

Telework for Executive Branch Employees: A Side-by-Side Comparison of Legislation Pending in the 111th Congress

Barbara L. Schwemle

Analyst in American National Government

March 30, 2010

Congressional Research Service 7-5700 www.crs.gov RL34516

Summary

Legislation to enhance telework in the Executive Branch is currently pending in the 111th Congress. S. 707, the Telework Enhancement Act of 2009, and H.R. 1722, the Telework Improvements Act of 2010, were introduced on March 25, 2009, by Senator Daniel Akaka and Representative John Sarbanes, respectively. The Senate Committee on Homeland Security and Governmental Affairs marked up S. 707 on May 20, 2009, and ordered the bill to be reported with an amendment favorably. The Subcommittee on Federal Workforce, Postal Service, and the District of Columbia of the House Committee on Oversight and Government Reform marked up H.R. 1722 on March 24, 2010, and reported it favorably, as amended, to the full committee. The House bill would amend Title 5 of the *United States Code* by adding a new Chapter 65 entitled "Telework."

S. 707 would define telework as a work arrangement in which an employee performs officially assigned duties at home or other worksites geographically convenient to the residence of the employee. Under H.R. 1722, telework would mean a work flexibility arrangement under which an employee performs the duties and responsibilities of his or her position, and other authorized activities, from an approved worksite other than the location from which the employee would work if not for the arrangement. Both bills would require the heads of executive branch agencies to establish policies under which employees (with some exceptions) could be eligible to participate in telework. Agencies would have to establish such policies within 180 days after enactment of the act (Senate bill) or within one year after the enactment of the new Chapter 65 of Title 5 *United States Code* (House bill). Employee participation in telework must not diminish either employee performance or agency operations (Senate bill) or agency operations and performance (House bill).

Executive branch employees not eligible for telework generally would include those whose duties involve the daily direct handling of secure materials or on-site activity that cannot be handled remotely or at an alternative worksite (Senate bill) or the daily direct handling of classified information or are such that their performance requires on-site activity which cannot be carried out from a site removed from the employee's regular place of employment (House bill). S. 707 would require an employee to enter into a written agreement with the agency before participating in telework. The Senate and House legislation would require each executive branch agency to appoint a Telework Managing Officer, who would be responsible for implementing the telework policies. The agencies also would be required to provide training to managers, supervisors, and employees participating in telework. Both S. 707 and H.R. 1722 would provide for telework to be incorporated into an agency's Continuity of Operations (COOP) plans. The bills also would require the Director of the Office of Personnel Management (OPM) to submit annual reports on telework to Congress, and the Comptroller General (CG) to review the OPM report and then annually report to Congress on the progress of executive agencies in implementing telework. The Senate bill would require the CG to annually submit a report to Congress on telework at GAO and the agency Chief Human Capital Officers (CHCOs) to annually report to the chair and vicechair of the CHCO Council on telework in their organizations. S. 707 also would authorize test programs for telework travel expenses.

This report presents a side-by-side comparison of the provisions of S. 707, as ordered to be reported, and H.R. 1722, as reported favorably, as amended, to the full committee. It will be updated as events dictate.

Contents

Tables

Contacts

Author	Contact Information	14
--------	---------------------	----

Background

The 111th Congress is considering legislation (S. 707 and H.R. 1722) to foster telework in the federal government.

Senator Daniel Akaka, for himself and Senator George Voinovich, introduced S. 707, the Telework Enhancement Act of 2009, on March 25, 2009, and it was referred to the Senate Committee on Homeland Security and Governmental Affairs. In his statement upon introducing the bill, Senator Akaka stated that the legislation would "provide Federal agencies with an important tool to remain competitive in the modern workplace and would offer a flexible option for human capital management." Furthermore, he stated that the bill "prohibits discrimination against employees who chose to telework, guaranteeing those employees will not be disadvantaged in performance evaluations, pay, or benefits."¹ Senator Voinovich's statement emphasized that the legislation "helps ensure that executive agencies better integrate telework into their human capital planning, establishes a level playing field for employees who voluntarily elect to telework, and improves program accountability." He noted that, telework "participation is far short of what it should be and what the Federal workforce needs if our government is to remain an employer of choice."² The committee marked up the legislation on May 20, 2009, and, by voice vote, ordered it to be reported with an amendment favorably. The amendment, offered by Senator Tom Coburn and agreed to by voice vote, would amend 5 U.S.C. §5710 by amending subsections (a)(1) and (e) and adding a subsection (f) to authorize a test program for travel expenses at the Patent and Trademark Office. An estimate prepared by the Congressional Budget Office determined that administrative costs in the federal agencies would increase by \$5 million in 2010, and by \$25 million over the 2010-2014 period as S. 707 is implemented.³

