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Department of Health and Human Services: FY2018 Budget Request

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Summary

This report provides information about the FY2018 budget request for the Department of Health and Human Services (HHS). It begins by reviewing the department's mission and structure. This is followed by an overview of the total FY2018 request for the department. Next, the report discusses the concept of the HHS budget as a whole, compared to funding provided to HHS through the annual appropriations process. This distinction is important because certain amounts shown in FY2018 HHS budget materials (including amounts for prior years) will not match amounts provided to HHS by annual appropriations acts (and displayed in accompanying congressional documents), because they take into account a broader set of budgetary resources. The report concludes with a breakdown of the HHS request by agency, along with additional HHS resources that provide further information on the request. A table of key policy staff is included at the end of the report.

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About HHS

The mission of the U.S. Department of Health and Human Services (HHS) is to “enhance the health and well-being of Americans by providing for effective health and human services and by fostering sound, sustained advances in the sciences underlying medicine, public health, and social services.”¹ HHS is currently organized into 11 main agencies, called “operating divisions,” which are responsible for a wide variety of health and human services and related research (see a list of these agencies in the **Glossary** below). In addition, HHS has a number of “staff divisions” within the Office of the Secretary (OS). These staff divisions fulfill a broad array of management, research, oversight, and emergency preparedness functions in support of the entire department.

Glossary of HHS Operating Divisions

ACF	Administration for Children and Families
ACL	Administration for Community Living
AHRQ	Agency for Healthcare Quality Research and Quality
ATSDR	Agency for Toxic Substances and Disease Registry
CDC	Centers for Disease Control and Prevention
CMS	Centers for Medicare and Medicaid Services
FDA	Food and Drug Administration
HSRA	Health Resources and Services Administration
IHS	Indian Health Service
NIH	National Institutes of Health
SAMHSA	Substance Abuse and Mental Health Services Administration

Eight of the HHS operating divisions are part of the U.S. Public Health Service (PHS). PHS agencies have diverse missions in support of public health, ranging from the provision of health care services and supports (e.g., IHS, HRSA, SAMHSA), to the advancement of health care quality and medical research (e.g., AHRQ, NIH), to the prevention and control of infectious and chronic diseases and environmental health hazards (e.g., CDC, ATSDR), and the regulation of food and drugs (e.g., FDA).²

The three remaining HHS operating divisions are not PHS agencies: ACF, ACL, and CMS. ACF and ACL largely administer human services programs focused on the well-being of vulnerable children, families, older Americans, and individuals with disabilities. CMS—which accounts for the largest share of the HHS budget by far—is responsible for administering the Medicare and Medicaid programs, and some aspects of the private health insurance market.

Overview of the FY2018 HHS Budget Request

The HHS budget request for FY2018 was affected by two notable circumstances. The first was a presidential transition, from the Administration of President Barack H. Obama to the

¹ Introduction to the HHS Strategic Plan FY2014-FY2018, available at <http://www.hhs.gov/about/strategic-plan/introduction/index.html#mission>.

² For further information, see CRS Report R44505, *Public Health Service Agencies: Overview and Funding (FY2015-FY2017)*, coordinated by (name redacted) and (name redacted).

Administration of President Donald J. Trump, occurring in late January 2017. As a result of this transition, the full FY2018 budget submission was delayed until May 22, 2017.³

The second notable circumstance affecting the FY2018 HHS budget request is that final FY2017 appropriations (P.L. 115-31) were not enacted until May 5, 2017, about two weeks before the FY2018 budget was submitted. Consequently, final appropriations levels for FY2017 were largely unknown during the formulation of the FY2018 budget proposal, and the HHS budget does not include a display of FY2017-enacted levels. The HHS budget instead displays FY2017 estimates derived from two sources:

- For discretionary spending programs, the HHS budget displays annualized estimates of funding provided under the second FY2017 continuing resolution (CR, P.L. 114-254). Generally, this CR was a formulaic extension of FY2016 funding levels with an across-the-board adjustment and exceptions for particular accounts and activities.⁴
- For mandatory spending programs, the HHS budget displays estimates of the amounts expected to be needed for FY2017 based on criteria outlined in authorizing law. (For related discussion, see “Budgetary Resources versus Appropriations.”)

While the estimates of annualized spending under the FY2017 CR may have informed FY2018 budget negotiations within the Administration, these estimates (in particular) should not be treated as FY2017 “final” or enacted levels for the purposes of comparison to prior years or the FY2018 proposal.

