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FY2016 Agriculture and Related Agencies Appropriations: In Brief

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Contents

Scope of Agriculture Appropriations	1
Recent Trends in Agriculture Appropriations	2
Action on FY2016 Agriculture Appropriations	5
The Administration’s Budget Request for FY2016	5
Budget Authority	5
Policy Proposals	6

Figures

Figure 1. FY2015 Agriculture Appropriations.....	1
Figure 2. Discretionary Agriculture Appropriations, by Title, Since FY2007	2
Figure 3. Inflation-Adjusted Discretionary Agriculture Appropriations Since FY2007	3

Tables

Table 1. Agriculture and Related Agencies Appropriations, by Title, FY2012-FY2016	4
Table 2. Agriculture and Related Agencies Appropriations, by Agency, FY2012-FY2016.....	7
Table 3. Congressional Action on Agriculture Appropriations Since FY1995	12

Contacts

Author Contact Information.....	12
Key Policy Staff.....	13

The Administration released its FY2016 budget request on February 2, 2015. In Congress, the Agriculture appropriations subcommittees in the House and Senate have held hearings with agency officials and have received their “302(b)” allocations. The discretionary allocation for the House agriculture subcommittee is \$20.650 billion, and \$20.510 billion for the Senate subcommittee. The discretionary caps are set so as not to trigger sequestration. Neither subcommittee has marked up a bill to distribute the allocation across agencies in its jurisdiction.

Scope of Agriculture Appropriations

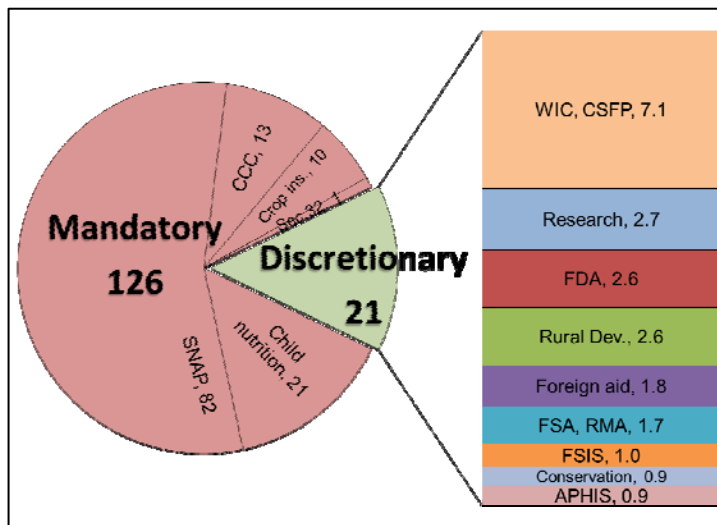
The Agriculture appropriations bill funds the U.S. Department of Agriculture (USDA), except for the Forest Service. It also funds the Food and Drug Administration (FDA) and—in even-numbered fiscal years—the Commodity Futures Trading Commission (CFTC).¹

Agriculture appropriations include both mandatory and discretionary spending. But discretionary amounts are the primary focus during the bill’s development, since mandatory amounts generally are set by authorizing laws such as the farm bill.

Figure 1 shows that the largest discretionary spending items in the bill are the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC); agricultural research; FDA; rural development; foreign food aid and trade; farm assistance programs; food safety inspection; conservation; and animal and plant health programs.

The main mandatory spending items are the Supplemental Nutrition Assistance Program (SNAP), child nutrition, crop insurance, and the Commodity Credit Corporation, which pays for the farm commodity and conservation programs.

Figure 1. FY2015 Agriculture Appropriations
(budget authority in billions of dollars)



Source: CRS, compiled from P.L. 113-235. Does not show some agencies under \$0.5 billion, including CFTC, AMS, GIPSA, and department administration that together are offset by reductions.

Notes: CCC = Commodity Credit Corp.; SNAP = Supplemental Nutrition Assistance Program; WIC = Special Supplemental Nutrition Program for Women, Infants, and Children; CSFP = Commodity Supplemental Food Program; FDA = Food and Drug Admin.; FSA = Farm Service Agency; RMA = Risk Management Agency; FSIS = Food Safety and Inspection Service; APHIS = Animal and Plant Health Inspection Service; AMS = Agricultural Marketing Service; GIPSA = Grain Inspection, Packers and Stockyards Admin.

¹ Jurisdiction over CFTC appropriations differs between the House and Senate. Since FY2008, CFTC is marked up in the House Agriculture Appropriations Subcommittee and the Senate Financial Services and General Government Appropriations Subcommittee. The enacted appropriation is carried in Agriculture appropriations in even-numbered fiscal years, and Financial Services appropriations in odd-numbered fiscal years.

