to each permanent resident of the city 18 or older, paying one month's rent for people living in public housing, cutting payroll, income, property, and business taxes, low-interest, government-guaranteed loans for businesses, and an extra month's worth of payments to people collecting old-age or disability benefits.
Hungary	Hungarian National Bank
<i>5 7</i>	March 16: Announced emergency steps to help businesses, boosting the range of collateral it accepts from banks and calling on lenders to apply a loan repayment moratorium for firms hit by the coronavirus economic fallout. (It said in a statement that performing corporate loans in domestic banks' balance sheets totaled close to 3.6 trillion forints, and that it would apply a 30% haircut on those, boosting the range of collaterals that can be used and thus also lifting banks' lending potential by more than 2.5 trillion forints (\$8.10 billion)). It also offered to inject forint liquidity into the banking system via foreign exchange swaps.
	March 18: Urged domestic banks to introduce a moratorium on household loan repayments considering the "extraordinary situation" due to the coronavirus crisis, and that if banks did not bring in the measure, the Bank would ask the government to pass a decree enforcing it. It also announced that it was considering restarting its mortgage note buying program to provide more long-term liquidity for the banking system and reduce the financing costs of household loans.
	March 24: Launched new measures to boost liquidity and flagged further steps if needed to prevent long-term damage to the economy from the coronavirus pandemic. It moved to pump more money into the banking system by introducing a massive fixed-rate collateralized loan instrument. Lending will be provided to banks at a fixed interest rate in unlimited quantity, to support bank lending and also government bond purchases. It also released domestic lenders from the requirement to hold a certain level of cash as reserves.
Iceland	The Central Bank of Iceland
	March 11: Cut its benchmark interest rate by 50 basis points to 2.25%, as it tries to alleviate the potential impact of the coronavirus on its tourism-dependent economy. It will also lower deposit institutions' average reserve requirement to 0% from 1% to ease banks' liquidity positions.

March 18: Cut its key interest rate for the second time in a week by 50 basis points to 1.75% and reduced the banks' countercyclical capital buffer to 0% from 2%.

March 23: Announced that it would start buying up treasury bonds in order to boost liquidity and support government plans to increase spending to help the economy weather the coronavirus outbreak.

#### Government of Iceland

**March 10:** Announced an action plan to respond to the economic impact of COVID-19, which includes deferring taxes and levies, providing temporary relief to the tourism industry, and accelerating ongoing and planned infrastructure projects.

March 21: Announced a 230-billion-krona (\$1.6 billion) package (8% of gross domestic product) to cushion the impact of coronavirus on the economy. It includes state guarantees on bridge loans to businesses and the payment of as much as 75% of an employee's lost salaries over the next two-and-a-half months. In addition, public projects worth 20 billion krona will be moved forward to this year and tax breaks for banks will be implemented sooner than originally planned.

#### India

Reserve Bank of India

**March 12:** Announced a \$2 billion injection into the foreign-exchange market to support the rupee.

**March 13:** Announced a plan to add liquidity through short-term repurchase operations.

March 14: Plans to infuse 250 billion rupees (\$3.4 billion) into the system through short-term repurchase operation.

March 19: Announced that it will buy bonds on the open market for a total of 100 billion Indian rupees (\$1.35 billion) due to mature between 2022 and 2025 to try to keep all market segments liquid and stable.

#### Government of India

March 15: Pledged \$10 million towards South Asian Association for Regional Cooperation (SAARC) "coronavirus emergency fund."

March 15: Is reportedly "pushing" state-run banks to approve new loans amounting to 500 billion-600 billion rupees by the end of March.

#### Indonesia

Bank Indonesia (Bank Sentral Republik Indonesia)

**February 20:** Cut the seven-day reverse repurchase rate by 25 basis points to 4.75%

March 19: Cut the seven-day reverse repurchase rate by 25 basis points to 4.50% and indicated that it will intensify intervention to ensure market confidence and liquidity. It has purchased government bonds to combat capital outflows amid the coronavirus epidemic, including 27 trillion rupiah (\$2 billion) on February 20 and 6 trillion rupiah (\$405 million) on March 13, adding to 8 trillion rupiah of bonds purchased March 12.

**March 25:** Announced with the country's financial regulator that currency market and stock trading hours will be limited next week as part of efforts to contain the spread of coronavirus.

#### Government of Indonesia

**February 25:** The government announced a stimulus package worth 10.3 trillion rupiah (\$742.6 million) to protect its economy from the impact of the coronavirus outbreak. It includes 4.6 trillion rupiah in subsidies for basic needs for poor households, 1.5 trillion rupiah for the state property financing program, 443.4 billion rupiah for airlines and travel agents, 298.5 billion rupiah to bring in foreign tourists, 3.3 trillion rupiah cover for shortfalls in regional budgets, and fiscal transfers (147 billion rupiah).