Representative John Sarbanes, for himself and Representatives Frank Wolf, Gerald Connolly, Stephen Lynch, Danny Davis, Jim Moran, and C.A. Dutch Ruppersberger, introduced H.R. 1722, the Telework Improvements Act of 2010, on March 25, 2009, and the bill was referred to the House Committee on Oversight and Government Reform. The legislation would amend Title 5 of the United States Code by adding a new Chapter 65 entitled "Telework." Representative Sarbanes, upon introducing the bill, stated that it "encourages a uniform and consistent telework policy across the federal government, while imposing strict oversight and accountability that will ensure the success of this pragmatic yet innovative workforce management policy." He expressed the expectation that the bill will "bolster the federal workforce, reduce traffic and carbon emissions, and improve the quality of life for our dedicated civil servants."⁴ The House Subcommittee on Federal Workforce, Postal Service, and the District of Columbia marked-up H.R. 1722 on March 24, 2010. The subcommittee, by voice vote, agreed to a manager's amendment, offered by Representative Lynch, and an amendment, offered by Representative Connolly, related to continuity of operations and telework, and then reported the bill to the full committee favorably, as amended. Representative Connolly withdrew a second amendment before it could be considered that would have provided for the establishment and operation of a National Telework Research Center at an institution of higher education.

¹ Statement of Senator Daniel Akaka, *Congressional Record*, daily edition, vol. 155, March 25, 2009, p. S3795. ² Ibid., p. S3797.

³ U.S. Congressional Budget Office, Cost Estimate, S. 707, Telework Enhancement Act of 2009, June 1, 2009.

⁴ Statement of Representative John P. Sarbanes, "The Telework Improvements Act of 2009," *Congressional Record*, daily edition, vol. 155, March 25, 2009, pp. E764-E765.

Telework would be defined as a work arrangement in which an employee performs officially assigned duties at home or other worksites geographically convenient to the residence of the employee (Senate bill) or a work flexibility arrangement under which an employee performs the duties and responsibilities of his or her position, and other authorized activities, from an approved worksite other than the location from which the employee would work if not for the arrangement (House bill).

Both bills would require the heads of executive branch agencies to establish policies under which employees (with some exceptions) could be eligible to participate in telework. The policies on telework would have to be established within 180 days after enactment of the act (Senate bill) or within one year after the enactment of the new Chapter 65 of Title 5 *United States Code* (House bill). Employee participation in telework must not diminish either employee performance or agency operations (Senate bill) or agency operations and performance (House bill).

In the executive branch, employees not eligible for telework generally would include those whose duties involve the daily direct handling of secure materials or on-site activity that cannot be handled remotely or at an alternative worksite (Senate bill) or the daily direct handling of classified information or are such that their performance requires on-site activity which cannot be carried out from a site removed from the employee's regular place of employment (House bill). Under the Senate bill, an employee would have to enter into a written agreement with the agency to participate in telework. The Senate and House legislation would require that a Telework Managing Officer, who would be responsible for implementing the telework policies, be appointed for each executive branch agency. Each agency also would be required to provide training to managers, supervisors, and employees participating in telework.

Telework would be incorporated into an agency's Continuity of Operations (COOP) plans under the legislation. The Senate and House bills also would require the Director of the Office of Personnel Management (OPM) to submit annual reports on telework to Congress, and the Comptroller General (CG) to review the OPM report and then annually report to Congress on the progress of executive agencies in implementing telework. Under the Senate bill, the CG would be required to annually submit a report to Congress on telework at GAO, and the Chief Human Capital Officers (CHCOs) would annually report to the CHCO Council chair and vice-chair on telework implementation by their agencies. Test programs for telework travel expenses would be authorized by S. 707.

Table 1, below, compares the provisions of S. 707, as ordered to be reported, and H.R. 1722, as reported favorably, as amended, to the full committee.

