

# U.S. Farm Income

**Randy Schnepf**Specialist in Agricultural Policy

February 28, 2014

**Congressional Research Service** 

7-5700 www.crs.gov R40152

# Summary

According to USDA's Economic Research Service (ERS), national net farm income—a key indicator of U.S. farm well-being—is forecast at \$95.8 billion in 2014, down 27% from last year's record \$130.5 billion. The 2014 forecast would be the lowest since 2010, but would remain \$8 billion above the previous 10-year average.

The forecast for lower net farm income and net cash income is primarily a result of the outlook for lower crop receipts and government payments. In contrast, livestock returns are forecast to be steady to slightly higher. The 2014 farm bill (Agricultural Act of 2014; P.L. 113-79) eliminated direct payments of nearly \$5 billion per year, while market prices for program crops—despite their plunge since late 2013—are expected to remain above trigger levels for price-contingent programs, thus keeping government program support at historically low levels in 2014.

U.S. agricultural exports are forecast to grow in importance for the sector as expanding international economies are expected to lead to continued increases in demand for both higher-quality foods and greater variety of consumer choice in household diets.

In addition to record net farm income, farm wealth is also projected to remain at record levels. Farm asset values—which reflect farm investors' and lenders' expectations about long-term profitability of farm-sector investments—are expected to rise by 2.4% in 2014 to a record \$3,001 billion for a sixth consecutive year of gains. However, the outlook for much lower commodity prices in 2014 has slowed the previously rapid growth of farmland values. Farm debt is projected to rise by 2.3% in 2014, thus lowering the farm debt-to-asset ratio only slightly to 10.5%, its lowest level since 2007.

At the farm-household level, average farm household incomes have surged ahead of average U.S. household incomes. In 2013 (the last year for which comparable data were available), the average farm household income of \$108,844 was about 53% higher than the average U.S. household income of \$71,274.

These data suggest a strong financial position heading into 2014 for the agricultural sector as a whole relative to the rest of the U.S. economy, but with substantial regional variation. Declining prices for most major program crops signal tougher times ahead. Eventual 2014 agricultural economic well-being will hinge greatly on the final crop harvests and harvest-time prices, as well as both domestic and international macroeconomic factors, including economic growth and consumer demand.

# **Contents**

Introduction	1
USDA's 2014 Farm Income Forecast	3
Selected Highlights	3
Outlook for U.S. Agriculture for 2014	
Recap of U.S. Agriculture in 2013	
2014 Forecast Cash Receipt Highlights	
Livestock Highlights	
Government Payment Highlights	13
Production Expense Highlights	
Agricultural Trade Outlook	
Farm Asset Values and Debt	
Average Farm Household Income	
On-Farm vs. Off-Farm Income Shares U.S. vs. Farm Household Income	
Farm Household Income by Sales Class	
Figures	
Figure 1. Annual U.S. Farm Sector Nominal Income, 1960 to 2014F	2
Figure 2. Annual U.S. Farm Sector Inflation-Adjusted Income, 1960 to 2014F	2
Figure 3. U.S. Corn Stocks-to-Use Share to Rise, Prices to Fall in 2014	6
Figure 4. U.S. Soybean Stocks-to-Use Share to Grow, Prices to Fall in 2014	6
Figure 5. Monthly Farm Prices for Corn, Soybeans, and Wheat, Nominal Dollars	
Figure 6. Monthly Farm Prices for Corn, Soybeans, and Wheat, Indexed Dollars	
Figure 7. Monthly Farm Prices for Cotton and Rice, Nominal Dollars	
Figure 8. Monthly Farm Prices for Cotton and Rice, Indexed Dollars	
Figure 9. The Milk-to-Feed Margin Rose to Profitable Levels in 2013	
Figure 10. The Farm-Price-to-Feed Ratios Turned Favorable for Livestock in 2013	
Figure 11. Farm Cash Receipts by Source, 1990 to 2014F	
Figure 12. Crop Cash Receipts by Source, 2007 to 2014F	11
Figure 13. U.S. Livestock Product Cash Receipts by Source, 2007 to 2014F	12
Figure 14. U.S. Government Farm Support, Direct Outlays, 1997 to 2014F	13
Figure 15. Farm Cash Production Expenses by Source, 2007 to 2014F	15
Figure 16. U.S. Agricultural Trade Since 1970	16
Figure 17. U.S. Agricultural Exports Have Surged Higher Since 2006 Driven by China, NAFTA partners (Canada & Mexico), and Developing Countries	
Figure 18. U.S. Agricultural Trade: Bulk vs. High-Value Shares	18

Figure 19. U.S. Agricultural Export Value as Share of Gross Cash Income	18
Figure 20. U.S. Average Farm Land Values, 1985 to 2013F	19
Figure 21. Real Estate Assets Comprise 82% of Total Farm Sector Assets in 2014	19
Figure 22. U.S. Farm Debt-to-Asset Ratio Since 1960.	21
Figure 23. U.S. Average Farm Household Income, On- and Off-Farm Sources, Since 1960	22
Figure 24. U.S. Farm Household Incomes Have Surged Well Above Average Household Income Since 1996	23
Figure 25. U.S. Farm vs. Average Household Incomes Expressed as a Ratio	23
Tables	
Table 1. Distribution of Farms and Value of Production by Gross Farm Sales, 2011	24
Table 2. U.S. Crop and Livestock Revenue by Source, 2008-2014F	25
Table 3. U.S. Farm Production Expenses by Source, 2008-2014F	26
Table 4. Annual U.S. Farm Income Since 2007.	27
Table 5. Average Annual Income per U.S. Household, Farm versus All, 2006-2013F	28
Table 6. Average Annual Farm Sector Debt-to-Asset Ratio, 2006-2014F	28
Table 7. U.S. Prices and Support Rates for Selected Farm Commodities Since 2008/09  Marketing Year	29
Contacts	
Author Contact Information	30

# Introduction

The U.S. farm sector is vast and varied. It encompasses production activities related to traditional field crops (such as corn, soybeans, wheat, and cotton) and livestock and poultry products (including meat, dairy, and eggs), as well as fruits, tree nuts, and vegetables. In addition, U.S. agricultural output includes greenhouse and nursery products, forest products, custom work, machine hire, and other farm-related activities. The intensity and economic importance of each of these activities, as well as their underlying market structure and production processes, vary regionally based on the agro-climatic setting, market conditions, and other factors. As a result, farm income and rural economic conditions may vary substantially across the United States. However, this report focuses singularly on aggregate national net farm income and the farm debt-to-asset status as reported by the U.S. Department of Agriculture (USDA).

Annual U.S. net farm income is the single most watched indicator of farm sector well-being, as it captures and reflects the entirety of economic activity across the range of production processes, input expenses, and marketing conditions that have persisted during a specific time period. When national net farm income is reported together with a measure of the national farm debt-to-asset situation, the two summary statistics provide a quick indicator of the economic well-being of the national farm economy.

#### **Measuring Farm Profitability**

Two different indicators measure farm profitability: net cash income and net farm income.

**Net cash income** compares cash receipts to cash expenses. As such, it is a cash flow measure representing the funds that are available to farm operators to meet family living expenses and make debt payments. For example, crops that are produced and harvested but kept in on-farm storage are not counted in net cash income. Farm output must be sold before it is counted as part of the household's cash flow.

**Net farm income** is a value of production measure, indicating the farm operator's share of the net value added to the national economy within a calendar year, independent of whether it is received in cash or noncash form. As a result, net farm income includes the value of home consumption, changes in inventories, capital replacement, and implicit rent and expenses related to the farm operator's dwelling that are not reflected in cash transactions. Thus, once a crop is grown and harvested it is included in the farm's net income calculation, even if it remains in on-farm storage.

- Net cash income is generally less variable than net farm income. Farmers can manage the timing of crop and
  livestock sales and of the purchase of inputs to stabilize the variability in their net cash income. For example,
  farmers can hold crops from large harvests to sell in the forthcoming year, when output may be lower and prices
  higher.
- Off-farm income and crop insurance subsidies, both of which have increased in importance in recent years, are not included in the calculation of aggregate farm income.
- Off-farm income is included in the discussion of farm income at the household level in the last section of this
  report.

<sup>&</sup>lt;sup>1</sup> For information on state-level farm income, see the "U.S. and State Farm Income and Wealth Statistics," available as part of the Farm Income and Wealth Statistics, Farm Income and Costs, Farm Economy Topics, Economic Research Service (ERS), USDA, at http://www.ers.usda.gov/data-products/farm-income-and-wealth-statistics.aspx.