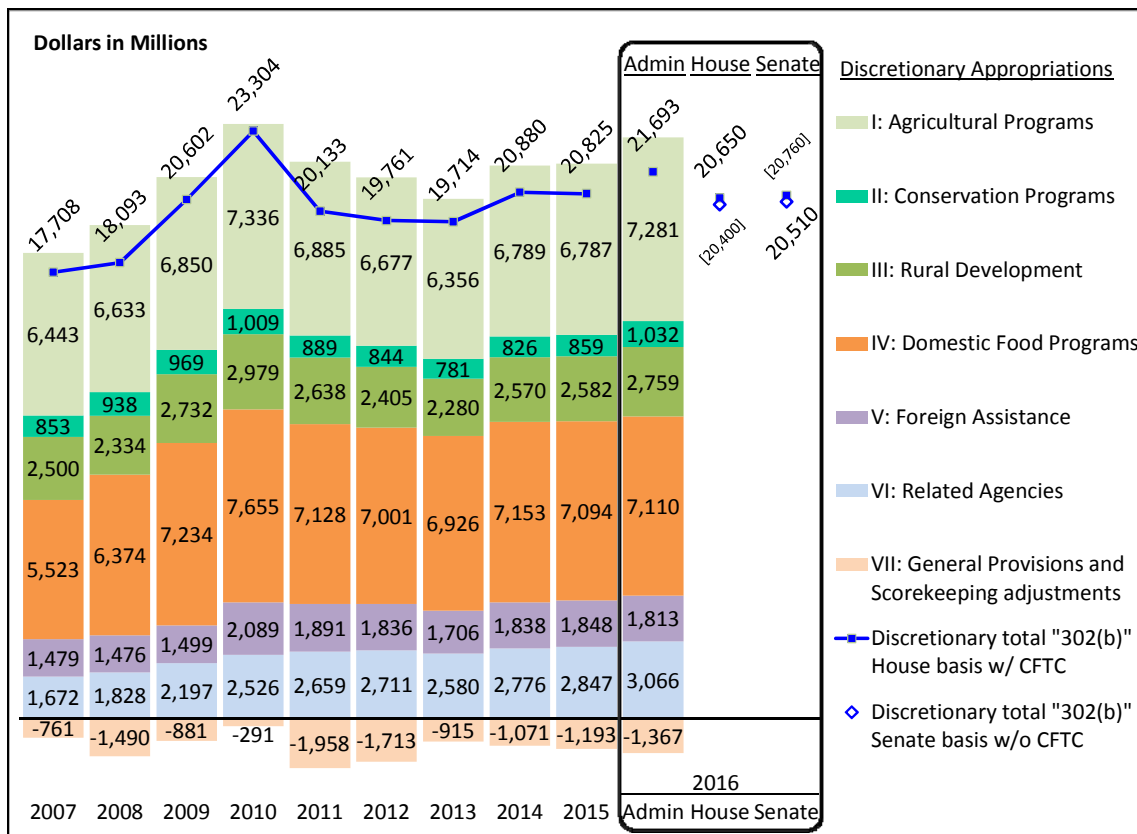
Recent Trends in Agriculture Appropriations

The FY2015 Agriculture appropriation was reported in both chambers but not passed on the floor. Through an omnibus appropriation, it had discretionary authority of \$20.825 billion (House basis with CFTC). Mandatory spending carried in the bill totaled \$126.49 billion (**Figure 1**).

For FY2016, the “302(b)” subcommittee allocation reported in the House is \$20.650 billion (H.Rept. 114-118) and \$20.510 billion in the Senate (S.Rept. 114-55). The Senate allocation does not need to cover CFTC, which makes it effectively \$110 million more than a comparative allocation in the House if CFTC were to be held constant. The House allocation would be a reduction of 0.8% from FY2015 (the historical line and current-year dots in **Figure 2**; **Table 1**). Markup has not yet occurred to distribute either chamber’s allocation.

The stacked bars in **Figure 2** represent the discretionary spending authorized for each title. The total of the positive stacked bars has been higher than the “302(b)” discretionary spending limit (the line) because of the offset offered by the General Provisions title and other scorekeeping adjustments. General provisions are negative mostly because of limits placed on certain mandatory programs, which are scored as “Changes in Mandatory Program Spending (CHIMPS),” and also rescissions (see **Table 2** for nominal data and amounts by agency).

Figure 2. Discretionary Agriculture Appropriations, by Title, Since FY2007



Source: CRS.