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, as reported favorably, as amended, to the full committee
Definition of Telework	A work arrangement in which an employee performs officially assigned duties at home or other worksites geographically convenient to the residence of the employee.	A work flexibility arrangement under which an employee performs the duties and responsibilities of his or her position, and other authorized activities, from an approved worksite other than the location from which the employee would work if not for the arrangement.
		Telework would occur at least 20% of the hours worked in every two administrative workweeks (disregarding any workweeks for which an employee did not submit a request or for which they were otherwise ineligible to telework).
Executive Branch Telework Policies	Within 180 days after the act's enactment, the head of each executive agency would establish a telework policy, determine the eligibility of employees to participate in telework, and notify all employees of their eligibility.	Not later than one year after the enactment of the new Chapter 65 of Title 5 <i>United States Code</i> , the head of each executive agency would establish a policy under which employees would be authorized to telework.
		Each agency's policy would conform to Office of Personnel Management (OPM) regulations to be prescribed not later than 180 days after the enactment of the new Chapter 65 of Title 5 <i>United States Code</i> , in consultation with the General Services Administration (GSA).
Provisions on Employee Participation in Telework	The telework policy would ensure that telework does not diminish employee performance or agency operations.	The telework policy would ensure that employees are authorized to telework to the maximum extent possible and without diminishing agency operations and performance. The policy also would ensure that information on the eligibility of employees to telework is included in descriptions of available positions and other recruiting materials.
	An agency manager and an employee authorized to telework would enter into a written agreement that outlines the specific work arrangement that is agreed to. The agreement is mandatory for any employee to participate in telework.	
	If the employee's performance does not comply with the written agreement, he or she may not be authorized to telework.	

Table I. Legislation on Telework: Provisions in S. 707 and H.R. 1722 Compared

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, as reported favorably, as amended, to the full committee
	An employee whose official duties require on a daily basis (every work day) direct handling of secure materials or on-site activity that cannot be handled remotely or at an alternate worksite would not be eligible to telework, except in emergency situations, as determined by the agency head.	Nothing in the provision that requires executive agencies to establish telework policies would be considered to require an agency head to authorize telework for an employee whose duties and responsibilities require daily direct handling of classified information, are such that their performance requires on-site activity which cannot be carried out from a site removed from the employee's regular place of employment, or to prevent the temporary denial of permission for an employee to telework if, in the judgment of the agency head, the employee is needed to respond to an emergency.
		Nothing in the new Chapter 65 of Title 5 <i>United States Code</i> would be considered to require any employee to telework.
	An agency's telework policy would be incorporated as part of its continuity of operations (COOP) plans for emergency situations.	An agency could permit an employee to telework as part of a COOP plan.
Training and Monitoring	The head of each executive branch agency would ensure that employees eligible to telework and managers of employees who telework receive an interactive training program on telework.	The head of each executive agency would ensure that appropriate training is provided to supervisors and managers and to all employees who are authorized to telework, both prior to and following the start of any
	The agency head also would ensure that an employee has successfully completed the interactive training program before the employee enters into a written telework agreement. The agency head could exempt an employee from the training requirement upon a determination that the training would be unnecessary because the employee is already teleworking under an arrangement in effect before the act's enactment.	telework arrangement, as directed by the agency's TMO.
	No distinction would be made between those employees who telework and those who do not for purposes of periodic appraisals of employee performance; training, rewarding, reassigning, promoting, reducing in grade, retaining, and removing employees; work requirements; or other acts involving the discretion of managers.	No distinction would be made between those employees who telework and those who do not for purposes of periodic appraisals of employee performance; training, rewarding, reassigning, promoting, reducing in grade, retaining, or removing employees; work requirements; or other acts involving the discretion of managers.
	OPM guidelines on performance management would be consulted by the agency when making determinations on	OPM guidelines on performance management would be consulted by the agency when making determinations on