	March 13: The government announced a 120 trillion rupiah (\$8.1 billion) stimulus package to support the economy, of which 22.9 trillion rupiah will be tax breaks, lasting six months starting in April. The government is also exempting companies in 19 manufacturing sectors from having to pay import taxes, while giving them a 30% corporate tax discount, relaxing rules for exports (e.g., fisheries and forestry products) and imports (e.g., steel, sugar, flour and salt), and easing rules on loan restructuring for small- and medium-sized companies.  March 17: The President ordered the Finance Minister to divert 40 trillion rupiah (\$2.7 billion) from the non-urgent government budget to increase spending in programs that could provide direct support to household consumption or increase people's purchasing power.
Iran	Central Bank of Iran  February/March: Indicated that it would help small businesses affected by the coronavirus outbreak by providing tax breaks and allowing defaults on bank loans for several months.
	March 12: Requested \$5 billion emergency funding from the International Monetary Fund's Rapid Financing Instrument to help Iran fight the coronavirus outbreak.  March 17: Allocated at least 250 million euro to import medicine and medical equipment required to fight COVID-19.
	Government of Iran  March 12: Asked the United Nations to allocate resources to help it tackle COVID-19 and facilitate imports as a way of boosting the country's sanctions-hit healthcare system.
	March 15: Announced a series of banking, welfare and tax relief measures to support businesses and families as the coronavirus outbreak puts severe strain on the economy. Employees will be able to defer health insurance, tax and utility bill payments for the next three months, while the 3 million poorest Iranians will receive an additional cash subsidy starting March 17, 2020.
	March 23: The European Union's High Representative of the Union for Foreign Affairs and Security Policy (Josep Borrell) announced that the EU would provide 20 million euros in humanitarian aid to Iran to help alleviate the coronavirus and support Iran's request for IMF financial help.
Ireland	March 9: The government announced that it will set aside 3 billion euros (\$3.44 billion) to provide additional funding to the health service (435 million euros), boost workers' sick pay and benefits (2.4 billion euros), and offer liquidity assistance to businesses affected (200 million euros).
Israel	Bank of Israel  March 18: Announced it would allocate up to \$15 billion for swap transactions between currencies for domestic banks, part of a move aimed at shoring up the Israeli economy amid the coronavirus pandemic.
	Government of Israel  March 9: The Finance Ministry announced that it was opening a 4 billion-shekel credit line for banks to lend money to small and medium-sized businesses facing a cash crisis with a high-level government guarantee.
	March II: Will expand an aid package (for a second time) to help the country deal with the coronavirus outbreak by 6 billion shekels to a total of 10 billion shekels (\$2.8 billion). Of that, 8 billion shekels will be in a fund to provide cheap loans to businesses, I billion shekels will boost the health system by increasing medicine stocks and preparing hospitals to receive a larger number of patients, and I billion will be earmarked for needs such as the police force.
	March 16: Will expand its aid package (for a third time) to help businesses hurt by the coronavirus crisis by another 5 billion shekels (\$1.3 billion).

Italy	March II: The government announced two packages worth 25 billion euros (\$28.3 billion): A package worth 12 billion euros will provide extra funding for the health system as well as a mix of measures to help companies and households, including freezing tax and loan payments and boosting unemployment benefits to ensure no jobs were lost. The remainder will be a reserve to pay for any further measures. The government also indicated that payments on mortgages will be suspended across Italy. ABI, Italy's banking lobby, said lenders would offer debt moratoriums to small firms and households grappling with the economic fallout from the virus.
Japan	Bank of Japan  March 16: Announced that it would (1) double its upper limit of annual purchases of exchange traded funds to 12 trillion yen (\$112.46 billion) and of real-estate investment trusts to 180 billion yen (\$1.7 billion) per year, (2) expand its upper limit of its corporate bond balance and commercial paper balance by 1 trillion yen (\$9.5 billion) each, and (3) start a lending program for commercial banks, providing them with one-year loans in exchange for corporate collateral worth 8 trillion yen (\$75.6 billion).
	Japanese Government  February 13: Unveiled a set of measures worth 15.3 billion yen (\$140 million) to fight the spread of coronavirus; secured 500 billion yen (\$4.7 billion) for emergency lending and loan guarantees at the Japan Finance Corporation and other institutions for small businesses hit hard by the virus outbreak.
	March 10: Unveiled a second package of measures totaling 430.8 billion yen (\$4.1 billion) in spending to cope with the fallout of the coronavirus outbreak (focusing on support to small and mid-sized firms) and boosted to 1.6 trillion yen (\$15.1 billion) its special financing for small- and mid-size firms hit by the virus, up from 500 billion yen.
	March 23: Announced that it is working on a package of measures to combat the widening economic fallout from the coronavirus that will involve direct fiscal spending exceeding 15 trillion yen (\$137 billion). Including loans and other steps that does not include direct spending, the size of the package may exceed 30 trillion yen.
Kazakhstan	March 23: The president ordered state-owned companies to start selling part of their foreign currency revenue on the domestic market to support the local tenge currency (and to pay out up to 100% of last year's profits in dividends) in order to soften the impact of the oil price crash and the coronavirus outbreak on the economy. He also ordered a standstill on bank loan repayments by individuals and small- and medium-sized businesses for the duration of the state of emergency, announced that the government would pay 42,500 tenge (\$95) per month to people who have lost their source of income, was delaying tax payments for small businesses, and stood ready to more than triple spending on a program to provide temporary employment through infrastructure maintenance and construction projects. Together with soft loan program and other spending, the volume of the stimulus package is expected to reach \$10 billion.
Kenya	Central Bank of Kenya  March 23: The Central Bank of Kenya cut its benchmark lending rate by 100 basis points to 7.25% and lowered the cash reserve ratio for commercial banks to 4.25% from 5.25%. The move to lower the cash ratio is expected to release an extra 35.2 billion shillings (\$330.83 million) for banks to lend to customers trying to deal with the outbreak.
	Government of Kenya  March 16: The World Bank announced that it is making \$60 million available to Kenya's health sector to help it deal with the COVID-19 outbreak.
	March 24: The government announced that it will seek emergency assistance from the IMF of up to \$350 million, release 49 billion shillings (\$460 million) to pay pending