Under the budget request, HHS would spend an estimated \$1.131 trillion in outlays⁵ in FY2018 (see **Table 1**).⁶ This is \$422 million (+0.04%) more than the FY2017 estimate (based on the annualized CR and current services mandatory spending), and about \$28 billion (+2.55%) more than FY2016 actual. The Office of Management and Budget (OMB) estimates that HHS will account for more than a quarter of all federal outlays (nearly 28%) in FY2018.⁷ HHS has accounted for at least 20% of all federal outlays in each year since FY1995.⁸

³ The Budget and Accounting Act of 1921 (31 U.S.C. §1105a) requires that the President’s budget be submitted by the first Monday in February each year. However, in some cases, the transition from one presidential administration to another has historically affected the timing of the submission. For further information, see CRS Report RS20752, *Submission of the President’s Budget in Transition Years*, by (name redacted) . Prior to the release of the full budget on May 22, the Trump Administration released a “budget blueprint” on March 16, 2017. This document provided high-level information about a selection of discretionary spending proposals for FY2018.

⁴ For information on the second FY2017 CR, see CRS Report R44723, *Overview of Further Continuing Appropriations for FY2017 (H.R. 2028)*, coordinated by (name redacted) .

⁵ Budget authority is the amount of money a federal agency is legally authorized to commit or spend; an outlay occurs when funds are actually expended from the Treasury. These terms are discussed in the report section “Budgetary Resources versus Appropriations.”

⁶ This does not account for expected reductions to nonexempt mandatory spending due to budget sequestration. For further information, see Office of Management and Budget (OMB), *OMB Report to the Congress on the Joint Committee Reductions for Fiscal Year 2018*, May 22, 2017, available at https://www.whitehouse.gov/sites/whitehouse.gov/files/omb/sequestration_reports/2018_jc_sequestration_report_may2017_potus.pdf.

⁷ OMB Historical Tables of the FY2018 President’s Budget, Table 4.2, “Percentage Distribution of Outlays by Agency: 1962–2022,” available at <https://www.whitehouse.gov/omb/budget/Historicals>.

⁸ *Ibid.*

Table I. FY2018 President’s Budget Request for HHS
(Dollars in billions)

	FY2015 Actual	FY2016 Actual	FY2017 Estimate (Annualized CR or Current Services) ^a	FY2018 Request
Budget Authority	1,045	1,119	1,127	1,113
Outlays	1,028	1,103	1,131	1,131

Sources: For FY2015 actual, “HHS Budget by Operating Division” in HHS FY2017 Budget in Brief, available at <http://www.hhs.gov/sites/default/files/fy2017-budget-in-brief.pdf>. For FY2016 actual, FY2017 estimate (annualized second CR or current services mandatory), and FY2018 request, “HHS Budget by Operating Division” in HHS FY2018 Budget in Brief, available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf.

Notes: Budget authority is the amount of money a federal agency is legally authorized to commit or spend; an outlay occurs when funds are actually expended from the Treasury. Amounts for FY2018 reflect all proposals in the President’s budget for both mandatory and discretionary spending programs. Amounts in this table reflect mandatory sequestration in FY2015-FY2017, but do not reflect estimated effects of sequestration for FY2018.

- a. FY2017 appropriations were not enacted until May 5, 2017, which was about two weeks before the FY2018 budget was submitted. Consequently, final appropriations levels for FY2017 were largely unknown during the formulation of the FY2018 budget proposal, and the HHS budget does not include a display of FY2017 enacted levels. The HHS budget instead displays an annualized estimate of the second FY2017 CR for discretionary spending programs and current services estimates for mandatory spending programs. While these levels may have informed FY2018 budget negotiations within the Administration, they should not be treated as final.

Figure 1 displays proposed FY2018 HHS outlays by major program or spending category in the President’s request. As this figure shows, mandatory spending⁹ typically accounts for the vast majority of the HHS budget. In fact, two programs—Medicare and Medicaid—are expected to account for 88% of all estimated HHS spending in FY2018. Medicare and Medicaid are “entitlement” programs, meaning the federal government is required to make mandatory payments to individuals, states, or other entities based on criteria established in authorizing law.¹⁰

This figure also shows that discretionary spending accounts for only about 7% of FY2018 HHS outlays in the President’s request. Although discretionary spending represents a relatively small share of total HHS spending, the department nevertheless receives more discretionary money than most federal departments.