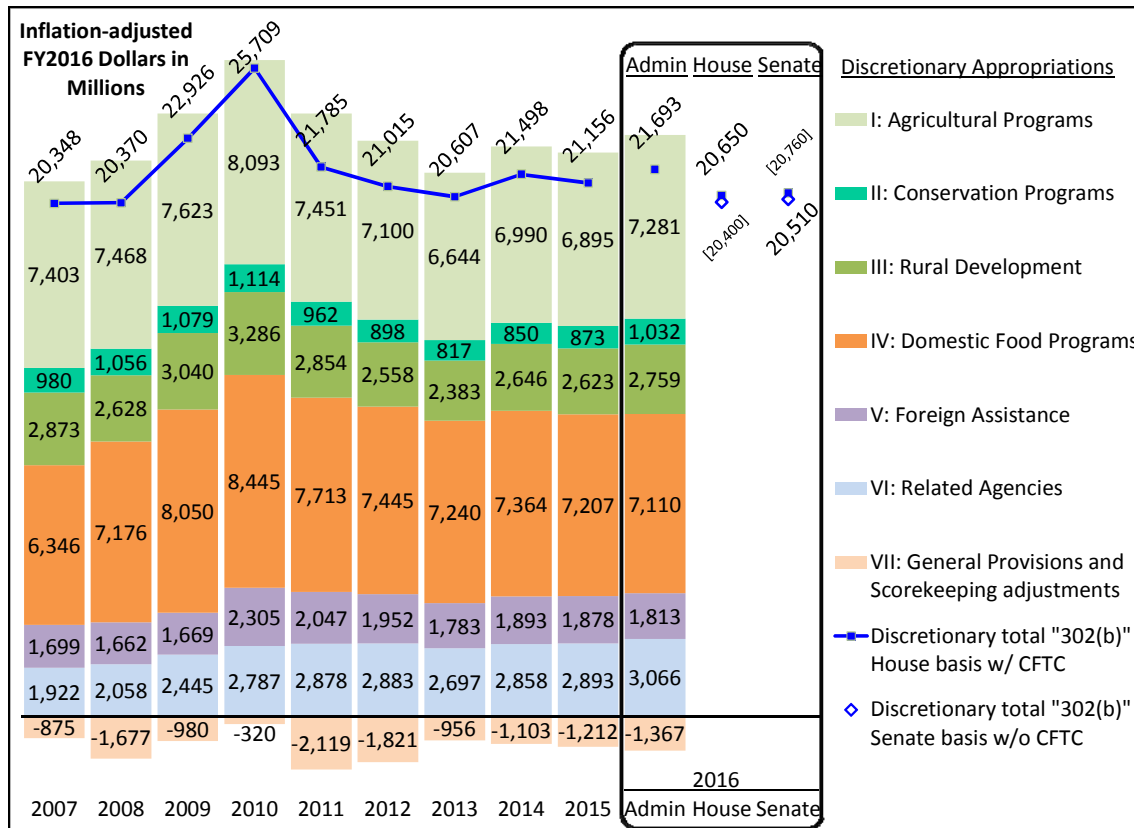
Notes: Fiscal year budget authority. Includes only regular annual appropriations; includes CFTC regardless of jurisdiction (except for FY2016 Senate amount). For FY2016, House and Senate appropriators have made subcommittee allocations, but the agriculture subcommittees have not yet marked up their bills.

Increases in the use of CHIMPS and other tools to offset discretionary appropriations have ameliorated reductions in budget authority since FY2010. For example, the official “302(b)” discretionary total for the bill declined 10.6% from FY2010 to FY2015 (\$23.3 billion to \$20.8 billion, **Figure 2**), while the total of titles I-VI declined only 6.7% over that same period (\$23.6 billion to \$22.0 billion).

Figure 3 illustrates a 10-year series of Agriculture appropriations on an inflation-adjusted basis. In constant FY2016 dollars, FY2015 Agriculture appropriations are 18% below their peak in FY2010, but have risen 2.7% above the FY2013 post-sequestration level. The FY2016 House subcommittee allocation would be about 2.4% below the inflation-adjusted amount for FY2015, about equal to the post-sequestration amount in FY2013, and on par with FY2007-FY2008.

Over time, changes by title of the bill generally have been proportionate to changes in the total discretionary Agriculture appropriation, though some areas have sustained real increases while others have declined (separate from the peak in 2010). Agencies with sustained real increases since FY2007 include the Food and Drug Administration and CFTC (Related Agencies), the domestic food programs, and to a lesser extent foreign assistance. Agencies with real decreases since 2007 include rural development, discretionary conservation programs, and general agricultural programs.

Figure 3. Inflation-Adjusted Discretionary Agriculture Appropriations Since FY2007



Source: CRS.

Notes: Fiscal year budget authority, adjusted for inflation by CRS using the GDP price deflator. Includes only regular appropriations; includes CFTC regardless of jurisdiction (except for FY2016 Senate amount). For FY2016, appropriators have made subcommittee allocations, but subcommittees have not yet marked up bills.

Table I. Agriculture and Related Agencies Appropriations, by Title, FY2012-FY2016

Title of Agriculture Appropriations Act	FY2012	FY2013	FY2014	FY2015	FY2016			Change from FY2015 Enacted to FY2016 Request	
	P.L. 112-55	P.L. 113-6 post-sequ.	P.L. 113-76	P.L. 113- 235	Admin. Request	House	Senate		
I: Agricultural Programs	24,970.2	27,938.8	29,938.1	30,182.1	27,278.5	—	—	-2,903.6	-9.6%
Mandatory (M)	18,293.5	21,582.7	23,149.1	23,395.3	19,997.5	—	—	-3,397.8	-14.5%
Discretionary	6,676.7	6,356.2	6,789.0	6,786.9	7,281.0	—	—	+494.2	+7.3%
II: Conservation Programs	844.0	781.2	825.8	859.3	1,032.1	—	—	+172.8	+20.1%
III: Rural Development	2,405.2	2,279.9	2,569.7	2,582.4	2,759.0	—	—	+176.5	+6.8%
IV: Domestic Food Programs	105,553.0	104,098.0	108,585.6	110,190.9	112,347.1	—	—	+2,156.2	+2.0%
Mandatory (M)	98,551.9	97,171.9	101,432.9	103,096.7	105,237.5	—	—	+2,140.8	+2.1%
Discretionary	7,001.1	6,926.1	7,152.7	7,094.1	7,109.6	—	—	+15.4	+0.2%
V: Foreign Assistance	1,835.7	1,705.9	1,838.5	1,848.3	1,812.5	—	—	-35.8	-1.9%
VI: Food and Drug Administration	2,505.8	2,386.0	2,560.7	2,597.3	2,744.0	—	—	+146.7	+5.6%
Commodity Futures Trading Commission	205.3	[194.0]	215.0	[250.0]	322.0	—	—	+72.0	+28.8%
VII: General Provisions: CHIMPS & rescissions	-1,650.7	-918.4	-987.0	-802.0	-969.0	—	—	-167.0	+20.8%
General Provisions: Other appropriations	377.1	132.5	106.6	122.6	0.0	—	—	-122.6	-100.0%
Scorekeeping adjustments	-72.0	-129.0	-191.0	-398.0	-398.0	—	—	+0.0	+0.0%
Subtract disaster declaration in this bill	-367.0	—	—	-116.0	—	—	—	+116.0	—
Discretionary: Senate basis w/o CFTC	[19,556.0]	19,520.4	[20,665.0]	20,575.0	21,371.2	[20,400.0]	20,510.0	+796.2	+3.9%
Discretionary: House basis w/ CFTC	19,761.3	[19,714.4]	20,880.0	[20,825.0]	21,693.2	20,650.0	[20,760.0]	+868.2	+4.2%
Mandatory (M)	116,845.4	118,754.6	124,582.0	126,492.0	125,235.0	—	—	-1,257.0	-1.0%
Total: House basis w/ CFTC	136,606.7	138,469.0	145,462.0	147,317.0	146,928.2	—	—	-388.8	-0.3%