	bills to suppliers, and expedite the payment of close to 10 billion (\$94 million) shillings in value-added tax refunds to businesses in the next two to three months.
Kuwait	March 16: The Central Bank of Kuwait cut by 100 basis points its deposit rate to 1.5% and its overnight, one-week, and one-month repo rates to 1%, 1.25%, and 1.75%, respectively.
Malaysia	February 27: The government announced the "Economic Stimulus Package 2020" to mitigate the economic impact of COVID-19, improve the cash flow of affected businesses, stimulate private consumption, and accelerate domestic investment activities. It includes exempting accommodation services from services tax, providing sales tax exemptions, and lifting duties on certain imports.
Mauritius	March 10: The Bank of Mauritius cut its key repo rate by 50 basis points to 2.85% amid the COVID-19 outbreak, which is expected to have a significant impact on the domestic economy.
Mexico	Banxico (Bank of Mexico)
	<b>February 13:</b> Cut its key rate by 25 basis points to 7.0%.
	<b>March 19:</b> Lowered its benchmark interest rate by 50 basis points to 6.50% in an out-of-cycle cut in a bid to support the country's financial markets, reduced the rates on its additional ordinary liquidity facility, and cut by 50 billion pesos (\$2.06 billion) the monetary regulation deposit that private banks must observe.
Moldova	National Bank of Moldova
	<b>March 4:</b> Cut its main interest rate by 100 basis points to 4.50%, citing the domestic disinflationary trend and global economic concerns related to the coronavirus outbreak.
	<b>March 20:</b> Cut its main interest rate for the second time in March to 3.25% from 4.50% in order to support banking system amid markets volatility due to the coronavirus spread.
Mongolia	March 11: The Central Bank of Mongolia cut its policy rate 100 basis points to 10.0% in response to increased uncertainties in connection with the spread of coronavirus. It also lowered the reserve requirement on banks
Morocco	March 15: Morocco's King Mohammed VI ordered the creation of a 10 billion-dirham (\$1 billion) fund to upgrade health infrastructure, help vulnerable economic sectors such as tourism, maintain jobs, and mitigate the social repercussions of the outbreak.
	March 17: Bank Al-Maghrib (Central Bank of the Kingdom of Morocco) cut its benchmark interest rate by 25 basis points to 2% in order to help shore up economic activity following a drought and the outbreak of coronavirus.
Netherlands	March 12: The government announced that it would expand loan guarantees for small and medium sized enterprises, from 50% to 75%.
	March 12: The Tax Authority will allow companies affected by the coronavirus to defer income, corporate, turnover, and wage taxes for the time being.
	<b>March 17:</b> The government announced measures to support companies, ranging from tax exemptions to having up to 90% of wages lost for work hour reductions paid by the government.
New Zealand	Reserve Bank of New Zealand
	March 16: Cut the official cash rate by 75 basis points to a record low of 0.25%, and pledged to keep it at this level for at least 12 months.
	March 22: Announced that it will purchase up NZ\$30 billion (\$17 billion) of government bonds in the secondary market over the next 12 months. It will seek to buy NZ\$750 million bonds a week across a range of maturities, via an auction process.
	<b>March 24:</b> Reduced banks' core funding ratios to 50% from 75% to help banks make credit available.

