



Major Disaster Assistance from the DRF: New York

Overview

The Disaster Relief Fund (DRF) is managed by the Federal Emergency Management Agency (FEMA) and is the primary source of federal assistance following a major disaster declaration. The authority to declare a major disaster is provided to the President under the Robert T. Stafford Emergency Relief and Disaster Assistance Act (P.L. 93-288).

The information below includes only DRF funding provided to New York as a result of assistance associated with a major disaster declaration. This information does not include other assistance provided through the DRF or disaster assistance provided by other federal sources, such as Small Business Administration disaster loans.

FEMA administers disaster relief through regional offices around the country. New York is part of Region II, headquartered in New York, NY.

Major Disaster Declarations: FY2000-FY2015

A total of 30 major disaster declarations were made in the state of New York between FY2000 and FY2015. During that time, there were also six requests for major disaster declarations that were denied. The approved declarations led to \$29.1 billion in actual and projected federal obligations from the DRF. Actual and projected obligations are used throughout this In Focus to account for the total amount of federal assistance ultimately obligated. This funding does not include the assistance that was provided directly by the state, either as a cost-share for federal assistance or through the state’s own authorities and programs.

There was a high level of variation in the amount of actual and projected funding obligated for major disasters each year, with more than \$17.7 billion in actual and projected obligations for disasters in FY2013 alone. **Figure 1** displays the actual and projected obligations to New York each fiscal year. The highest number of declarations in a single year was five, which occurred in FY2007 and FY2011.

Most Costly Declarations

The declaration associated with the largest actual and projected obligations from the DRF to the state of New York was for Hurricane Sandy in FY2013. This declaration resulted in more than \$17.6 billion in actual and projected obligations to New York from the DRF. New York also received a major disaster declaration following the terrorist attacks of September 11, 2001.

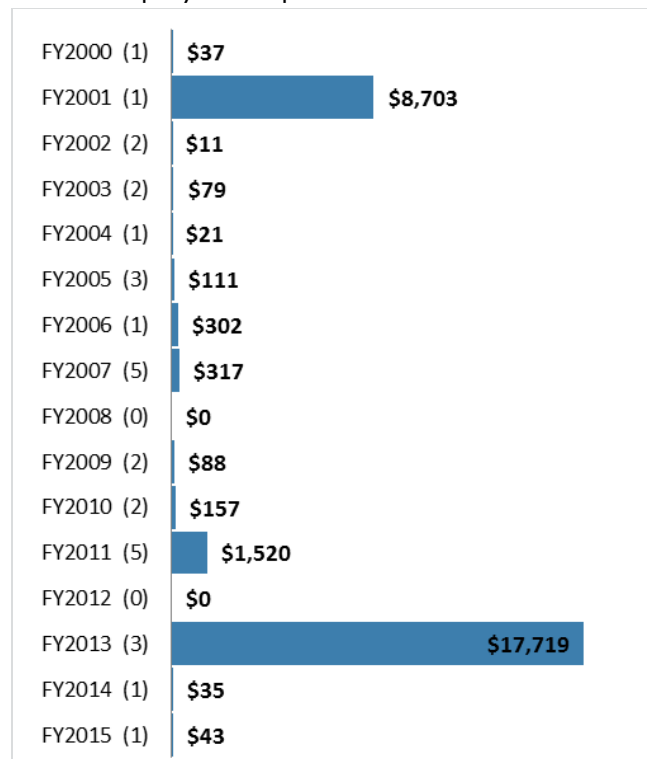
Both of these incidents are different from other major disaster declarations because the federal government

adjusted the cost-share to provide more resources from the DRF. The next most costly declaration was for the Hurricane Irene in FY2011.

Local Impacts

From FY2000 to FY2015, 62 county governments in New York received aid under major disaster declarations. Delaware County received aid for the highest number of declarations during this period, with 15.

Figure 1. DRF Actual and Projected Obligations for Declared Major Disasters in New York, by Fiscal Year
Figures are in millions of dollars, truncated. The number of declarations per year is in parentheses.



Source: CRS analysis of FEMA DRF obligations data as of December 2015.

Notes: Actual and projected obligations are recorded in the fiscal year in which the major disaster was declared. Only obligations from the FEMA DRF are included. Please consult the “Additional Resources” section for information on other federal assistance programs.