<sup>&</sup>lt;sup>2</sup> For a more detailed discussion of the issues in this report, see the Briefing Room "Farm Income and Costs: 2014 Farm Sector Income Forecast," ERS, USDA, at http://www.ers.usda.gov/topics/farm-economy/farm-sector-income-finances/highlights-from-the-2014-farm-income-forecast.aspx.

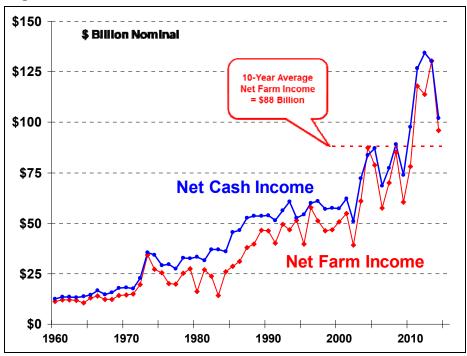


Figure 1. Annual U.S. Farm Sector Nominal Income, 1960 to 2014F

**Source:** USDA, ERS, "2014 Farm Income Forecast," February 11, 2014. All values are in nominal terms, that is, not adjusted for inflation. 2013 is preliminary, 2014 is forecast.

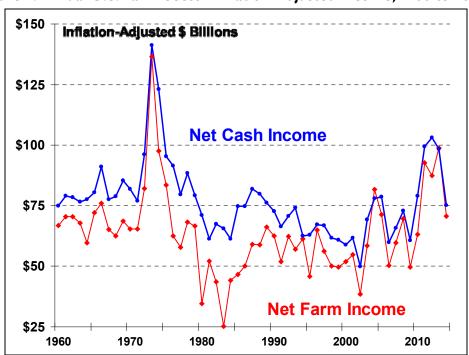


Figure 2. Annual U.S. Farm Sector Inflation-Adjusted Income, 1960 to 2014F

**Source:** USDA, ERS, "2014 Farm Income Forecast," February 11, 2014. All values are adjusted for inflation using the Bureau of Labor Statistics (BLS), Consumer Price Index (CPI) where 2002-2003=100. 2013 is preliminary, 2014 is forecast.

### USDA's 2014 Farm Income Forecast

Both net farm income and net cash income are forecast down sharply in 2014, primarily as a result of lower crop receipts and government payments. In contrast, livestock returns are forecast to be steady to slightly higher. The 2014 farm bill (Agricultural Act of 2014; P.L. 113-79) eliminated direct payments of nearly \$5 billion per year, while market prices for program crops—despite their plunge since late 2013—are expected to remain above trigger levels for price-contingent programs, thus keeping government program support at historically low levels in 2014. U.S. agricultural exports are forecast to grow in importance for the sector as expanding international economies are expected to lead to continued increases in demand for both higher-quality foods and greater variety of consumer choice in household diets.

Total farm asset values are forecast up slightly to a sixth consecutive record high in 2014, while the debt-to-asset ratio is expected to decline slightly to 10.5%, the second-lowest level since 1960.<sup>3</sup> These data suggest a strong financial position heading into 2014 for the agricultural sector as a whole relative to the rest of the U.S. economy, but with substantial regional variation.

These forecasts are still very preliminary and will depend on actual planting decisions made this spring as well as on weather during the planting, growing, and harvesting seasons. The ongoing drought in California is of particular concern since nearly half of U.S. fruit, vegetable, and tree nut production occurs there. Also, there is some uncertainty about producer participation under the new safety net programs of the 2014 farm bill.

### **Selected Highlights**

- U.S. net farm income is forecast at \$95.8 billion in 2014, about \$35 billion (27%) below 2013 (**Figure 1** and **Table 4**). When adjusted for inflation (**Figure 2**), last year's (2013's) net farm income forecast is the highest since 1973.
- Measured in cash terms, net cash income in 2014 is projected lower at \$102 billion, down 22% from last year. An estimated \$6 billion in commodity sales from carryover 2013 end-of-year inventories prevents net cash income from falling as far as net farm income.
- Farm prices for most feedstuffs—feed grains (corn, sorghum, barley, and oats), hay, and protein meals—as well as soybeans have declined sharply through the 2013 harvest and are projected to continue lower in 2014 as U.S. and global grain and oilseed stocks rebuild.
- Projections based on normal weather patterns and only minor decreases in crop planting this spring are expected to result in modest production increases (including record corn and soybean harvests), but which fail to offset projected large price declines, thus resulting in lower crop receipts in 2014.
- Despite large declines, commodity prices remain above government support levels, thus shutting off price-contingent payments. When coupled with the

<sup>&</sup>lt;sup>3</sup> See discussion later in the report in the section "Farm Asset Values and Debt."

<sup>&</sup>lt;sup>4</sup> USDA, ERS, Farm Sector Income & Finances, updated November 26, 2013.

elimination of direct payments by the 2014 farm bill, total government payments in 2014 are projected to fall to \$6.1 billion, the lowest level since prior to the 1996 farm bill, when direct payments were initiated (**Figure 14**).

- Total production expenses, at \$348 billion, are projected 1% lower in 2014 driven by lower feed costs (down 11%), fertilizer costs (down 12%), and net rent to non-operator landlords (down 10%).
- Record global demand is expected to boost U.S. agricultural product exports to a record high \$142.6 billion in 2014, up 1% from the previous year's record.
- Record farm asset values in 2014 (\$3,001 billion), driven by continued strong land values, are expected to exceed increases in farm debt (\$316 billion), resulting in a sixth successive record high for farm equity (\$2,685 billion) and a debt-to-asset ratio of 10.5%, second lowest since 1960.

### Outlook for U.S. Agriculture for 2014

Assuming normal weather conditions prevail in major growing regions, USDA projects that the 2014/2015 growing period is likely to see a continued rebuilding of global grain and oilseed stocks that began with the large harvests of 2013, thus further moderating crop prices in international markets (**Figure 5** through **Figure 8**). The improving conditions for the livestock sector are evidenced by tracking the evolution of the ratio of livestock output prices to feed costs (**Figure 9** and **Figure 10**), which rose steadily through 2013 and is projected to continue to improve into 2014. However, due to a substantial biological lag in production, the cattle and hog sectors are expected to respond slowly to the improving conditions—that is, delayed supply increases are expected to support relatively high farm prices through 2014. As a result, retail meat prices in 2014 are projected up 3% to 4% for beef and poultry, and 2% to 3% for pork.

The two largest U.S. commercial crops—in terms of both value and quantity—are corn and soybeans. These two crops provide important inputs for domestic livestock, poultry, and biofuels sectors. In addition, the United States has traditionally been one of the world's leading exporters of corn, soybeans, and soybean products—vegetable oil and meal. As a result, the outlook for these two crops is critical to both farm sector profitability and regional economic activity across large swaths of the United States, as well as in international markets. Both corn and soybeans are projected to enjoy record harvests (assuming normal weather and trend yields), thus helping to rebuild stocks and pressure prices lower (**Figure 3** and **Figure 4**).

USDA highlights four factors as crucial in determining how the U.S. agricultural economy will fair in 2014 and beyond: (1) record global demand, which is expected to boost U.S. agricultural exports; (2) continued strong corn use for ethanol in 2014 with projections of continued growth over the next 10 years; (3) uncertainties surrounding the new farm bill, which will present program choices for most row crop farmers but are expected to have minimal impact on planting decisions; and (4) substantial uncertainty regarding lingering drought in the West, which could

<sup>&</sup>lt;sup>5</sup> Feed costs are generally the largest cost component in livestock operations ranging from 30% to 80% of variable costs. A historical comparison of livestock output prices to feed costs provides an indicator of sector profitability—rising output prices relative to feed costs suggest improving profitability.

<sup>&</sup>lt;sup>6</sup> Commodity-specific 2014 outlook reports by USDA from the USDA Outlook Forum, Feb. 21, 2014; are available at http://www.usda.gov/oce/forum/commodity.html.

continue to affect livestock and specialty crops such as fruits, vegetables, and tree nuts, particularly in California.<sup>7</sup>

# Recap of U.S. Agriculture in 2013

U.S. crop production was severely reduced in 2012 due to one of the worst nationwide droughts in several decades. As a result, heading into the 2013 crop year, both corn and soybeans had season-ending stocks projected at or near historic low levels relative to annual usage (**Figure 3** and **Figure 4**). With record-high commodity prices in early 2013 (**Figure 5**), most market watchers anticipated substantial increases in planted acres for both corn and soybeans. However, an exceptionally wet spring across major crop regions of the corn-belt and prairie states resulted in substantial delays in crop planting as well as above-average prevented planting acres. A late-planted crop tends to be more vulnerable to summer heat and dryness and an early frost in the fall, because the normal growing cycle is pushed later into the summer and fall months.