## Government of New Zealand March 16: Announced a spending package of NZ\$12.1 billion (\$7.3 billion), equivalent to 4% of GDP in an attempt to fight the effects of Covid-19 on the economy; approximately NZ\$5 billion will go toward wage subsidies for businesses, NZ\$2.8 billion toward income support, NZ\$2.8 billion in business tax relief, and NZ\$600 million toward the airline industry. March 24: Announced that retail banks will offer a six-month principal and interest payment holiday for mortgage holders and small business customers whose incomes have been affected by the economic disruption from COVID-19. The government and the banks will also implement a NZ\$6.25 billion (\$3.62 billion) Business Finance Guarantee Scheme for small and medium-sized businesses. It will include a limit of NZ\$500,000 per loan and will apply to firms with a turnover of between NZ\$250,000 and NZ\$80 million per annum (the government will carry 80% of the credit risk, with the other 20% to be carried by the banks). **Norway** Norges Bank March 13: Cut its key interest rate to 1% from 1.5%, as it seeks to counter the economic impact of the coronavirus pandemic. It indicated that it would offer funding to banks to help counter the volatility in financial markets and announced that banks' countercyclical capital buffer would be reduced from 2.5% to 1%, to help banks continue to lend money. March 20: Cut its key policy rate by 75 basis points to 0.25% from 1.0% in a bid to alleviate the economic impact from the coronavirus outbreak. It also offered a third batch of extraordinary loans to the banking industry to ensure it has enough for the months ahead. Government of Norway March 13: Announced that it would pay a greater part of the bill for all companies seeking to make temporary layoffs, suspended all airport fees for the first six months of 2020, and lifted for a period of 10 months the tax charged for each passenger. March 15: Announced that it would offer companies at least 100 billion Norwegian crowns (\$9.7 billion) in funding in the form of loan guarantees (50 billion crowns to small and medium sized companies seeking bank loans) and bond issues (50 billion crowns to large firms issuing corporate bonds). In addition, payments of payroll taxes will be postponed. Oman March 18: The Central Bank of Oman announced that it will provide about 8 billion Omani rials (\$20.8 billion) in extra liquidity to banks as one of several measures aimed at supporting the economy. It also asked banks to cut banking fees, adjust capital and credit ratios, allow repayment postponements for up to six months, and facilitate lending, particularly in sectors affected by the coronavirus, including healthcare, travel and tourism. **Pakistan** State Bank of Pakistan March 17: Cut its key interest rate by 75 basis points to 12.50% in response to the anticipated slowdown due to COVID-19, provided additional support to investment, offering a new package of 100 billion rupees (\$630.5 million) for investment in the manufacturing sector to fund investors at 7% percent for 10 years., and announced that it would refinance banks to provide 5 billion rupees (\$31.5 million) at a maximum of 3% for the purchasing of equipment used to fight the coronavirus. March 24: Cut its benchmark interest rate for the second time in a week, lowering it by 150 basis points to 11% amid considerable uncertainty about how the coronavirus outbreak would impact the global economy and Pakistan. Government of Pakistan March 24: Announced a financial-relief package of more than 1 trillion rupees (\$6.3) billion) to support the economy and poorer workers. It will include help to the

	export and industry sectors, tax breaks, procurement of medical and other equipment required to fight the pandemic, and the distribution of a monthly cash stipend among the poor.
Paraguay	Central Bank of Paraguay
<b>G</b> ,	March 13: Cut its benchmark interest rate by 25 basis points to 3.75%, as part of a series of measures aimed at dealing with the impact of the coronavirus outbreak. Banks' reserve requirements will also be reduced to help the financial sector refinance debts.
	Government of Paraguay
	March 13: The government announced tax relief measures, as well as \$150 million of credit lines in state banks and loans from multilateral agencies.
Peru	March 19: The Central Reserve Bank of Peru cut its benchmark interest rate by 100 basis points to 1.25%, from 2.25% to counter the economic impact of the coronavirus pandemic and announced that, if necessary, could employ other additional liquidity injection instruments to alleviate the crisis.
Philippines	Central Bank of the Philippines (Bangko Sentral ng Pilipinas)
	March 13: The government instructed the Government Service Insurance System and the Social Security System "to take advantage of the low stock prices" and "support the stock market by at least doubling their daily average purchase volumes" from 2019.
	<b>March 19:</b> Cut the rate on its overnight reverse repurchase facility by 50 basis points to 3.25%, authorized a temporary relaxation of regulations on compliance reporting by banks, calculations of penalties on required reserves and single borrower limits, and approved a temporary reduction to zero of the term spread on rediscounting loans relative to the overnight lending rate.
	March 23: Revealed it would purchase up to 300 billion Philippine peso (\$5.9 billion) worth of short-term securities under a repurchase agreement with the Bureau of the Treasury in a bid to inject a fresh round of liquidity into the market and to keep a lid on interest rates in the process.
	March 24: Announced a 200 basis points reduction in the reserve requirement ratio (RRR) to calm financial markets and boost lending. The cut, effective March 30, will bring the ratio to 12% and ensure there is sufficient liquidity to counter the economic impact of the coronavirus outbreak.
	Government of the Philippines
	March 16: The government announced a 27.1-billion peso package to help fight the coronavirus pandemic and provide economic relief to affected sectors.
	<b>March 17:</b> The Philippine Stock Exchange halted all stock, bond and currency trading until further notice, after President Rodrigo Duterte placed Luzon, the country's economic powerhouse, under "enhanced community quarantine".
	March 22: The Philippine Congress is reportedly drafting a stimulus package of at least 200 billion pesos (\$3.9 billion) as part of a supplemental budget to shore up the economy from the impact of the coronavirus outbreak.
	March 19: The Philippine Stock Exchange reopened with shortened hours.
Poland	National Bank of Poland
	March 17: Cut its benchmark interest rate by 50 basis points to 1.0% from 1.5% in response to the coronavirus pandemic; it also lowered its lombard rate to 1.50% from 2.50% and the rediscount rate to 1.05% from 1.75%, reduced banks' required reserve ratios to 0.5% from 3.5%, announced plans to boost banking sector liquidity (through the extension of repo operations), and offered "large-scale" purchases of government bonds as part of its open-market operations.