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, as reported favorably, as amended, to the full committee
	diminished employee performance.	diminished employee performance.
Roles of OPM, GSA, OMB, FEMA, and NIST	Each executive branch agency would consult with OPM in developing telework policies.	OPM would provide advice, assistance, and any necessary training, to executive agencies on questions of eligibility,
	OPM would provide policies and guidance on pay and leave, agency closure, performance management, official worksite, recruitment and retention, and accommodations for employees with disabilities during telework.	including considerations relating to employee performance and making telework part of the agency's (including individual supervisor's and manager's) goals. The Administrator of GSA, in coordination with the Office of Management and Budget (OMB) and the National Institute of Standards and Technology (NIST), would prescribe
	OPM would assist agencies in establishing appropriate qualitative and quantitative measures and telework goals.	regulations, within 180 days after the enactment of the new Chapter 65 of Title 5 <i>United States Code</i> , to ensure the
	OPM would consult with the Federal Emergency Management Agency (FEMA) on policies and guidance for telework during COOP and long-term emergencies.	adequacy of information and security protections for information and information systems used in, or otherwise affected by, telework. The regulations would be consistent with information security policies and guidance issued by
	OPM would consult with the GSA on policies and guidance on telework centers, travel, technology, equipment, and dependent care during telework.	the Director of OMB and the Director of NIST and would at a minimum, include requirements necessary to (1) control access to agency information and information systems, (2) protect agency information (including personally identifiable information) and information system (3) limit the introduction of vulnerabilities, (4) protect information systems not under the control of the agency that are used for telework, and (5) safeguard the use of wireless and other telecommunications capabilities used for telework purposes.
	OPM would maintain a central website on telework that would include links to information on telework, announcements, OPM guidance, and FEMA and GSA guidance transmitted to OPM to be posted no later than 10 business days following submission.	OPM, in consultation with GSA, would maintain a central website on telework that would be publicly available. Regulations on telework and other information that OPM considers appropriate would be included on the website. Posted on the website would be an e-mail address that could be used to submit comments to OPM on agency telework programs or agreements and a copy of OPM's most recent annual report evaluating telework in the executive agencies. OPM also would provide a summary of any reports of abuse that it received for inclusion in the annual report submitted by the OPM Director.
Continuity of Operations Plans	Each executive agency would incorporate telework into its COOP plans.	"COOP" refers to measures designed to ensure that functions essential to the mission of the agency can continue to be performed during a wide range of

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, as reported favorably, as amended, to the full committee
	When an agency is operating under a COOP plan, that plan would supersede the telework policy.	emergencies, including localized acts of nature, accidents, public health emergencies, and technological or attack- related emergencies.
		The head of each executive agency would ensure that the agency has a continuity of operations plan that uses telework, flexibility in scheduling and work arrangements, available technologies, or private and public sector partnerships to permit the agency to manage personnel and continue functions during emergencies and enhance the ability of personnel to telework during emergencies.
		In developing and supporting the COOP plan, the agency head could consult with the FEMA Director and the GSA Administrator on infrastructure needs, including information technology infrastructure, and with the OPM Director on scheduling and work arrangements and other personnel matters.
		Within six months after enactment of these provisions, the Director of FEMA's National Continuity Program and the Chief Human Capital Officers Council would jointly develo a strategy for the effective implementation of agency COO plans which sets targets for each agency, including a proposed schedule for carrying out COOP exercises to tes the effectiveness of such plans which could provide for the first such exercises to be held not later than 18 months after the enactment of these provisions.
		With regard to this provision, "agency" would mean an agency named in 31 U.S.C. §901(b)(1)(2).
		The OPM Director, in coordination with the GSA Administrator, the FEMA Director, and the CHCO Counce would report to the Senate Committee on Homeland Security and Governmental Affairs and the House Committee on Oversight and Government Reform on the incorporation of telework into agencies' COOP planning. The report would be submitted not later than 12 months after the OPM regulations on telework become effective and include information evaluating (1) the extent to which incorporation has occurred within the agencies, (2) the

