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FY2018 Budget Documents: Internet and GPO Availability

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Summary

Every year the President submits a series of volumes to Congress containing the President's proposed budget for the coming fiscal year. The President's submission is required on or after the first Monday in January, but no later than the first Monday in February (31 U.S.C. §1105(a)). However, incoming presidential Administrations do not generally release multivolume budget sets in February. This year the President released a Budget Blueprint on March 16, 2017, and a full budget submission on May 23, 2017.

This report provides brief descriptions of the budget volumes and related documents, together with Internet addresses, Government Publishing Office (GPO) stock numbers, and prices for obtaining print copies of these publications. It also explains how to find the locations of government depository libraries, which can provide both printed copies for reference use and Internet access to the online versions. This report will be updated as events warrant.

Please note that neither the Congressional Research Service (CRS) nor the Library of Congress (LOC) distributes print copies of the budget documents.

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Introduction

The President's budget for FY2018 consists of a multivolume set of materials issued by the Office of Management and Budget (OMB). The materials contain information on new budget proposals, summary tables, detailed financial information on individual programs and accounts, economic analysis, historical data, explanations of the budget processes, and supporting documents. Every year the President submits these materials to Congress at the start of the budget cycle for the next fiscal year. The President's submission is required on or after the first Monday in January, but no later than the first Monday in February (31 U.S.C. §1105(a)). However, incoming presidential Administrations do not generally release multivolume budget sets in February. This year the President released a Budget Blueprint on March 16, 2017, and a full budget submission on May 23, 2017.¹

Other budget-related documents include the annual *Economic Report of the President*, issued in March by the Council of Economic Advisors, and the *Budget and Economic Outlook*, an annual publication issued by the Congressional Budget Office (CBO). Details on these publications are included in this report.

The President's Budget Documents, Fiscal Year 2018

Both OMB and the Government Publishing Office (GPO) provide Internet access to the main and supporting budget documents, spreadsheet files, the public budget database, and budget amendments and supplementals proposed by the President; see <http://www.whitehouse.gov/omb/budget> and <http://www.gpo.gov/fdsys/browse/collectionGPO.action?collectionCode=BUDGET>, respectively. OMB provides additional summary table information on agency budgets and key issues in the form of fact sheets, available at <https://www.whitehouse.gov/sites/whitehouse.gov/files/omb/budget/fy2018/msar.pdf>.

Information on purchasing print copies of these documents appears below, along with a brief description of the contents of each document.

The Budget of the U.S. Government, Fiscal Year 2018

The annual budget volume contains information, charts, and graphs pertaining to the President's new budget proposals and overviews of government activities by topic (e.g., "The Human Cost of Economic Stagnation: Too Many Americans Left Behind" and "Reform Immigration Policy") within the *FY2018 Budget* volume. Summary Tables (pp. 23-46) contain projections of budget baselines, receipts, and outlays; deficits; debt; discretionary spending; and economic projections from FY2017 to FY2027. Federal programs that have been recommended by the Administration for termination or reduction are detailed in the document entitled *Major Savings and Reforms*, available at <https://www.whitehouse.gov/sites/whitehouse.gov/files/omb/budget/fy2018/msar.pdf>.

(GPO stock number 041-001-00723-7, 52 pages, \$38)

¹ For additional information on the timing of the presidential budget submission, see CRS Report R43163, *The President's Budget: Overview of Structure and Timing of Submission to Congress*, by (name redacted).

The Budget of the U.S. Government, Fiscal Year 2018 (CD-ROM)

The *FY2018 Budget* CD-ROM contains the full content of the budget documents and most supporting documents for the budget in PDF files. Some data files are also included in spreadsheet format. The CD-ROM provides software to search, display, and print.

(GPO stock number 041-001-00722-9, \$29)

Analytical Perspectives, Budget of the United States Government, Fiscal Year 2018

This volume includes economic, accounting, and crosscutting analyses of government programs and activities designed to highlight specific subject areas. It also includes information on federal receipts and collections, analysis of federal spending, detailed information on federal borrowing and debt, baseline or current service estimates, and other technical presentations. Chapter 14, “Aid to State and Local Governments,” contains a series of tables (pp. 173-184) that provide selected grant and other federal assistance data by state.

The *FY2018 Analytical Perspectives* volume contains supplemental materials including tables showing the budget by agency and account and by function, sub-function, and program.² The supplemental materials also include data on direct and guaranteed loan transactions of the federal government. The supplemental material is available on a CD-ROM, in the printed document, or on the GPO website at <http://www.gpo.gov/fdsys/browse/collectionGPO.action?collectionCode=BUDGET>.

