

## Alternative Fuel and Advanced Vehicle Technology Incentives: A Summary of Federal Programs

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**SUMMARY** 

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# Alternative Fuel and Advanced Vehicle Technology Incentives: A Summary of Federal Programs

A wide array of federal incentives supports the development and deployment of alternatives to conventional fuels and engines in transportation. These incentives include tax deductions and credits for vehicle purchases and the installation of refueling systems, federal grants for conversion of older vehicles to newer technologies, mandates for the use of biofuels, and incentives for manufacturers to produce alternative fuel vehicles. The current array of incentives for alternative fuels and related technologies does not reflect a single, comprehensive strategy, but rather an aggregative approach to a range of discrete public policy issues, including goals of reducing petroleum consumption and import dependence, improving environmental quality, expanding domestic manufacturing, and promoting agriculture and rural development.

Current federal programs are administered by five key agencies: Department of the Treasury (Treasury), Department of Energy (DOE), Department of Transportation (DOT), Environmental Protection Agency (EPA), and the U.S. Department of Agriculture (USDA). The incentives and programs described in this report are organized by the responsible agency.

- Treasury (through the Internal Revenue Service, IRS) administers tax credits and
  deductions for alternative fuel and advanced technology vehicle purchases, expansion of alternative fuel
  refueling infrastructure, and incentives for the production and/or distribution of alternative fuels. Many of
  these incentives have expired in recent years.
- DOE (mainly through the Office of Energy Efficiency and Renewable Energy, EERE) administers research and development (R&D) programs for advanced fuels and transportation technology, grant programs to deploy alternative fuels and vehicles, and a loan program to promote domestic manufacturing of highericiency vehicles.
- DOT (mainly through the Federal Highway Administration, FHWA, and Federal Transit Administration, FTA) administers grant programs to deploy "clean fuel" buses and other alternative fuel vehicles. DOT (through the National Highway Traffic Safety Administration, NHTSA) also administers federal Corporate Average Fuel Economy (CAFE) standards, which include incentives for production of alternative fuel vehicles.
- EPA (mainly through the Office of Transportation and Air Quality, OTAQ) administers the Renewable Fuel Standard, which mandates the use of biofuels in transportation. EPA also administers grant programs to replace older diesel engines with newer technology.
- USDA (mainly through the Rural Business-Cooperative Service, RBS) administers grant, loan, and loan guarantee programs to expand agricultural production of biofuel feedstocks, conduct R&D on biofuels and bioenergy, and establish and expand facilities to produce biofuels, bioenergy, and bioproducts.

#### **Contents**

Introduction	1
Factors Behind Alternative Fuels and Technologies Incentives	2
Developing Domestic Ethanol Production	2
Establishing Other New Alternative Fuels	
Encouraging the Purchase of Nonpetroleum Vehicles	
Reducing Fuel Consumption and Vehicle Emissions	
Supporting U.S. Motor Vehicle Manufacturing	
Highway Funding and Fuels Taxes	4
Structure and Content of the Report	4
Current Federal Incentives	5
Department of the Treasury	5
Idle Reduction Equipment Tax Exemption	
Motor Fuel Excise Taxes	
Plug-In Electric Drive Vehicle Credit	6
Department of Energy	
Advanced Technology Vehicles Manufacturing Loan Program (ATVM)	7
Bioenergy Technologies Program (formerly the Biomass and Biorefinery	
Systems R&D Program)	
Clean Cities Program	
Hydrogen and Fuel Cell Technologies Program	
Vehicle Technologies Program (VTP)	
Department of Transportation	
Congestion Mitigation and Air Quality Improvement Program	
Corporate Average Fuel Economy Program Alternative Fuel Vehicle Credits	
Low or No Emission Vehicle Program	
Environmental Protection Agency	
National Clean Diesel Campaign	
Renewable Fuel Standard	
Department of Agriculture	
Bioenergy Program for Advanced Biofuels	
Biomass Crop Assistance Program (BCAP; §9011)	
Biomass Research and Development (BRDI)	15
Biorefinery, Renewable Chemical, and Biobased Product Manufacturing	1.0
Assistance Program (formerly the Biorefinery Assistance Program)	
Repowering Assistance Program	
Rural Energy for America Program (REAP) Grants and Loans	1 /
Figures	
Figures	
Figure 1. U.S. Net Imports of Crude Oil and Petroleum Products	2

#### **Tables**

Table C-1. Federal Programs by Agency	29
Table C-2. Federal Taxes and Incentives for Alternative Fuels	
Table C-3. Federal Incentives for Alternative Fuel and Advanced Technology Vehicles	38
Table C-4. Expired Programs by Agency	40
Appendixes	
Appendix A. Recently Expired Programs	19
Appendix B. Other Expired Programs	
Appendix C. Summary Tables	28
Contacts	
Author Contact Information	43

#### Introduction

A range of federal incentives supports the development and deployment of alternatives to conventional fuels and engines in transportation. These incentives include tax deductions and credits for vehicle purchases and the installation of refueling systems, federal grants for conversion of older vehicles to newer technologies, mandates for the use of biofuels, and incentives for manufacturers to produce alternative fuel vehicles. Some of these incentives have expired in recent years when their authorizations expired.

Many of the policy choices presented for alternative fuel and advanced vehicle technologies originated as a response to the nation's interest in reducing petroleum imports, a goal first articulated at the time of the two oil embargoes imposed by the Organization of Petroleum Exporting Countries (OPEC) in the 1970s. While President Richard Nixon is often cited as the first President to call for "energy independence," successive Presidents and Congresses have made efforts to reduce petroleum import dependence as well.

As shown in **Figure 1**, since peaking in 2005, net U.S. oil imports have fallen by 70%. Factors in this reversal include the last recession, which reduced domestic demand, followed by a rise in the supply of U.S. oil and oil alternatives due to increased private sector investment and federal incentives, some of which are cited in this report. In addition, the United States has become a net exporter of petroleum products (while it remains a net importer of crude oil). With declining U.S. import dependence, reliance on petroleum and petroleum products may be less of a factor in promoting alternative fuels and alternative fuel vehicles in the future.

In addition to concerns over petroleum import dependence, other factors also have driven policy on alternative fuels and advanced vehicle technologies. Federal incentives do not reflect a single, comprehensive strategy but rather an aggregative approach to a range of discrete public policy issues, including improving environmental quality, expanding domestic manufacturing, and promoting agriculture and rural development.

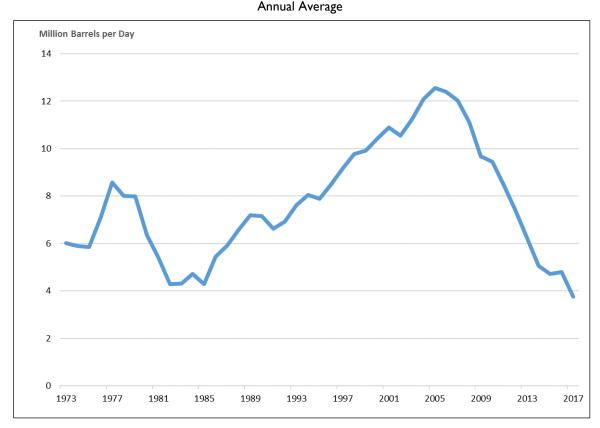


Figure 1. U.S. Net Imports of Crude Oil and Petroleum Products

**Source:** Energy Information Administration, *U.S. Net Imports of Crude Oil and Petroleum Products*, Washington, DC, August 31, 2018, https://www.eia.gov/dnav/pet/hist/LeafHandler.ashx?n=PET&s=MTTNTUS2&f=A.

Note: Net Oil Imports are gross imports minus exports.

## Factors Behind Alternative Fuels and Technologies Incentives

While a reliance on foreign sources of petroleum was an overriding concern for much of the past 40 years, other factors, such as rural development, promotion of domestic manufacturing, and environmental concerns, have also shaped congressional interest in alternative fuels and technologies. A variety of programs affecting the development and commercialization of alternative fuels and technologies have been proposed and enacted, each with its own benefits and drawbacks. (This report does not evaluate the effectiveness of alternative fuel programs and incentives.) Alternative fuels programs can be generally classified into six categories: expanding domestic ethanol production; establishing other alternative fuels; encouraging the purchase of nonpetroleum vehicles; reducing fuel consumption and greenhouse gas emissions; supporting U.S. vehicle manufacturing; and funding U.S. highways.

#### **Developing Domestic Ethanol Production**

Ethanol has been seen as a homegrown alternative to imported oil. A number of programs were put in place to encourage its domestic development (instead of importing from other ethanol producers, such as Brazil). To spur establishment of this domestic industry, Congress has enacted

a number of laws, which are beneficial to states that have a large concentration of corn growers (corn being the raw material feedstock in most U.S. ethanol). Many of the incentives for ethanol production have been included in farm-related legislation and appropriations acts and hence have been administered by the U.S. Department of Agriculture (USDA), or in tax provisions administered by the Internal Revenue Service (IRS). The volumetric ethanol excise tax credit (VEETC) provided a tax credit to gasoline suppliers who blended ethanol with gasoline. The small ethanol producer tax credit provided a limited additional credit for small ethanol producers. Both credits expired at the end of 2011. Since 2005, petroleum refiners and importers have been required to supply biofuels as a share of their gasoline and diesel supply. This mandate, the Renewable Fuel Standard (RFS), has been an impetus for expanded production and use of ethanol and other biofuels.

#### **Establishing Other New Alternative Fuels**

In addition to ethanol, Congress has sought to spur development of other alternative fuels, such as biodiesel, cellulosic biofuel, hydrogen, liquefied petroleum gas (LPG), compressed natural gas (CNG), and liquefied natural gas (LNG). Some of these fuels have been supported through tax credits (such as the biodiesel tax credit), federal mandates (mainly the RFS), and R&D programs (such as the Biomass Research and Development Initiative, which provides grants for new technologies leading to the commercialization of biofuels).

#### **Encouraging the Purchase of Nonpetroleum Vehicles**

Congress has enacted laws which seek to boost consumer adoption by providing tax credits for the purchase of some vehicles that consume far less petroleum than conventional vehicles, or that do not consume petroleum at all. These tax credit programs generally are limited in duration as a way to encourage early adopters to take a risk on new kinds of vehicles. The proponents contend that once a significant number of such new cars and trucks are on the road, additional buyers would be attracted to them, the increased volume would result in lower prices, and the tax credits would no longer be needed. Currently, a credit is available for the purchase of plug-in electric vehicles. Expired credits include incentives for hybrid vehicles, fuel cell vehicles, advanced lean burn technology vehicles, and certain alternative fuel vehicles. Congress has also enacted tax credits to spur the expansion of infrastructure to fuel such vehicles, although these credits have likewise expired.

#### **Reducing Fuel Consumption and Vehicle Emissions**

Several agencies, including the Environmental Protection Agency (EPA) and the Department of Transportation (DOT), have been mandated by statute to address concerns over fuel consumption and vehicle emissions through programs for alternative fuels. The most significant and longstanding program to reduce vehicle fuel consumption is the Corporate Average Fuel Economy (CAFE) program administered by DOT.<sup>2</sup> Under CAFE, each manufacturer's fleet must meet specific miles-per-gallon standards for passenger vehicles and light trucks. If a manufacturer fails to do so, it is subject to financial penalties. Manufacturers can accrue credits toward meeting CAFE standards for the production and sale of certain types of alternative fuel vehicles. A joint rulemaking process between DOT and EPA links future CAFE standards with greenhouse gas

<sup>2</sup> For further discussion, see CRS Report R45204, Vehicle Fuel Economy and Greenhouse Gas Standards: Frequently Asked Questions, by (name redacted), (name redacted), and (name redacted)

<sup>&</sup>lt;sup>1</sup> For the most part, these are advanced diesel vehicles.

(GHG) standards promulgated under EPA's Clean Air Act authority. DOT also established the Congestion Mitigation and Air Quality Improvement Program (CMAQ) to fund programs that intended to reduce emissions in urban areas that exceed certain air quality standards. At EPA, the Diesel Emission Reduction Act (DERA) was implemented with a goal of reducing diesel emissions by funding and implementing new technologies. In addition, EPA's RFS mandates the use of renewable fuels for transportation.<sup>3</sup> Under the RFS, some classes of biofuels must achieve GHG emission reductions relative to gasoline.

#### Supporting U.S. Motor Vehicle Manufacturing

The Department of Energy (DOE), in partnership with U.S. automakers, federal labs, and academic institutions, has funded and overseen research and development programs on vehicle electrification for decades, in particular research focused on how to produce economical batteries that extend electric vehicle range. These R&D programs were supplemented in the American Recovery and Reinvestment Act (ARRA; P.L. 111-5) to include grants to U.S.-based companies for facilities to manufacture advanced battery systems, component manufacturers, and software designers to boost domestic production and international competitiveness. The Advanced Technology Vehicles Manufacturing (ATVM) loan program at DOE, established by the Energy Independence and Security Act of 2007 (P.L. 110-140), has supported manufacturing plant investments to enable the development of technologies to reduce petroleum consumption, including the manufacture of electric and hybrid vehicles,<sup>4</sup> although no new loans have been approved since 2011.

#### **Highway Funding and Fuels Taxes**

As described below (see "Motor Fuel Excise Taxes"), one of the earliest fuels-related federal programs is the motor vehicle fuels excise tax first passed in the Highway Revenue Act of 1956 to fund construction and maintenance of the interstate highway system. Originally, only gasoline and diesel were taxed, but as newer fuels became available (such as ethanol and compressed natural gas), they were added to the federal revenue program, but often at lower tax rates than gasoline or diesel. Lower tax burdens for some fuels or vehicles may effectively incentivize those choices over conventional options. However, lower tax burdens for these vehicles and fuels could compromise federal highway revenue. The vehicles responsible for lower tax revenues include traditional internal combustion engine vehicles with higher mileage per gallon as well as new technology electric and hybrid cars.