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, as reported favorably, as amended, to the full committee
		progress the agency has made in meeting the implementation targets for COOP plans, including the plan's effectiveness and timetable in promoting the agency's ability to sustain mission essential functions, and (3) the extent to which agencies have used telework in responding to emergencies. The report also would include any recommendations of the GSA Administrator.
Telework Managing Officer (TMO)	An employee of the agency would be designated by the executive agency head as the TMO. The position would	The CHCO of an agency or the agency head (if the agency does not have a CHCO) would designate a TMO.
	be established within the office of the CHCO or a comparable office with similar functions.	The TMO would be a senior official who has direct access to the agency head.
		An individual could not hold the TMO position as a noncareer appointee (as defined at 5 U.S.C. §3132(a)(7)), and the position could not be considered or determined to be of a confidential, policy-determining, policy-making, or policy-advocating character.
	Section 627 of P.L. 108-199 (118 Stat. 99) and Section 622 of P.L. 108-447 (118 Stat. 2919) would be amended by replacing "Telework Coordinator" with TMO.	Section 622 of P.L. 108-447 would be amended by striking "designate a Telework Coordinator" and inserting "designate a Telework Managing Officer or designate the Chief Human Capital Officer or other career employee to be"
	The TMO would develop policy for and implement the agency's telework programs; serve as an advisor to the agency's leadership (including the CHCO), a resource for managers and employees, and the liaison between the agency and OPM on telework matters; and perform other duties as assigned.	The TMO would serve as an advisor to the agency head and the CHCO on telework; a resource on telework for agency supervisors, managers, and employees; the primary point of contact for any agency employee who elects to telework, in the event of a dispute related to telework between the employee and a supervisor or manager; and the liaison on telework matters for agency employees, Congress, and other agencies. The TMO would work with the agency's senior management to develop and implement a plan to incorporate telework into the agency's regular business strategies and its continuity of operations strategies, taking into consideration factors including cost-effectiveness, equipment, training, and data collection. The TMO also would (1) ensure that the agency's telework policy is communicated to employees; (2) ensure that each employee is notified, electronically or in writing, of specific

S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, as reported favorably, as amended, to the full committee
	telework programs and the agency's telework policy, including authorization criteria and application procedures; (3) develop and administer a system to track compliance with requirements for government-wide telework reporting; (4) provide to the OPM Director and the CG such information as they may require to prepare the required annual reports; (5) establish a system for receiving feedback from employees on the agency's telework policy; (6) develop and implement a program to identify and remove barriers to telework and maximize opportunities to telework; (7) track and retain information on all denials of permission to telework for employees who are authorized to telework, and annually report such information to the agency's CHCO (or, if the agency does not have a CHCO, to the agency head), and the OPM Director, for purposes of preparing the annual report; (8) ensure that employees are notified of any grievance procedures available to address disputes on telework; and (9) perform such other duties and responsibilities relating to telework as the agency head may require.
The OPM Director, in consultation with the CHCO Council, would submit a report on executive agency telework programs to the Senate Committee on Homeland Security and Governmental Affairs and the House Committee on Oversight and Government Reform and provide a copy of the report to the CG and	The OPM Director would submit an annual report to the CG and the Senate Committee on Homeland Security and Governmental Affairs and the House Committee on Oversight and Government Reform that would evaluate the extent to which each agency is in compliance with the new 5 U.S.C. Chapter 65.
OMB. The report would include the degree to which employees of each executive agency participate in telework, and the degree of participation in each bureau, division, or other major administrative unit of a Cabinet Agency, and provide data on (1) the total number of employees in the agency; (2) the number and percent of employees in the agency who are eligible to telework, and (3) the number and percent of eligible employees in the agency who are teleworking three or more days per pay period, one or two days per pay period, once a month, and on an occasional, episodic, or short-term basis.	The report also would evaluate the degree of participation by agency employees in telework. For executive departments, the evaluation would include information on the degree of participation by employees of each agency within the department, including the total number of employees overall, and the number and percentage of employees, (1) eligible to telework; (2) who do telework, broken down by the number and percentage who telework three or more days per week, one or two days per week, and less frequently than one day per week; (3) the method used by the agency to gather telework data; (4) if the total number of employees who telework is at least 10% higher or lower than the number who teleworked during the
	The OPM Director, in consultation with the CHCO Council, would submit a report on executive agency telework programs to the Senate Committee on Homeland Security and Governmental Affairs and the House Committee on Oversight and Government Reform and provide a copy of the report to the CG and OMB. The report would include the degree to which employees of each executive agency participate in telework, and the degree of participation in each bureau, division, or other major administrative unit of a Cabinet Agency, and provide data on (1) the total number of employees in the agency: (2) the number and percent of employees in the agency who are eligible to telework, and (3) the number and percent of eligible employees in the agency who are teleworking three or more days per pay period, one or two days per pay period, once a month, and on an