Despite the delay in plantings, producers—driven by record-high farm prices—still managed to plant 95.3 million acres of corn, down slightly from 2012 plantings but still the second-most since 1936, and 76.5 million acres of soybeans (equal to average plantings during the preceding five years). As a result, in its preliminary outlook report for the 2013 crop year, USDA forecast a record harvest for both crops assuming normal weather and a return to trend yields. In early summer, this record harvest outlook began to weigh on market prices. By November, USDA projected U.S. corn production at a record 14 billion bushels and a near-record soybean crop of 3.3 billion bushels. These large crops pushed both crop prices and feed costs lower—thus simultaneously diminishing the crop revenue outlook while bolstering the livestock sector profitability outlook.

Meanwhile, the high feed costs and lack of forage from severe drought conditions across much of the United States' major crop growing regions during 2012 had resulted in substantial herd liquidation and declining cattle supplies. In early 2013 the dairy, hog, and poultry sectors were also still under extreme financial pressure from high feed costs that had persisted since early 2011. This situation slowly began to unwind during 2013 as crop prospects improved. Record or near-record high meat and dairy products prices coupled with sharply lower prices for their major cost component—feed grains and protein meals (derived primarily from crushing oilseeds)—reversed the severe economic pressure that the U.S. livestock, poultry, and dairy sectors had experienced during 2011 and 2012.

Cash receipts for other crops (**Table 2**), including fruits and tree nuts, vegetables and melons, and nursery crops and other horticulture, were also very favorable, as they generated a combined record cash revenue of \$78.3 billion, up nearly 7% from 2012's record output.

In short, 2013 was one of the most favorable years ever recorded for U.S. agriculture and represents a very high peak from which the success of 2014 will be judged.

\_

<sup>&</sup>lt;sup>7</sup> Joseph Glauber, "The Outlook for U.S. Agriculture," USDA Outlook Forum, February 20, 2014; speech and presentation available at http://www.usda.gov/oce/forum/index.htm.

<sup>&</sup>lt;sup>8</sup> World Agricultural Outlook Board (WAOB), *World Agricultural Supply and Demand Estimates (WASDE) Report*, November 8, 2013.

<sup>9</sup> WAOB, WASDE, USDA, August 12, 2013.

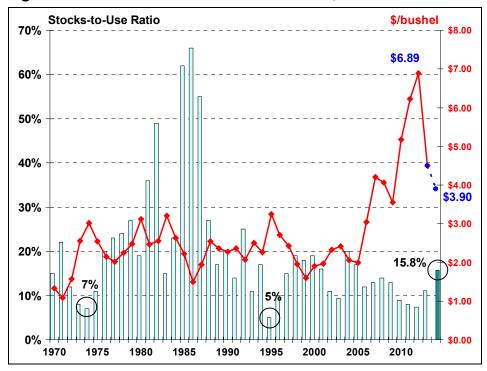


Figure 3. U.S. Corn Stocks-to-Use Share to Rise, Prices to Fall in 2014

Source: Data through 2013: WAOB, USDA, WASDE, Feb. 10, 2014; 2014 forecast: USDA Outlook Forum.

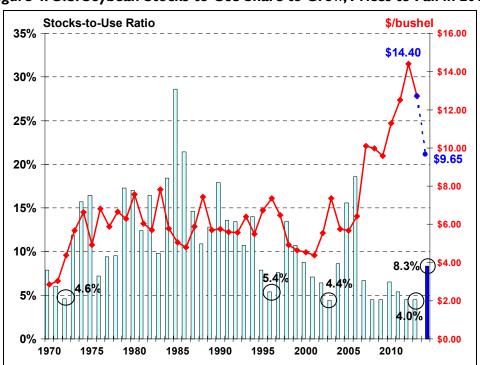


Figure 4. U.S. Soybean Stocks-to-Use Share to Grow, Prices to Fall in 2014

Source: Data through 2013: WAOB, USDA, WASDE, Feb. 10, 2014; 2014 forecast: USDA Outlook Forum.

\$ per bu. (corn) \$ per bu. (soybeans, wheat) \$16 **Soybeans** \$12 Corn \$8 Wheat \$4 \$0 2004 2006 2002 2008 2010 2012 2014

Figure 5. Monthly Farm Prices for Corn, Soybeans, and Wheat, Nominal Dollars

**Source:** USDA, National Agricultural Statistics Service (NASS), Agricultural Prices, January 31, 2014.

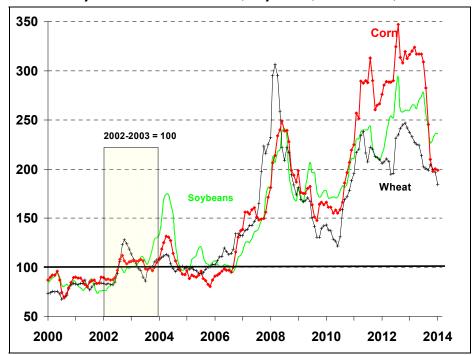


Figure 6. Monthly Farm Prices for Corn, Soybeans, and Wheat, Indexed Dollars

**Source:** USDA, NASS, Agricultural Prices, January 31, 2014.

**Notes:** Prices are indexed to 2002-2003 = 100 to permit relative comparisons.

\$100 \$20 **Rice** \$80 \$16 Cotton \$ per cwt (rice) \$8 \$60 (uotoo) punod . \$40 **\$20 \$0** 2002 2004 2006 2008 2010 2014 2012

Figure 7. Monthly Farm Prices for Cotton and Rice, Nominal Dollars

**Source:** USDA, NASS, Agricultural Prices, January 31, 2014.

**Notes:** cwt = hundredweight or units of 100 lbs.

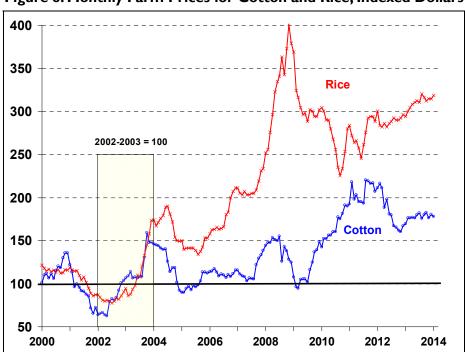


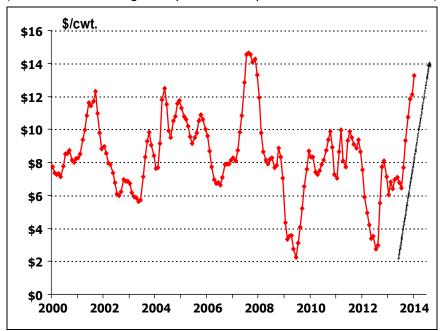
Figure 8. Monthly Farm Prices for Cotton and Rice, Indexed Dollars

**Source:** USDA, NASS, Agricultural Prices, January 31, 2014.

**Notes:** Prices are indexed to 2002-2003 = 100 to permit relative comparisons.

Figure 9. The Milk-to-Feed Margin Rose to Profitable Levels in 2013

(Ratio of national average farm-price received per 100 lbs. of milk to feed costs)

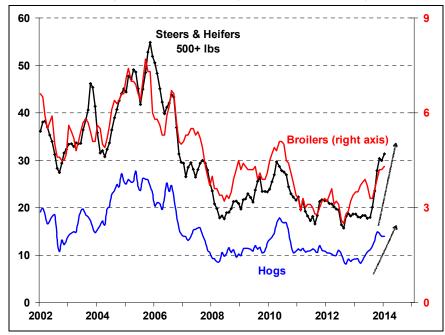


Source: USDA, NASS, Agricultural Prices, January 31, 2014; calculations by CRS.

Note: For pricing dairy feed, USDA uses 51% corn, 8% soybeans, and 41% alfalfa.

Figure 10. The Farm-Price-to-Feed Ratios Turned Favorable for Livestock in 2013

(Ratio of national average farm-price received per 100 lbs. of meat to per-unit feed cost)



Source: USDA, NASS, Agricultural Prices, January 31, 2014.

Notes: Cattle and hog feed cost is 100% corn; broilers feed cost is 58% corn, 42% soybeans.

# 2014 Forecast Cash Receipt Highlights

- Total farm sector gross cash receipts for 2014 are projected at \$412.3 billion, down 7% from last year's record (Figure 11 and Table 2) driven largely by falling field crop revenues.
- Farm sector revenue sources and shares include crop revenues (46% of sector revenues), livestock receipts (45%), government payments (about 2%), and other farm-related income, including crop insurance indemnities, machine hire, and custom work (8%).