#### Structure and Content of the Report

The federal tax incentives and programs discussed in this report aim to support the development and deployment of alternative fuels. There is no central coordination of how these incentives interact. In general, they are independently administered by separate federal agencies, including five agencies: Department of the Treasury, DOE, DOT, EPA, and USDA.

This report focuses strictly on programs that directly support alternative fuels or advanced vehicles. It does not address more general programs (e.g., general manufacturing loans, rural development loans), or programs that have been authorized but never funded. The programs are

<sup>&</sup>lt;sup>3</sup> For further discussion, see CRS Report R43325, *The Renewable Fuel Standard (RFS): An Overview*, by (name redacted).

<sup>&</sup>lt;sup>4</sup> For more information, see CRS Report R42064, *The Advanced Technology Vehicles Manufacturing (ATVM) Loan Program: Status and Issues*, by (name redacted) and (name redacted)

presented by agency, starting with those that generally address the above factors, followed by those that are fuel- or technology-specific. Expired programs are included in **Appendix A**, Recently Expired Programs, and **Appendix B**, Other Expired Programs. Congress may explore whether to reinstate these expired programs or establish similar programs.

#### **Appendix C** contains four tables:

- 1. a summary of the programs discussed in the body of the report, listed by agency (**Table C-1**);
- 2. a listing of programs and incentives for alternative fuels, by fuel type (**Table C-2**);
- 3. a listing of programs and incentives for advanced technology vehicles, by vehicle type (**Table C-3**); and
- 4. a listing of expired programs (Table C-4).

#### **Current Federal Incentives**

#### **Department of the Treasury**

#### Idle Reduction Equipment Tax Exemption<sup>5</sup>

Time Remierren Ei	fort ment 1000 zoemptten
Administered by	IRS
Authority	Established by the Energy Improvement and Extension Act of 2008 (P.L. 110-343), Division B, Title II, §206(a).
Annual Funding	Joint Committee on Taxation (JCT) estimated budget effect for FY2018: \$17 million <sup>6</sup>
Scheduled Termination	No expiration date <sup>7</sup>
Description	Section 4053 of the U.S. tax code exempts certain vehicle idling reduction devices from the federal excise tax on heavy trucks and trailers. Eligible devices are determined by the Administrator of the EPA in consultation with the Secretary of Energy and the Secretary of Transportation.
Qualified Applicant(s)	Sellers or users or heavy trucks, trailers, or tractors
Applicable Fuel/Technology	Devices that have been identified as reducing idling of a heavy truck or trailer at a motor vehicle rest stop or other location where such vehicles are temporarily parked or remain stationary <sup>8</sup>
For More Information	See IRS Publication 510; and the Alternative Fuels Data Center's (AFDC's) web page for the Idle Reduction Equipment Excise Tax Exemption. For a list of eligible devices, see the U.S. Environmental Protection Agency's (EPA's) web page "Learn About Federal Excise Tax Exemption."
Related CRS Reports	None

<sup>&</sup>lt;sup>5</sup> 26 U.S.C. §4053(9).

<sup>&</sup>lt;sup>6</sup> U.S. Congress, Joint Committee on Taxation, "Estimated Budget Effects of the 'Energy Improvement and Extension Act of 2008," 110<sup>th</sup> Cong., 2<sup>nd</sup> sess., September 23, 2008, JCX-70-08R, (Washington: GPO, 2008).

<sup>&</sup>lt;sup>7</sup> The excise tax on heavy trucks and trailers against which this credit may be claimed is set to expire on October 1, 2022

<sup>&</sup>lt;sup>8</sup> Some idling reduction devices may not fit the description of advanced vehicle technologies as defined in this report.

#### Motor Fuel Excise Taxes<sup>9</sup>

Administered by Internal Revenue Service (IRS)

Authority Most motor fuels taxes (some of which were initially enacted in 1932) were included in

> the Highway Revenue Act of 1956 (P.L. 84-627) primarily to support the Highway Trust Fund, except for the tax on compressed natural gas, which was enacted in 1993 (Omnibus Budget Reconciliation Act of 1993; P.L. 103-66). Taxes that support the Highway Trust Fund have been extended numerous times, most recently through September 30, 2022, by the Fixing America's Surface Transportation (FAST) Act (P.L.

114-94).10

JCT estimated tax expenditure for FY2017-FY2021: N/AII **Annual Funding** 

Scheduled 4.3 cents per gallon of the gasoline/diesel fuel tax is permanent; the rest of the motor fuels taxes expire on September 30, 2022, when major highway-related taxes expire. **Termination** Taxes vary by fuel: gasoline, 18.4 cents per gallon; diesel fuel, 24.4 cents per gallon; Description

biodiesel, 24.4 cents per gallon; ethanol, 18.4 cents per gallon; P-series fuels, 18.4 cents per gallon; hydrogen, 18.4 cents per gallon equivalent; liquefied petroleum gas (LPG), 18.3 cents per gallon equivalent; compressed natural gas (CNG), 18.3 cents per gallon equivalent; liquefied natural gas (LNG), 24.3 cents per gallon equivalent. Alternative fuel tax credits are or were available against many of these. 12 Electricity for electric vehicles is untaxed. These exemptions/credits effectively incentivize selected fuels/vehicles relative

to conventional options.

Qualified Applicant(s) Manufacturers who produce applicable fuel types 13

Applicable Gasoline, diesel, hydrogen, liquefied petroleum gas, liquefied natural gas, compressed

Fuel/Technology natural gas, ethanol and methanol (electricity is exempt)

See IRS publication 510, Excise Taxes; and Federal Highway Administration, Funding Federal-For More Information

aid Highways, Appendix K.

Related CRS Reports CRS Report RL30304. The Federal Excise Tax on Motor Fuels and the Highway Trust Fund:

> Current Law and Legislative History, by (name redacted) CRS Report R44674. Funding and Financing Highways and Public Transportation, by (name redacted) and (name redacted)

#### Plug-In Electric Drive Vehicle Credit<sup>14</sup>

Administered by **IRS** 

Established by the Energy Improvement and Extension Act of 2008, 26 U.S.C. 38(b)(35). Authority

30D, P.L. I 10-343, Div. B, Title II, §205(a). The American Recovery and Reinvestment Act of 2009 (P.L. 111-5, §141) amended Section 30D effective for vehicles acquired after

December 31, 2009.

**Annual Funding** JCT estimated tax expenditure for FY2017-202115: \$6.9 billion16

<sup>15</sup> For JCT tax expenditure estimates, see U.S. Congress, Joint Committee on Taxation, "Estimates of Federal Tax Expenditures for Fiscal Years 2017-2021," 115th Cong., 2nd sess., May 25, 2018, JCX-34-18 (Washington: GPO, 2018).

<sup>9 26</sup> U.S.C. §4081 and 26 U.S.C. §4041.

<sup>&</sup>lt;sup>10</sup> Taxes dedicated to the Highway Trust Fund (HTF), and authority to place those taxes into the HTF and to spend funds out of the HTF all have expiration dates. Congress may opt to extend these dates or allow the tax credits to expire.

<sup>&</sup>lt;sup>11</sup> JCT does not place a tax expenditure on excise taxes.

<sup>&</sup>lt;sup>12</sup> See the "Biodiesel or Renewable Diesel Mixture Tax Credit" and "Incentives for Alternative Fuel and Alternative Fuel Mixtures," respectively, in **Appendix A** (Recently Expired Programs) and **Appendix B** (Expired Programs) of this report.

<sup>&</sup>lt;sup>13</sup> The tax is imposed on the producer of such fuels.

<sup>14 26</sup> U.S.C. §30D.

<sup>&</sup>lt;sup>16</sup> The JCT estimated tax expenditure for FY2018 alone is \$1.2 billion.

Scheduled Phased out separately for each automaker when that automaker has sold a total of

Termination 200.000 qualified vehicles 17

Purchasers of plug-in electric vehicles may file to obtain a tax credit of up to \$7.500 per Description

> vehicle, depending on battery capacity. The vehicle must be acquired for use or lease and not for resale. Additionally, the original use of the vehicle must commence with the taxpayer and the vehicle must be used predominantly in the United States. For purposes of the 30D credit, a vehicle is not considered acquired prior to the time when title to the

vehicle passes to the taxpayer under state law.

Qualified Applicant(s) Purchasers of qualified vehicles

Applicable Fuel/Technology

Termination

Plug-in electric vehicles

For More Information See the IRS web page for the Plug-In Electric Drive Vehicle Credit (IRC 30D); and the

Qualified Plug-In Electric Vehicle (PEV) Tax Credit web page on the U.S. Department of

Energy's (DOE's) Alternative Fuels Data Center (AFDC) website.

Related CRS Reports CRS Report R41769, Energy Tax Policy: Issues in the 112th Congress, by (name redacted)

and (name redacted) (available to congressional clients upon request)

#### **Department of Energy**

#### Advanced Technology Vehicles Manufacturing Loan Program (ATVM)

Administered by Loan Programs Office (LPO)

Authority Authorized by the Energy Independence and Security Act of 2007 §136 (P.L. 110-140),

funded by the Consolidated Security, Disaster Assistance, and Continuing Appropriations

Act (P.L. 110-329)

\$5 million for FY2018 (for program administration) **Annual Funding** 

Scheduled Facilities funded must be placed in service by the end of 2020. The Trump Administration

recommended in its FY2019 budget that the ATVM program be eliminated and

administration expenses reduced to \$1 million; Congress did not approve the budget

rescission.

Description The Advanced Technology Vehicles Manufacturing (ATVM) Loan Program was

established in 2007 to help automakers meet mandated vehicle fuel economy standards and to encourage domestic production of more fuel-efficient cars and light trucks. It provides up to \$25 billion in revolving loans to qualified automakers for investment in their manufacturing operations. In FY2008, \$7.51 billion was appropriated for the direct loans—\$7.5 billion for the loan subsidies (available until expended) and \$10 million for administration. Although appropriations are provided annually for administration, Congress approved the program loan subsidy authority one time. Currently, loans have been made to five companies, using \$8.4 billion of the \$25 billion loan authority. No

projects have been funded with ATVM loans since March 2011.

An automotive manufacturer satisfying specified fuel economy requirements or a Qualified Applicant(s)

> manufacturer of qualifying components. To be financially eligible for an ATVM loan, an applicant must be financially viable without the receipt of additional federal funding for the

proposed project.

**Applicable** Fuel/Technology

No limitations on specific technologies; rather, limits are stipulated for vehicle emissions and fuel consumption

For More Information DOE's LPO website; DOE's ATVM website; LPO's Advanced Vehicles Manufacturing

Projects' website; and the ATVM I-Page Summary

<sup>&</sup>lt;sup>17</sup> Estimated sales for selected automakers as of September 2018 were Tesla, 244,300; General Motors, 193,400; Nissan, 124,500; Ford Motor Company, 111,000; Toyota Motor Corporation, 88,700; BMW Group, 75,500. (InsideEVs, October 5, 2018, https://insideevs.com/top-6-automakers-200000-federal-tax-credit-limit/)

Related CRS Reports CRS Report R42064, The Advanced Technology Vehicles Manufacturing (ATVM) Loan Program:

Status and Issues, by (name redacted) and (name redacted)

### Bioenergy Technologies Program (formerly the Biomass and Biorefinery Systems R&D Program)

Administered by Office of Energy Efficiency and Renewable Energy (EERE)

Authority Federal Nonnuclear Energy Research and Development Act of 1974 (P.L. 93-577)

Energy Policy and Conservation Act of 1975 (EPCA; P.L. 94-163) Energy Conservation and Production Act of 1976 (ECPA; P.L. 94-385)

Department of Energy Organization Act of 1977 (P.L. 95-91)

Energy Tax Act (P.L. 95-618)

National Energy Conservation Policy Act of 1978 (NECPA; P.L. 95-619)

Powerplant and Industrial Fuel Use Act of 1978 (P.L. 95-620)

Energy Security Act of 1980 (P.L. 96-294)

National Appliance Energy Conservation Act of 1987 (P.L. 100-12) Federal Energy Management Improvement Act of 1988 (P.L. 100-615)

Renewable Energy and Energy Efficiency Technology Competitiveness Act of 1989 (P.L. 101-218)

Clean Air Act Amendments of 1990 (P.L. 101-549)

Solar, Wind, Waste, and Geothermal Power Production Incentives Act of 1990 (P.L. 101-575)

Energy Policy Act of 1992 (EPACT; P.L. 102-486)

Biomass Research and Development Act of 2000 (Title III of Agricultural Risk Protection

Act of 2000; P.L. 106-224)

Farm Security and Rural Investment Act of 2002 (P.L. 107-171)

Healthy Forest Restoration Act of 2003 (P.L. 108-148) Energy Policy Act of 2005 (EPACT 2005; P.L. 109-58)

Energy Independence and Security Act of 2007 (EISA; P.L. 110-140) The Food, Conservation, and Energy Act of 2008 (P.L. 110-234) American Recovery and Reinvestment Act of 2009 (ARRA; P.L. 111-5)

Annual Funding \$203.6 million for FY2018

Scheduled Termination None

Description The Bioenergy Technologies Program works with a broad spectrum of partners

(government, industrial, academic, agricultural, and nonprofit), primarily focusing on research, development, demonstration, and deployment (RDD&D) of commercially viable, high-performance biofuels, bioproducts, and biopower made from renewable biomass resources. Other nontransportation applications for biomass and bioenergy

systems also are studied under this program.