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, as reported favorably, as amended, to the full committee
	gather telework data in each agency; the reasons for variation if the total number of employees teleworking is 10% higher or lower than the previous year in any agency, and the agency's goal for increasing participation to the extent practicable or necessary for the next reporting period. Finally, the report would include an explanation of whether or not the agency met the goals for the last	previous reporting period, the reasons therefor; (5) the agency's goal to increase the number of employees who telework in the next reporting period; (6) the extent to which the agency met that goal for increasing participation, and, if the goal was not met, actions the agency plans to take to meet the goal during the next reporting period; and (7) best practices in agency telework programs. The Director would submit a report for the year in which
	reporting period and, if not, what actions are being taken to identify and eliminate barriers to maximizing telework opportunities for the next reporting period; an assessment of the progress each agency has made in meeting agency participation rate goals during the reporting period, and other agency goals relating to telework, such as the impact of telework on emergency readiness, energy use, recruitment and retention, performance, productivity, and employee attitudes and opinions regarding telework; and best practices in agency telework programs.	the OPM regulations on telework become effective and for each of the four succeeding years. Each report would be submitted within six months after the last day of the period covered by the report.
	The report would be submitted no later than 18 months after the act's enactment and annually thereafter.	
	In this section, the term executive agency would not include the Government Accountability Office (GAO).	
Telework at the GAO	The CG would submit a report on the telework program at the GAO to the Senate Committee on Homeland Security and Governmental Affairs and the House Committee on Oversight and Government Reform. The report would include the same information, applicable to the GAO, as the OPM report to Congress discussed immediately above. It would be submitted no later than 18 months after the act's enactment and annually thereafter.	No similar provision
Role of the Comptroller General	The CG would review the OPM report submitted to Congress and then submit a report to Congress on the progress each executive agency has made toward its established goals on telework. The CG's report would be submitted no later than six months after OPM submits its	The CG would review the OPM report and then submit to the Senate Committee on Homeland Security and Governmental Affairs and the House Committee on Oversight and Government Reform an evaluation of the OPM report. The CG's report would be submitted not

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, as reported favorably, as amended, to the full committee
	first report to Congress.	later than 90 days after the OPM Director submits a report to Congress.
		The CG's evaluation would include the extent to which (1) the CG can certify the findings contained in the report, and (2) each agency covered by the report is in compliance with the requirements of the new 5 U.S.C. Chapter 65, and progress the agency has made towards achieving compliance.
Compliance Standard		For purposes of both the OPM Director's and the CG's annual reports, an agency would be determined to be in compliance with the 5 U.S.C. Chapter 65 requirements if the Director or the CG, as the case may be, finds that the agency (1) reported the requested data accurately and in a timely manner; (2) either met or exceeded the agency's established telework goals or provided explanations as to why the goals were not met and the steps being taken by the agency to meet them; and (3) made a good faith effort to fully implement the agency's telework policy and to make telework available as broadly as possible without an adverse impact on the agency's operation and performance.
Reports by Chief Human Capital Officers	The CHCO of each executive agency, in consultation with the agency's TMO, would submit an annual report to the Chair and Vice Chair of the CHCO Council on the agency's management efforts to promote telework. The Council Chair and Vice Chair would review the reports, include relevant information therein in the annual report to Congress prepared by OPM (in consultation with the CHCO Council), and use relevant information therein for other purposes related to managing human capital.	No similar provision
Test Programs on Telework Travel Expenses	5 U.S.C. Chapter 57 on travel, transportation, and subsistence, would be amended by adding a new section 5711 on "Authority for telework travel expenses test programs." Nothing in the section would limit the authority of any agency to conduct test programs.	No similar provision
	This section would authorize test programs. The GSA	

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, a reported favorably, as amended, to the full committee
	Administrator would have to determine that such programs are in the interest of the government and approve them. Under such a program, an agency could pay, through the proper disbursing official, any necessary travel expenses for employees participating in a telework program in lieu of any payment otherwise authorized or required under 5 U.S.C. Chapter 57. Accompanying an agency's request to the GSA Administrator for a test program would be an analysis of the expected costs and benefits and evaluation criteria of the program. Any such program would be designed to enhance cost savings or other efficiencies that accrue to the government.	
	If an employee voluntarily relocates from his or her pre- existing duty station, the GSA Administrator could authorize the agency to establish a reasonable maximum number of occasional visits to that pre-existing duty station before the employee is eligible to receive payment for any accrued travel expenses.	
	At least 30 days before a test program becomes effective, the GSA Administrator would submit a copy of any approved program and the rationale for the approval to the appropriate committees of Congress.	
	No later than three months after the completion of a test program, an agency authorized to conduct a program would provide a report to the GSA Administrator, the agency's TMO, and the appropriate committees of Congress on its results. Such results could include the number of visits an employee makes to his or her pre- existing duty station, travel expenses paid by the agency and by the employee, or any other information the agency determines to be useful in helping the GSA Administrator, the agency's TMO, and Congress to understand the test program and its impact.	
	Up to 10 test programs may be conducted simultaneously.	
	This authority would expire seven years after the act's enactment.	