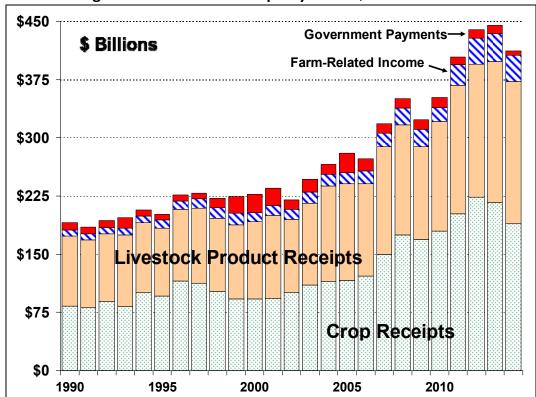


Figure 11. Farm Cash Receipts by Source, 1990 to 2014F

Source: USDA, ERS, "2014 Farm Income Forecast," February 11, 2014.

**Notes:** 2014 is forecast. Receipts from crop and livestock product sales, and government payments, are described in more detail below. Farm-related income includes income from custom work, machine hire, agritourism, forest product sales, insurance indemnities, and cooperative patronage dividend fees.

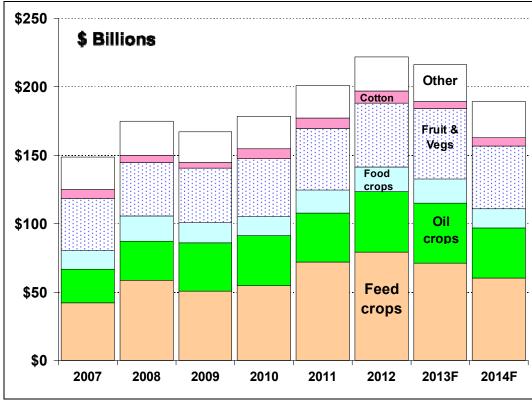


Figure 12. Crop Cash Receipts by Source, 2007 to 2014F

**Source:** USDA, ERS, "2014 Farm Income Forecast," February 11, 2014. **Notes:** 2013 is preliminary, 2014 is forecast. See **Table 2** for details.

### **Crop Highlights**

Total crop sales are projected at \$189 billion, down 12% year-to-year (**Figure 11**). The crop sector includes projections for:

- feed crops—corn, barley, oats, sorghum, and hay—of \$60 billion, down 15%;
- oil crops—soybeans, peanuts, and other minor oilseeds—of \$36.5 billion, down 16%;
- food grains—wheat and rice—of \$14 billion, down 20%;
- fruits and nuts, vegetables, and melons of \$46 billion, down 11%;
- cotton of \$5.9 billion, up 11%; and
- all other crops including tobacco of a record \$26.8 billion, up slightly by 0.2%.

The length and severity of the California drought has important national implications for retail food prices—California accounts for about one-third of U.S. vegetable production, almost two-thirds of U.S. fruit and nut, about 20% of U.S. milk, and a substantial portion of wine production.

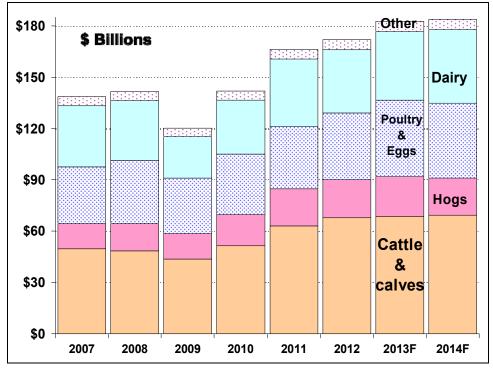


Figure 13. U.S. Livestock Product Cash Receipts by Source, 2007 to 2014F

**Source:** USDA, ERS, "2013 Farm Income Forecast," February 11, 2014. **Notes:** 2013 is preliminary, 2014 is forecast. See **Table 2** for details.

## **Livestock Highlights**

The livestock sector, broadly defined, includes cattle, hogs, sheep, poultry and eggs, dairy, and other minor activities. Cash receipts for the livestock sector are projected record-large in 2014 at \$183.4 billion, up about 1% from the previous year's record, driven largely by projected gains in dairy.

Highlights for individual activities include projections for:

- record cattle and calf sales of over \$69 billion, up slightly by 0.6%;
- hog sales of \$21.8 billion, down 6% from last year's record;
- poultry and egg sales of \$43.7 billion, down about 2% from the previous year's record; and
- record dairy sales, valued at \$43.1 billion, up 7% year-to-year.

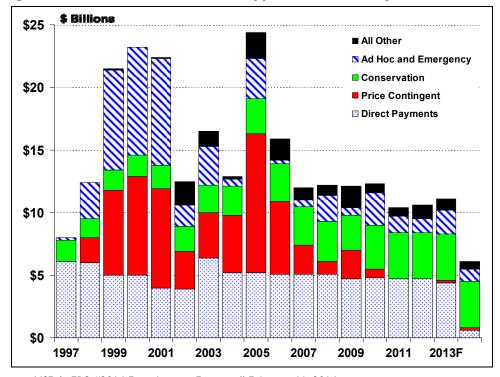


Figure 14. U.S. Government Farm Support, Direct Outlays, 1997 to 2014F

Source: USDA, ERS, "2014 Farm Income Forecast," February 11, 2014.

**Notes:** Data are on a fiscal year basis and may not correspond exactly with the crop or calendar year; 2013 is preliminary, 2014 is forecast. Direct payments include production flexibility contract payments enacted under the 1996 farm bill and fixed direct payments of the 2002 and 2008 farm bills; price-contingent outlays include loan deficiency payments, marketing loan gains, counter-cyclical payments and ACRE payments; conservation outlays include Conservation Reserve Program payments along with other conservation program outlays; Ad Hoc and Emergency includes emergency supplemental crop and livestock disaster payments and market loss assistance payments for relief of low commodity prices; and "All Other" outlays include peanut quota buyout payments, milk income loss payments, tobacco transition payments, and other miscellaneous expenditures.

#### **Government Payment Highlights**

Government farm payments are projected down sharply in 2014 at \$6.1 billion (down 45%). This would be the lowest outlay since before 1996. The decline is largely due to a combination of the elimination of annual direct payments of about \$5 billion and lower ad hoc disaster assistance payments. In addition, relatively high commodity prices (above government program payment triggers) are expected to keep payments under the price-contingent programs at minimal levels (**Figure 14**).

- Government payments are expected to represent a relatively small share (1.5%) of projected gross cash income of \$412 billion (**Figure 11**).
- In contrast, government payments are expected to represent 6% of net farm income of \$95.8 billion; however, the importance of government payments as a percent of net farm income varies nationally by sector and region.

- Farm fixed direct payments, whose payment rates were fixed in previous legislation, are eliminated by the 2014 farm bill. 10
- Cotton producers are eligible to receive transition payments (new under the 2014 farm bill) for crop years 2014 and 2015 as they transition into coverage authorized by the new Stacked Income Protection Plan (STAX). Fixed by legislation, these cotton transition payments are forecast at \$577 million in 2014.
- Payments under the price-contingent marketing loan benefit and the new Price Loss Coverage (PLC) and Average Risk Coverage (ARC) programs (created by the new 2014 farm bill) are expected to remain at \$0 in 2014, as program crop prices are expected to remain above program payment triggers (**Table 7**).
- Payments under the Average Crop Revenue (ACRE) program for 2013 that will go out in 2014 are forecast at \$190 million, mostly for corn and soybeans that were hardest hit by drought.
- Although still available in 2014, no Milk Income Loss Contract payments which compensate dairy producers when domestic milk prices fall below a specified benchmark price subject to feed-cost adjustments—are forecast due to high milk prices and relatively low feed costs.
- Conservation programs include all conservation programs operated by USDA's
  Farm Service Agency (FSA) and the Natural Resources Conservation Service
  (NRCS) that provide direct payments to producers. Estimated conservation
  payments of \$3.7 billion are forecast for 2014, unchanged from 2013.
- Supplemental and ad-hoc disaster assistance payments are forecast at \$1 billion in 2014, a 48% decrease from 2013 levels. Noninsured Assistance Program payments of \$150 million are expected to be made to livestock and specialty crop producers for which no commodity insurance program is available. Livestock producers are eligible to receive payments under the Livestock Forage Program (LFP) and the Livestock Indemnity Program (LIP) retroactive to FY2012. Payments under these two programs are expected to amount to a combined \$810 million in 2014 and are for multiple years, mostly covering losses (feed expenses) incurred during the 2012 drought.