	Government of Poland
	March 18: Announced an economic stimulus package of 212 billion zloty (\$52 billion, or approximately 9% of gross domestic product) to assist entrepreneurs and employees during the COVID-19 crisis. It consists of 5 pillars: employee safety, company financing, health protection, strengthening the financial system, and a public investment program. Specific measures include holidays in debt repayments and social contributions, loan guarantees, as well as payments of salaries to those unable to work.
Portugal	March 13: The government announced a 2.3 billion-euro package that will include delaying some tax payments and granting soft loans. Companies will be allowed to suspend social security payments and maintain employees' contracts with payments equal to two-thirds of salaries, funded largely by the state, and workers who have to stay at home to care for school children of up to 12 years of age will receive 66% of their base salaries.
	March 18: The government announced a 9.2 billion-euro package to support workers and provide liquidity for companies affected by the coronavirus outbreak. It consists of 5.2 billion euros in fiscal stimulus, 3 billion in state-backed credit guarantees, and 1 billion related to social security payments. (Just over half of the 3 billion euros in credit lines announced is aimed at companies working in tourism, hotels and restaurants. The other half goes to industries like textiles, clothing and wood. Around a third is set aside for micro and small enterprises.)
Qatar	Qatar Central Bank
	March 16: Cut the deposit rate by 50 basis points to 1%, lending rate by 100 basis points to 2.50%, and repurchase rate (repo) by 50 basis points to 1%.
	Government of Qatar
	March 15: The Emir of Qatar announced several measures to shield the economic and financial sectors in the country from the impact of the coronavirus, including: (1) allocating 75 billion Qatari riyals (\$20.6 billion) to support and provide financial and economic incentives in the private sector, (2) directing the Central Bank of Qatar to provide additional liquidity to banks operating in the country and putting in place the appropriate mechanism to encourage banks to postpone loan installments and obligations of the private sector with a grace period of six months, (3) directing the Qatar Development Bank to postpone the installments for all borrowers for a period of six months, (4) directing the government to increase its investments in the stock exchange by 10 billion Qatari riyals (\$2.75 billion), (5) exempting food and medical goods from customs duties for a period of six months, and (6) exempting the various sectors of the economy from electricity and water fees for a period of 6 months.
Romania	March 20: The National bank of Romania cut its benchmark interest rate by 50 basis points to 2.0% in order to curb the economic fallout from the coronavirus outbreak. It also cut its lending rate facility to 2.50% from 3.50% and will provide liquidity to banks via repo transactions and purchase leu-denominated debt on the secondary market.
Saudi Arabia	Saudi Arabian Monetary Authority
	March 15: Announced that it had prepared a 50 billion riyal (\$13.32 billion) package to help small and medium-sized enterprises cope with the economic impacts of coronavirus; it also lowered by 75 basis points both its repo rate to 1%, and its reverse repo rate to 0.5%.
	Government of Saudi Arabia
	March 20: Introduced an additional stimulus package worth 120 billion riyals (\$32 billion) to aid businesses, including the postponement of value-added tax (VAT), excise tax, and income tax payments for a period of three months and exemptions of various government levies and fees.

Serbia	March II: The National Bank of Serbia cut its reference interest rate by 50 basis
	points to 1.75% to help minimize economic disruption caused by the coronavirus outbreak.
Seychelles	March 24: The Central Bank of Seychelles cut its monetary policy rate by 100 basis points to 4.0%, indicating that this was the first phase of its response to the challenge from the spread of the coronavirus, which is expected to lower this year's earnings from tourism by 70% and trigger a double-digit drop in economic growth.
Singapore	<b>February 18:</b> The government announced around \$4.5 billion in financial packages to help contain the coronavirus outbreak, including \$575 million to fight and contain the disease, mainly through healthcare funding, and 4 billion in economic stimulus measures to manage its impact on businesses, jobs and households.
South Africa	South African Reserve Bank
	<b>March 19:</b> Cut its main lending rate by 100 basis points to 5.25% as it sought to offset the drag from the coronavirus outbreak and the plunge in oil prices.
	March 20: Announced measures to inject liquidity into local markets, including intraday overnight supplementary repos to provide liquidity support to clearing banks, lowering the standing facilities' borrowing rate by 100 basis points to 200 basis point below the benchmark repo rate, and lowering the standing facilities' lending rate to the repo rate from the previous rate of repo plus 100 basis points.
	<b>March 25:</b> Announced that it would begin buying an unspecified amount of government bonds as part of additional emergency policy measures aimed at easing a severe liquidity crunch triggered by the coronavirus.
South Korea	Bank of Korea
	March 16: Cut the seven-day repurchase rate by 50 basis points to 0.75% in an effort to soften the impact of the coronavirus pandemic on the Korean economy. It also lowered borrowing costs for the bank's low interest rate loan programs and relaxed collateral rules of its repurchasing operations, to ensure companies can easily and cheaply access credit.
	March 19: Announced that it will buy government bonds worth 1.5 trillion won (\$1.2 billion) to bolster liquidity in the bond market and back short-term liquidity in banks under increased loan demand due to fallout from coronavirus.
	Government of the Republic of Korea
	March 3: Announced a 11.7 trillion won (\$9.8 billion) stimulus package that includes funding for medical institutions and quarantine efforts, assistance to small- to medium-sized businesses struggling to pay wages to their workers, and subsidies for child care.
	March 17: The National Assembly approved a supplementary budget worth 11.7 trillion won (\$9.4 billion) to help contain COVID-19 and cushion the economic fallout. The government has indicated that it plans to execute at least 75% of its spending within the next two months.
	March 18: The President pledged 50 trillion won (\$40 billion) in emergency financing for small businesses and other stimulus measures to help the economy. Some highlights of the package include 12 trillion won in low-interest financing for small firms, 5.5 trillion won in loan guarantees, easing loan terms and suspending interest payments for small businesses. The Bank of Korea reportedly will actively provide liquidity support for around half of the new package.
	March 20: South Korea's financial authorities and local banks agreed to set up a bond market stabilization fund worth more than 10 trillion won (\$7.9 billion) as part of the country's efforts to calm financial markets roiled by the spread of coronavirus.
	March 24: The president announced that it would double the planned economic rescue package announced on March 18 to 100 trillion won (\$80 billion) to save companies hit by the coronavirus and put a floor under crashing stocks and bond markets. It includes 29.1 trillion won in loans to small- and medium-sized companies