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, a reported favorably, as amended, to the full committee
	5 U.S.C. 5710 on travel expenses test programs would be amended at subsection (a)(1) by striking the limitation of up to 24 months in the authorization for such test programs. The section also would be amended at subsection (e) and by adding a subsection (f) to authorize the Patent and Trademark Office (PTO) to conduct a test program on travel expenses.	
	The PTO would conduct a test program and could pay any travel expenses of an employee for travel to and from a PTO worksite if (1) the employee is employed at a PTO worksite and enters into an approved telework arrangement; (2) the employee requests to telework from a location beyond the local commuting area of the PTO worksite; and (3) the PTO approves the requested arrangement for reasons of employee convenience instead of the agency's need for the employee to relocate in order to perform duties specific to the new location.	
	The PTO would establish an oversight committee comprised of members representing management and labor in equal numbers, including representatives from each collective bargaining unit. The committee would develop the operating procedures for the program to provide for its effective and appropriate functioning and to ensure that (1) reasonable technological or other alternatives to employee travel, including teleconferencing, videoconferencing or internet-based technologies, are used before requiring travel; the program is applied consistently and equitably throughout the PTO; and an optimal operating standard is developed and implemented to maximize the use of the telework arrangement while minimizing agency travel expenses and employee travel requirements.	
	The test program would be designed to enhance cost savings or other efficiencies that accrue to the government. The Director of the PTO would prepare an analysis of the expected costs and benefits and criteria to evaluate the program's effectiveness. Before the program is implemented, the director would submit the analysis	

Legislative Provision	S. 707, Telework Enhancement Act of 2009, as ordered to be reported	H.R. 1722, Telework Improvements Act of 2010, as reported favorably, as amended, to the full committee
	and criteria to the Administrator of GSA and to the Senate Committees on Homeland Security and Governmental Affairs and the Judiciary and the House Committees on Oversight and Government Reform and the Judiciary.	
	For a PTO employee who voluntarily relocates from his or her pre-existing duty station, the program's operating procedures could include a reasonable maximum number of occasional visits to the pre-existing duty station before he or she is eligible for payment of any accrued travel expenses by the PTO.	
	Within three months after the test program is completed, the PTO Director would report on the program's results to the GSA Administrator and to the Senate and House Committees stated above. Such results could include (1) the number of visits an employee makes to his or her pre-existing duty station, (2) travel expenses paid by the PTO, (3) travel expenses paid by the employee, or (4) any other information determined by the director to be useful in assisting the GSA Administrator and Congress to understand the program and its impact.	
	These amendments would become effective as though enacted as part of P.L. 105-264, the Travel and Transportation Reform Act of 1998, enacted on October 19, 1998. The authority for the PTO to conduct a test program would expire 20 years after the enactment date of P.L. 105-264. The authority to conduct test programs under 5 U.S.C. §5710 would expire seven years after the enactment date of P.L. 105-264.	

Source: The texts of S. 707 from the Legislative Information System of the U.S. Congress and staff of the Senate Subcommittee on Oversight of Government Management, the Federal Workforce, and the District of Columbia, and H.R. 1722 from the Legislative Information System of the U.S. Congress and staff of the House Subcommittee on Federal Workforce, Postal Service, and the District of Columbia.

Note: "Agency" means an executive agency as defined in 5 U.S.C. §105—an executive department, government corporation, or independent establishment; except as defined for reporting purposes in S. 707 for which it would not include the Government Accountability Office; and except for continuity of operations purposes in H.R. 1722.

Author Contact Information

Barbara L. Schwemle Analyst in American National Government bschwemle@crs.loc.gov, 7-8655