Source: CRS, using appropriations committee and CBO tables. Amounts are nominal budget authority in millions of dollars. Amounts are discretionary authority unless labeled otherwise. Amounts do not include supplemental appropriations outside the annual appropriation. FY2016 amounts are the 302(b) allocations, made comparable assuming a constant CFTC amount; the request is an unofficial compilation of Office of Management and Budget (OMB) and USDA data. Amounts for FY2013 are at the post-sequestration level from the USDA Operating Plan. [Bracketed amounts] are not in the official totals due to differing House-Senate jurisdiction for CFTC.

Action on FY2016 Agriculture Appropriations

The agriculture subcommittees of the House and Senate Appropriations Committees have held hearings with agency officials on the Administration's budget request (next section). They are expected to mark up bills after a budget resolution is adopted and they receive allocations from the full committees.² Last year, both of the agriculture subcommittees marked up bills on May 20, 2014, one of the earliest markups by both subcommittees in two decades (**Table 3**).

The House Appropriations Committee reported its FY2016 allocations to the subcommittees on April 29, 2015 (H.Rept. 114-97). The discretionary allocation for the Agriculture and related agencies bill is \$20.650 billion, which would be \$175 million less than (-0.8%) the comparable amount for FY2015 (\$20.825 billion).³ Markup of an Agriculture appropriations bill has not yet occurred to distribute the FY2016 allocation to the agency or account level.

The Senate Appropriations Committee has not yet made allocations to the subcommittees.

The Administration's Budget Request for FY2016

The White House released its FY2016 budget request on February 2, 2015.⁴ USDA concurrently released its budget summary⁵ and budget explanatory notes⁶ with more programmatic details.

Budget Authority

Although the Congressional Budget Office (CBO) has not yet released an official re-estimate of the President's budget request and compiled it for subcommittee jurisdiction, the discretionary total of accounts in the FY2016 Agriculture and Related Agencies appropriations bill is likely about \$21.7 billion (on a House jurisdiction basis that *includes* CFTC).⁷ This would be about \$868 million more than the comparable House-basis amount from FY2015 (+4.2%). The mandatory amount carried in the Agriculture appropriation is likely about \$125 billion, down about \$1.3 billion from FY2015. Thus, the total of mandatory and discretionary spending is likely \$147 billion in the Administration's FY2016 request, about \$389 million less than in FY2015.

² See CRS Report R42388, *The Congressional Appropriations Process: An Introduction*, for context on procedures.

³ Because jurisdiction for CFTC appropriations is different across House and Senate appropriations subcommittees, the enacted FY2015 CFTC appropriation was in the Financial Services and General Government appropriation. Thus, the enacted FY2015 Agriculture appropriation was based on Senate jurisdiction (\$20.575 billion) and needs to be increased by the amount of the CFTC appropriation (\$250 million) to be comparable for House jurisdiction (\$20.825 billion).

⁴ Office of Management and Budget (OMB), *FY2016 Budget of the U.S. Government*, at <http://www.whitehouse.gov/omb/budget>. See especially the details in the *Appendix*, at <http://www.whitehouse.gov/omb/budget/Appendix>. Note that the USDA request includes the Forest Service, which is in the Interior appropriations jurisdiction. The request for FDA is in the *Appendix* for the Department of Health and Human Services, and CFTC is with Other Independent Agencies.

⁵ USDA, *FY2016 USDA Budget Summary*, at <http://www.obpa.usda.gov/budsum/fy16budsum.pdf>.

⁶ USDA, *FY2016 USDA Budget Explanatory Notes*, at http://www.obpa.usda.gov/fy16explan_notes.html.

⁷ This is an unofficial compilation by CRS that may change after CBO provides official scores of the general provisions title—particularly for limitations on mandatory programs (changes in mandatory program spending, a.k.a. CHIMPS) that depend on how sequestration is incorporated, and scorekeeping adjustments. The standard deviation of this estimated total for discretionary budget authority is likely about 1%.