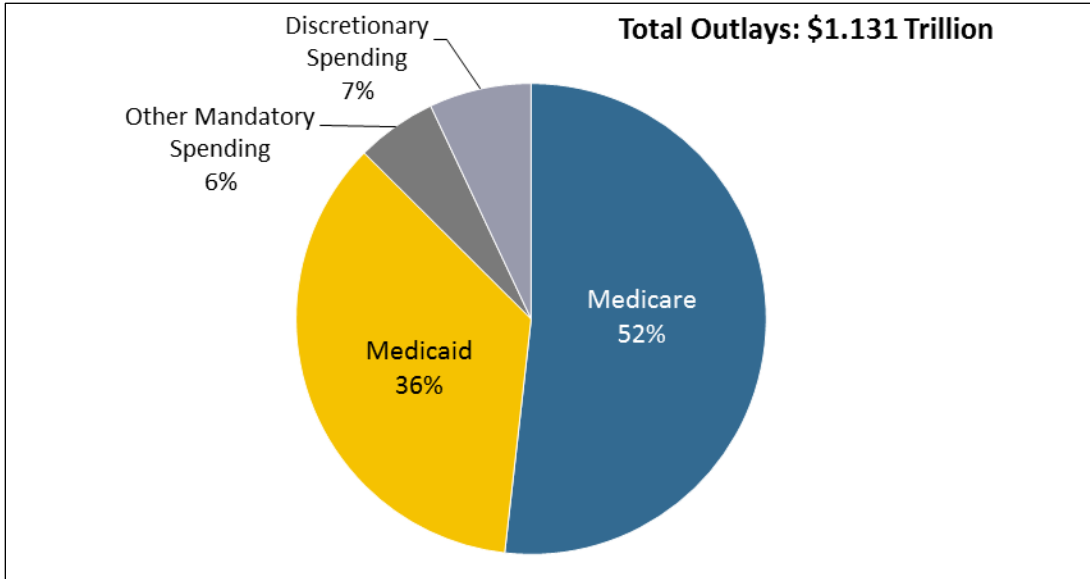
According to OMB data, more than half of the President’s request for discretionary budget authority in FY2018 would go to the Department of Defense (56%), with the second largest share going to the Department of Veterans Affairs (7%). HHS would receive the third largest share (nearly 6%) of all discretionary budget authority requested by the President, followed by the Department of Education (5%).¹¹

⁹ The terms “mandatory spending” and “discretionary spending” are discussed in the report section, “Budgetary Resources versus Appropriations.”

¹⁰ For more information on how these entitlement programs are financed, see CRS Report R41436, *Medicare Financing*, by (name redacted) .

¹¹ OMB Historical Tables of the FY2018 President’s Budget, Table 5.5, Percentage Distribution of Discretionary Budget Authority by Agency: 1976–2022, available at <https://www.whitehouse.gov/omb/budget/Historicals>.

Figure I. Proposed FY2018 HHS Outlays by Major Program and Spending Category



Source: Prepared by the Congressional Research Service (CRS) based on data presented on p. 1 and p. 13 of the HHS FY2018 Budget in Brief, <https://www.hhs.gov/sites/default/files/fy2018-budget-in-brief.pdf>.

Notes: Percentages may not sum due to rounding. For mandatory spending, outlays reflect proposed law spending levels, not the current services baseline.

Budgetary Resources versus Appropriations

Readers should be aware that the HHS budget includes a broader set of budgetary resources than the amounts provided to HHS through the annual appropriations process. As a result, certain amounts shown in FY2018 HHS budget materials (including amounts for prior years) will not match amounts provided to HHS by annual appropriations acts and displayed in accompanying congressional documents. There are several reasons for this, described throughout this section.

First, *mandatory spending* makes up a large portion of the HHS budget and much of that spending is provided directly by authorizing laws, not through appropriations acts. All *discretionary spending* is controlled and provided through the annual appropriations process. By contrast, all mandatory spending is controlled by the program’s authorizing statute. In most cases, that authorizing statute also provides the funds for the program. However, the budget authority for some mandatory programs, including Medicaid, while controlled by criteria in the authorizing statute, must still be provided through the annual appropriations process; such programs are commonly referred to as “appropriated entitlements” or “appropriated mandatories.”

In addition, the HHS budget request takes into account the department as a whole, while the appropriations process divides HHS funding across three different appropriations bills. While most of the discretionary spending for the department is provided through the Departments of Labor, Health and Human Services, and Education, and Related Agencies (LHHS) Appropriations Act, funding for certain HHS agencies and activities is appropriated in two other bills—the Departments of the Interior, Environment, and Related Agencies Appropriations Act (INT) and the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act (AG). **Table 2** lists HHS agencies by appropriations bill.

Table 2. HHS Agencies by Appropriations Bill

Appropriations Bill	HHS Agencies Funded in the Bill
Departments of Labor, Health and Human Services, and Education, and Related Agencies (LHHS)	<ul style="list-style-type: none"> • Administration for Children and Families • Administration for Community Living • Agency for Healthcare Research and Quality • Centers for Disease Control and Prevention • Centers for Medicare & Medicaid Services • Health Resources and Services Administration • National Institutes of Health^a • Office of the Secretary • Substance Abuse and Mental Health Services Administration
Departments of the Interior, Environment, and Related Agencies (INT)	<ul style="list-style-type: none"> • Agency for Toxic Substances and Disease Registry • Indian Health Service
Agriculture, Rural Development, Food and Drug Administration, and Related Agencies (AG)	<ul style="list-style-type: none"> • Food and Drug Administration

Source: CRS Report R40858, *Locate an Agency or Program Within Appropriations Bills*, by (name redacted)

- a. Funding for NIH comes primarily from the LHHS appropriations bill, with an additional amount for Superfund-related activities provided as part of the INT appropriations bill.