Qualified Applicant(s) Universities and businesses

Applicable Fuel/Technology

**Biofuels** 

For More Information See EERE's Bioenergy Technologies Office (BTO's) website; BTO's Bioenergy FAQ web

page; and BTO's Strategic Plan For a Thriving and Sustainable Bioeconomy

Related CRS Reports CRS Report R41440, Biopower: Background and Federal Support, by (name redacted)CRS

Report R43416, Energy Provisions in the 2014 Farm Bill (P.L. 113-79): Status and Funding, by

(name redacted)

#### Clean Cities Program

Administered by EERE and sponsored by the Vehicle Technologies Program

Authority Established by the Alternative Motor Fuels Act of 1988 (P.L. 100-494), and amended by

the Energy Policy Act of 1992 (P.L. 102-486)

Annual Funding \$37.8 million for FY2018

Scheduled None

Termination

Description Initially started in 1993 as a DOE program to promote alternative fuel vehicles among the

states, it is now a broader program to reduce petroleum consumption in transportation, with 100 Clean Cities coalitions that focus on deployment of alternative and renewable fuels, idle-reduction measures, fuel economy improvements, and emerging transportation technologies. Clean Cities provides technical, informational, and financial assistance to

communities.

Qualified Applicant(s) Businesses, fuel providers, vehicle fleets, state and local government agencies, and

community organizations, led by nearly 100 Vehicle Technologies Program Clean Cities

coordinators

Applicable

Electricity, natural gas, propane, bio-methane, ethanol, biodiesel, hydrogen

Fuel/Technology

For More Information

See DOE's Clean Cities website; and EERE's Clean Cities Overview factsheet.

Related CRS Reports None

#### Hydrogen and Fuel Cell Technologies Program

Administered by EERE

Authority Federal Energy Administration Act of 1974 (P.L. 93-275)

Federal Nonnuclear Energy Research and Development Act of 1974 (P.L. 93-577)

Energy Policy and Conservation Act of 1975 (EPCA; P.L. 94-163)

Electric and Hybrid Vehicle Research, Development and Demonstration Act (P.L. 94-413)

Department of Energy Organization Act of 1977 (P.L. 95-91)

Automotive Propulsion Research and Development Act of 1978 (Title III of Department

of Energy Act of 1978-Civilian Applications; P.L. 95-238)

Methane Transportation Research, Development and Demonstration Act of 1980 (P.L.

96-512)

Energy Security Act of 1980 (P.L. 96-294)

Alternative Motor Fuels Act of 1988 (P.L. 100-494)

Spark M. Matsunaga Hydrogen Research, Development, and Demonstration Act of 1990

(P.L. 101-566)

Energy Policy Act of 1992 (EPACT; P.L. 102-486) Hydrogen Future Act of 1996 (P.L. 104-271)

Energy Policy Act of 2005 (EPACT 2005; P.L. 109-58)

Energy Independence and Security Act of 2007 (EISA; P.L. 110-140)

American Recovery and Reinvestment Act of 2009 (ARRA; P.L. 111-5)

Annual Funding

\$100.3 million for FY2018

Scheduled Termination None

Description This program works with industry, national laboratories, universities, government

agencies, and other partners to overcome barriers to the use of hydrogen and fuel cells.

It includes a research and development (R&D) effort focused on advancing the performance and reducing the cost of these technologies. R&D applies to both

transportation and stationary applications.

Qualified Applicant(s) Federal government, national laboratories, colleges and universities, and for-profit

organizations

**Applicable** Fuel/Technology

Hydrogen, fuel cells

For More Information See EERE's Fuel Cell Technologies website; the Fuel Cell Technologies Office's

Publication & Product Library, including annual progress reports for the program.

Related CRS Reports [Archived] CRS Report R40168, Alternative Fuels and Advanced Technology Vehicles: Issues in

Congress, by (name redacted)

#### Vehicle Technologies Program (VTP)

None

Administered by

Authority Authorized by the Energy Independence and Security Act of 2007 §136 (P.L. 110-140),

funded by the Consolidated Security, Disaster Assistance, and Continuing Appropriations

Act (P.L. 110-329)

\$304.9 million for FY2018—of that amount not less than \$160 million for Batteries and Annual Funding

Electric Drive Technology programs

Scheduled

Termination

Description Through research and development, VTP supports partnerships with other public and

> private organizations to enhance energy efficiency and productivity and bring clean, affordable technologies to market. It supports research on electric batteries, more efficient engines, and advanced lightweight materials. In addition, it supports, and works through, two major government-industry endeavors: the US DRIVE Partnership and the

21st century Truck Partnership.

Qualified Applicant(s) Universities, vehicle and engine manufacturers, material suppliers, nonprofit technology

organizations, energy suppliers, and national laboratories

Applicable Advanced batteries, power electronics and electric motors, advanced combustion,

Fuel/Technology lightweight materials, vehicle-to-grid interaction, and fuel cell and hydrogen technologies

See EERE's Vehicle Technology Office website; and annual progress reports for the For More Information

Vehicle Technologies Office and its six R&D subprograms.

Related CRS Reports CRS Report R42064, The Advanced Technology Vehicles Manufacturing (ATVM) Loan Program:

Status and Issues, by (name redacted) and (name redacted)

#### **Department of Transportation**

#### Congestion Mitigation and Air Quality Improvement Program

Administered by Federal Highway Administration (FHWA) and Federal Transit Administration (FTA)

Authority Established by the Intermodal Surface Transportation Efficiency Act (ISTEA) of 1991 (P.L.

102-240); reauthorized multiple times, most recently by the Safe, Accountable, Flexible, and Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) of 2005 (P.L. 109-59); extended multiple times, most recently by the Highway and Transportation Funding Act of 2014 (P.L. 113-159), and Fixing America's Surface Transportation Act

(FAST Act, P.L. 114-94)

Annual Funding \$2.40 billion in FY2018; \$2.45 billion requested for FY2019

Scheduled Termination Reauthorized through FY2020

Description Congestion Mitigation and Air Quality Improvement (CMAQ) provides funds to states

for transportation projects designed to reduce traffic congestion and improve air quality, particularly in areas of the country that do not attain National Ambient Air Quality Standards. In particular, it authorizes funding for programs and projects intended to reduce carbon monoxide, particulate matter, and ozone. CMAQ funds are apportioned in accordance with a formula based largely on a state's population and pollution reduction

needs.

Qualified Applicant(s) State departments of transportation and metropolitan planning organizations (MPOs)

Applicable

Any transportation project or technology that can lead to reductions in congestion or

Fuel/Technology help improve air quality

For More Information See FHWA's CMAQ website.

Related CRS Reports CRS Report R44388, Surface Transportation Funding and Programs Under the Fixing America's

Surface Transportation Act (FAST Act; P.L. 114-94), coordinated by (name redacted)

#### Corporate Average Fuel Economy Program Alternative Fuel Vehicle Credits

Administered by National Highway Traffic Safety Administration (NHTSA)

Authority Corporate Average Fuel Economy (CAFE) program established in the Energy Policy and

Conservation Act (EPCA) of 1975 (P.L. 94-163); alternative fuels incentives established in the Alternative Motor Fuels Act (P.L. 100-494); amended multiple times, most recently by the Energy Independence and Security Act of 2007, §109 (P.L. 110-140), to extend the

expiration date through model year 2019 for dual fueled vehicles

Annual Funding N/A

Scheduled Termination No expiration for dedicated vehicles; after model year (MY) 2019 for dual fueled vehicles

Description Automakers that sell passenger cars and light trucks in the United States must comply

with federal CAFE standards. Those standards set fuel economy targets which automakers must meet, averaged across their car and light truck fleets. Those targets vary by vehicle class and size. To promote the production and sale of alternative fuel vehicles and provide flexibility in compliance, automakers may accrue CAFE credits by selling alternative fuel vehicles. For dedicated vehicles (i.e., vehicles that run solely on alternative fuel), credits are unlimited. For dual fueled vehicles (i.e., that may run on conventional or alternative fuel), credits are limited: The maximum fuel economy increase allowed through the use of dual fueled vehicle credits is 1.2 miles per gallon through model year (MY) 2014. After 2014 the credits are phased down and completely eliminated after MY 2019. The Trump Administration has proposed to retain MY 2020 CAFE standards through MY 2026, reversing increases proposed by the Obama

Administration.

Qualified Applicant(s) Automakers that produce vehicles for sale in the United States

Applicable Fuel/Technology

Incentives apply to vehicles capable of operating on methanol (at least 85%), ethanol (at least 85%), natural gas, liquefied petroleum gas, hydrogen, coal-derived liquid fuels,

biologically derived fuels, and electricity.

For More Information See NHTSA's CAFE website.

Related CRS Reports CRS Report R45204, Vehicle Fuel Economy and Greenhouse Gas Standards: Frequently Asked

Questions, by (name redacted), (name redacted), and (name redacted)

#### Low or No Emission Vehicle Program

Administered by Federal Transit Administration (FTA)

Authority Established by the Fixing America's Surface Transportation Act (FAST Act) of 2015, P.L.

114-94, §3017, amending 49 U.S.C. 5339

Annual Funding \$55 million per year through FY2020. An additional \$29.5 million was appropriated for

FY2018 for a total of \$84.5 million

Scheduled Termination End of FY2020

Description The Low or No Emission Vehicle program provides funding to state and local

governmental authorities for the purchase or lease of zero-emission and low-emission transit buses as well as acquisition, construction, and leasing of required supporting facilities. The federal share of the cost of leasing or purchasing a transit bus is not to

exceed 85% of the total transit bus cost. The federal share in the cost of leasing or acquiring low- or no-emission bus-related equipment and facilities is 90% of the net

project cost.

Qualified Applicant(s) Eligible applicants include direct recipients of FTA grants under the Section 5307

Urbanized Area Formula program, states, and Indian Tribes. Except for projects proposed by Indian Tribes, proposals for funding eligible projects in rural (nonurbanized)

areas must be submitted as part of a consolidated state proposal.

Applicable Fuel/Technology

Proposed vehicles must make greater reductions in energy consumption and harmful emissions, including direct carbon emissions, than comparable standard buses. Eligible technologies include buses and fueling infrastructure for vehicles powered by electricity,

CNG, propane, fuel cells, and hybrid fuels, such as diesel-electric buses.

For More Information See FTA's Low or No Emission Vehicle Program website.

Related CRS Reports CRS Report R44388, Surface Transportation Funding and Programs Under the Fixing America's

Surface Transportation Act (FAST Act; P.L. 114-94), coordinated by (name redacted)

#### **Environmental Protection Agency**

#### National Clean Diesel Campaign

Administered by Office of Transportation and Air Quality (OTAQ)

Authority Established in 2005 by the Energy Policy Act of 2005 (P.L. 109-58), §§791-797; amended

in 2008 by P.L. 110-255, §3; and amended in 2011 by the Diesel Emissions Reduction Act

of 2010 (P.L. 111-364), §2

Annual Funding \$59.6 million for FY2018

Scheduled None (last authorized through FY2016, but the program is still active and receiving

Termination funding

Description The National Clean Diesel Campaign (NCDC) promotes clean air strategies by working

with manufacturers, fleet operators, air quality professionals, environmental and community organizations, and state and local officials to reduce diesel emissions. States are allocated funds for their clean diesel programs through the Diesel Emission Reduction

Act (DERA).

Qualified Applicant(s) Manufacturers, fleet operators, air quality professionals, environmental and community

organizations, and state and local governments

Applicable Fuel/Technology

Technologies that significantly reduce emissions (EPA maintains a list of verified retrofit technologies and emerging technologies at http://www.epa.gov/cleandiesel/verification/

verif-list.htm).

For More Information See EPA's National Clean Diesel Campaign website.

Related CRS Reports None

#### Renewable Fuel Standard

Administered by OTAQ

Authority Established in 2005 by the Energy Policy Act of 2005, §1501 (P.L. 109-58); expanded by

the Energy Independence and Security Act of 2007, §202 (P.L. 110-140)

Annual Funding N/A
Scheduled None

**Termination** 

Description The Energy Policy Act of 2005 established a renewable fuel standard (RFS) for

automotive fuels. The RFS was expanded by the Energy Independence and Security Act of 2007. The RFS requires the use of renewable fuels (including ethanol and biodiesel) in transportation fuel. In 2011, fuel suppliers were required to include 13.95 billion gallons of renewable fuels in the national transportation fuel supply; this requirement increases annually to 36 billion gallons in 2022. The expanded RFS also specifically mandates the use

of "advanced biofuels"—fuels produced from noncorn feedstocks and with 50% lower lifecycle greenhouse gas emissions than petroleum fuel—starting in 2009. Of the 36 billion gallons required in 2022, at least 21 billion gallons must be advanced biofuels.

There are also specific quotas for cellulosic biofuels and for biomass-based diesel fuel. On May 1, 2007, EPA issued a final rule on the original RFS program detailing compliance standards for fuel suppliers, as well as a system to trade renewable fuel credits between suppliers. On March 26, 2010, EPA issued final rules for the expanded program (RFS2), including lifecycle analysis methods necessary to categorize fuels as advanced biofuels, and new rules for credit verification and trading. While this program is not a direct subsidy for the construction of biofuels plants, the guaranteed market created by the RFS is believed to have stimulated growth of the biofuels industry and raised prices above where they would have been in the absence of the mandate.

In certain circumstances, EPA has the authority to waive portions of the RFS mandates. Since 2014, the total renewable fuel statutory target has not been met, with the advanced biofuel portion falling below the statutory target by a large margin since 2015.

Qualified Applicant(s) Gasoline and diesel fuel suppliers—generally refiners, but other entities may also be

covered

Applicable All biofuels (conventional ethanol, biodiesel, renewable diesel, cellulosic biofuels,

Fuel/Technology advanced biofuels)

For More Information See EPA's Renewable Fuel Standard (RFS) website.