The Administration is requesting funding increases for most agencies in the Agriculture bill. The total of the increases for agencies that would see their discretionary budget authority rise is a change of +\$1.132 billion, and mostly can be summarized as follows (**Table 2**):

- Agricultural research: +\$220 million for the Agricultural Research Service—mostly for buildings and facilities—and +\$214 million for the National Institute of Food and Agriculture—mostly for expansion of competitive grants.
- Rural development: +\$177 million—mostly for rural housing grants, rural water and broadband, and new programs for rural child poverty and healthy foods.
- Conservation: +173 million—mostly for new discretionary funding for watershed and flood prevention that would address climate change.
- Food and Drug Administration: +\$147 million, mostly for food safety, and animal drugs and feed regulatory activities.
- USDA Administration: +\$92 million, mostly to modernize headquarters facilities.
- Commodity Futures Trading Commission: +\$72 million.

Reductions totaling -\$91 million are shared across four agencies, including the Animal and Plant Health Inspection Service, Food Safety Inspection Service, Farm Service Agency, and Food for Peace (P.L. 480) program; each reduction would be 3% or less compared to FY2015. Additional offsets in the general provisions title and scorekeeping adjustments are estimated to be \$174 million greater than in FY2015, mostly from changes in mandatory program spending (CHIMPS) and the absence of supplemental disaster assistance. These increases and reductions combine to the net +\$868 million change in the discretionary total compared with FY2015.

Policy Proposals

Among the policy-related proposals, the Administration proposes to allow more of the international food aid budget to be used for local and regional procurement of food.⁸ The Administration also proposes authorizing legislation to reduce crop insurance subsidies for policies providing revenue protection with “harvest price coverage.”⁹

The Administration also requests to administratively restructure two areas that would affect Agriculture appropriations (the FY2016 budget request, however, continues to reflect the current alignment). First, the Administration requests to consolidate the food safety activities of the USDA’s Food Safety and Inspection Service and the Food and Drug Administration into a new agency in the Department of Health and Human Services. Similar restructurings have been proposed, but reorganizations have not occurred.¹⁰ Second, the Administration requests to consolidate business and trade programs across several agencies, which would affect the rural business programs of USDA’s Rural Business-Cooperative Service.

For a discussion of other policy issues that affected the FY2015 appropriation, see CRS Report R43669, *Agriculture and Related Agencies: FY2015 Appropriations*.

⁸ For background, see CRS Report R41072, *U.S. International Food Aid Programs: Background and Issues*.

⁹ For more background, see CRS Report R43758, *Farm Safety Net Programs: Background and Issues*.

¹⁰ For more background, see CRS Report R42885, *Food Safety Issues for the 114th Congress*.

Table 2. Agriculture and Related Agencies Appropriations, by Agency, FY2012-FY2016

Agency or Major Program	FY2012	FY2013	FY2014	FY2015	FY2016		Change from FY2015 Enacted to FY2016 Request		
	P.L. 112-55	P.L. 113-6 post-sequ. ^a	P.L. 113-76	P.L. 113- 235	Admin. Request ^b	House ^c			Senate ^d
Title I: Agricultural Programs									
Departmental Administration	507.6	531.3	526.1	364.5	456.1	—	—	+91.6	+25.1%
Research, Education and Economics									
Agricultural Research Service	1,094.6	1,016.9	1,122.5	1,177.6	1,397.4	—	—	+219.8	+18.7%
National Institute of Food & Agriculture	1,202.3	1,142.0	1,277.1	1,289.5	1,503.1	—	—	+213.6	+16.6%
National Agricultural Statistics Service	158.6	166.6	161.2	172.4	180.3	—	—	+7.9	+4.6%
Economic Research Service	77.7	71.4	78.1	85.4	86.0	—	—	+0.6	+0.8%
Under Secretary, Research, Education, Econ.	0.8	0.8	0.9	0.9	0.9	—	—	+0.0	+1.0%
Marketing and Regulatory Programs									
Animal & Plant Health Inspection Service	819.7	761.4	824.9	874.5	859.0	—	—	-15.5	-1.8%
Agricultural Marketing Service	83.4	75.7	81.3	82.4	84.4	—	—	+1.9	+2.3%
Section 32 (M)	1,080.0	1,049.6	1,107.0	1,284.0	1,303.0	—	—	+19.0	+1.5%
Grain Inspection, Packers & Stockyards	37.8	37.3	40.3	43.0	44.1	—	—	+1.1	+2.4%
Under Secretary, Marketing and Regulatory	0.8	0.8	0.9	0.9	0.9	—	—	+0.0	+1.0%
Food Safety									
Food Safety & Inspection Service	1,004.4	977.3	1,010.7	1,016.5	1,011.6	—	—	-4.9	-0.5%
Under Secretary, Food Safety	0.8	0.8	0.8	0.8	0.8	—	—	+0.0	+1.0%
Farm and Commodity Programs									
Farm Service Agency ^e	1,612.5	1,503.9	1,592.2	1,603.3	1,579.1	—	—	-24.1	-1.5%
<i>FSA Farm Loans: Loan Authority^f</i>	<i>4,787.1</i>	<i>4,575.7</i>	<i>5,527.3</i>	<i>6,402.1</i>	<i>6,402.1</i>	—	—	+0.0	+0.0%
Risk Management Agency Salaries & Exp.	74.9	69.1	71.5	74.8	76.9	—	—	+2.1	+2.8%
Federal Crop Insurance Corporation (M) ^g	3,142.4	9,514.5	9,502.9	8,666.0	8,174.0	—	—	-492.0	-5.7%