Moreover, the Administration’s estimates for HHS programs may follow different conventions than congressional scorekeepers. For example, certain transfers of funding between HHS agencies (or from HHS to other federal agencies) that occurred in prior fiscal years, or are expected to occur in this fiscal year, may be accounted for in the Administration estimates but not necessarily in the congressional documents.

In addition, HHS budget materials may include two different estimates for mandatory spending programs in FY2018: *proposed law* and *current law*. Proposed law estimates take into account changes in mandatory spending proposed in the FY2018 HHS budget request. Such proposals would need to be enacted into law to affect the budgetary resources ultimately available to the mandatory spending program.¹² HHS materials may also show a *current law* or *current services* estimate for mandatory spending programs. These estimates assume that no changes will be made to existing policies, and instead estimate mandatory spending for programs based on criteria established in current authorizing law. The HHS budget estimates in this report reflect the proposed law estimates for mandatory spending programs, but readers should be aware that other HHS, OMB, or congressional estimates might reflect current law instead.

Finally, the amounts of discretionary spending provided in the appropriations bills do not necessarily account for all of the budgetary resources that are available to those agencies. This is because agencies within HHS may have the authority to expend user fees and other types of collections that effectively supplement those appropriations. In addition, agencies may receive

¹² For a list of some HHS legislative proposals for mandatory spending programs in the FY2018 President’s budget, see pp. 34 of Summary Table S-6 in OMB, *Budget of the United States Government, Fiscal Year 2018*, available at <https://www.whitehouse.gov/sites/whitehouse.gov/files/omb/budget/fy2018/budget.pdf>. This table lists mandatory proposals (but not discretionary proposals) by federal department and shows the estimated dollar change from current law levels should the proposal be enacted, and not the actual proposed funding level. For additional information, see the applicable operating division chapters of the HHS Budget in Brief (BIB) or congressional justifications.

transfers of budgetary resources from other sources, such as from the Public Health Service Evaluation Set-Aside (also referred to as the PHS Tap) or one of the mandatory trust funds established by the Patient Protection and Affordable Care Act (ACA, P.L. 111-148).¹³ Budgetary totals that account for these sorts of resources in the Administration estimates are referred to as being at the “program level.” HHS agencies that have historically had notable differences between the amounts in the appropriations bills and their program level include the Food and Drug Administration (due to user fees) and the Agency for Healthcare Research and Quality (due to transfers). The program level for each agency is listed in the table entitled, “Composition of the HHS Budget Discretionary Programs” in the HHS FY2018 Budget in Brief (BIB).¹⁴

HHS Budget by Operating Division

Table 3 displays budgetary totals for each HHS operating division. These totals are inclusive of both mandatory and discretionary spending. The FY2016 actual, FY2017 estimate (based on the annualized CR and current services mandatory spending), and FY2018 request figures are taken from the HHS BIB for FY2018; the FY2015 actual figures are taken from the FY2017 BIB.¹⁵

The remainder of this section provides a brief summary of the mission of each operating division, the FY2018 budget request, and links to additional resources related to that request. (Links are also provided to resources on amounts enacted for FY2017 in the Consolidated Appropriations Act, 2017.) A table of **Key Policy Staff** is included at the end of the report.

The figures in this section are provided in terms of budget authority and outlays. Budget authority (BA) is the authority provided by federal law to enter into contracts or other financial obligations that will result in immediate or future expenditures involving federal government funds. Outlays occur when funds are actually expended from the Treasury and could be the result of either new budget authority enacted in the current fiscal year or unexpended budget authority that was enacted in previous fiscal years. As a consequence, the BA and outlays in this table represent two different ways of accounting for the funding that is provided to each HHS agency through the federal budget process.

Table 3. HHS Budget by Operating Division
(Mandatory and discretionary spending combined, dollars in millions)

Operating Division	FY2015 Actual	FY2016 Actual	FY2017 Estimate (Annualized CR or Current Services) ^a	FY2018 Request
Food and Drug Administration				
Budget Authority (BA)	2,525	2,725	2,741	1,891
Outlays	2,393	2,566	2,698	2,080

¹³ For more information, see related discussion in the “Sources of PHS Agency Funding” section of CRS Report R44505, *Public Health Service Agencies: Overview and Funding (FY2015-FY2017)*, coordinated by (name redacted) and (name redacted).