Related CRS Reports CRS Report R43325, The Renewable Fuel Standard (RFS): An Overview, by (name redacted)

CRS Report R44045, The Renewable Fuel Standard (RFS): Waiver Authority and Modification of Volumes, by (name redacted)CRS Recorded Event WRE00231, An Overview of the Renewable Fuel Standard (RFS), by (name reacted) and (name redacted) ; and CRS Report R41106, The Renewable Fuel Standard (RFS): Cellulosic Biofuels, by (name redacted)

#### Department of Agriculture<sup>18</sup>

#### Bioenergy Program for Advanced Biofuels19

Administered by Rural Development

Authority Food, Conservation, and Energy Act of 2008 (P.L. 110-234), Title IX, Section 9001,

Subsection 9005

Annual Funding Mandatory: The 2014 farm bill (P.L. 113-79) authorized mandatory Commodity Credit

Corporation (CCC) funding of \$15 million annually for FY2014-FY2018 to remain available until expended. Congress then lowered funding authority for FY2014 by \$8 million through the Consolidated Appropriations Act of 2014 (P.L. 113-76). The 2008 farm bill (P.L. 110-246) authorized mandatory CCC funding of \$55 million for FY2009; \$55 million for FY2010; \$85 million for FY2011; and \$105 million for FY2012 to remain available until expended. P.L. 112-55 limited mandatory spending to \$65 million for FY2012. With the expiration of mandatory funding, the program effectively ceased to operate after FY2012. It was reauthorized in the 2014 farm bill (P.L. 113-79).

Discretionary: Discretionary funding of \$20 million annually for FY2014-FY2018 was authorized to be appropriated under the 2014 farm bill, whereas under the 2008 farm bill \$25 million annually was authorized to be appropriated for FY2009-FY2013. No discretionary funding has been appropriated for the Bioenergy Program for Advanced

Biofuels through FY2018.

Scheduled Termination Mandatory funding authorized through FY2018

<sup>&</sup>lt;sup>18</sup> For program details, see CRS Report R43416, *Energy Provisions in the 2014 Farm Bill (P.L. 113-79): Status and Funding*, by (name redacted)

<sup>19 7</sup> U.S.C. §8105.

Description The purpose of the program is to support and ensure an expanding production of

> advanced biofuels by providing payments to eligible advanced biofuel producers. Participating producers are paid on a quarterly basis for the quantity of eligible advanced biofuels produced in that quarter. Producers who increase their annual production over the previous fiscal year may also be eligible for additional incremental payments. Not more than 5% of total payments made in a given fiscal year may go to producers for production at facilities with a total refining capacity exceeding 150 million gallons a year.

Qualified Applicant(s)

Producers of advanced biofuels

Applicable Fuel/Technology Payments will be made to eligible advanced biofuel producers for the production of fuel derived from renewable biomass, other than corn kernel starch, to include biofuel derived from cellulose, hemicellulose, or lignin; biofuel derived from sugar and starch (other than ethanol derived from corn kernel starch); biofuel derived from waste material, including crop residue, other vegetative waste material, animal waste, food waste, and yard waste; diesel-equivalent fuel derived from renewable biomass, including vegetable oil and animal fat; biogas (including landfill gas and sewage waste treatment gas) produced through the conversion of organic matter from renewable biomass; butanol or other alcohols produced through the conversion of organic matter from renewable biomass; and other fuel derived from cellulosic biomass.

For More Information

See the USDA program website and program number 10.867 on the beta.SAM.gov

website.

Related CRS Reports

CRS Report R43416, Energy Provisions in the 2014 Farm Bill (P.L. 113-79): Status and Funding, by (name redacted)CRS Report R40913, Renewable Energy and Energy Efficiency Incentives: A Summary of Federal Programs, by (name redacted)

#### Biomass Crop Assistance Program (BCAP; §9011)<sup>20</sup>

Administered by Farm Service Agency (FSA)

Authority

Title IX of the Farm Security and Rural Investment Act of 2002 (FSRIA; P.L. 107-171) as amended by Title IX, Section 9001 of the Food, Conservation, and Energy Act of 2008

(P.L. 110-246), creating new Section 9011 under FSIRA.

Annual Funding

Mandatory: The 2014 farm bill authorized mandatory CCC funding of \$25 million annually from FY2014 through FY2018. For FY2018, the Consolidated Appropriations Act of 2018 (P.L. 115-141) provided no mandatory funding for the program. For FY2017, the Consolidated Appropriations Act of 2017 (P.L. 115-31) limited funding to not more than \$3 million. For FY2016, the Consolidated Appropriations Act of 2016 (P.L. 114-113) limited funding to not more than \$3 million. For FY2015, the Consolidated and Further Appropriations Act, 2015 (P.L. 113-235) limited funding to not more than \$23 million. Under the 2008 farm bill, P.L. I 10-246, Congress provided a mandatory funding authorization of "such sums as necessary" (SSAN) for FY2009-FY2012. The Supplemental Appropriations Act of 2010 (P.L. 111-212) limited mandatory spending on BCAP by allowing no more than \$552 million in FY2010 and \$432 million in FY2011. The Department of Defense and Full-Year Continuing Appropriations Act, 2011 (P.L. 112-10), further reduced BCAP funding for FY2011 to \$112 million. The agriculture

appropriations act for FY2012 (P.L. 112-55) limited BCAP mandatory spending to \$17

million. No new mandatory funding was included for BCAP under ATRA.

Discretionary: Under ATRA discretionary funding of \$20 million was authorized to be appropriated for FY2013, but Congress appropriated no discretionary funds. No other

discretionary funding has been authorized.

Scheduled **Termination**  Funding authorized through FY2018

Description

BCAP provides assistance to support the production of eligible biomass crops on land within approved BCAP project areas. In exchange for growing eligible crops, the FSA is to provide annual payments through 5- to 15-year contracts. Under these contracts up to 50% of establishment costs may also be provided. FSA also is to provide matching

<sup>&</sup>lt;sup>20</sup> 7 U.S.C. §8111.

payments to eligible material owners at a rate of \$1 for each \$1 per dry ton paid by a qualified biomass conversion facility. Payments may not exceed \$20 per ton for a twoyear period, and matching payments are available for no more than two years per

participant.

Qualified Applicant(s)

Eligible biomass material owners and eligible biomass producers

**Applicable** Fuel/Technology Eligible material for a matching payment is renewable biomass, as defined by the 2008 farm bill, with several important exclusions including harvested grains, fiber, or other commodities eligible to receive payments under the Commodity Title (Title I) of the 2008 farm bill (the residues of these commodities, however, are eligible and may qualify for payment); animal waste and animal waste byproducts including fats, oils, greases, and manure; food waste, and yard waste; and algae. Eligible crops include renewable biomass, with the exception of crops eligible to receive a payment under Title I of the 2008 farm bill and plants that are invasive or noxious, or have the potential to become invasive or noxious. Algae is as an eligible crop, but not an eligible material; thus, algae may qualify for annual and/or establishment payments but not matching payments.

For More Information

See program number 10.087 on the beta.SAM.gov website.

Related CRS Reports

CRS Report R43416, Energy Provisions in the 2014 Farm Bill (P.L. 113-79): Status and Funding, by (name redacted) CRS Report R40913, Renewable Energy and Energy Efficiency Incentives: A Summary of Federal Programs, by (name redacted); and CRS Report R41296, Biomass Crop Assistance Program (BCAP): Status and Issues, by (name redacted)

#### Biomass Research and Development (BRDI)<sup>21</sup>

Administered by

National Institute of Food and Agriculture (NIFA)

Authority

Established by the Biomass Research and Development Act of 2000, §307 (P.L. 106-224); program extended and mandatory appropriations provided by the Farm Security and Rural Investment Act of 2002, §9008 (P.L. 107-171); program extended and funding authorization expanded by the Energy Policy Act of 2005, §941 (P.L. 109-58); significantly modified by the Food, Conservation and Energy Act of 2008, §9008 (P.L. 110-246); extended through FY2013 by the American Taxpayer Relief Act of 2012 (P.L. 112-240) §701(f)

Annual Funding

The 2014 farm bill authorizes mandatory funding (to remain available until expended) of \$3 million for four fiscal years—FY2014-FY2017—with baseline funding authority expiring after FY2017.

Discretionary funding of \$20 million was authorized to be appropriated annually for FY2014-FY2018. However, no discretionary funding was appropriated for BRDI through FY2018. A DOE funding match of up to \$3 million of discretionary funding is subject to annual appropriations; DOE contributed up to \$3 million for FY2017.<sup>22</sup>

Under ATRA, no new mandatory funding was included for BRDI; however, discretionary

funding of \$35 million was authorized to be appropriated for FY2013.

Scheduled **Termination**  Authorized through FY2018

Description

Grants are provided for biomass research, development, and demonstration projects. A minimum of 15% of funding must go to each of three program areas: feedstock development, biofuels and biobased products development, and biofuels development analysis. Eligible projects include ethanol and biodiesel demonstration plants.

Qualified Applicant(s)

Institutions of higher learning (colleges and universities), national laboratories, federal or state research entities, private-sector entities, and nonprofit organizations

**Applicable** Fuel/Technology Biomass; biofuels

<sup>21 7</sup> U.S.C. §8108.

<sup>&</sup>lt;sup>22</sup> U.S. Department of Energy in Partnership with U.S. Department of Agriculture, Financial Assistance Funding Opportunity Announcement Fiscal Year 2017 Biomass Research and Development Request for Applications, DE-FOA-0001637, June 5, 2017.

For More Information See the USDA program website.

Related CRS Reports CRS Report R43416, Energy Provisions in the 2014 Farm Bill (P.L. 113-79): Status and

Funding, by (name redacted)

## Biorefinery, Renewable Chemical, and Biobased Product Manufacturing Assistance Program (formerly the Biorefinery Assistance Program)<sup>23</sup>

Administered by Rural Development

Authority Title IX of the Farm Security and Rural Investment Act of 2002 (FSRIA, P.L. 107-171) as

amended by Title IX, Section 9001 of the Food, Conservation, and Energy Act of 2008

(P.L. 110-246) creating new Section 9003 under FSIRA

Annual Funding Mandatory: Under the 2014 farm bill, mandatory Commodity Credit Corporation (CCC)

funding of \$100 million in FY2014 and \$50 million each for FY2015 and FY2016 (to remain available until expended) was authorized for loan guarantees. Therefore, there is no new baseline funding after FY2016. Funding for grants is eliminated. Also, P.L. 113-79 directs USDA to ensure diversity in types of projects approved, and it caps the funds used for loan guarantees to promote biobased product manufacturing at 15% of the total available mandatory funds. Congress rescinded \$40.7 million in unobligated funds through

the Consolidated Appropriations Act of 2014 (P.L. 113-76). For FY2015, the

Consolidated and Further Appropriations Act, 2015 (P.L. 113-235) limited funding to not more than \$30 million. For FY2016, the Consolidated Appropriations Act of 2016 (P.L. 114-113) limited funding to not more than \$27 million. For FY2017, the Consolidated Appropriations Act of 2017 (P.L. 115-31) limited funding to not more than \$151 million

of the mandatory funding authorized for all fiscal years.

Discretionary funds of \$75 million annually are authorized to be appropriated for FY2014-FY2018. For FY2009-FY2013, \$150 million was authorized to be appropriated annually. No discretionary funding has been appropriated for this program through

FY2018.

Scheduled Termination Funding authorized through FY2018

Description The purpose is to assist in the development of new and emerging technologies for the

development of advanced biofuels, so as to increase the energy independence of the United States; promote resource conservation, public health, and the environment; diversify markets for agricultural and forestry products and agriculture waste material; and create jobs and enhance the economic development of the rural economy. Loan guarantees are made to fund the development, construction, and retrofitting of commercial-scale biorefineries using eligible technology. The maximum loan guarantee is

\$250 million.

Qualified Applicant(s) Individuals, tribal entities, state government entities, local government entities,

corporations, farm cooperatives, farmer cooperative organizations, associations of agricultural producers, national laboratories, institutions of higher education, rural electric cooperatives, public power entities, and consortia of any of the previous entities

Applicable Fuel/Technology Technologies being adopted in a viable commercial-scale operation of a biorefinery that produces an advanced biofuel; technologies that have been demonstrated to have technical and economic potential for commercial application in a biorefinery that

produces an advanced biofuel

For More Information See the USDA program website; and program number 10.865 on the beta.SAM.gov

website.

Related CRS Reports CRS Report R43416, Energy Provisions in the 2014 Farm Bill (P.L. 113-79): Status and

Funding, by (name redacted)

<sup>&</sup>lt;sup>23</sup> 7 U.S.C. §8103.

#### Repowering Assistance Program<sup>24</sup>

Administered by Rural Development

Authority Title IX, Section 9003 of the Farm Security and Rural Investment Act of 2002 (FSIRA, P.L.

107-171) as amended by Title IX, Section 9001 of the Food, Conservation, and Energy

Act of 2008 (P.L. 110-246), creating new Section 9004 under FSIRA

Annual Funding Mandatory: Under the 2014 farm bill, mandatory CCC funding of \$12 million for FY2014

was authorized, to remain available until expended (i.e., no new baseline funding after FY2014). For FY2015, Congress reduced available funds by \$8 million through the

FY2015 agricultural appropriations act, P.L. 113-235. Under the agricultural

appropriations act for FY2013 (P.L. 113-6), Congress directed that funds available for this program be reduced by \$28 million. Under the 2008 farm bill (P.L. 113-79) mandatory funding of \$35 million for FY2009 was authorized to remain available until expended.

Discretionary: The 2014 farm bill authorized discretionary funding of \$10 million annually to be appropriated for FY2014-FY2018. Discretionary funding of \$15 million annually for FY2009-FY2013 was authorized to be appropriated under the 2008 farm bill and the

ATRA extension.

Scheduled Termination End of FY2018

Description The Repowering Assistance Program (RAP) makes payments to eligible biorefineries to

encourage the use of renewable biomass as a replacement for fossil fuels used to provide heat for processing or power in the operation of these eligible biorefineries. Not more than 5% of the funds shall be made available to eligible producers with a refining capacity

exceeding 150 million gallons of advanced biofuel per year.