Agency or Major Program	FY2012	FY2013	FY2014	FY2015	FY2016			Change from	
	P.L. 112-55	P.L. 113-6 post-sequ. ^a	P.L. 113-76	P.L. 113- 235	Admin. Request ^b	House ^c	Senate ^d	FY2015 Enacted to FY2016 Request	
Commodity Credit Corporation (M) ^g	14,071.0	11,018.5	12,538.9	13,444.7	10,520.0	—	—	-2,924.7	-21.8%
Under Secretary, Farm and Foreign Agr.	0.8	0.8	0.9	0.9	0.9	—	—	+0.0	+1.0%
Subtotal									
Mandatory (M)	18,293.5	21,582.7	23,149.1	23,395.3	19,997.5	—	—	-3,397.8	-14.5%
Discretionary	6,676.7	6,356.2	6,789.0	6,786.9	7,281.0	—	—	+494.2	+7.3%
Subtotal	24,970.2	27,938.8	29,938.1	30,182.1	27,278.5	—	—	-2,903.6	-9.6%
Title II: Conservation Programs									
Conservation Operations	828.2	766.8	812.9	846.4	831.2	—	—	-15.2	-1.8%
Watershed & Flood Prevention	—	—	—	—	200.0	—	—	+200.0	—
Watershed Rehabilitation Program	15.0	13.6	12.0	12.0	0.0	—	—	-12.0	-100.0%
Under Secretary, Natural Resources	0.8	0.8	0.9	0.9	0.9	—	—	+0.0	+1.0%
Subtotal	844.0	781.2	825.8	859.3	1,032.1	—	—	+172.8	+20.1%
Title III: Rural Development									
Salaries and Expenses (including transfers) ^h	653.9	613.0	657.4	678.2	685.6	—	—	+7.4	+1.1%
Rural Housing Service	1,090.3	1,031.1	1,279.6	1,298.4	1,395.5	—	—	+97.2	+7.5%
<i>RHS Loan Authority^f</i>	<i>26,546.0</i>	<i>27,335.1</i>	<i>27,408.1</i>	<i>27,421.5</i>	<i>27,383.5</i>	—	—	-38.0	-0.1%
Rural Business-Cooperative Service ⁱ	109.3	114.2	130.2	103.2	138.5	—	—	+35.3	+34.2%
<i>RBCS Loan Authority^f</i>	<i>869.8</i>	<i>953.7</i>	<i>1,022.8</i>	<i>984.5</i>	<i>993.2</i>	—	—	+8.7	+0.9%
Rural Utilities Service	551.0	520.8	501.6	501.7	538.4	—	—	+36.7	+7.3%
<i>RUS Loan Authority^f</i>	<i>8,676.9</i>	<i>8,849.4</i>	<i>7,514.5</i>	<i>7,464.1</i>	<i>7,934.2</i>	—	—	+470.2	+6.3%
Under Secretary, Rural Development	0.8	0.8	0.9	0.9	0.9	—	—	+0.0	+1.0%
Subtotal	2,405.2	2,279.9	2,569.7	2,582.4	2,759.0	—	—	+176.5	+6.8%
Subtotal, RD Loan Authority^f	36,092.7	37,138.2	35,945.4	35,870.1	36,311.0	—	—	+440.9	+1.2%

Agency or Major Program	FY2012	FY2013	FY2014	FY2015	FY2016		Change from FY2015 Enacted to FY2016 Request		
	P.L. 112-55	P.L. 113-6 post-sequ. ^a	P.L. 113-76	P.L. 113- 235	Admin. Request ^b	House ^c			Senate ^d
Title IV: Domestic Food Programs									
Child Nutrition Programs (M)	18,151.2	19,913.2	19,288.0	21,300.2	21,587.3	—	—	+287.1	+1.3%
WIC Program	6,618.5	6,522.2	6,715.8	6,623.0	6,623.0	—	—	+0.0	+0.0%
SNAP, Food & Nutrition Act Programs (M)	80,401.7	77,285.4	82,169.9	81,837.6	83,692.1	—	—	+1,854.5	+2.3%
Commodity Assistance Programs	242.3	243.7	269.7	278.5	288.3	—	—	+9.8	+3.5%
Nutrition Programs Administration	138.5	132.7	141.3	150.8	155.6	—	—	+4.7	+3.1%
Office of Under Secretary	0.8	0.8	0.8	0.8	0.8	—	—	+0.0	+1.0%
Subtotal									
Mandatory (M)	98,551.9	97,171.9	101,432.9	103,096.7	105,237.5	—	—	+2,140.8	+2.1%
Discretionary	7,001.1	6,926.1	7,152.7	7,094.1	7,109.6	—	—	+15.4	+0.2%
Subtotal	105,553.0	104,098.0	108,585.6	110,190.9	112,347.1	—	—	+2,156.2	+2.0%
Title V: Foreign Assistance									
Foreign Agricultural Service	176.3	163.1	177.9	181.4	191.6	—	—	+10.2	+5.6%
Public Law 480 and admin. expenses	1,468.5	1,362.0	1,468.7	1,468.5	1,402.5	—	—	-66.0	-4.5%
Local and regional food procurement	—	—	—	—	20.0	—	—	+20.0	na
McGovern-Dole Food for Education	184.0	174.5	185.1	191.6	191.6	—	—	+0.0	+0.0%
CCC Export Loan Salaries	6.8	6.3	6.7	6.7	6.7	—	—	+0.0	+0.0%
Subtotal	1,835.7	1,705.9	1,838.5	1,848.3	1,812.5	—	—	-35.8	-1.9%
Title VI: Related Agencies									
Food and Drug Administration	2,505.8	2,386.0	2,560.7	2,597.3	2,744.0	—	—	+146.7	+5.6%
Commodity Futures Trading Commission ⁱ	205.3	[194.0]	215.0	[250.0]	322.0	—	—	+72.0	+28.8%
Subtotal	2,711.1	2,386.0	2,775.7	2,597.3	3,066.0	—	—	+468.7	+18.0%