¹⁴ The HHS FY2018 Budget in Brief is available at <https://www.hhs.gov/sites/default/files/fy2018-budget-in-brief.pdf> (hereinafter, FY2018 BIB).

¹⁵ See “HHS Budget by Operating Division” in HHS FY2016 BIB, available at <http://www.hhs.gov/about/budget/budget-in-brief/overview-tables/index.html>, and “HHS Budget by Operating Division” in the FY2017 BIB, available at <http://www.hhs.gov/sites/default/files/fy2017-budget-in-brief.pdf>.

Operating Division	FY2015 Actual	FY2016 Actual	FY2017 Estimate (Annualized CR or Current Services) ^a	FY2018 Request
Health Resources and Services Administration				
BA	10,547	10,777	10,654	10,205
Outlays	9,122	10,263	10,372	10,828
Indian Health Service				
BA	4,799	4,916	4,953	4,898
Outlays	4,550	4,682	5,191	4,939
Centers for Disease Control and Prevention (including ATSDR)^b				
BA	9,096	8,698	7,696	6,374
Outlays	7,019	7,504	7,920	7,275
National Institutes of Health^c				
BA	29,863	31,718	31,829	26,049
Outlays	29,294	29,280	32,117	30,195
Substance Abuse and Mental Health Services Administration				
BA	3,486	3,642	4,156	3,771
Outlays	3,141	3,443	3,672	3,688
Agency for Healthcare Research and Quality^c				
BA	364	334	333	0
Outlays	175	269	300	288
Centers for Medicare & Medicaid Services^d				
BA	928,716	999,037	1,006,775	1,009,626
Outlays	917,644	990,120	1,006,929	1,019,633
Administration for Children and Families				
BA	51,725	53,068	54,116	46,535
Outlays	50,231	50,905	54,479	48,289
Administration for Community Living				
BA	1,835	1,936	1,937	1,851
Outlays	1,680	1,972	1,956	1,935
Office of the Secretary^e				
BA	2,254	2,315	1,599	1,683
Outlays	2,310	2,141	5,201	2,106
Total, Health and Human Services				
BA	1,045,210	1,119,166	1,126,789	1,112,883
Outlays	1,027,559	1,103,145	1,130,835	1,131,257

Sources: For FY2015 actual, “HHS Budget by Operating Division” in HHS FY2017 Budget in Brief, available at <http://www.hhs.gov/sites/default/files/fy2017-budget-in-brief.pdf>. For FY2016 actual, FY2017 estimate (annualized second CR or current services mandatory), and FY2018 request, “HHS Budget by Operating Division” in HHS

FY2018 Budget in Brief, available at

https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf. The HHS source for the BA figures in the BIB is the Appendix from the FY2016, FY2017, and FY2018 budget requests. HHS cautions that these figures “potentially differ from the levels displayed in the individual Operating or Staff Division Chapters.”

Notes: Totals are as reported in the HHS BIB and may not sum due to rounding. Amounts in this table reflect mandatory sequestration in FY2015-FY2017, but do not reflect estimated effects of sequestration for FY2018. Amounts for FY2018 reflect all proposals in the President’s budget for both mandatory and discretionary spending programs.

- a. FY2017 appropriations were not enacted until May 5, 2017, which was about two weeks before the FY2018 budget was submitted. Consequently, final appropriations levels for FY2017 were largely unknown during the formulation of the FY2018 budget proposal, and the HHS budget does not include a display of FY2017 enacted levels. The HHS budget instead displays an annualized estimate of the second FY2017 CR for discretionary spending programs and current services estimates for mandatory spending programs. While these levels may have informed FY2018 budget negotiations within the Administration, they should not be treated as final.
- b. The figures for the CDC include funding for the Agency for Toxic Substances and Disease Registry (ATSDR). The congressional justification for ATSDR is available at <https://www.cdc.gov/budget/documents/fy2018/fy-2018-atsdr.pdf>.
- c. The FY2018 President’s budget proposes to consolidate AHRQ into NIH as a new National Institute for Research on Safety and Quality (NIRSQ). For consistency with source materials, this table includes the amounts requested for the newly proposed NIRSQ within the NIH totals for FY2018, but displays FY2015-FY2017 AHRQ funding separately.
- d. The budget authority for CMS includes non-CMS budget authority for Hospital Insurance and Supplementary Medical Insurance for the Social Security Administration and the Medicare Payment Advisory Commission (MEDPAC).
- e. The amount of budget authority and outlays listed for the Office of the Secretary is the total of funding for the following staff divisions: Office of the National Coordinator for Health Information Technology, Office of Medicare Hearings and Appeals, Office for Civil Rights, Departmental Management, Public Health and Social Services Emergency Fund, Office of Inspector General, Program Support Center (Retirement Pay, Medical Benefits, and Miscellaneous Trust Funds), as well as certain collections that are credited to that office or the department as a whole. For a breakdown of funding by staff division, see the sources noted above.