(GPO stock number 041-001-00721-1, \$56, 275 pages)

Appendix, Budget of the United States Government, Fiscal Year 2018

Designed primarily for the use of the House and Senate appropriations committees, the *Appendix* contains more detailed financial information on individual programs and appropriations accounts than any of the other budget documents submitted by the President. In many presidential budget submissions, the volume often provides the following information for agencies:

- proposed text of the appropriation language,
- budget schedules for each account,
- new legislative proposals,
- explanations of the work to be performed and the funds needed, and
- proposed general provisions applicable to the appropriations of entire agencies or groups of agencies.

Typically, these elements are distinguished by varying font, so that proposed appropriations (*italics*) and prior year funding (*brackets*) can be compared at a glance:

For expenses necessary for the administration of the Department of Justice,

² The President’s FY2018 budget includes a “Glossary of Budget Terms” within *Analytical Perspectives*. See pp. 88-91.

[\$111,500,000] \$125,896,000, of which not to exceed \$4,000,000 for security and construction of Department of Justice facilities shall remain available until expended. (*Department of Justice Appropriations Act, 2016*.³)

(GPO stock number 041-001-00720-2, \$79, 1,284 pages)

Historical Tables, Budget of the United States Government, Fiscal Year 2018

These detailed tables cover budget deficit/surplus, outlays, receipts, discretionary and mandatory spending, federal debt, federal employment, payments for individuals, spending by function and agency, and grants to states and local governments. These tables provide some data from 1940 (or earlier) and estimates through FY2022. Historical data are adjusted by OMB to be consistent with data in the FY2018 budget and to provide comparability over time. This year the *Historical Tables* are available online in spreadsheet and PDF instead of print. The *Historical Tables* are available at <https://www.whitehouse.gov/omb/budget/Historicals>.

Economic Report of the President, 2017

This year's annual *Economic Report of the President*, was submitted to President Obama in December by the Council of Economic Advisors and transmitted to Congress in January 2017. It presents the Administration's economic policies and contains the annual report of the Council of Economic Advisors.⁴ It also presents an overview of the nation's economic progress using text and extensive data appendices. Appendix B of the *Economic Report* includes current and historical statistics on major aspects of economic activity (pp. 559-594). Statistics include national income and expenditures, government finance, population, employment, wages, productivity, prices, debt measures, corporate finance, and international statistics. The report is also available from the GPO website at <http://www.gpo.gov/fdsys/browse/collection.action?collectionCode=ERP>. A searchable database of the *Economic Report of the President* for each year from 1995 to the present is also available at this site. Spreadsheet files from Appendix B of the report can be accessed at <http://www.gpo.gov/fdsys/browse/collection.action?collectionCode=ERP&browsePath=2015&isCollapsed=false&leafLevelBrowse=false&isDocumentResults=true&ycoord=0>.

(GPO stock number 040-000-00795-4, \$63, 594 pages)

Mid-Session Review

OMB issues revised estimates of budget receipts, outlays, and budget authority in the *Mid-Session Review*. This annual document is typically released in the summer following the President's budget submission. The FY2018 document is not currently available, but should be available in the summer on the OMB website.

(GPO stock number and ordering information not yet available)

³ Department of Justice, General Administration, from p. 741 of the *FY2017 Budget Appendix*.

⁴ The Trump Administration's *Economic Report of the President* is expected to be transmitted to Congress in January 2018.

Agency Budget Justifications

After the President's budget documents are released in February, Congress begins to hold hearings on agency budget requests. Agencies must submit their budget justifications to the appropriations subcommittees holding the hearings. Budget justifications generally contain more detailed descriptions of an agency's proposals and programs than are provided in the President's budget documents. As mandated by OMB in Section 22.6 of the 2006 edition of *Circular A-11* and subsequent editions, executive agencies are required to post their congressional budget justification materials on the Internet within two weeks of transmittal to Congress.⁵

Typically, Administration budget requests appear along with actual numbers for the immediate previous fiscal year. The content and structure of these submissions may vary and some materials may not correspond exactly with the data and information provided to Congress in other fiscal years.⁶ A short overview on the agency budget justification request can be found within CRS Report RS20268, *Agency Justification of the President's Budget*, by (name redacted).