Qualified Applicant(s) Eligible biorefinery. The biorefinery must have been in existence on or before June 18,

2008.

Applicable Fuel/Technology

Renewable Biomass

For More Information See the USDA program website; and program number 10.866 on the beta.SAM.gov

website.

Related CRS Reports CRS Report R43416, Energy Provisions in the 2014 Farm Bill (P.L. 113-79): Status and

Funding, by (name redacted) CRS Report R40913, Renewable Energy and Energy Efficiency

Incentives: A Summary of Federal Programs, by (name redacted)

#### Rural Energy for America Program (REAP) Grants and Loans<sup>25</sup>

Administered by Rural Development

Authority Title IX, Section 9006 of the Farm Security and Rural Investment Act of 2002 (FSIRA, P.L.

107-171) as amended by Title IX, Section 9001 of the Food Conservation, and Energy Act of 2008 (P.L. 110-246), creating new Section 9007 under FSIRA. The new Section 9007 converted the federal Renewable Energy Systems and Energy Efficiency

Improvements Program into the Rural Energy for America Program (REAP).

Annual Funding Mandatory: Under the 2014 farm bill, mandatory CCC funds of \$50 million are

authorized for FY2014 and each fiscal year thereafter (therefore REAP's mandatory funding authority does not expire with the 2014 farm bill). Mandatory funds are to remain available until expended. Under the 2008 farm bill, Congress authorized

mandatory funds of \$55 million in FY2009, \$60 million in FY2010, and \$70 million each in FY2011 and FY2012. The FY2012 Agriculture Appropriations Act (P.L. 112-55) limited REAP mandatory spending to \$22 million. The 112th Congress was unable to complete action on any of the regular FY2013 appropriations bills during 2012. Instead, Congress

<sup>24 7</sup> U.S.C. §8104.

<sup>&</sup>lt;sup>25</sup> 7 U.S.C. §8107.

passed continuing resolutions for the first half of FY2013 (P.L. 112-175)<sup>26</sup> and then again for the second half of FY2013 (P.L. 113-6).<sup>27</sup> The REAP program was the only Title IX bioenergy program that received an appropriation of discretionary funds (\$3.4 million) in the FY2013 continuing resolutions.

Discretionary: Under the 2014 farm bill, discretionary funding of \$20 million annually was authorized to be appropriated for FY2014-FY2018. Under the 2008 farm bill, \$25 million was authorized to be appropriated annually for FY2009-FY2013. Actual discretionary appropriations have been \$5 million in FY2009, \$39.3 million in FY2010, \$5 million in FY2011, \$3.4 million in FY2012 and in FY2013; \$3.5 million in FY2014; and \$1.35 million in FY2015; \$500,000 in FY2016; \$352,000 in FY2017; and \$293,000 in FY2018.

Scheduled Termination Description

Authorized with no expiration.

REAP promotes energy efficiency and renewable energy for agricultural producers and rural small businesses through the use of (I) grants and loan guarantees for energy efficiency improvements and renewable energy systems, and (2) grants for energy audits and renewable energy development assistance. The 2014 farm bill added new funding and a three-tiered application process, with separate application processes for grants and loan guarantees for RES and EEI projects based on the project cost. It also excluded the use of

REAP funds for installing retail energy dispensing equipment, such as blender pumps.

Qualified Applicant(s) Rural small business and agricultural producers with 50% of income sourced from

agricultural operations.

Applicable Fuel/Technology Biofuels (see description above), among other technologies.

For More Information See the USDA program website; and program number 10.868 on the beta.SAM.gov

website.

Related CRS Reports CRS Report R43416, Energy Provisions in the 2014 Farm Bill (P.L. 113-79): Status and

> Funding, by (name redacted)CRS Report RL31837, An Overview of USDA Rural Development Programs, by (name redacted) CRS Report R40913, Renewable Energy and Energy Efficiency

Incentives: A Summary of Federal Programs, by (name redacted)

<sup>&</sup>lt;sup>26</sup> H.J.Res. 117, Continuing Appropriations Resolution, was signed into law on September 28, 2012.

<sup>&</sup>lt;sup>27</sup> H.R. 933, Consolidated and Further Continuing Appropriations Act, was signed into law on March 26, 2013.

#### Appendix A. Recently Expired Programs<sup>28</sup>

#### Alternative Fuel Refueling Property Credit<sup>29</sup>

Administered by

Authority Established by the Energy Policy Act of 2005 (P.L. 109-58), Title XIII, §1342(a). Amended

by P.L. 109-135, Title IV, §402(k), 412(d), P.L. 110-172, §6(b), P.L. 113-295, and P.L. 115-

141. The temporary alternative fuel refueling property credit has expired and subsequently has been extended retroactively on multiple occasions, most recently

through 2017 by the Bipartisan Budget Act of 2018 (P.L. 115-123).

Annual Funding JCT estimated budget effect for FY2018: \$49 million. JCT estimated budget effect for

FY2018-FY2022: \$63 million.30

Termination Date December 31, 2017

Description Consumers or businesses who installed qualified fueling equipment received a 30% tax

credit of up to \$30,000 for properties subject to an allowance for depreciation and

\$1,000 for all other properties.

Consumers or businesses who installed qualifying equipment/property. Qualified Applicant(s)

Natural gas, liquefied petroleum gas, hydrogen, electricity, E85, or diesel fuel blends **Applicable** 

Fuel/Technology containing a minimum of 20% biodiesel.

For More Information See IRS Form 8911.

Related CRS Reports CRS Report R44990, Energy Tax Provisions That Expired in 2017 ("Tax Extenders"), by (name

redacted), (name redacted), and (name redacted)

#### Alternative Motor Vehicle Credit<sup>31</sup>

IRS Administered by

Authority Established by the Energy Policy Act of 2005 (P.L. 109-58 §1341(a)), American Recovery

and Reinvestment Act of 2009 (P.L. 111-5, Div. B, §1141-1144). The Consolidated Appropriations Act of 2016 (P.L. 114-113) extended through 2016 (retroactive for 2015) the alternative motor vehicle credit for qualified fuel cell motor vehicles only; further

extended by the Bipartisan Budget Act of 2018 (P.L. 115-123) through 2017

Annual Funding ICT estimated tax expenditure for FY2017-2021: \$100 million<sup>32</sup>

Termination Date December 31, 2017, for fuel cell vehicles; expired December 31, 2010, or earlier for all

other vehicles.

Enacted in the Energy Policy Act of 2005, the provision included separate credits for four Description

distinct types of vehicles: those using fuel cells, advanced lean burn technologies, qualified

hybrid technologies, and qualified alternative fuels technologies.

Qualified Applicant(s) Taxpayers purchasing a qualified fuel or technology

**Applicable** Hybrid gasoline-electric; diesel; battery-electric; alternative fuel and fuel cell vehicles; and

Fuel/Technology advanced lean-burn technology vehicles

For More Information See IRS Form 8910: Alternative Motor Vehicle Credit and IRS Notice 2008-33.

Congressional Research Service

<sup>&</sup>lt;sup>28</sup> Recent is defined here as "expired within the last calendar year."

<sup>&</sup>lt;sup>29</sup> 26 U.S.C. §30C.

<sup>&</sup>lt;sup>30</sup> U.S. Congress, Joint Committee on Taxation, "Estimated Budget Effects of the Revenue Provisions Contained in the 'Bipartisan Budget Act of 2018," 115th Cong., 2nd sess., February 8, 2018, JCX-4-18 (Washington: GPO, 2018).

<sup>31 26</sup> U.S.C. §30B.

<sup>&</sup>lt;sup>32</sup> For JCT tax expenditure estimates, see U.S. Congress, Joint Committee on Taxation, "Estimates of Federal Tax Expenditures for Fiscal Years 2017-2021," 115th Cong., 2nd sess., May 25, 2018, JCX-34-18 (Washington: GPO, 2018).

Related CRS Reports CRS Report R44990, Energy Tax Provisions That Expired in 2017 ("Tax Extenders"), by (name

redacted), (name redacted), and (name redacted)

#### Biodiesel or Renewable Diesel Income Tax Credit<sup>33</sup>

Administered by IRS

Authority Established in 2005 by the American Jobs Creation Act of 2004, §302 (P.L. 108-357);

extended by the Energy Policy Act of 2005, §1344 (P.L. 109-58); amended by the Energy Improvement and Extension Act of 2008 (P.L. 110-343, Division B), §202-203; The temporary income tax credits for biodiesel and renewable diesel fuels have expired and subsequently have been extended retroactively on multiple occasions, most recently

through 2017 by the Bipartisan Budget Act of 2018 (P.L. 115-123)

Annual Funding JCT estimated budget effect for FY2018: \$3.25 billion<sup>34</sup>

Termination Date December 31, 2017

Description Producers, blenders, or retailers of biodiesel, renewable diesel,<sup>35</sup> or "agri-biodiesel"<sup>36</sup>

(biodiesel produced from virgin agricultural products such as soybean oil or animal fats) could claim a per-gallon income tax credit through the end of 2017 for fuel sold or used by the taxpayer, whether delivered pure or in a qualified mixture. The credit was valued at \$1.00 per gallon. Before amendment by P.L. I10-343, the credit was valued at \$1.00 per gallon of agri-biodiesel or 50 cents per gallon of biodiesel produced from previously

used agricultural products (e.g., recycled fryer grease).

Qualified Applicant(s) Biodiesel producers and blenders

Applicable Biodiesel, renewable biodiesel, agri-biodiesel

Fuel/Technology

For More Information See IRS Publication 510, Chapter 2: Fuel Tax Credits and Refunds; and AFDC's entry for

the Biodiesel Mixture Excise Tax Credit on its "Expired, Repealed, and Archived

Incentives and Laws" web page.

Related CRS Reports CRS Report R44990, Energy Tax Provisions that Expired in 2017 ("Tax Extenders") by (name

redacted), (name redacted), and (na me redacted)

#### Biodiesel or Renewable Diesel Mixture Tax Credit<sup>37</sup>

Administered by IRS

Authority Established in 2005 by the Energy Policy Act of 2005 (P.L. 109-58), §1346; amended by

the Energy Improvement and Extension Act of 2008 (P.L. 110-343, Division B), §202-203. The temporary excise tax credits for biodiesel and renewable diesel fuels have expired and subsequently have been extended retroactively on multiple occasions, most recently

through 2017 by the Bipartisan Budget Act of 2018 (P.L. 115-123)

Annual Funding | ICT estimated budget effect for FY2018: \$3.25 billion<sup>38</sup>

Termination Date December 31, 2017

33

<sup>33 26</sup> U.S.C. §40A.

<sup>&</sup>lt;sup>34</sup> The JCT estimated budget effect includes both the Biodiesel and Renewable Diesel Income Tax credit as well as the Biodiesel and Renewable Diesel Excise Tax Credits (below). See U.S. Congress, Joint Committee on Taxation, "Estimated Budget Effects of the Revenue Provisions Contained in the 'Bipartisan Budget Act of 2018," 115<sup>th</sup> Cong., 2<sup>nd</sup> sess., February 8, 2018, JCX-4-18 (Washington: GPO, 2018).

<sup>&</sup>lt;sup>35</sup> Renewable diesel is similar to biodiesel but produced through different processes. Renewable diesel may not qualify as agri-biodiesel.

<sup>&</sup>lt;sup>36</sup> For more on the difference between biodiesel, renewable diesel, and agri-biodiesel, see the IRS website at https://www.irs.gov/instructions/i8864

<sup>&</sup>lt;sup>37</sup> 26 U.S.C. §6426.

<sup>&</sup>lt;sup>38</sup> See note 34 above regarding JCT's "Estimated Budget Effects of the Revenue Provisions Contained in the Bipartisan Budget Act of 2018" tax expenditure publication (JCX-4-18).

Description Biodiesel and renewable diesel blenders (or producers of diesel/biodiesel blends) could

claim a \$1.00 per gallon tax credit through the end of 2017 for biodiesel or renewable diesel used to produce a qualified biodiesel mixture. The credit was claimed as a credit against the blender's motor fuels excise taxes; any excess credit beyond the taxpayer's

excise tax liability was claimed as direct payments from the IRS.

Qualified Applicant(s)

Biodiesel, renewable biodiesel, and agri-biodiesel producers and blenders

Applicable Fuel/Technology

Biodiesel, renewable biodiesel, agri-biodiesel

For More Information See IRS Publication 510, Chapter 2: Fuel Tax Credits and Refunds; and AFDC's entry for

the Biodiesel Mixture Excise Tax Credit on its "Expired, Repealed, and Archived

Incentives and Laws" web page.

Related CRS Reports CRS Report R44990, Energy Tax Provisions That Expired in 2017 ("Tax Extenders"), by (name

redacted), (name redacted), and (name redacted)

#### Incentives for Alternative Fuel and Alternative Fuel Mixtures<sup>39</sup>

Administered by IRS

Authority Established by the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A

Legacy for Users (SAFETEA; P.L. 109-59); Section 5 of the Tax Technical Corrections Act of 2007 (P.L. 110-172) modified the rules for filing excise tax refund claims for alternative fuel mixtures and the definition of alternative fuels relating to hydrogen and carbon resources. The temporary excise tax credits for alternative fuels and alternative fuel mixtures have expired and subsequently been extended retroactively on multiple occasions, most recently through 2017 by the Bipartisan Budget Act of 2018 (P.L. 115-

123)40

Annual Funding JCT estimated budget effect for FY2018: \$555 million<sup>41</sup>

Termination Date December 31, 2017

Description The Alternative Fuel Excise Tax Credit was a 50-cents-per gallon excise tax credit for

certain alternative fuels used as fuel in a motor vehicle, motor boat, or airplane, and a related provision established a 50-cents-per-gallon credit for alternative fuels mixed with

a traditional fuel (gasoline, diesel, or kerosene) for use as a fuel.