	and 20 trillion won will be used to buy corporate bonds and commercial paper of
	companies facing a credit crunch. As part of the rescue package, the Financial Services Commission will establish a 10.7 trillion won facility set up to stabilize stock markets. It will also commence a bond buying facility in April that will be funded by 84 institutions, including the Bank of Korea, commercial banks and insurers.
Spain	March 12: The government approved the creation of a 2.8 billion euro (\$3 billion) aid package to help regional authorities mitigate the economic impact from coronavirus, and announced a 1 billion euro contribution to the health ministry's budget and 14 billion euros (\$15.1 billion) in liquidity for small and medium companies (e.g., small businesses affected by the outbreak would be exempt from paying taxes for six months). It also announced that it would open a 400 million euro credit line to aid the tourism industry.
	March 17: The government unveiled a package of 200 billion euros (\$219 billion) to mitigate the effects of COVID-19 (117 billion euros will be mobilized by the state, with the rest coming from private companies). It will include state-backed credit guarantees for companies, loans and aid for vulnerable people, a moratorium on mortgage payments and evictions; the government will also guarantee water, electricity and internet to for people adversely affected.
Sri Lanka	March 16: The Central Bank of Sri Lanka cut the Standing Deposit Facility Rate (SDFR) and the Standing Lending Facility Rate (SLFR) by 25 basis points to 6.25% and 7.25%, respectively, and the Statutory Reserve Ratio (SRR) on all rupee deposit liabilities of licensed commercial banks was reduced by 1 percentage point to 4%
	<b>March 16:</b> The Colombo Stock Exchange was closed until March 19, as the government extended the public holiday in a bid to halt the spread of coronavirus in the country.
Sweden	Sveriges Riksbank  March 13: Stated that it would lend up to 500 billion crowns (\$51 billion) to Swedish companies via banks to shore up credit flows as the epidemic wreaks havoc on financial markets.
	March 16: Announced that it would buy securities for up to an additional 300 billion Swedish crowns (\$31 billion) in 2020 to facilitate credit supply and mitigate the downturn in the economy caused by the coronavirus, reduced the overnight lending rate to banks to 0.2 percentage point above its repo rate (from 0.75 percentage point), and indicated that it would be flexible with the collateral banks can use when they borrow money from the Riksbank, giving lenders more scope to use mortgage bonds as collateral.
	Government of Sweden
	March 16: Presented a package worth more than 300 billion Swedish crowns (\$31 billion) to support the economy in the face of the coronavirus pandemic. It included measures such as the central government assuming the full cost for sick leave from companies through the months of April and May 2020 and for temporary redundancies due to the crisis, and allowing companies to put off paying tax and VAT for up to a year (retroactive to the start of 2020).
Switzerland	March 23: The Swiss National Bank hiked its foreign currency interventions to their highest level since the Brexit referendum in 2016 in an effort to stem the rise in the franc, which has appreciated as investors sought safe assets while stock markets have plunged during the coronavirus pandemic.
Taiwan	Central Bank of the Republic of China (Taiwan)
	March 19: Cut its benchmark rate by 25 basis points to 1.125%, and announced that it would expand the scope of repurchase facility operations and provide banks with T\$200 billion (\$6.6 billion) of financing to support small and medium sized companies which have been hard hit by the coronavirus outbreak.
	Government of Taiwan