Additional Comparative Budget Data by Agency and Account

Public Budget Database, Fiscal Year 2018

OMB maintains a publicly accessible database in Excel and comma delimited format called the *Public Budget Database*. This resource provides account level detail data on budget authority for the years FY1976 to FY2022,⁷ and budget outlays and budget receipts for FY1962 to FY2022. This resource is available on the GPO FY2018 budget website at <http://www.gpo.gov/fdsys/browse/collectionGPO.action?collectionCode=BUDGET>. A user's guide in PDF format is also available on this site by clicking on the expandable tab for the document.

Congressional Budget Office

Analysis of the President's FY2018 Budget

This report provides an analysis of the President's budgetary proposals and CBO's updated baseline budget projections. The FY2018 report should be forthcoming.

(GPO ordering information is currently not available.)

⁵ Each summer, OMB issues instructions to all federal executive departments and agencies on submitting budget data and materials for inclusion in the President's budget documents. These instructions are in a document entitled *Circular No. A-11: Preparation, Submission, and Execution of the Budget*. Circular A-11 is available on the White House website at <https://www.whitehouse.gov/omb/information-for-agencies/circulars>. See Section 22.6.

⁶ Additional data may also be available directly from the agencies themselves via listed congressional liaison or governmental affairs contacts in CRS Report 98-446, *Congressional Liaison Offices of Selected Federal Agencies*, by (name redacted). A listing of agencies included within each of the 12 regular appropriations bills is available in CRS Report R40858, *Locate an Agency or Program Within Appropriations Bills*, by (name redacted).

⁷ Budget authority data includes actual budget authority through FY2016 and estimates for FY2017 through FY2022.

Budget and Economic Outlook: FY2017-FY2027

CBO's baseline budget projections span 11 fiscal years in its reports. The *Budget and Economic Outlook* includes separate chapters on the economic outlook, outlays, and receipts. The data and projections cover FY2017 through FY2027. This document, released in January 2017, also includes discussions on current economic conditions. The report is available on the CBO website at <https://www.cbo.gov/publication/52370>. The website also includes underlying data, supplemental material, and baseline projections. CBO issues an annual summer update of the Budget and Economic Outlook with adjusted projections. This document and other budget and economic information, including CBO's monthly budget review are available at <http://www.cbo.gov/topics/budget>.

(GPO ordering information is currently not available.)

GPO Ordering Information

Printed copies of budget documents are available for purchase from GPO by the following methods:

- online at the GPO website, at <http://bookstore.gpo.gov/catalog/budget-economy/federal-budgets-year>;
- by telephone, redacted] or redacted] ;
- by fax, redacted] ; or
- by mail using the GPO order form (check or money order), addressed to U.S. Government Publishing Office, P.O. Box 979050, St. Louis, MO 63197-9000

Depository Libraries

Budget documents are often available for reference use at large public or university libraries, or any library participating in the Federal Library Depository Program. Addresses of the depository libraries can be obtained through a local library; from GPO's Customer Services department, redacted] or redacted] ; or online from the GPO website at <http://catalog.gpo.gov/fdlpdir/FDLPdir.jsp?mode=6>.

Websites on Budget Legislation

Congressional Staff

The Congressional Research Service (CRS) has developed (for Members of Congress and their staffs) two web pages covering the budget and appropriations process.

- **Appropriations and Budget Analysis.** For CRS products on appropriations status, jurisdictions, processes, current appropriations bills, and other budget-related resources, Members and congressional staff can access the CRS website <http://www.crs.gov/iap/appropriations>. The CRS Appropriations Status Table, a table which tracks the progress of major actions related to appropriations bills, is available at <http://www.crs.gov/iap/appropriations>.
- **CRS Products on the Federal Budget Process.** Explanations of budget concepts, terminology, congressional and executive budget process,

congressional budget timetable, budget resolutions and reconciliation, the authorization and appropriations process, entitlements and discretionary spending, the Budget Enforcement Act, sequestration, and surpluses/deficits are available from the CRS website at <http://www.crs.gov/search/#/?termsToSearch=budget%20process>.

Public Use

The public may access [Congress.gov](http://www.congress.gov), the legislative website produced by the Library of Congress. The site includes a Status of Appropriations Legislation for the current year and several previous fiscal years, which include links to bills, committee and conference reports, and votes for the 12 regular, and any supplemental, appropriations bills. The [Congress.gov Status Table of Appropriations](https://www.congress.gov/legislation/appropriations) is available at <https://www.congress.gov/legislation/appropriations>.

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