Qualified Applicant(s) Taxpayers who supplied or mixed qualifying fuel types

Applicable Fuel/Technology

Liquefied petroleum gas, P Series fuels, compressed or liquefied natural gas, any liquefied fuel derived from coal or peat, liquefied hydrocarbons derived from biomass, liquefied

hydrogen. (Ethanol, methanol, and biodiesel do not qualify for the alternative fuel or

alternative fuel mixture credit.)

For More Information See IRS Publication 510 and IRS Forms 637, 720, 4136, and 8849 on the IRS website.

Related CRS Reports CRS Report R44990, Energy Tax Provisions That Expired in 2017 ("Tax Extenders"), by (name

redacted), (name redacted), and (name redacted)

#### Plug-In Electric Vehicle Credit (Two- or Three-Wheeled)42

Administered by IRS

Authority American Recovery and Reinvestment Act, P.L. 111-5, §1142 amended by the American

Taxpayer Relief Act of 2012 (P.L. 112-240 §403). This temporary credit has expired and

42 26 U.S.C. §30D.

<sup>&</sup>lt;sup>39</sup> 26 U.S.C. §6426.

<sup>&</sup>lt;sup>40</sup> In the past, Congress has acted regularly to extend expired or expiring temporary tax provisions. Collectively, these temporary tax provisions are often referred to as "tax extenders."

<sup>&</sup>lt;sup>41</sup> U.S. Congress, Joint Committee on Taxation, "Estimated Budget Effects of the Revenue Provisions Contained in the 'Bipartisan Budget Act of 2018," 115<sup>th</sup> Cong., 2<sup>nd</sup> sess., February 8, 2018, JCX-4-18 (Washington: GPO, 2018).

subsequently has been extended retroactively on multiple occasions, most recently

through 2017 by the Bipartisan Budget Act of 2018 (P.L. 115-123)

Annual Funding JCT estimated budget effect for FY2018: Less than \$50 million

Termination Date Expired December 31, 2017 for two-wheeled vehicles. Expired December 31, 2013 for

three-wheeled vehicles.

Description Internal Revenue Code Section 30D provided a tax credit for qualified plug-in electric

vehicles. The credit was equal to 10% of the cost of a qualified plug-in electric vehicle and limited to \$2,500. Qualified vehicles included vehicles that have two or three wheels. The vehicle must have been acquired for use or lease and not for resale. The original use of the vehicle had to commence with the taxpayer and the vehicle had to be used

predominantly in the United States.

Qualified Applicant(s) Taxpayers purchasing qualifying vehicles

Applicable

Two- or three-wheeled plug-in electric vehicles

Fuel/Technology

See IRS Notice 2013-67 and IRS form 8936.

For More Information See IRS Notice 20
Related CRS Reports CRS Report R449

CRS Report R44990, Energy Tax Provisions That Expired in 2017 ("Tax Extenders"), by (name

redacted), (name redacted), and (name redacted)

## Second Generation Biofuel Producer Credit (previously the Credit for Production of Cellulosic and Algae-Based Biofuel)<sup>43</sup>

Administered by IRS

Authority Established on January 1, 2009, by the Food, Conservation, and Energy Act of 2008,

§15321 (P.L. 110-246); amended by the Health Care and Education Reconciliation Act of 2010 (P.L. 111-152), §1408; amended by the Small Business Jobs Act of 2010 (P.L. 111-240), §2121; amended by the American Taxpayer Relief Act of 2012 (P.L. 112-240 §404). This temporary credit has expired and subsequently has been extended retroactively on multiple occasions, most recently through 2017 by the Bipartisan Budget Act of 2018

(P.L. 115-123)

Annual Funding JCT estimated tax expenditure for FY2017-FY2021: Less than \$50 million total

Termination Date December 31, 2017

Description Producers of cellulosic biofuel could claim a tax credit of \$1.01 per gallon. For cellulosic

ethanol producers, the value of the production tax credit was reduced by the value of the volumetric ethanol excise tax credit and the small ethanol producer credit; the credit was last valued at \$1.01 cents per gallon (the offsetting tax credits have expired). P.L. 112-240

amended the credit to include noncellulosic fuel produced from algae feedstocks.

The credit applied to fuel produced after December 31, 2008.

Qualified Applicant(s)

Cellulosic biofuel producers and algae-based biofuel producers

Applicable

Fuel/Technology

Cellulosic biofuels and algae-based biofuels

For More Information See AFDC's entry for the Second Generation Biofuel Producer Tax Credit on its

"Expired, Repealed, and Archived Incentives and Laws" web page; and IRS Publication 510

and IRS Forms 637 and 6478, which are available via the IRS website.

Related CRS Reports CRS Report R42122, Algae's Potential as a Transportation Biofuel, by (name redacted)and

CRS Report R44990, Energy Tax Provisions That Expired in 2017 ("Tax Extenders"), by (name

redacted), (name redacted), and (name redacted)

#### Small Agri-Biodiesel Producer Credit<sup>44</sup>

Administered by IRS

44 26 U.S.C. §40A.

<sup>&</sup>lt;sup>43</sup> 26 U.S.C. §40.

Authority Established in 2005 by the Energy Policy Act of 2005, §1345 (P.L. 109-58); amended by

the Energy Improvement and Extension Act of 2008 (P.L. 110-343, Division B), §202-203. This temporary credit has expired and subsequently has been extended retroactively on multiple occasions, most recently through 2017 by the Bipartisan Budget Act of 2018

(P.L. 115-123).

Annual Funding | ICT estimated tax expenditure for FY2017-2021: ICT has not estimated this

expenditure<sup>45</sup>

Termination Date December 31, 2017

Description The small agri-biodiesel producer credit was valued at 10 cents per gallon of "agri-

biodiesel" (see Biodiesel Tax Credit, above) produced. The credit could be claimed on the first 15 million gallons of ethanol produced by a small producer in a given year through the end of 2017. Agri-biodiesel is defined as biodiesel derived solely from virgin oils, including esters derived from virgin vegetable oils from corn, soybeans, sunflower seeds, cottonseeds, canola, crambe, rapeseeds, safflowers, flaxseeds, rice bran, mustard

seeds, and camelina, and from animal fats.

Qualified Applicant(s) Any agri-biodiesel producers with production capacity less than 60 million gallons per

year

Applicable Biodiesel

Fuel/Technology

For More Information See IRS Publication 510, Chapter 2: Fuel Tax Credits and Refund; and IRS Form 8864, and

Instructions for Form 8864.

Related CRS Reports CRS Report R41631, The Market for Biomass-Based Diesel Fuel in the Renewable Fuel

Standard (RFS), by (name redacted) ; and CRS Report R44990, Energy Tax Provisions That Expired in 2017 ("Tax Extenders"), by (name redacted), (name redacted), and (name redacted)

cted)

## Special Depreciation Allowance for Second Generation (Cellulosic and Algae-Based) Biofuel Plant Property<sup>46</sup>

Administered by IRS

Authority Established in 2006 by the Tax Relief and Health Care Act of 2006 (P.L. 109-432), §209;

amended by the Energy Improvement and Extension Act of 2008 (P.L. 110-343, Division B), §201; modified by the Tax Relief, Unemployment Insurance Reauthorization, and Job Creation Act of 2010 (P.L. 111-312), §401; amended by the American Taxpayer Relief Act of 2012 (P.L. 112-240, §410). This temporary credit has expired and subsequently has been extended retroactively on multiple occasions, most recently through 2017 by the

Bipartisan Budget Act of 2018 (P.L. 115-123).

Annual Funding JCT estimated tax expenditure for FY2017-FY2021: Less than \$50 million total

Termination Date December 31, 2017

Description A taxpayer could take a depreciation deduction of 50% of the adjusted basis of a new

cellulosic or algae-based biofuel plant in the year it was put in service. Any portion of the cost financed through tax-exempt bonds was exempted from the depreciation allowance. Before amendment by P.L. I 10-343 the accelerated depreciation applied only to cellulosic ethanol plants that break down cellulose through enzymatic processes—the amended provision applied to all cellulosic biofuel plants. Before amendment by P.L. I 12-240 the provision did not apply to algae-based biofuel plants: the incentive for algae-based plants

applies to property was placed in service after January 2, 2013.

Qualified Applicant(s) Any cellulosic biofuel plant acquired after December 20, 2006, and placed in service

before January 1, 2014, and any algae-based biofuel plant placed in service between January 2, 2013, and December 31, 2017. Any plant that had a binding contract for

acquisition before December 20, 2006, did not qualify.

<sup>&</sup>lt;sup>45</sup> The JCT does not separately report tax expenditure or budget effect estimates for this credit.

<sup>46 26</sup> U.S.C. §168.

Applicable Cellulosic and algae-based biofuels Fuel/Technology

For More Information See Senate Finance Committee, Summary of House-Senate Agreement on Tax, Trade, Health,

and Other Provisions, December 7, 2006.

Related CRS Reports CRS Report R42122, Algae's Potential as a Transportation Biofuel, by (name redacted)and

CRS Report R44990, Energy Tax Provisions That Expired in 2017 ("Tax Extenders"), by (name

redacted), (name redacted), and (name redacted)

#### **Appendix B. Other Expired Programs**

#### Alternative Fuel and Advanced Vehicle Technology Research and Demonstration Bonds<sup>47</sup>

Administered by IRS

Authority Established by the Energy Improvement and Extension Act of 2008 (P.L. 110-343)

Division B, Title III, §301(a). Amended by the American Recovery and Reinvestment Act of 2009 (P.L. 111-5), which increased the national bond value cap from \$800 million to

\$3.2 billion. Repealed by the 2017 Tax Revision (P.L. 115-97).

Annual Funding National bond cap of \$3.2 billion Termination Date: Repealed December 22, 2017

Description State, local, and tribal governments could issue Qualified Energy Conservation Bonds

(QEBCs) to fund capital expenditures on qualified conservation projects. Qualified projects included, but were not limited to, the research and development of cellulosic ethanol, other nonfossil fuels, automobile battery technologies, and other technologies to

reduce fossil fuel consumption in transportation. Bonds could also be used for

demonstration projects to promote commercialization of advanced battery technologies. QEBCs were subsidized by the Department of Treasury. Bondholders could claim an annual tax credit of 70% of the national credit rate. The national bond cap for QEBCs was set at \$3.2 billion. These funds were allocated among states and large local governments according to share of total U.S. population. The program was fully

subscribed when it was repealed.

Qualified Applicant(s) States, large local governments, tribal entities

Applicable Cellul Fuel/Technology techn

Cellulosic ethanol or other nonfossil fuels, automobile battery technologies, and other

technologies used to reduce fossil fuel consumption in transportation

For More Information See IRS Notices 2009-29, 2010-35, 2012-44 and AFDC's web page for Alternative Fuel

and Advanced Vehicle Technology Research and Demonstration Bonds.

Related CRS Reports CRS Report R40523, Tax Credit Bonds: Overview and Analysis, by (name redacted) and

(name redacted)

#### Clean Fuels Grant Program

Administered by Federal Transit Administration (FTA)

Authority Established by the Surface Transportation and Uniform Relocation Assistance Act of 1987

(P.L. 100-17) §313; reauthorized and amended multiple times, was most recently repealed

by the Moving Ahead for Progress in the 21st Century Act (MAP-21)

Annual Funding \$40 million for FY2013; \$25 million for FY2014; \$3 million enacted for FY2015<sup>48</sup>

Termination Date

Once all unobligated funds were spent

Description The program provided grants for the purchase of alternative fuel and advanced

technology transit buses. Under conventional bus grants, FTA funded up to 80% of the cost of a bus; under the Clean Fuels Grant Program, FTA funded 90% of the incremental cost of a "clean fuel" bus. The incremental cost was the difference between the cost of

the clean fuel bus and a comparable conventional bus.

Qualified Applicant(s) Tribes, states, state departments of transportation, and metropolitan planning

organizations

<sup>&</sup>lt;sup>47</sup> 26 U.S.C. §54D.

<sup>&</sup>lt;sup>48</sup> Under MAP-21, Congress discontinued eight FTA programs, including the Clean Fuels Program, leaving unobligated balances from prior years to be spent.

**Applicable** Buses run on compressed natural gas, liquefied natural gas, biodiesel, battery electric, Fuel/Technology

ethanol, methanol, fuel cells, and clean diesel (clean diesel projects limited to 25% of total

funding)

For More Information See FTA's Clean Fuels Grant Program website; and program number 20.519 at the

beta.SAM.gov website.

Related CRS Reports None

#### Conversion Kits49

Administered by **IRS** 

Authority American Recovery and Reinvestment Act (P.L. 111-5, §1143)

Annual Funding JCT estimated tax expenditure for FY2012: \$0

Termination Date Expired December 31, 2011

Description The credit was equal to 10% of the cost of converting a vehicle to a qualified plug-in

> electric drive motor vehicle and placed in service after February 17, 2009. The maximum amount of the credit was \$4,000. The credit did not apply to conversions made after December 31, 2011. A taxpayer was able to claim this credit even if the taxpayer claimed

a hybrid vehicle credit for the same vehicle in an earlier year.