Administration for Children and Families (ACF)

The ACF mission is focused on promoting the “economic and social well-being of children, youth, families, and communities.”¹⁶ ACF administers a wide array of human services programs, including Temporary Assistance for Needy Families (TANF), Head Start, child care, the Social Services Block Grant (SSBG), and various child welfare programs.

Relevant Appropriations Bill:

- LHHS

FY2018 Request:

- BA: \$46.535 billion
- Outlays: \$48.289 billion

Additional Resources Related to the FY2018 Request:

- Congressional Justification, available at https://www.acf.hhs.gov/sites/default/files/olab/acf_master_cj_508_compmay_21_2017.pdf.

¹⁶ ACF Chapter of the HHS FY2018 BIB.

- All-Purpose Table (p. 6), available at https://www.acf.hhs.gov/sites/default/files/olab/acf_master_cj_508_compma_y_21_2017.pdf#page=11.
- BIB Chapter (p. 74), available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf#page=78.

Additional Resources Related to FY2017 Appropriations:

- Appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=397>.
- Appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk3.pdf#page=43>.

Administration for Community Living (ACL)

The ACL mission is focused on maximizing the “independence, well-being, and health of older adults, people with disabilities across the lifespan, and their families and caregivers.”¹⁷ ACL administers a number of programs targeted at older Americans and the disabled, including Home and Community-Based Supportive Services and State Councils on Developmental Disabilities.

Relevant Appropriations Bill:

- LHHS

FY2018 Request:

- BA: \$1.851 billion
- Outlays: \$1.935 billion

Additional Resources Related to the FY2018 Request:

- Congressional Justification, <https://www.acl.gov/sites/default/files/about-acl/2017-05/FY%202018%20ACL%20Budget%20Congressional%20Justification%20v2.pdf>.
- All-Purpose Table (p. 13), available at <https://www.acl.gov/sites/default/files/about-acl/2017-05/FY%202018%20ACL%20Budget%20Congressional%20Justification%20v2.pdf#page=18>.
- BIB Chapter (p. 85), available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf#page=89.

Additional Resources Related to FY2017 Appropriations:

- Appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=400>.
- Appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk3.pdf#page=49>.

¹⁷ ACL Chapter of the FY2018 BIB.

Agency for Healthcare Research and Quality (AHRQ)

The AHRQ mission is focused on research to make health care “safer, higher quality, more accessible, equitable, and affordable.”¹⁸ Specific AHRQ research efforts are aimed at reducing the costs of care, promoting patient safety, measuring the quality of health care, and improving health care services, organization, and financing. The FY2018 President’s budget proposes consolidating AHRQ’s functions within NIH, in the new National Institute for Research on Safety and Quality (NIRSQ). Consequently, the FY2018 budget documents provided below reference the NIRSQ, and not AHRQ.

Relevant Appropriations Bill:

- LHHS

FY2018 Request:

- BA: \$0 million
- Outlays: \$288 million

Additional Resources Related to the FY2018 Request:

- Congressional Justification, available at <https://www.ahrq.gov/sites/default/files/wysiwyg/cpi/about/mission/budget/2018/NIRSQ.pdf>.
- All-Purpose Table (p. 4), available at <https://www.ahrq.gov/sites/default/files/wysiwyg/cpi/about/mission/budget/2018/NIRSQ.pdf#page=4>.
- BIB Chapter: There is no FY2018 BIB chapter for AHRQ.

Additional Resources Related to FY2017 Appropriations:

- Appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=395>.
- Appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk3.pdf#page=40>.

Centers for Disease Control and Prevention (CDC) and Agency for Toxic Substances and Disease Registry (ATSDR)¹⁹

The CDC mission is focused on “disease prevention and control, environmental health, and health promotion and health education.”²⁰ CDC is organized into a number of centers, institutes, and offices, some focused on specific public health challenges (e.g., injury prevention), and others focused on general public health capabilities (e.g., surveillance and laboratory services).

In addition, the Agency for Toxic Substances and Disease Registry (ATSDR) is headed by the CDC director. For that reason, the ATSDR budget is often shown within CDC. Following the

¹⁸ The AHRQ mission statement can be found on the AHRQ website at <https://www.ahrq.gov/cpi/about/index.html>.