Agency or Major Program	FY2012	FY2013	FY2014	FY2015	FY2016		Change from FY2015 Enacted to FY2016 Request		
	P.L. 112-55	P.L. 113-6 post-sequ. ^a	P.L. 113-76	P.L. 113- 235	Admin. Request ^b	House ^c			Senate ^d
Title VII: General Provisions									
Changes in Mandatory Program Spending	-1,631.8	-893.0	-953.7	-785.0	-949.0	—	—	-164.0	+20.9%
Rescissions	-18.9	-25.3	-33.3	-17.0	-20.0	—	—	-3.0	+17.6%
Other appropriations	377.1	132.5	106.6	122.6	0.0	—	—	-122.6	-100.0%
Subtotal	-1,273.6	-785.9	-880.4	-679.4	-969.0	—	—	-289.6	+42.6%
Scorekeeping Adjustments^k									
Disaster declaration in this bill	-367.0	—	—	-116.0	—	—	—	—	—
Other scorekeeping adjustments	-72.0	-129.0	-191.0	-398.0	-398.0	—	—	+0.0	+0.0%
Subtotal	-439.0	-129.0	-191.0	-514.0	-398.0	—	—	+116.0	-22.6%
Totals									
Discretionary: Senate basis w/o CFTC	[19,556.0]	19,520.4	[20,665.0]	20,575.0	21,371.2	[20,400.0]	20,510.0	+796.2	+3.9%
Discretionary: House basis w/ CFTC	19,761.3	[19,714.4]	20,880.0	[20,825.0]	21,693.2	20,650.0	[20,760.0]	+868.2	+4.2%
Mandatory (M)	116,845.4	118,754.6	124,582.0	126,492.0	125,235.0	—	—	-1,257.0	-1.0%
Total: House basis w/ CFTC	136,606.7	138,469.0	145,462.0	147,317.0	146,928.2	—	—	-388.8	-0.3%

Source: CRS, using appropriations committee tables, unpublished CBO tables, and OMB and USDA data.

Notes: Amounts are budget authority in millions of dollars and are in nominal dollars. Amounts do not include supplemental appropriations outside the annual appropriation. Amounts are discretionary authority unless labeled otherwise; (M) indicates that the account is mandatory authority (or primarily mandatory authority). [Bracketed amounts] are not in the official totals due to differing House-Senate jurisdiction for CFTC but are shown for comparison.

- Amounts for FY2013 are at the post-sequestration level from the USDA FY2013 Operating Plan, at http://www.dm.usda.gov/foia/docs/USDA_Operating_Plan.pdf.
- Amounts for the FY2016 Administration Request are an unofficial CRS compilation from the OMB *Budget Appendix* and USDA *Budget and Explanatory Notes*. Estimates may change when CBO releases its official re-estimate of the budget request, particularly for Section 32, Commodity Credit Corporation, Federal Crop Insurance Corporation, limitations (CHIMPS) in the general provisions that may be affected by sequestration, and scorekeeping adjustments.
- The FY2016 discretionary subtotal in the House column is the 302(b) subcommittee allocation in H.Rept. 114-118. The Agriculture appropriations subcommittee has not yet marked up a bill to distribute this amount across agencies and programs. The amount is made comparable to the Senate subcommittee's jurisdiction by subtracting an assumed constant \$250-million appropriation for CFTC.