<sup>&</sup>lt;sup>10</sup> For details see CRS Report R43076, The 2014 Farm Bill (P.L. 113-79): Summary and Side-by-Side.

<sup>11</sup> Ibid

<sup>&</sup>lt;sup>12</sup> CRS Report RS21212, Agricultural Disaster Assistance.

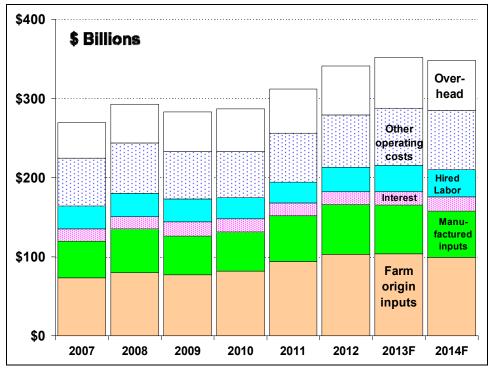


Figure 15. Farm Cash Production Expenses by Source, 2007 to 2014F

Source: USDA, ERS, "2014 Farm Income Forecast," February 11, 2014.

Notes: 2013 is preliminary, 2014 is forecast. See Table 3 for details.

# **Production Expense Highlights**

Production expenses for the U.S. agricultural sector are expected to drop for the first time since 2009 (**Figure 15** and **Table 3**)—at \$348 billion, they are projected down about 1% from 2013. The principal reasons for the slowdown are lower feed costs (down 11% at \$52 billion), fertilizer costs (down 12% at \$23 billion), and net rent to non-operator landlords (down 10% at \$1.6 billion).

The increase in expenses will affect crop and livestock farms differently. The principal expenses for livestock farms—that is, feed and feeder animals and poultry—in the net, are forecast down 6% from 2013 at \$77.4 billion. In contrast, the principal crop expenses—that is, seed, fertilizer, pesticides, and crop insurance premiums—are forecast down by about 2% to \$98.7 billion.

The miscellaneous operating expenses category (**Table 3**), which is projected up \$1.3 billion (3%) to \$40 billion, includes crop insurance premiums and thus directly impacts crop production.

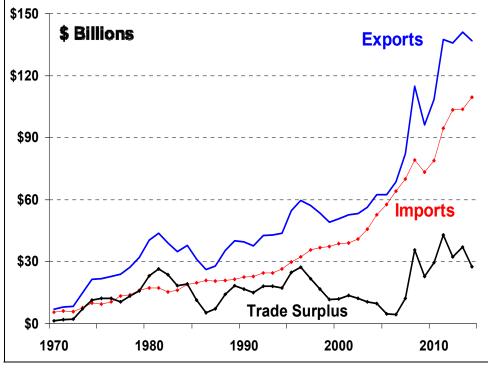


Figure 16. U.S. Agricultural Trade Since 1970

**Source:** USDA, Outlook for U.S. Agricultural Trade, AES-81, February 20, 2014, ERS, USDA.

Notes: 2013 is an estimate, 2014 is a projection.

# **Agricultural Trade Outlook**

A major catalyst behind projections for stronger farm income is the strength of U.S. agricultural exports—forecast at a record \$142.6 billion in 2014, up 1% from 2013's previous record (**Figure 16**). U.S. agricultural imports also are projected record-large in 2014 at \$110 billion, up 6% year-to-year. The resulting U.S. agricultural trade surplus is projected at \$32.6 billion in 2014, down 12%.

- The top three markets for U.S. agricultural exports are China, Canada, and Mexico, where imports from the United States have surged by about \$25 billion since 2009 to a combined projection of \$65.2 billion in FY2014 (Figure 17).
- A substantial portion of the increase in U.S. agricultural exports since 2010 has also been due to higher-priced grain and feed shipments plus record oilseed exports to China, and growing animal product exports to East Asia. 13
- The fourth- and fifth-largest U.S. export markets are the EU and Japan, which are projected to account for \$23.6 billion in imports in FY2014. Although important as major buyers of U.S. agricultural products, these two markets have shown relatively limited growth when compared with the rest of the world.

\_

<sup>&</sup>lt;sup>13</sup> USDA, ERS, Outlook for U.S. Agricultural Trade, AES-81, February 20, 2014, ERS, USDA.

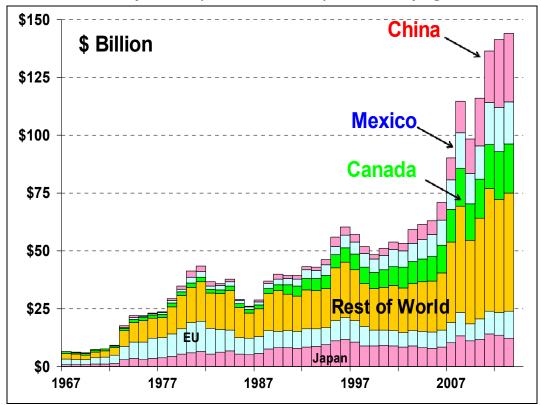


Figure 17. U.S. Agricultural Exports Have Surged Higher Since 2006 Driven by China, NAFTA partners (Canada & Mexico), and Developing Countries

Source: USDA, Outlook for U.S. Agricultural Trade, AES-81, February 20, 2014, ERS, USDA.

- The "Rest of World" component of U.S. trade includes Middle Eastern, African, and Southeast Asian markets that have also shown dramatic import growth of U.S. agricultural products in recent years.
- Over the past four decades, steady growth in high-valued export products
  (Figure 18) has helped to push U.S. agricultural export value to ever higher
  totals. This pattern plateaued temporarily in 2006, when rapid growth in demand
  from both international commodity markets and domestic biofuels pushed prices
  for most bulk crops (especially feed grains and oilseeds) to record levels. As
  grain and oilseed prices recede, so will the bulk value share of U.S. exports.
- Bulk commodity shipments (primarily wheat, rice, feed grains, soybeans, cotton, and unmanufactured tobacco) are forecast at a record low 33% share of total U.S. agricultural exports in 2014, at \$46.8 billion.
- In contrast, high-valued export products—including horticultural, livestock, poultry, and dairy—are forecast at \$95.8 billion in 2014.
- As a share of total gross farm receipts, U.S. agricultural exports are projected to account for 32% of earnings in 2014 (**Figure 19**).

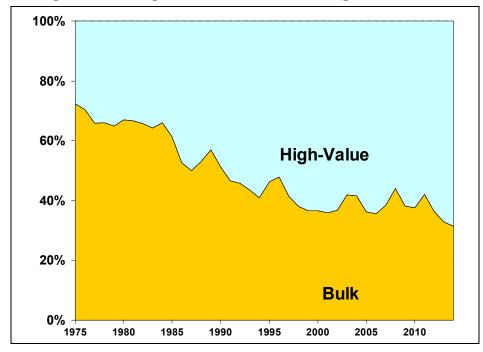


Figure 18. U.S. Agricultural Trade: Bulk vs. High-Value Shares

**Source:** USDA, Outlook for U.S. Agricultural Trade, AES-81, February 20, 2014, ERS, USDA.

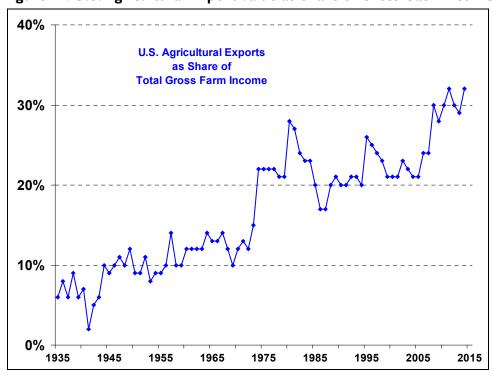


Figure 19. U.S. Agricultural Export Value as Share of Gross Cash Income

**Source:** USDA, Outlook for U.S. Agricultural Trade, AES-81, February 20, 2014, ERS, USDA.

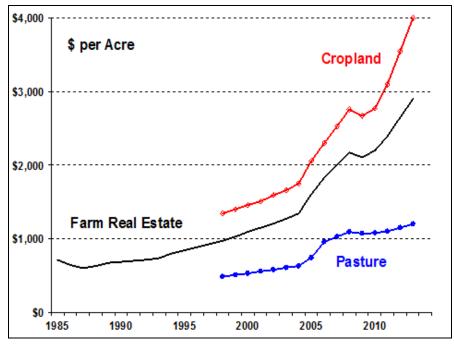


Figure 20. U.S. Average Farm Land Values, 1985 to 2013F

Source: USDA, NASS, Land Values 2013 Summary, August 2013.