	February 25: Approved a T\$60 billion (\$2 billion) package to help cushion the impact of the coronavirus outbreak on its export-reliant economy, including loans for small businesses, subsidies for hard-hit tour agencies, tax cuts for tour bus drivers, and vouchers to spend on food in night markets.  March 12: Announced that an additional T\$40 billion (\$1.33 billion) from the Employment Stabilization Fund and the Tourism Development Fund would be available to stimulate Taiwanese economy.  March 19: The president said that the government would help its hard-hit airline industry access T\$50 billion in financing, and did not rule out further economic stimulus.  March 19: Authorized its National Stabilisation Fund to intervene and buy stocks on the market, as the island's bourse continues to fall on coronavirus worries.
Thailand	March 20: The Bank of Thailand cut its key interest rate by 25 basis points to 0.75%, as the spread of the coronavirus exerted further pressure on the Thai economy.  March 22: Together with the Ministry of Finance and the Securities and Exchange Commission, announced three measures to address liquidity concerns and ensure the functioning of local financial markets: (1) setting up a special facility that allows commercial banks that purchase units in high-quality money market funds or daily fixed-income funds to use them as collateral for liquidity support (initial estimate is I trillion baht); (2) creation of a 70-100 billion baht "Corporate Bond Stabilization Fund" that invests in high-quality, newly issued bonds by corporates that cannot fully rollover maturing corporate bonds, and (3) Bank of Thailand will continue to purchase government bonds to provide liquidity to the market.
	Government of Thailand  March 10: The government approved a stimulus package worth an estimated 400 billion baht (\$12.74 billion) to help alleviate the impact of the coronavirus outbreak. It includes 150 billion baht of soft loans, a 20 billion baht fund to help firms and workers affected, and tax benefits and support for utilities costs.
Tunisia	March 17: Cut its key interest rate by 100 basis points to 6.75%, as it responded to the negative impact of the coronavirus on the global growth outlook.  Government of Tunisia  March 21: Announced that it would allocate 2.5 billion dinars (\$850 million) to combat the economic and social effects of the coronavirus health crisis. Among new measures, the government will delay tax debts, postpone taxes on small- and medium-sized businesses, delay repayment of low-income employee loans, and provide financial assistance to poor families and those who have lost their jobs due to the coronavirus crisis and loans and aid to help companies affected.
Turkey	Central Bank of Turkey  March 17: Lowered its benchmark one-week repo rate by 100 basis points to 9.75%, as it responded to the negative impact of the coronavirus on the global growth outlook.  Government of Turkey  March 18: The president unveiled a 100 billion-lira (\$15.4 billion) plan to help businesses affected by the coronavirus pandemic. It includes measures from tax cuts and payment deferrals for businesses to an increase in minimum pension payouts.
Ukraine	March 19: The government published a new law that will exempt taxpayers from paying the land and property taxes from March 1 to April 30, introduced a

	moratorium on tax audits from March 18 to May 31, and suspended some tax-related penalties from March 1 to May 31.
Uganda	March 24: The Bank of Uganda (the Central Bank of the Republic of Uganda) sold dollars in the interbank market to support the local currency, which has been experiencing sharp depreciation due to coronavirus-related disruptions.
United Arab Emirates (UAE)	March 15: The Central Bank of the UAE announced a 100 billion dirham (\$27 billion) stimulus package to deal with the economic effects of the coronavirus pandemic; it cut the rate on one-week certificates of deposit by 75 basis points and will also ease regulatory limits on loans.
United Kingdom	Bank of England  March II: Cut its benchmark interest rate by half a percentage point, to 0.25%, revived a program to support lending to small and midsize businesses, and reduced bank capital requirements to further boost credit.
	March 19: Cut its benchmark rate by 15 basis points to 0.1% to try to mitigate the impact of the coronavirus outbreak on the British economy, added 200 billion pounds (\$232 billion) to its asset purchase program (including sovereign and private debt), increased its banks' borrowing allowance under the Term Funding Scheme for Small and Medium Enterprises from 5% to 10% of participants' stock of real economy lending, and cancelled its 2020 stress test of the 8 major UK banks.
	March 11: Announced a stimulus package totaling 30 billion pounds (\$39 billion). It will include 7 billion pounds (\$8.6 billion) available to support the labor market, 5 billion pounds (\$6.1 billion) to help the health-care system, and 18 billion pounds (\$22 billion) to support the UK economy, bringing the total fiscal stimulus to 30 billion pounds (\$39 billion). (Among the specific measures, there will be a tax cut for retailers, cash grants to small businesses, a mandate to provide sick pay for people who need to self-isolate, subsidies to cover the costs of sick pay for small businesses, and expanded access to government benefits for the self-employed and unemployed.)  March 17: Unveiled a package of 350 billion pounds (\$424 billion) to support the economy; it includes 330 billion pounds of guaranteed loans for businesses that need cash to pay rent or suppliers, 20 billion pounds of tax cuts and grants for businesses in 2020, a three-month mortgage payment holiday for borrowers affected by the virus, and a one-year "business rates" holiday for businesses in the retail, leisure, and hospitality industry.
Vietnam	March 16: The State Bank of Vietnam cut by 100 basis points both its refinance rate (to 5%) and the overnight lending rate in the inter-bank market (to 6%), and by 50 basis points its discount rate (to 3.5%).

Multi-Country and International Institutions' Responses March 4: The International Monetary Fund (IMF) made \$50 billion in loans available to deal with the coronavirus through its rapid-disbursing emergency financing facilities, including \$10 billion of zero-interest loans to the poorest IMF member countries. On March 16, the IMF announced that it "stands ready to mobilize its \$1 trillion lending capacity to help our membership" and that it has "40 ongoing arrangements—both disbursing and precautionary—with combined commitments of about \$200 billion," some of which could be used for this crisis, and that it is aiming to boost its debt relief fund to \$1 billion from its current level of \$400 million.