- d. The FY2016 discretionary subtotal in the Senate column is the 302(b) subcommittee allocation in S.Rept. 114-55. The Agriculture appropriations subcommittee has not yet marked up a bill to distribute this amount across agencies and programs. The amount is made comparable to the House subcommittee's jurisdiction by adding an assumed constant \$250-million appropriation for CFTC.
- e. Includes regular FSA salaries and expenses, plus transfers for farm loan program salaries and administrative expenses. Also includes farm loan program loan subsidy, State Mediation Grants, Dairy Indemnity Program (mandatory funding), and Grassroots Source Water Protection Program. Does not include appropriations to the Foreign Agricultural Service for export loans and P.L. 480 administration that are transferred to FSA.
- f. Loan authority is the amount of loans that can be made or guaranteed with a loan subsidy; it is not added in the budget authority subtotals or totals.
- g. Commodity Credit Corporation and Federal Crop Insurance Corporation each receive an indefinite appropriation ("such sums as necessary"). Estimates for appropriations may not reflect actual outlays.
- h. Includes Rural Development salaries and expenses, and transfers from the three rural development agencies for salaries and expenses. Amounts for the agencies thus reflect program funds for loans and grants.
- i. Amounts for the Rural Business-Cooperative Service are before the rescission from the Cushion of Credit account, unlike in Appropriations committee tables. The rescission is included with the changes in mandatory program spending (CHIMPS), which allows the RBCS subtotal to remain positive.
- j. Jurisdiction for CFTC is in the House agriculture appropriations subcommittee and the Senate financial services appropriations subcommittee. After FY2008, CFTC is carried in enacted Agriculture appropriations in even-numbered fiscal years, always in House Agriculture markup and never in Senate Agriculture markup. [Bracketed amounts] are not in the official totals due to differing House-Senate jurisdiction for CFTC but are shown for comparison.
- k. "Scorekeeping adjustments" are not necessarily appropriated items and may not be shown in appropriations committee tables, but are part of the official CBO score (accounting) of the bill. They predominantly include "negative subsidies" in loan program accounts and adjustments for disaster designations in the bill.

Table 3. Congressional Action on Agriculture Appropriations Since FY1995

Fiscal Year	House Action			Senate Action			Final Appropriation		CRS Report
	Subcom.	Comm.	Chamber	Subcom.	Comm.	Chamber	Enacted ^a	Public Law	
1995	5/26/1994	6/9/1994	6/17/1994	6/22/1994	6/23/1994	7/20/1994	9/30/1994	E P.L. 103-330	IB94011
1996	6/14/1995	6/27/1995	7/21/1995	9/13/1995	9/14/1995	9/20/1995	10/21/1995	E P.L. 104-37	95-624
1997	5/30/1996	6/6/1996	6/12/1996	7/10/1996	7/11/1996	7/24/1996	8/6/1996	E P.L. 104-180	IB96015
1998	6/25/1997	7/14/1997	7/24/1997	7/15/1997	7/17/1997	7/24/1997	11/18/1997	E P.L. 105-86	97-201
1999	6/10/1998	6/16/1998	6/24/1998	6/9/1998	6/11/1998	7/16/1998	10/21/1998	O P.L. 105-277	98-201
2000	5/13/1999	5/24/1999	6/8/1999	6/15/1999	6/17/1999	8/4/1999	10/22/1999	E P.L. 106-78	RL30201
2001	5/4/2000	5/16/2000	7/11/2000	5/4/2000	5/10/2000	7/20/2000	10/28/2000	E P.L. 106-387	RL30501
2002	6/6/2001	6/27/2001	7/11/2001	Polled out ^b	7/18/2001	10/25/2001	11/28/2001	E P.L. 107-76	RL31001
2003	6/26/2002	7/26/2002	—	7/23/2002	7/25/2002	—	2/20/2003	O P.L. 108-7	RL31301
2004	6/17/2003	7/9/2003	7/14/2003	7/17/2003	11/6/2003	11/6/2003	1/23/2004	O P.L. 108-199	RL31801
2005	6/14/2004	7/7/2004	7/13/2004	9/8/2004	9/14/2004	—	12/8/2004	O P.L. 108-447	RL32301
2006	5/16/2005	6/2/2005	6/8/2005	6/21/2005	6/27/2005	9/22/2005	11/10/2005	E P.L. 109-97	RL32904
2007	5/3/2006	5/9/2006	5/23/2006	6/20/2006	6/22/2006	—	2/15/2007	Y P.L. 110-5	RL33412
2008	7/12/2007	7/19/2007	8/2/2007	7/17/2007	7/19/2007	—	12/26/2007	O P.L. 110-161	RL34132
2009	6/19/2008	—	—	Polled out	7/17/2008	—	3/11/2009	O P.L. 111-8	R40000
2010	6/11/2009	6/18/2009	7/9/2009	Polled out	7/7/2009	8/4/2009	10/21/2009	E P.L. 111-80	R40721
2011	6/30/2010	—	—	Polled out	7/15/2010	—	4/15/2011	Y P.L. 112-10	R41475
2012	5/24/2011	5/31/2011	6/16/2011	Polled out	9/7/2011	11/1/2011	11/18/2011	O P.L. 112-55	R41964
2013	6/6/2012	6/19/2012	—	Polled out	4/26/2012	—	3/26/2013	O P.L. 113-6	R43110
2014	6/5/2013	6/13/2013	—	6/18/2013	6/20/2013	—	1/17/2014	O P.L. 113-76	R43110
2015	5/20/2014	5/29/2013	—	5/20/2014	5/22/2014	—	12/16/2014	O P.L. 113-235	R43669
2016	tbd^c	tbd	tbd	tbd	tbd	tbd	tbd		R43938

Source: CRS.

- a. E=Enacted as stand-alone appropriation; O=Omnibus appropriation; Y=Year-long continuing resolution.
- b. A procedure that permits a bill to advance if subcommittee members independently agree to move it along.
- c. tbd=To be determined.

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