Qualified Applicant(s) Taxpayers who purchased the applicable technology

Applicable

Fuel/Technology

Qualified plug-in electric vehicle kits

For More Information N/A Related CRS Reports None

#### Small Ethanol Producer Tax Credit<sup>50</sup>

IRS Administered by

Authority Established by the Omnibus Budget Reconciliation Act of 1990, §11502 (P.L. 101-508);

> extended by the American Jobs Creation Act of 2004, §301 (P.L. 108-357); expanded by the Energy Policy Act of 2005, §1347 (P.L. 109-58); amended by the Energy Improvement and Extension Act of 2008 (P.L. 110-343, Division B), §203; extended by the Tax Relief, Unemployment Insurance Reauthorization, and Job Creation Act of 2010 (P.L. 111-312),

ICT estimated tax expenditure for FY2013-FY2017: Less than \$50 million total Annual Funding

Termination Date Expired December 31, 2011

Description The small ethanol producer credit was valued at 10 cents per gallon of ethanol produced

through the end of 2011. The credit was claimed on the first 15 million gallons of ethanol

produced by a small producer in a given year.

Qualified Applicant(s) Any ethanol producer with production capacity below 60 million gallons per year

Applicable Ethanol

Fuel/Technology

See IRS Publication 510, Chapter 2: "Fuel Tax Credits and Refund"; and AFDC's entry for For More Information

the Small Ethanol Producer Tax Credit on its "Expired, Repealed, and Archived Incentives

and Laws" web page.

Related CRS Reports [Archived] CRS Report R40168, Alternative Fuels and Advanced Technology Vehicles: Issues in

Congress, by (name redacted)

#### U.S. Customs and Border Protection – Import Duty on Fuel Ethanol

Administered by U.S. Customs and Border Protection

<sup>50</sup> 26 U.S.C. §40.

<sup>&</sup>lt;sup>49</sup> 26 U.S.C. §30B.

Authority Established in 1980 by the Omnibus Reconciliation Act of 1980 (P.L. 96-499); amended by

the Tax Reform Act of 1986, §423 (P.L. 99-514); extended by the Tax Relief and Health Care Act of 2006, §302 (P.L. 109-432); further extended by the Food, Conservation, and Energy Act of 2008, §15333 (P.L. 110-246), and the Tax Relief, Unemployment Insurance

Reauthorization, and Job Creation Act of 2010 (P.L. 111-312), §708

Annual Funding FY2012 appropriated funds: Not subject to funding/appropriation.

Termination Date Added duty expired December 31, 2011

Description A most-favored-nation duty of \$0.54 per gallon of ethanol (for fuel use) applied to

imports into the United States from most countries through the end of 2011; a 2.5% ad valorem tariff still applies; most ethanol from Caribbean Basin Initiative (CBI) countries

imported duty-free.

Qualified Applicant(s) Fuel ethanol importers

Applicable Ethanol (from all feedstocks)

Fuel/Technology

For More Information See Senate Finance Committee, "Summary of House-Senate Agreement on Tax, Trade,

Health, and Other Provisions," December 7, 2006.

Related CRS Reports N/A

#### Volumetric Ethanol Excise Tax Credit (VEETC)51

Administered by IRS

Authority Established in 2005 by the American Jobs Creation Act of 2004, §301 (P.L. 108-357);

modified by the Food, Conservation, and Energy Act of 2008, §15331 (P.L. 110-246); further amended by the Energy Improvement and Extension Act of 2008 (P.L. 110-343, Division B), §203; extended by the Tax Relief, Unemployment Insurance Reauthorization,

and Job Creation Act of 2010 (P.L. 111-312), §708

Annual Funding JCT estimated tax expenditure for FY2012: Forgone revenue of approximately \$6

billion<sup>52</sup>

Termination Date Expired December 31, 2011

Description Gasoline suppliers who blend ethanol with gasoline were eligible for a tax credit of 45

cents per gallon of ethanol. This credit replaced a long-standing partial tax exemption for

ethanol-blended gasoline.

Qualified Applicant(s) Blenders of gasohol (i.e., gasoline suppliers and marketers)

Applicable Fuel/Technology

Ethanol and other alcohol fuels

For More Information See AFDC's entry for the Volumetric Ethanol Excise Tax Credit (VEETC) on its "Expired,

Repealed, and Archived Incentives and Laws" web page.

Related CRS Reports [Archived] CRS Report R41227, Energy Tax Policy: Historical Perspectives on and Current

Status of Energy Tax Expenditures, by (name redacted)

<sup>51 26</sup> U.S.C. §6426.

<sup>&</sup>lt;sup>52</sup> Because of the nature of the credit, the actual tax expenditure is \$0, although tax receipts are reduced by approximately \$6 billion.

#### **Appendix C. Summary Tables**

Appendix C contains four tables:

- **Table C-1** provides a summary of the programs discussed in the body of the report, listed by agency;
- Table C-2 lists programs and incentives for alternative fuels, by fuel type;
- **Table C-3** lists programs and incentives for advanced technology vehicles, by vehicle type; and
- **Table C-4** lists programs that have expired since January 2013.

Table C-1. Federal Programs by Agency

Program	Description	FY2018 Appropriation or JCT Estimated Expenditure	Expiration Date	Eligible Fuels or Technologies
	Internal Re	venue Service		
Idle Reduction Equipment Tax Exemption	The Idle Reduction Equipment Tax Exemption exempts certain vehicle idling reduction devices from the federal excise tax on heavy trucks and trailers.	\$17 million	None	Devices that have been identified by the Administrator of the EPA as reducing idling of a heavy truck or trailer at a motor vehicle rest stop or other location where such vehicles are temporarily parked or remain stationary
Motor Fuels Excise Taxes	The motor fuels taxes that were included in the Highway Revenue Act of 1956 (P.L. 84-627) were dedicated to supporting the Highway Trust Fund, except for the tax on compressed natural gas, which was enacted in 1993. The federal excise tax on most of these fuels was last raised by Congress in 1993. Taxes vary by fuel: gasoline, 18.4 cents per gallon; diesel fuel, 24.4 cents per gallon; biodiesel, 24.4 cents per gallon; ethanol, 18.4 cents per gallon; P-series fuels, 18.4 cents per gallon; hydrogen, 18.4 cents per gallon equivalent; liquefied petroleum gas (LPG), 18.3 cents per gallon equivalent; compressed natural gas (CNG), 18.3 cents per gallon equivalent; liquefied natural gas (LNG), 24.3 cents per gallon equivalent. Alternative fuel tax credits are or were available against many of these (see "Incentives for Alternative Fuel and Alternative Fuel Mixture Tax Credit"). Electricity for electric vehicles is untaxed. These exemptions/credits effectively incentivize selected fuels/vehicles relative to conventional options	N/Aª	4.3 cents per gallon of the gasoline/ diesel fuel tax is permanent; the rest of the motor fuels taxes expire on September 30, 2022, when many current highway-related taxes expire	Gasoline, diesel, liquefied petroleum gas, liquefied natural gas, fuels with methanol from natural gas, P Series fuels, and compressed natural gas

Program	Description	FY2018 Appropriation or JCT Estimated Expenditure	Expiration Date	Eligible Fuels or Technologies
Plug-in Electric Drive Vehicle Credit	Purchasers of plug-in electric vehicles may file to obtain a tax credit of up to \$7,500 per vehicle, depending on battery capacity.	\$1.2 billion	The credit is phased out when an automaker has sold a total of 200,000 qualified vehicles	Plug-in electric vehicles
	Departme	ent of Energy		
Advanced Technology Vehicles Manufacturing (ATVM) Program	ATVM was established in 2007 to help automakers meet mandated vehicle fuel economy standards and to encourage domestic production of more fuel-efficient cars and light trucks. It was first funded in 2008 to provide \$25 billion in revolving loans to qualified automakers for investment in their manufacturing operations. In FY2008, \$7.5 I billion was appropriated for the direct loans—\$7.5 billion for the loan subsidies (available until expended) and \$10 million for administration. Currently, loans have been made to five companies, using \$8.4 billion of the \$25 billion loan authority.	\$5 million (for administration)	Facilities funded must be placed in service by December 31, 2020	No limitations on specific technologies; rather, limits are stipulated for vehicle emissions and fuel consumption
Biomass and Biorefinery Systems Program	The Biomass Program primarily focuses on research, development, demonstration, and deployment (RDD&D) to ensure that cellulosic ethanol is commercially viable by 2012 and that biobased aviation fuel, diesel fuel, and gasoline are price competitive by 2017.	\$203.6 million	None	Biofuels
Clean Cities Program	Initially started in 1993 as a DOE program to promote alternative fuel vehicles among the states, it is now a broader program to reduce petroleum consumption in transportation, with 100 Clean Cities coalitions that focus on deployment of alternative and renewable fuels, idle-reduction measures, fuel economy improvements, and emerging transportation technologies. Clean Cities provides technical, informational, and financial assistance to communities.	\$37.8 million	None	Electricity, natural gas, propane, bio-methane, ethanol, biodiesel, hydrogen

Program	Description	FY2018 Appropriation or JCT Estimated Expenditure	Expiration Date	Eligible Fuels or Technologies
Hydrogen and Fuel Cell Technologies Program	The DOE Hydrogen Program works with industry, national laboratories, universities, government agencies, and other partners to overcome the barriers to the use of hydrogen and fuel cells. It includes a research and development (R&D) effort focused on advancing the performance and reducing the cost of these technologies.	\$100.3 million	None	Hydrogen, fuel cells
Vehicle Technologies Program (VTP)	Through research and development, VTP supports partnerships with other public and private organizations that will enhance energy efficiency and productivity, bring clean and affordable technologies to market, and enhance advanced technology vehicle choices for consumers.	\$304.9 million—of that not less than \$160 million for Batteries and Electric Drive Technology program	None	Advanced batteries, power electronics and electric motors, advanced combustion, lightweight materials, vehicle-to-grid interaction, and fuel cell and hydrogen technologies
	Department of	of Transportation		
Congestion Mitigation and Air Quality Improvement Program (CMAQ)	Congress directed the DOT to establish the CMAQ program to provide funds for projects and programs that may reduce the emissions of transportation-related pollutants that may cause an area within a state to exceed certain air quality standards.	\$2.4 billion	September 30, 2020	Not limited to alternative fuels or advanced technologies
Corporate Average Fuel Economy (CAFE) Incentives for Alternative Fuel Vehicles	Automakers subject to Corporate Average Fuel Economy (CAFE) standards may accrue credits under that program for the production and sale of alternative fuel vehicles. For dedicated vehicles (i.e., vehicles that run solely on alternative fuel) credits are unlimited. For dual fueled vehicles (i.e., that may run on conventional or alternative fuel) credits are limited: The maximum fuel economy increase allowed through the use of these credits is 1.2 miles per gallon through model year (MY) 2014. After 2014 the credits are phased down and completely eliminated after MY 2019.	N/A	No expiration for dedicated vehicles; after MY 2019 for dual fueled vehicles	Methanol (at least 85%), ethanol (at least 85%), natural gas, liquefied petroleum gas, hydrogen, coal-derived liquid fuels, biologically derived fuels, and electricity

Program	Description	FY2018 Appropriation or JCT Estimated Expenditure	Expiration Date	Eligible Fuels or Technologies
Low or No Emission Vehicle Program	The Low or No Emission Vehicle program provides funding to state and local governmental authorities for the purchase or lease of zero-emission and low-emission transit buses as well as acquisition, construction, and leasing of required supporting facilities. The federal share of the cost of leasing or purchasing a transit bus is not to exceed 85% of the total transit bus cost. The federal share in the cost of leasing or acquiring low- or no-emission bus-related equipment and facilities is 90% of the net project cost	\$84.5 million	September 30, 2020	Eligible technologies include buses and fueling infrastructure for vehicles powered by electricity, CNG, propane, fuel cells and hybrid fuels such as diesel-electric buses
	Environmental	Protection Agency		
National Clean Diesel Campaign	EPA's National Clean Diesel Campaign (NCDC) promotes clean air strategies by working with manufacturers, fleet operators, air quality professionals, environmental and community organizations, and state and local officials to reduce diesel emissions. States are allocated funds for their clean diesel programs through the Diesel Emission Reduction Act (DERA).	\$59.6 million	None (last authorized through FY2016, but the program is still active and receiving funding)	Primarily for technologies that significantly reduce emissions (EPA maintains a list of verified retrofit technologies and emerging technologies at http://www.epa.gov/cleandiesel/)
Renewable Fuel Standard (RFS)	Mandated use of renewable fuel in gasoline and diesel fuel: 4.0 billion gallons in 2006, increasing to 36 billion gallons in 2022. There are specific submandates for advanced biofuels (fuels other than corn-based ethanol), cellulosic biofuels, and biomass-based diesel fuels. Greenhouse gas emission reduction requirements apply to all advanced biofuels and to conventional biofuels from refineries built after 2007.	N/A	None	Biofuels (specific requirements for advanced biofuels, cellulosic fuels, and biomass-based diesel fuels)

Program	Description	FY2018 Appropriation or JCT Estimated Expenditure	Expiration Date	Eligible Fuels or Technologies
	Departmen	t of Agriculture		
Bioenergy Program for Advanced Biofuels	To support and ensure an expanding production of advanced biofuels by providing payments to eligible advanced biofuel producers	Mandatory funding: \$15 million for each of FY2014-FY2018 was authorized to remain available until expended	Authorized through FY2018	Advanced biofuels
		Discretionary funding of \$20 million annually for FY2014-FY2018		
Biomass Crop Assistance Program (BCAP)	The Biomass Crop Assistance Program (BCAP) provides financial assistance to owners and operators of agricultural land and nonindustrial private forest land who wish to establish, produce, and deliver biomass feedstocks. BCAP provides two categories of assistance:	Mandatory funding: \$15 million for each of FY2014- FY2018 was authorized to remain available until expended	Authorized through FY2018	Feedstocks for the production of advanced biofuels
	I. establishment and annual payments, including a one-time payment of up to 75% of the cost of establishment for perennial crops, and annual payments (i.e., rental rates based on a set of criteria) of up to 5 years for nonwoody and 15 years for woody perennial biomass crops; and	Discretionary funding of \$20 million annually for FY2014-FY2018		
	2. matching payments, up to \$45 per ton, which may be available to help eligible material owners with collection, harvest, storage, and transportation (CHST) of eligible material for use in a qualified biomass conversion facility			