¹⁹ The figures for the CDC include funding for the Agency for Toxic Substances and Disease Registry (ATSDR). The congressional justification for ATSDR is available at <https://www.cdc.gov/budget/documents/fy2018/fy-2018-atsdr.pdf>.

²⁰ The CDC mission statement can be found on the CDC website at <https://www.cdc.gov/maso/pdf/cdcmiss.pdf>.

conventions of the FY2018 HHS Budget in Brief, ATSDR's budget request is included in the CDC totals shown in this report. ATSDR's work is focused on preventing or mitigating the adverse effects resulting from exposure to hazardous substances in the environment.

Relevant Appropriations Bills:

- LHHS (CDC)
- INT (ATSDR)

FY2018 Request (CDC and ATSDR combined):

- BA: \$6.374 billion
- Outlays: \$7.275 billion

Additional Resources Related to the FY2018 Request:

- CDC Congressional Justification, available at <https://www.cdc.gov/budget/documents/fy2018/fy-2018-cdc-congressional-justification.pdf>.
 - All-Purpose Table (p. 18), available at <https://www.cdc.gov/budget/documents/fy2018/fy-2018-cdc-congressional-justification.pdf#page=18>.
- ATSDR Congressional Justification, available at <https://www.cdc.gov/budget/documents/fy2018/fy-2018-atsdr.pdf>.
- BIB Chapter (p. 28), available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf#page=32.

Additional Resources Related to FY2017 Appropriations:

- CDC appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=387>.
- CDC appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk3.pdf#page=31>.
- ATSDR appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=353>.
- ATSDR appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk2.pdf#page=611>.

Centers for Medicare & Medicaid Services (CMS)

The CMS mission is focused on ensuring “effective, up-to-date health care coverage and promot[ing] quality care for beneficiaries” of Medicare, Medicaid, the State Children’s Health Insurance Program (CHIP), and new private insurance and private insurance market reform programs.²¹ The President’s budget estimates that in FY2018, “over 143 million Americans will

²¹ CMS Chapter of the FY2018 BIB.

rely on programs CMS administers including Medicare, Medicaid, the Children's Health Insurance Program (CHIP), and the Health Insurance Exchanges.²²

Relevant Appropriations Bill:

- LHHS

FY2018 Request:

- BA: \$1,009.626 billion
- Outlays: \$1,019.633 billion

Additional Resources Related to the FY2018 Request:

- Congressional Justification, available at <https://www.cms.gov/About-CMS/Agency-Information/PerformanceBudget/Downloads/FY2018-CJ-Final.pdf>.
- All-Purpose Table (p. 10), available at <https://www.cms.gov/About-CMS/Agency-Information/PerformanceBudget/Downloads/FY2018-CJ-Final.pdf#page=16>.
- BIB Chapter (p. 49), available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf#page=53.

Additional Resources Related to FY2017 Appropriations:

- Appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=395>.
- Appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk3.pdf#page=41>.

Food and Drug Administration (FDA)

The FDA mission is focused on regulating the safety of human foods, dietary supplements, cosmetics, and animal foods; and the safety and effectiveness of human drugs, biological products (e.g., vaccines), medical devices, radiation-emitting products, and animal drugs. It also regulates the manufacture, marketing, and sale of tobacco products.²³

Relevant Appropriations Bill:

- AG

²² Department of Health and Human Services (HHS), *Centers for Medicare & Medicaid Services: Fiscal Year 2018 Justification of Estimates for Appropriations Committees*, May 2017.

²³ CRS Report R44505, *Public Health Service Agencies: Overview and Funding (FY2015-FY2017)*, coordinated by (name redacted) and (name redacted).

FY2018 Request:

- BA: \$1.891 billion
- Outlays: \$2.080 billion

Additional Resources Related to the FY2018 Request:

- Congressional Justification, available at <https://www.fda.gov/downloads/AboutFDA/ReportsManualsForms/Reports/BudgetReports/UCM559923.pdf>.
 - All-Purpose Table (p. 9), available at <https://www.fda.gov/downloads/AboutFDA/ReportsManualsForms/Reports/BudgetReports/UCM559923.pdf#page=17>.
- BIB Chapter (p. 14), available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf#page=18.

Additional Resources Related to FY2017 Appropriations:

- Appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=29>.
- Appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk2.pdf#page=32>.

Health Resources and Services Administration (HRSA)

The HRSA mission is focused on “improving access to health care for those who are uninsured, isolated, or medically vulnerable.”²⁴ Among its many programs and activities, HRSA supports health care workforce training, the National Health Service Corps, and the federal health centers program, which provides grants to nonprofit entities that provide primary care services to people who experience financial, geographic, cultural, or other barriers to health care.