March 3: The World Bank announced an initial package of up to \$12 billion in loans for countries to help countries cope with the effects of the coronavirus outbreak. Specifically, it comprises up to \$2.7 billion new financing from IBRD, \$1.3 billion from IDA, complemented by reprioritization of \$2 billion of the Bank's existing portfolio, and \$6 billion from IFC, as well as policy advice and technical assistance (\$8 billion is new funding and the remaining \$4 billion is redirected from current lines of credit).

March II: The Inter-American Development Bank (IADB) announced that it has up to \$2 billion in resources that can be programmed to countries requesting support for disease monitoring, testing and public health services, and that it could work with countries that have undisbursed loan balances to redirect resources to pandemic-response efforts.

March 13: The European Bank for Reconstruction and Development (EBRD) unveiled an emergency €1 billion "Solidarity Package" of measures to help companies across its regions deal with the impact of the coronavirus pandemic. Under the emergency program, the EBRD will set up a "resilience framework" to provide financing for existing EBRD clients with strong business fundamentals experiencing temporary credit difficulties, comprising emergency liquidity, working capital and trade finance.

March 15: The Bank of Canada, the Bank of England, the Bank of Japan, the European Central Bank, the U.S. Federal Reserve, and the Swiss National Bank agreed to lower the pricing on the standing US dollar liquidity swap arrangements by 25 basis points, so that the new rate will be the US dollar overnight index swap (OIS) rate plus 25 basis points.

March 16: The European Investment Bank Group (EIBG) proposed a 40 billion euro financing package consists of dedicated guarantee schemes to banks based on existing program for immediate deployment (20 billion euros), liquidity lines to banks to ensure additional working capital support for SMEs and mid-caps (10 billion euros), and asset-backed securities purchasing programs to allow banks to transfer risk on portfolios of SME loans (10 billion euros).

March 16: The Islamic Development Bank (IsDB) Group announced that it is setting-up a special "Strategic Preparedness and Response Facility" of \$730 million to mitigate the negative health and socio-economic impact of the COVID-19 pandemic. It will include \$280 million from the Bank and Islamic Solidarity Fund for Development (ISFD) for sovereign projects and programs, \$300 million from International Islamic Trade finance Corporation (ITFC) for trade finance and \$150 million from the Islamic Corporation for the Insurance of Investment and Export Credit (ICIEC) for insurance coverage.

March 16: The Central American Bank for Economic Integration (CABEI) granted a nonreimbursable financial package worth \$8 million to the eight countries of the Central American Integration System in order to combat the widening economic fallout from the coronavirus (Guatemala, El Salvador, Honduras, Nicaragua, Costa Rica, Panama, Belize, and the Dominican Republic will each receive \$1 million).

March 18: The Asian Development Bank (ADB) announced a \$6.5 billion initial package to address the immediate needs of its developing member countries (DMCs) as they respond to the COVID-19 pandemic. The initial package includes approximately \$3.6 billion in sovereign operations for a range of responses to the health and economic consequences of the pandemic, \$1.6 billion in non-sovereign operations for micro, small, and medium-sized enterprises, domestic and regional trade, and firms directly impacted, about \$1 billion in concessional resources through

reallocations from ongoing projects and assessing possible needs for contingencies, and \$40 million in technical assistance and quick-disbursing grants. (Since February 2020, ADB has provided more than \$225 million to meet urgent needs of both governments and businesses in DMCs.)

March 19: The U.S. Federal Reserve announced the establishment of temporary U.S. dollar liquidity arrangements (swap lines) with 9 central banks to help lessen strains in global U.S. dollar funding markets. These new facilities will support the provision of U.S. dollar liquidity in amounts up to \$60 billion each for the Reserve Bank of Australia, the Banco Central do Brasil, the Bank of Korea, the Banco de Mexico, the Monetary Authority of Singapore, and the Sveriges Riksbank, and \$30 billion each for the Danmarks Nationalbank, the Norges Bank, and the Reserve Bank of New Zealand.

March 19: The Board of Directors of the New Development Bank approved RMB 7 billion (\$1 billion) Emergency Assistance Program Loan to the People's Republic of China. The Program will help finance urgent and unexpected public health expenditures in Hubei, Guangdong, and Henan.

March 20: The Development Bank of Latin America (CAF) announced that it has opened an additional \$2.5 billion line of credit to support the measures that member countries are taking to mitigate the effects of COVID-19. On March 3, it approved a credit line worth \$300 million to manage emergencies related to COVID-19 and the possibility of granting technical help of up to \$5 million for initiatives related to the outbreak in countries across the region.

Source: Congressional Research Service based on information from news articles and press releases.

## **Author Contact Information**

James K. Jackson, Coordinator Specialist in International Trade and Finance #redacted#@crs.loc.gov-....

Martin A. Weiss Specialist in International Trade and Finance #redacted#@crs.loc.gdv.... Andres B. Schwarzenberg
Analyst in International Trade and Finance
#redacted#@crs.loc .gov , 7-....

Rebecca M. Nelson Specialist in International Trade and Finance #redacted#@crs.loc.gdv....

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