Program	Description	FY2018 Appropriation or JCT Estimated Expenditure	Expiration Date	Eligible Fuels or Technologies
Biomass Research and Development Initiative (BRDI)	Provides competitive funding in the form of grants, contracts, and financial assistance for research, development, and demonstration of technologies and processes leading to significant commercial production of biofuels, biobased energy innovations, development of biobased feedstocks, biobased products, and other such related processes, including development of cost-competitive cellulosic ethanol	Mandatory funding (to remain available until expended) of \$3 million for four fiscal years—FY2014-FY2017—with baseline funding authority expiring after FY2017  Discretionary funding of \$20 million is authorized to be appropriated annually for FY2014-FY2018	Authorized through FY2018	Biomass energy and biobased products (not limited to transportation applications)
Biorefinery, Renewable Chemical, and Biobased Product Manufacturing Assistance Program	The Biorefinery, Renewable Chemical, and Biobased Product Manufacturing Assistance Program (formerly the Biorefinery Assistance Program or BAP) assists in the development of new and emerging technologies for advanced biofuels. BAP provides competitive grants and loan guarantees for construction and/or retrofitting of demonstration-scale biorefineries to demonstrate the commercial viability of one or more processes for converting renewable biomass to advanced biofuels. Biorefinery grants can provide for up to 30% of total project costs. Each loan guarantee is limited to \$250 million or 80% of project cost.	Mandatory CCC funding of \$100 million in FY2014 and \$50 million each for FY2015 and FY2016 (to remain available until expended) was authorized for loan guarantees. Discretionary authorization: Discretionary funding of \$75 million annually was authorized for FY2014- FY2018	Authorized through FY2018	Advanced biofuels
Repowering Assistance Program (RAP)	The Repowering Assistance Program (RAP) makes payments to eligible biorefineries (those in existence on the date of enactment of the 2008 farm bill, June 18, 2008) to encourage the use of renewable biomass as a replacement for fossil fuels used to provide heat for processing or power in the operation of these eligible biorefineries. Not more than 5% of the funds shall be made available to eligible producers with a refining capacity exceeding 150 million gallons of advanced biofuel per year.	Mandatory funding: Under the 2014 farm bill, mandatory CCC funding of \$12 million for FY2014 was authorized, to remain available until expended  Discretionary authorization: \$10 million annually for FY2014-FY2018 was authorized to be appropriated	Authorized through FY2018	Renewable biomass

Program	Description	FY2018 Appropriation or JCT Estimated Expenditure	Expiration Date	Eligible Fuels or Technologies
Rural Energy for America Program (REAP)	Provides grants and loans for a variety of rural energy projects, including efficiency improvements and renewable energy projects.	Mandatory CCC funds of \$50 million are authorized for FY2014 and each fiscal year thereafter. \$20 million annually was authorized to be appropriated for FY2014-FY2018	Authorized through 2018	Rural energy projects broadly

**Source:** CRS analysis. **Note:** N/A = not applicable.

a. JCT does not place a tax expenditure on excise taxes.

Table C-2. Federal Taxes and Incentives for Alternative Fuels

Fuel	Excise Tax Rate (¢ per gallon)	Production Incentive	Incentive for Blending and/or Fuel Use	Federal R&D	Other Programs
General	None	None	None	DOE Biomass R&D program—\$232 million in FY2015, <sup>a</sup> smaller amounts in USDA Biomass R&D <sup>b</sup>	Renewable fuel standard (RFS) mandates biofuel use by gasoline and diesel fuel suppliers
					Tax credit for installation of refueling infrastructure for some biofuels
Conventional Ethanol	18.4	None	\$0.54 per gallon [expired]		Majority of RFS currently met through use of conventional (corn-based) ethanol
Biodiesel and Renewable Diesel	24.4	\$1.00 plus \$0.10 for small producers [expired]	\$1.00 per gallon (may not claim this and the producer credit) [expired]		Specific carve-out in RFS for biomass-based diesel
Cellulosic and Algae- Based Biofuels	Varies	\$1.01 per gallon, plus accelerated depreciation of plant property [expired]	None	DOE and USDA biomass programs focused on cellulosic biofuel development	
Advanced Biofuels <sup>c</sup>	Varies	Varies	Varies	DOE Biomass Program	USDA Farm Bill programs, including Biorefinery Assistance, Repowering Assistance, Bioenergy Program, Biomass Crop Assistance Program (BCAP)
Hydrogen	18.4	None	\$0.50 per gallon [expired]	DOE Hydrogen and Fuel Cell Technologies Program—\$97 million in FY2015 <sup>d</sup>	Tax credit for installation of refueling infrastructure (expired)
Liquefied Petroleum Gas (LPG)	18.3	None	\$0.50 per gallon [expired]		Tax credit for installation of refueling infrastructure (expired)

Fuel	Excise Tax Rate (¢ per gallon)	Production Incentive	Incentive for Blending and/or Fuel Use	Federal R&D	Other Programs
Compressed Natural Gas (CNG)	18.3	None	\$0.50 per gallon [expired]		Tax credit for installation of refueling infrastructure (expired)
Liquefied Natural Gas (LNG)	24.3	None	\$0.50 per gallon [expired]		Tax credit for installation of refueling infrastructure (expired)

Source: CRS analysis.

Notes: For more details, see Table C-I. Italics indicate expired provisions.

- a. Program not exclusively for transportation biofuels—also covers bioenergy (i.e., stationary sources) and bioproducts.
- b. Program not exclusively for transportation biofuels—also covers bioenergy (i.e., stationary sources) and bioproducts.
- c. This category generally encompasses others, including cellulosic biofuels, algae-based biofuels, and biomass-based diesel fuels.
- d. Program not exclusively focused on transportation.

Table C-3. Federal Incentives for Alternative Fuel and Advanced Technology Vehicles

Vehicle Technology or Fuel Type	Manufacturing Incentive	Purchase Incentive	Federal R&D	Other Programs
Electrified Vehicles				
General			\$103 million in FY2015 under DOE's Vehicle Technologies Program covers hybrid, battery electric, and plug-in technologies	National Clean Diesel Campaign (NCDC), Clean Cities
Hybrid	ATVM loan program generally applies	Up to \$3,400 for passenger vehicles [expired]		
Battery Electric	Credits under CAFE program; ATVM loan program generally applies	Up to \$7,500 for passenger vehicles; Up to \$2,500 for two- and three- wheeled and low-speed vehicles [expired]; Up to \$4,000 for conversion kits [expired]		
Plug-in Hybrid	Credits under CAFE program; ATVM loan program generally applies	Up to \$7,500 for passenger vehicles; Up to \$2,500 for two- and three- wheeled and low-speed vehicles [expired]; Up to \$4,000 for conversion kits; [expired]		
Ethanol Flexible Fuel Vehicle (FFV)	Credits under CAFE program expire after 2019 model year	None	Limited	National Clean Diesel Campaign (NCDC), Clean Cities
Fuel Cell Vehicles	Credits under CAFE program; ATVM loan program generally applies	Up to \$8,000 for passenger vehicles [expired]	DOE Hydrogen and Fuel Cell Technologies Program—\$97 million in FY2015 <sup>a</sup>	National Clean Diesel Campaign (NCDC), Clean Cities

Vehicle Technology or Fuel Type	Manufacturing Incentive	Purchase Incentive	Federal R&D	Other Programs
Natural Gas Vehicles			Limited	
Compressed Natural Gas (CNG)	Credits under CAFE program; ATVM loan program generally applies.	Up to \$4,000 for passenger vehicles [expired]		National Clean Diesel Campaign (NCDC), Clean Cities.
Liquefied Natural Gas (LNG)	Credits under CAFE program; ATVM Ioan program generally applies.	Up to \$4,000 for passenger vehicles [expired]		National Clean Diesel Campaign (NCDC), Clean Cities.

Source: CRS analysis.

Notes: For more details, see Table C-I. Italics indicate expired provisions.

a. Program not exclusively focused on transportation.

Table C-4. Expired Programs by Agency

Administering Agency	Program	Description	Expiration Date	Eligible Fuels or Technologies
Department of Transportation	Clean Fuels Grant Program	This program provided grants to state departments of transportation and metropolitan planning organizations (among others) to purchase "clean fuel" transit buses. Federal Transit Administration (FTA) grants for conventional buses covered 80% of the cost, while Clean Fuels grants covered 90% of the incremental cost of clean fuel buses over conventional buses. Alternative fuels and advanced technologies qualified, including advanced diesel: however, only 25% of funding could be used for advanced diesel projects.	July 31, 2015	Not limited to alternative fuels or advanced technologies.
Internal Revenue Service	Alternative Fuel Refueling Property Credit	Consumers and businesses who install qualified fueling equipment received a 30% tax credit of up to \$30,000 for properties subject to an allowance for depreciation, and \$1,000 for all other properties.	December 31, 2017, for hydrogen refueling property; December 31, 2013, for all other fuels	Natural gas, liquefied petroleum gas, hydrogen, electricity, E85, or diesel fuel blends containing a minimum of 20% biodiesel
	Alternative Motor Vehicle Credit	This provision included separate credits for four distinct types of vehicles: using fuel cells, advanced lean burn technologies, qualified hybrid technology, or qualified alternative fuels technologies.	December 31, 2017, for fuel cell vehicles	Hybrid gasoline-electric; diesel; battery-electric; alternative fuel and fuel cell vehicles; and advanced lean-burn technology vehicles
	Biodiesel or Renewable Diesel Excise Tax Credit	Biodiesel and renewable diesel blenders (or producers of diesel/biodiesel blends) could claim a tax credit of \$1.00 per gallon of fuel used produce a qualified mixture.	December 31, 2017	Biodiesel, renewable diesel, and agri-biodiesel
	Biodiesel or Renewable Diesel Income Tax Credit	Producers, blenders, or retailers of biodiesel, renewable diesel, or agri-biodiesel could claim a tax credit of \$1.00 per gallon of qualified fuel sold or used by the taxpayer.	December 31, 2017	Biodiesel, renewable diesel, and agri-biodiesel

Administering Agency	Program	Description	<b>Expiration Date</b>	Eligible Fuels or Technologies
	Conversion Kits	A credit of up to \$4,000 was allowed for purchasing a kit to convert a vehicle to a plug-in electric drive vehicle.	December 31, 2011	Qualified plug-in electric vehicle kits
	Incentives for Alternative Fuel and Alternative Fuel Mixtures	The Alternative Fuel Excise Tax Credit was a 50-cent-per gallon excise tax credit for certain alternative fuel used as fuel in a motor vehicle, motor boat, or airplane; a similar provision established a 50-cent-per gallon credit for alternative fuel mixed with a traditional fuel (gasoline, diesel, or kerosene) for use as a fuel.	December 31, 2017	Liquefied petroleum gas, P Series fuels, compressed or liquefied natural gas, liquefied hydrogen, any liquefied fuel derived from coal or peat, liquefied hydrocarbons derived from biomass (does not include ethanol, methanol or biodiesel)
	Plug-in Electric Vehicle Credit (Two- or Three- Wheeled)	A maximum credit of \$2,500 was allowed for certain types of new qualified plug-in electric vehicles, including vehicles with two or three wheels.	December 31, 2017, for two-wheeled vehicles; December 31, 2013, for three- wheeled vehicles	Two- or three-wheeled plug-in electric vehicles
	Second Generation Biofuel Producer Credit (formerly Credit for Production of Cellulosic and Algae-Based Biofuel)	Producers of cellulosic biofuel could claim a tax credit of \$1.01 per gallon. For cellulosic ethanol producers, the value of the production tax credit was reduced by the value of the volumetric ethanol excise tax credit and the small ethanol producer credit. The credit was valued at \$1.01 cents per gallon (the offsetting tax credits have expired). P.L. 112-240 amended the credit to include noncellulosic fuel produced from algae feedstocks.	December 31, 2017	Cellulosic and algae-based biofuels
	Small Agri-Biodiesel Producer Credit	An agri-biodiesel (produced from virgin agricultural products) producer with less than 60 million gallons per year in production capacity could claim a credit of 10 cents per gallon on the first 15 million gallons produced in a year.	December 31, 2017	Agri-biodiesel

Administering Agency	Program	Description	<b>Expiration Date</b>	Eligible Fuels or Technologies
	Small Ethanol Producer Credit	The small ethanol producer credit was valued at 10 cents per gallon of ethanol produced through the end of 2011. The credit was claimed on the first 15 million gallons of ethanol produced by a small producer in a given year.	December 31, 2011	Ethanol
	Special Depreciation Allowance for Second Generation Biofuel Plant Property	A taxpayer could take a depreciation deduction of 50% of the adjusted basis of a new cellulosic or algae-based biofuel plant in the year it was put in service. Any portion of the cost financed through tax-exempt bonds was exempted from the depreciation allowance. Before amendment by P.L. 110-343 the accelerated depreciation applied only to cellulosic ethanol plants that break down cellulose through enzymatic processes—the amended provision applied to all cellulosic biofuel plants. Before amendment by P.L. 112-240 the provision did not apply to algae-based biofuel plants: the incentive for algae-based plants applied to property placed in service in 2013.	December 31, 2017	Cellulosic and algae-based biofuels
	Volumetric Ethanol Excise Tax Credit (VEETC)	Gasoline suppliers who blend ethanol with gasoline were eligible for a tax credit of 45 cents per gallon of ethanol.	December 31, 2011	Ethanol (and other alcohol fuels)
U.S. Customs and Border Protection	Import Duty on Fuel Ethanol	A most-favored-nation duty of \$0.54 per gallon of fuel ethanol applied to imports from most countries through 2011. A 2.5% ad valorem tariff still applies.	Added duty expired December 21, 2011	Imported ethanol for fuel use

Source: CRS analysis.

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