**Notes:** 2013 is a forecast. Farm real estate value measures the value of all land and buildings on farms. Cropland and pasture values are only available since 1998.

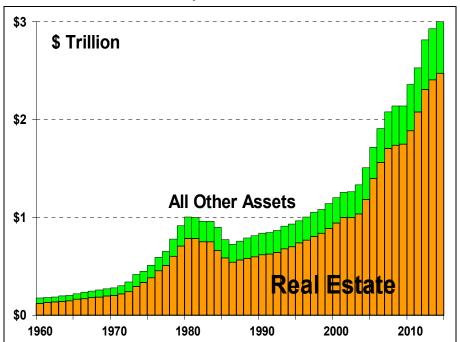


Figure 21. Real Estate Assets Comprise 82% of Total Farm Sector Assets in 2014

Source: USDA, ERS, "2014 Farm Income Forecast," February 11, 2014; 2014 is forecast.

**Notes:** Non-real estate assets include financial assets, inventories of agricultural products, and the value of machinery and motor vehicles.

### Farm Asset Values and Debt

The U.S. farm income and asset-value situation and outlook suggest a strong financial position heading into 2014 for the agriculture sector as a whole.

#### Measuring Farm Wealth

A useful measure of the farm sector's financial wherewithal is farm sector net worth as measured by farm assets minus farm debt. A summary statistic that captures this relationship is the debt-to-asset ratio.

**Farm Assets** include both physical and financial farm assets. **Physical Assets** include land and buildings, farm equipment, on-farm inventories of crops and livestock, and other miscellaneous farm assets. **Financial Assets** include cash, bank accounts, and investments such as stocks and bonds.

Farm Debt includes both business and consumer debt linked to real estate and non-real estate assets of the farm sector.

The **Debt-to-Asset Ratio** compares the farm sector's outstanding debt related to farm operations relative to the value of the sector's aggregate assets. Change in the debt-to-asset ratio is a critical barometer of the farm sector's financial performance with lower values indicating greater financial resiliency. A smaller debt-to-asset ratio suggests that the sector is better able to withstand short-term increases in debt related to interest rate fluctuations or changes in the revenue stream related to lower output prices, higher input prices, or production shortfalls.

The largest single component in a typical farmer's investment portfolio is their farmland. As a result, real estate values affect the financial well-being of agricultural producers and serve as the principal source of collateral for farm loans.

- Farm asset values—which reflect farm investors' and lenders' expectations about long-term profitability of farm sector investments—are projected up 2.4% in 2014 to \$3,001 billion, reflecting a continued strong outlook in the general farm economy (**Table 6**).
- Higher farm asset values are due primarily to stronger farm real estate values (Figure 20 and Figure 21). Real estate traditionally accounts for the bulk of total value of farm sector assets.
- After rebounding from a 2.8% decline during 2009—the first decline since 1987—farm real estate values have grown by an estimated 38% through 2013, due largely to strong crop prices. In 2014, real estate assets are expected to account for 82% of total farm assets.
- This same pattern is reflected in both cropland and pastureland values (up 50% and 12%, respectively, since 2009). Land value growth is closely linked to commodity prices and is expected to plateau or recede slightly if the forecasts for lower commodity prices and the prospect for continued global stock recovery for grains and oilseeds are realized in 2014.
- Meanwhile, total farm debt is forecast to rise to \$316.2 billion in 2014 (up 2.3% year-to-year). As a result of the relatively higher gains by farm asset values than farm debt, farm equity (or net worth, defined as asset value minus debt) is projected record-high in 2014, at \$2,685 billion.
- The farm debt-to-asset ratio had been steadily declining since 1985's peak value of 23%—except for a one-year reversal in 2008, to 10.5% in 2014 (**Figure 22**).

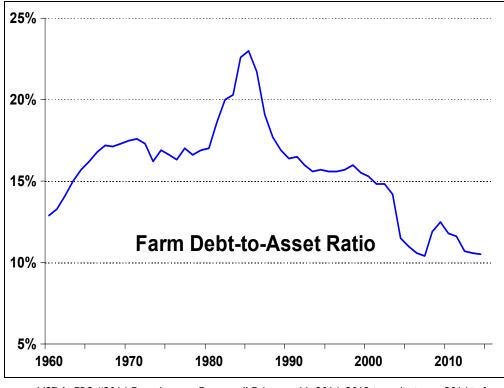


Figure 22. U.S. Farm Debt-to-Asset Ratio Since 1960

Source: USDA, ERS, "2014 Farm Income Forecast," February 11, 2014; 2013 is preliminary, 2014 is forecast

# Average Farm Household Income

Farm household wealth is derived from a variety of sources. <sup>14</sup> A farm can have both an on-farm and an off-farm component to its balance sheet of assets and debt. Thus, the well-being of farm operator households is not equivalent to the financial performance of the farm sector or of farm businesses because there are other stakeholders in farming, such as landlords and contractors, and because farm operator households often have nonfarm investments, jobs, and other links to the nonfarm economy.

#### On-Farm vs. Off-Farm Income Shares

- Average farm household income (the sum of both on- and off-farm income) is projected up slightly (4%) in 2013 for a fourth consecutive year of growth at \$109,035 (Table 5).
- The share of farm income derived from off-farm sources had increased steadily for decades but appears to have peaked at about 95% in 2002.

-

<sup>&</sup>lt;sup>14</sup> USDA, ERS, "Farm Household Well-being," online webpage accessed on February 28, 2014, at http://www.ers.usda.gov/topics/farm-economy/farm-household-well-being.aspx.

• In 2013, off-farm income sources are forecasted to account for about 82% of the national average farm household income, compared with about 18% from farming activities (**Figure 23**).

\$100,000 \$80,000 \$40,000 \$20,000 \$1960 1970 1980 1990 2000 2010

Figure 23. U.S. Average Farm Household Income, On- and Off-Farm Sources, Since 1960

**Source:** USDA, ERS, "Farm Household Economics and Well-Being: Historic Data On Farm Operator Household Income," November 26, 2013.

#### U.S. vs. Farm Household Income

- Over the past decade, farm household incomes have surged ahead of average U.S. household incomes (Figure 24 and Figure 25).
- In 2012 (the last year for which comparable data were available), the average farm household income of \$108,844 was about 53% higher than the average U.S. household income of \$71,274 (**Table 5**).

\$100,000 Average Farm
Household Income
\$80,000
\$60,000
Average U.S.
Household Income
\$20,000

Figure 24. U.S. Farm Household Incomes Have Surged Well Above Average Household Income Since 1996

Source: USDA, ERS, "2013 Farm Income Forecast," November 26, 2013.

1970

Note: 2012 is preliminary, 2013 is forecast.

\$0 <del>|</del> 1960

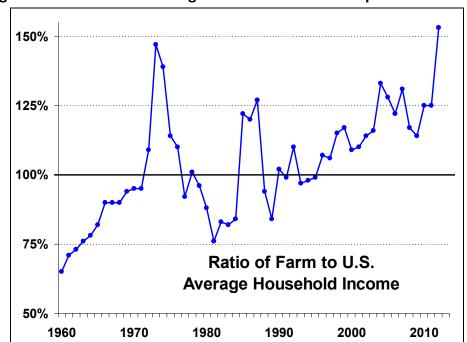


Figure 25. U.S. Farm vs. Average Household Incomes Expressed as a Ratio

1980

1990

2000

2010

Source: See above source note. 2012 is the last year with comparable data.

### Farm Household Income by Sales Class

The share of income from farming increases with farm size as measured by gross sales (Table 1).

- "Large" commercial farm households (farms with annual sales greater than \$250,000) obtained nearly 75% of household income on-farm and accounted for 82% of the value of total U.S. agricultural production in 2011, while representing only about 10% of farm households.<sup>15</sup>
- Intermediate family farms (farms with annual sales in excess of \$10,000 but less than \$250,000) obtained about 10% of household income from on-farm sources, accounted for about 17% of the value of total U.S. agricultural production, and represented about 30% of family farms.
- "Small" farm households (annual sales ≤ \$10,000) actually lost revenue from farm operations (-9% of household income) and accounted for slightly more than 1% of the value of total U.S. agricultural production in 2011, while representing 59% of farm households. Many of these small farms are classified as rural residence farms and either receive little or no income from farm sources or have a total income level that qualifies them as limited-resource farms.