Relevant Appropriations Bill:

- LHHS

FY2018 Request:

- BA: \$10.205 billion
- Outlays: \$10.828 billion

Additional Resources Related to the FY2018 Request:

- Congressional Justification, available at <https://www.hrsa.gov/about/budget/budgetjustification2018.pdf>.
 - All-Purpose Table (p. 15), available at <https://www.hrsa.gov/about/budget/budgetjustification2018.pdf#page=16>.
- BIB Chapter (p. 19), available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf#page=23.

²⁴ HHS Strategic Plan FY2014-FY2018, Appendix B, available at <http://www.hhs.gov/about/strategic-plan/appendix-b/index.html>.

Additional Resources Related to FY2017 Appropriations:

- Appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=385>.
- Appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk3.pdf#page=26>.

Indian Health Service (IHS)

The IHS mission is focused on providing “comprehensive health services for American Indians and Alaska Natives ... to improve their health status and overall quality of life.”²⁵ IHS provides health care for approximately 2.2 million eligible American Indians/Alaska Natives through a system of programs and facilities located on or near Indian reservations, and through contractors in certain urban areas.

Relevant Appropriations Bill:

- INT

FY2018 Request:

- BA: \$4.898 billion
- Outlays: \$4.939 billion

Additional Resources Related to the FY2018 Request:

- Congressional Justification, available at https://www.ihs.gov/budgetformulation/includes/themes/newihstheme/display_objects/documents/FY2018CongressionalJustification.pdf.
 - All-Purpose Table (p. 7), available at https://www.ihs.gov/budgetformulation/includes/themes/newihstheme/display_objects/documents/FY2018CongressionalJustification.pdf#page=17.
- BIB Chapter (p. 25), available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf#page=29.

Additional Resources Related to FY2017 Appropriations:

- Appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=350>.
- Appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk2.pdf#page=609>.

National Institutes of Health (NIH)

The NIH mission is focused on supporting and conducting research “into the causes, diagnosis, treatment, control, and prevention of diseases” and promoting the “acquisition and dissemination of medical knowledge to health professionals and the public.”²⁶ NIH is organized into 27 research

²⁵ Ibid.

²⁶ Ibid.

institutes and centers, headed by the NIH Director. In FY2018, the majority of the NIH budget (over 80%) will support research performed by more than 300,000 researchers who work at more than 2,500 universities, medical schools, and other research institutions.²⁷

Relevant Appropriations Bill:

- LHHS

FY2018 Request:

- BA: \$26.049 billion
- Outlays: \$30.195 billion

Additional Resources Related to the FY2018 Request:

- Congressional Justification, available at <https://officeofbudget.od.nih.gov/pdfs/FY18/NIH%20Overview%20Volume%20Final.pdf>.
 - All-Purpose Table (p. 16), <https://officeofbudget.od.nih.gov/pdfs/FY18/NIH%20Overview%20Volume%20Final.pdf#page=20>.
- BIB Chapter (p. 36), available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf#page=40.

Additional Resources Related to FY2017 Appropriations:

- Appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=390>.
- Appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk3.pdf#page=34>.

Substance Abuse and Mental Health Services Administration (SAMHSA)

The SAMHSA mission is focused on reducing the “impact of substance abuse and mental illness on America’s communities.”²⁸ SAMHSA coordinates behavioral health surveillance to better understand the impact of substance abuse and mental illness on children, individuals, and families, and the costs associated with treatment.

Relevant Appropriations Bill:

- LHHS

FY2018 Request:

- BA: \$3.771 billion
- Outlays: \$3.688 billion

²⁷ NIH Chapter of the FY2018 BIB.

²⁸ SAMHSA Chapter in the FY2018 BIB.

Additional Resources Related to the FY2018 Request:

- Congressional Justification, available at <https://www.samhsa.gov/sites/default/files/samhsa-fy-2018-congressional-justification.pdf>.
 - All-Purpose Table (p. 6), available at <https://www.samhsa.gov/sites/default/files/samhsa-fy-2018-congressional-justification.pdf#page=14>.
- BIB Chapter (p. 48), available at https://www.hhs.gov/sites/default/files/Consolidated%20BIB_ONLINE_remediated.pdf#page=44.

Additional Resources Related to FY2017 Appropriations:

- Appropriations language (P.L. 115-31), available at <https://www.congress.gov/115/bills/hr244/BILLS-115hr244enr.pdf#page=393>.
- Appropriations funding table (explanatory statement), available at <https://www.congress.gov/crec/2017/05/03/CREC-2017-05-03-bk3.pdf#page=37>.

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Indian Health Service	(name redacted)	7-....	/redacted/@crs.loc.gov
National Institutes of Health	(name redacted)	7-....	/redacted/@crs.loc.gov
Substance Abuse and Mental Health Services Administration	(name redacted)	7-....	/redacted/@crs.loc.gov

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