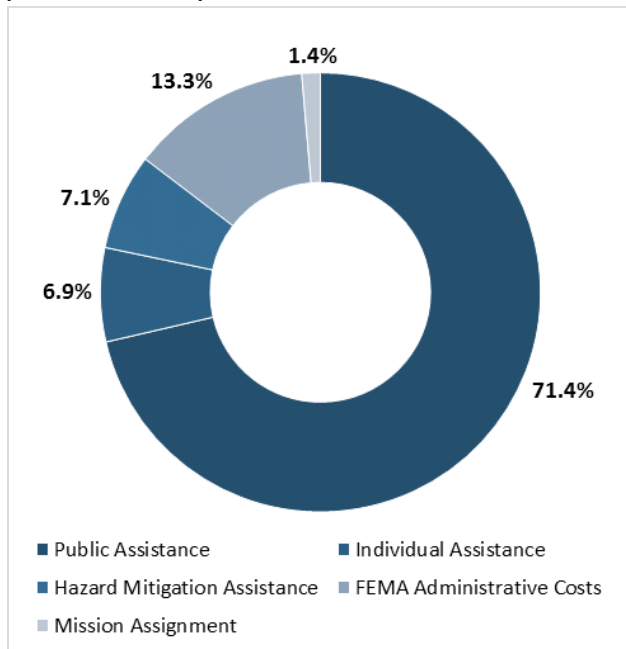
Types of Assistance Provided for Major Disasters

A major disaster declaration can authorize funding for different purposes, depending on the needs of the state. These purposes include:

- *Public Assistance*, which is used by tribal, state, or local governments, or certain private nonprofit organizations to provide emergency protective services, conduct debris removal operations, and repair or replace damaged public infrastructure;
- *Individual Assistance*, which provides direct aid to impacted households;
- *Hazard Mitigation Assistance*, which funds mitigation and resiliency projects and programs, typically across the entire state;
- *FEMA administrative costs* associated with each disaster declaration; and
- *Mission Assignment*, which tasks and reimburses other federal entities that provide direct disaster assistance.

The decision concerning which types of assistance to provide is made either when the major disaster is declared or when the declaration is amended. For many major disasters, all of the assistance types outlined above are authorized. For others, some assistance types are not authorized. **Figure 2** compares the actual and projected obligations for different types of assistance provided to New York as a result of a major disaster declaration from FY2000 to FY2015.

Figure 2. DRF Assistance for New York, by Type (FY2000-FY2015)



Source: CRS analysis of FEMA DRF obligation data as of December 2015.

Note: The specific assistance within each of the identified types may have changed in the period FY2000 to FY2015.

Other FEMA Assistance Funded Through the DRF

In addition to the major disaster assistance described above, there are other forms of assistance that are funded through the DRF. These include assistance associated with

Emergency Declarations and with Fire Management Assistance Grants. The funding associated with these types of assistance typically results in lower obligation levels than assistance provided as a result of major disaster declarations, although there is significant variation across incidents.

- *Emergency Declarations* are often made at the time a threat is recognized in order to assist tribal, state, and local efforts prior to an incident.
- *Fire Management Assistance Grants (FMAGs)* provide aid for the control, management, and mitigation of fires.

FEMA Assistance Not Funded Through the DRF: National Flood Insurance Program

Floods represent a majority of all major disaster declarations nationwide. One of the primary sources of assistance for flooding events is the National Flood Insurance Program (NFIP), which is not funded through the DRF. For more information on the NFIP, please refer to CRS Report R44593, *Introduction to FEMA's National Flood Insurance Program (NFIP)*.

Additional Resources

Many existing CRS products address issues related to the DRF, the disaster declaration process, and types of DRF assistance. Below is a list of several of these resources:

- CRS Report R41981, *Congressional Primer on Responding to Major Disasters and Emergencies*
- CRS Report R43519, *Natural Disasters and Hazards: CRS Experts*
- CRS Report R43784, *FEMA's Disaster Declaration Process: A Primer*
- CRS Report R43537, *FEMA's Disaster Relief Fund: Overview and Selected Issues*
- CRS Report R44619, *FEMA Disaster Housing: The Individuals and Households Program—Implementation and Potential Issues for Congress*
- CRS Report R43990, *FEMA's Public Assistance Grant Program: Background and Considerations for Congress*

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