Table I. Distribution of Farms and Value of Production by Gross Farm Sales, 2011

	Family F	arms	Total U.S. Production	Total Household Income (Mean)				
Value of Gross Sales	Number	Share	Share	On-farm Share	Off-farm Share	Total Value		
< \$10,000	1,255,816	59%	1.2%	-9%	109%	\$70,507		
\$10,000 to \$249,999	639,430	30%	16.5%	10%	90%	\$79,780		
<u>≥</u> \$250,000	219,422	10%	82.3%	75%	25%	\$205,215		
All	2,114,668	100%	100.0%	17%	83%	\$87,289		

**Source:** USDA, ERS, Farm Income and Wealth Statistics; Farm Household Income and Characteristics, updated as of November 27, 2012.

<sup>&</sup>lt;sup>15</sup> For more information on farm typology, see the ERS Briefing Room, *Farm Household Well-Being*, at http://www.ers.usda.gov/topics/farm-economy/farm-household-well-being.aspx.

Table 2. U.S. Crop and Livestock Revenue by Source, 2008-2014F (\$ billions)

_							Change
ltem	2009	2010	2011	2012	2013a	2014a	(%)
Field crops	104.8	113.0	131.9	150.2	137.8	116.7	-15.3%
Food grains	14.8	14.1	16.8	18.2	17.7	14.1	-20.4%
Wheat	11.7	11.1	13.9	15.3	14.7	11.0	-25.2%
Rice	3.0	3.0	2.9	2.8	2.9	3.0	3.4%
Feed crops	50.5	54.8	72.0	<b>79.</b> I	71.2	60.2	-15.4%
Corn	42.5	47.2	62.9	69.2	60.0	49.0	-18.3%
Other Grains	2.4	2.3	2.1	2.6	2.8	2.4	-14.3%
Hay	5.6	5.3	7.0	7.3	8.4	8.8	4.8%
Oil Crops	35.6	36.5	35.6	44.3	43.6	36.5	-16.3%
Soybeans	33.7	34.5	33.3	40.7	40.8	34.5	-15.4%
Peanuts	0.8	0.9	1.2	2.3	1.5	1.0	-32.3%
Cotton (lint & seed)	4.0	7.6	7.4	8.6	5.3	5.9	11.3%
Other Crops	64.0	66.6	70.2	73.3	78.3	72.7	-7.1%
Fruits and nuts	19.3	21.7	24.4	26.1	26.3	23.1	-12.2%
Vegetables	20.4	20.2	20.7	20.6	25.3	22.9	-9.6%
All other crops	24.3	24.6	25.0	26.6	28.5	28.6	0.4%
Total Crops	168.8	179.5	202.0	223.5	216.1	189.4	-12.3%
Meat animals	59.0	69.5	84.7	90.1	92.0	91.0	-1.1%
Cattle & calves	43.8	51.5	63.0	67.9	68.8	69.2	0.6%
Hogs	14.7	18.0	21.8	22.2	23.2	21.8	-6.0%
Sheep & lambs	0.4	0.4	0.4	0.4	0.4	0.4	0.0
Poultry and eggs	32.5	35.5	36.2	39.0	44.5	43.7	-1.7%
Broilers	21.8	23.7	23.0	24.8	29.6	29.3	-1.0%
Turkeys	3.6	4.4	5.0	5.4	4.9	5.0	2.0%
Eggs	6.1	6.5	7.3	7.8	8.7	8.2	-5.7%
All dairy	24.3	31.4	39.5	37.0	40.2	43.I	7.3%
Other livestock	4.5	5.1	5.5	5.4	5.5	5.5	1.1%
Total Livestock	120.3	141.4	165.9	171.6	182.2	183.4	0.7%
Government payments	12.2	12.4	10.4	10.6	11.2	6.1	-45.4%
Other farm income <sup>b</sup>	22.0	18.3	26.1	33.6	35.7	33.4	-6.4%
Total Farm Revenue	323.3	351.7	404.5	439.3	445.2	412.3	-7.4%

**Source:** "USDA, ERS, Farm Income and Wealth Statistics"; updated as of February 11, 2014.

a. Forecast. Change represents year-to-year projected change between 2014 and 2013.

b. Machine hire, custom work, forest products sales, insurance indemnities, and other farm income.

Table 3. U.S. Farm Production Expenses by Source, 2008-2014F (\$ billions)

ltem	2009	2010	2011	2012	2013a	2014a	Change (%)
Farm origin inputs <sup>b</sup>	77.3	81.4	94.2	102.9	103.8	99.0	-4.6%
Feed	45.0	45.4	54.6	59.1	58.7	52.1	-11.3%
Livestock	16.7	19.6	21.7	23.4	23.8	25.4	6.5%
Seed	15.5	16.3	17.8	20.3	21.3	21.6	1.5%
Manufactured inputs <sup>c</sup>	49.0	49.6	57.5	63.2	61.4	58.6	-4.6%
Fertilizer & lime	20.1	21.0	25.1	28.5	26.2	23.1	-12.0%
Fuels & oils	12.7	13.2	15.6	15.7	15.7	15.7	1.0%
Electricity	4.6	4.6	4.9	5.3	5.3	5.9	4.2%
Pesticides	11.5	10.7	11.8	13.7	14.0	14.0	-0.6%
Total interest charges	17.6	16.9	16.0	16.1	16.6	17.9	7.8%
Short-term interest	7.5	6.8	5.9	6.0	6.6	6.9	5.4%
Real-estate interest	10.1	10.0	10.2	10.1	10.1	11.0	9.3%
Other operating exp.d	88.8	84.9	88.3	97.2	105.9	109.2	3.1%
Repair & maintenance	14.7	14.8	15.5	16.6	17.3	17.5	1.1%
Hired & contract labor	28.9	26.8	26.2	30.5	33.6	35.1	4.5%
Custom work	3.9	4.3	4.0	4.8	4.9	4.9	0.0%
Marketing, storage, etc.	10.3	10.3	10.2	10.1	11.3	11.6	3.0%
Miscellaneous	31.0	28.7	32.5	35.3	38.9	40.I	3.2%
Overhead expensese	50.3	54.1	55.9	61.2	64.I	63.I	-1.6%
Capital consumption	30.1	30.7	32.I	34.2	35.0	35.4	1.1%
Property taxes	10.4	10.8	11.3	11.5	11.9	12.1	2.3%
Non-operator net rent	9.8	12.6	12.5	15.5	17.2	15.6	-9.6%
Total Production Exp.	283.0	287.5	312.5	341.1	352.2	348.2	-1.1%

**Source:** USDA, ERS, *Farm Income and Wealth Statistics*; updated as of February 11, 2014; available at http://www.ers.usda.gov/data-products/farm-income-and-wealth-statistics.aspx.

- a. Forecast. Change represents year-to-year projected change between 2014 and 2013.
- b. Farm origin inputs include purchases of feed, livestock and poultry, and seed.
- c. Manufactured inputs include fertilizers and lime, pesticides, petroleum fuel and oils, and electricity.
- d. Other operating costs include repair and maintenance of capital items, machine hire and custom work, marketing storage, transportation expenses, and other miscellaneous expenses.
- e. Overhead expenses include property taxes, net rent to a non-operator landlord, and capital consumption.

**Table 4.Annual U.S. Farm Income Since 2007** 

(\$ billions)

Item	2007	2008	2009	2010	2011	2012	2013 <sup>a</sup>	2014 <sup>a</sup>	Change (%)
I. Cash receipts	288.5	316.3	289.1	321.0	367.9	395.I	398.3	372.8	-6.4%
Crops <sup>b</sup>	150.1	174.8	168.9	179.5	202.0	223.5	216.1	189.4	-12.3%
Livestock	138.5	141.6	120.3	141.4	165.9	171.6	182.2	183.4	0.7%
2. Government payments <sup>c</sup>	11.9	12.2	12.2	12.4	10.4	10.6	11.2	6.1	-45.4%
Fixed direct paymentsd	5.1	5.1	4.7	4.8	4.7	4.7	4.4	0.6	-86.8%
CCP <sup>e</sup>	1.1	0.7	1.2	0.2	0.0	0.0	0.0	0.0	0.0%
Marketing Loan Benefits <sup>f</sup>	1.1	0.3	1.1	0.1	0.0	0.0	0.0	0.0	0.0%
Conservation	3.1	3.2	2.8	3.5	3.7	3.7	3.7	3.7	-0.1%
Ad hoc and emergency	0.5	2.1	0.6	3.1	1.3	1.1	1.9	1.0	-47.6%
All others	1.0	8.0	1.7	0.7	0.7	1.1	0.9	0.6	-31.1%
3. Farm-related incomeh	17.6	21.5	22.0	18.3	26.1	33.6	35.07	33.4	-6.4%
4. Gross cash income (1+2+3)	318.0	350.1	323.3	351.7	404.5	439. 3	445.2	412.3	-7.4%
5. Cash expenses <sup>i</sup>	240.6	261.1	249.4	253.9	277.7	304.9	315.1	310.3	-1.5%
6. NET CASH INCOME	77.4	88.9	73.9	97.7	126.8	134.4	130.1	102.0	-21.6%
7. Total gross revenues	339.6	377.9	343.3	365.5	430.5	454.9	482.7	444.0	-8.0%
8. Total production expenses <sup>k</sup>	269.5	292.6	283.0	287.5	312.5	341.1	352.2	348.2	-1.1%
9. NET FARM INCOME	70.0	85.0	60.4	78.0	118.0	113.8	130.5	95.8	-26.6%

Source: USDA, ERS, Farm Income and Wealth Statistics; U.S. and State Farm Income and Wealth Statistics, updated as of February 11, 2014.

- a. Data for 2013 and 2014 are USDA forecasts. Change represents year-to-year projected change between 2014 and 2013.
- b. Includes Commodity Credit Corporation loans under the farm commodity support program.
- c. Government payments reflect payments made directly to all recipients in the farm sector, including landlords. The non-operator landlords' share is offset by its inclusion in rental expenses paid to these landlords and thus is not reflected in net farm income or net cash income.
- d. Direct payments include production flexibility payments of the 1996 Farm Act through 2001, and fixed direct payments under the 2002 Farm Act since 2002.
- e. CCP = counter-cyclical payments.
- f. Includes loan deficiency payments (LDP); marketing loan gains (MLG); and commodity certificate exchange gains.
- g. Peanut quota buyout, milk income loss payments, and other miscellaneous program payments.
- h. Income from custom work, machine hire, agri-tourism, forest product sales, and other farm sources.
- i. Excludes depreciation and perquisites to hired labor.
- . Gross cash income plus inventory adjustments, the value of home consumption, and the imputed rental value of operator dwellings.
- k. Cash expenses plus depreciation and perquisites to hired labor.

Table 5. Average Annual Income per U.S. Household, Farm versus All, 2006-2013F

(\$ per household)

	2006	2007	2008	2009	2010	2011	2012F	2013F	
Average U.S. Farm Income by Source									
On-Farm Income	\$8,541	\$11,364	\$9,764	\$6,866	\$11,788	\$14,625	\$22,087	\$19,826	
Off-Farm income	\$72,502	\$77,432	\$70,032	\$70,302	\$72,671	\$72,665	\$86,757	\$89,377	
Total Farm income	\$81,043	\$88,796	\$79,796	\$77,169	\$84,459	\$87,290	\$108,844		
Average U.S. Household Income	\$66,570	\$67,609	\$68,424	\$67,976	\$67,530	\$69,677	\$71,274	na	
Farm Household Income as Share of U.S. Avg. Household Income (%)	122%	131%	117%	114%	125%	125%	153%	na	

**Source:** USDA, ERS, *Farm Household Income and Characteristics*, principal farm operator household finances, data set updated as of November 26, 2013; at http://www.ers.usda.gov/data-products/farm-household-income-and-characteristics.aspx.

Note: Data for 2012 and 2013 are USDA forecasts.

Table 6. Average Annual Farm Sector Debt-to-Asset Ratio, 2006-2014F

(\$ billions)

	2007	2008	2009	2010	2011F	2012	2013P	2014F
Farm Assets	2,055.3	2,023.3	2,139.9	2,358.5	2,529.8	2,811.3	2,929.7	3,000.9
Farm Debt	214.1	241.6	268.3	278.9	294.5	300.3	309.2	316.2
Farm Equity	1,841.2	1,781.7	1,871.5	2,079.5	2,235.4	2,510.9	2,620.5	2,684.7
Debt-to-Asset Ratio (%)	10.4%	11.9%	12.5%	11.8%	11.6%	10.7%	10.6%	10.5%

**Source:** USDA, ERS, Farm Income and Wealth Statistics; U.S. and State Farm Income and Wealth Statistics, updated as of February 11, 2014; available at http://www.ers.usda.gov/data-products/farm-income-and-wealth-statistics.aspx.

Note: Data for 2013 are preliminary, 2014 are USDA forecasts.

Table 7. U.S. Prices and Support Rates for Selected Farm Commodities Since 2008/09 Marketing Year

Commoditya	Unit	Year	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14Fb	% change from 2012/13 <sup>c</sup>	2014/15Pb	% change from 2013/14 <sup>d</sup>	2014 Loan Rate <sup>e</sup>	2014 Refer- ence Price
Wheat	\$/bu	Jun-May	6.78	4.87	5.70	7.24	7.77	6.65-6.95	-12.5%	_	_	2.94	5.50
Corn	\$/bu	Sep-Aug	4.06	3.55	5.18	6.22	6.89	4.20-4.80	-34.7%	_	_	1.95	3.70
Sorghum	\$/bu	Sep-Aug	3.20	3.22	5.02	5.99	6.33	4.00-4.80	-32.9%	_	_	1.95	3.95
Barley	\$/bu	Jun-May	5.37	4.66	3.86	5.35	6.43	5.85-6.25	-5.9%	_	_	1.85	4.95
Oats	\$/bu	Jun-May	3.15	2.02	2.52	3.49	3.89	3.55-3.85	-4.9%	_	_	1.33	2.40
Rice	\$/cwt	Aug-Jul	16.80	14.40	12.70	14.50	15.10	15.70-16.30	6.0%	_	_	6.50	14.00
Soybeans	\$/bu	Sep-Aug	9.97	9.59	11.30	12.50	14.40	11.95-13.45	-11.8%	_	_	5.00	8.40
Soybean oil	¢/lb	Oct-Sep	32.16	35.95	53.20	51.90	47.13	34.5-37.5	-23.6%	_	_	_	_
Soybean meal	\$/st	Oct-Sep	331.2	311.27	345.52	393.53	468.11	425-465	-4.9%	_	_	_	_
Cotton, Upland	¢/lb	Aug-Jul	47.8	62.9	81.50	88.3	72.5	74-78	4.8%	_	_	47 - 52	none
Choice Steers	\$/cwt	Jan-Dec	92.27	83.25	95.38	114.73	122.86	125.69	2.3%	132-140	8.2%	_	_
Barrows/Gilts	\$/cwt	Jan-Dec	47.84	41.24	55.06	66.11	60.88	64.05	5.2%	61-65	-1.6%	_	_
Broilers	¢/lb	Jan-Dec	79.7	77.60	82.90	79.0	86.6	99.7	15.1%	94-101	-2.2%	_	_
Eggs	¢/doz	Jan-Dec	128.3	103.0	106.30	115.3	117.4	124.7	6.2%	114-122	-5.4%	_	_
Milk	\$/cwt	Jan-Dec	18.29	12.83	16.26	20.14	18.53	20.01	8.0%	20.85-21.55	5.9%	_	_

**Source:** Various USDA agency sources as described in the notes below.

- a. Season average farm price for grains and oilseeds are from USDA, National Agricultural Statistical Service, Agricultural Prices. Calendar year data are for the first year, for example, 2000/2001 = 2000; F = forecast and P = projection from World Agricultural Supply and Demand Estimates (WASDE) February 11, 2014;—= no value; and USDA's out-year 2014/2015 crop price forecasts will first appear in the May 2014 WASDE report. Soybean and livestock product prices are from USDA, Agricultural Marketing Service (AMS): soybean oil—Decatur, IL, cash price, simple avg. crude; soybean meal—Decatur, IL, cash price, simple avg. 48% protein; choice steers—Nebraska, direct 1100-1300 lbs.; barrows/gilts—national base, live equivalent 51%-52% lean; broilers—wholesale, 12-city avg.; eggs—Grade A, New York, volume buyers; and milk—simple avg. of prices received by farmers for all milk.
- b. Data for 2013/2014 are USDA forecasts; 2014/2015 data are USDA projections.
- c. Percent change from 2011/2012, calculated using the difference from the midpoint of the range for 2012/2013 with the estimate for 2011/2012.
- d. Percent change from 2012/2013, calculated using the difference from the midpoint of the range for 2013/2014 with the estimate for 2012/2013.
- e. Loan rate and reference prices are for the 2014/2015 crop year. See CRS Report R43076, The 2014 Farm Bill (P.L. 113-79): Summary and Side-by-Side.

# **Author Contact Information**

Randy Schnepf Specialist in Agricultural Policy rschnepf@crs.loc.gov, 7-4277