

# CRS Report for Congress

## Defense Authorization and Appropriations Bills: FY1970-FY2008

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Thomas Coipuram Jr.  
Information Research Specialist  
Knowledge Services Group



Prepared for Members and  
Committees of Congress

# Defense Authorization and Appropriations Bills: FY1970-FY2008

## Summary

The passage of the Department of Defense (DOD) authorization and appropriations bills through Congress often does not follow the course laid out in textbooks on legislative procedure. Tracking DOD authorization or appropriation bills can often be confusing and time-consuming; this has been particularly true in recent years, when continuing resolutions (CRs) containing the DOD and other appropriation bills have been passed in lieu of the 12 regular appropriations bills for the entire U.S. government.

This report is a research aid, which lists the DOD authorization bills (**Table 1**) and appropriations bills (**Table 2**) for FY1970-FY2008. This report includes all the pertinent information on the passage of these bills through the legislative process: bill numbers, report numbers, dates reported and passed, recorded vote numbers and vote tallies, dates of passage of the conference reports with their numbers and votes, vetoes, substitutions, dates of final passage, and public law numbers. Key definitions are also included. This report will be updated as legislative activity warrants.

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# Defense Authorization and Appropriations Bills: FY1970-FY2008

## The DOD Authorization-Appropriations Process

Congress oversees the defense budget primarily through two yearly bills: the defense authorization and defense appropriations bills. **Tables 1** and **2** present the Department of Defense (DOD) authorization and appropriations bills. The authorization bill establishes the agencies responsible for defense and sets the policies under which money will be spent: it authorizes the money to be spent. The appropriations bill actually appropriates the money.

Ideally, the authorization-appropriations process should proceed in an orderly sequence with each step of the process generating a part of the paper trail. All of these steps should be documented in the *Congressional Record* as well as in many other official documents of Congress, in private publications such as *Congressional Quarterly Weekly Report* and *United States Code Congressional and Administrative News (USCCAN)*, and on the Internet [<http://thomas.loc.gov/>].

In the simplest case, the process begins with the President's submitting his proposal (initially formulated by DOD and formally submitted by the President through the White House Office of Management and Budget) to the defense authorizing and appropriations committees.

Then, for example, for the defense authorization bill, hearings are held by the appropriate House committees and subcommittees. The bill is marked up and an authorization bill is reported out, usually with a written, numbered report. This bill is debated in the House, amended or not as the case may be, and passed by the House with the vote noted in the *Congressional Record*. In the simplest situation, this bill would then be sent to the Senate, debated, and passed. However, the Senate can amend the House bill or report out its own bill, debate, amend, and pass it.

If each chamber passes its own version, the stage is set for a conference committee to harmonize the two versions. This usually results in a printed conference report, which is then voted on by each chamber to complete congressional action on the bill, which then is sent to the President for his consideration.

Ideally, after the authorization bill is passed, the appropriations bill goes through this same process. Although conceptually a sequential process, authorization and appropriations bills can be considered at the same time or even passed in reverse order.

Other patterns also emerge. For instance, the Senate can report out a bill, then substitute the text of the Senate bill for the text of the bill passed by the House while retaining the House bill number. The House can also use this procedure. A Senate or House bill can also have part of the other chamber's bill inserted into it, or can be so heavily amended that it is unclear whether it is the Senate or House bill that is really being passed.

Other circumstances can also occur, which make it hard to track a bill and its contents. Bills are sometimes reported out without reports. Instead of recorded votes, in which each Member is recorded as voting for or against the bill, voice votes can be taken, in which no individual Member's vote can be identified. Bills can be approved by unanimous consent even though they may contain thousands of separate provisions, thus making it impossible to say for sure if a Member really supported a particular provision. Senate bills can be reported out before House bills. An appropriations bill can be passed before an authorization bill.

Sometimes, after the September 30 fiscal year deadline has passed and work has not been completed on the regular appropriations bills, Congress passes a continuing resolution (CR) instead of some or all of the 12 separate bills that fund the operations of the government. The CR can be temporary or permanent. Each year is unique, and it is rare that the "usual" pattern is followed.

There are several types of votes: voice votes, teller votes, division votes, and unanimous consent votes, but only when there is a recorded vote will there be a vote number and vote tally in the *Congressional Record*. The section below is based on "Methods of Voting in the House and Senate: Putting Members' Positions on the Record," from *Congressional Quarterly's Guide to Congress*, 4<sup>th</sup> ed. (1991), pp. 430-431.

## Methods of Voting

- **Division vote** — those in favor or opposed stand, and the chair takes a head count: only vote totals are announced and there is no record of how individual Members voted.
- **Recorded vote** — Members vote electronically, each recorded vote is given a sequential number and vote totals plus how each Member voted are recorded in the *Congressional Record*.
- **Teller vote** — an older method in which Members were counted as they passed between chair appointed tellers for the "ayes" and "noes"; only vote totals announced and no record of how individual Members voted.
- **Unanimous consent vote** — usually reserved for non-controversial legislation.
- **Voice vote** — the presiding officer calls for the "ayes" and then the "noes," Members shout in chorus on one side or the other, and the chair decides the result.

Table 1. Authorization Bills

Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1970	H.R. 14000	91-522 9/26/69	S <sup>a</sup> 10/3/69 # 200 (y311-n44)	91-607 11/5/69 (vv)	S. 2546	91-290 7/3/69	9/18/69 # 95 (y81-n5)	91-607 11/6/69 # 141 (y58-n9)	P.L. 91-121 11/19/69
1971	H.R. 17123	91-1022 4/24/70	5/6/70 # 104 (y326-n69)	91-1473 # 320 9/29/70 (y341-n11)	—	91-1016 7/14/70	9/1/70 # 282 (y84-n5)	91-1473 10/1/70 (vv)	P.L. 91-441 10/7/70
1972	H.R. 8687	92-232 5/26/71	6/17/71 # 146 (y332-n58)	92-618 11/10/71 (vv)	—	92-359 9/7/71	10/6/71 # 257 (y82-n4)	92-618 11/11/71 # 309 (y65-n19)	P.L. 92-156 11/17/71
1973	H.R. 15495	92-1149 6/19/72	6/27/72 # 235 (y334-n59)	92-1388 9/13/72 # 361 (y336-n43)	—	92-962 <sup>b</sup> 6/29/72	S 8/2/72 # 341 (y92-n5)	92-1388 9/15/72 # 433 (y73-n5)	P.L. 92-436 9/26/72

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Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1974	H.R. 9286	93-383 7/18/73	7/31/73 # 411 (y367-n37)	93-588 10/31/73 (vv)	—	93-385 9/6/73	10/1/73 # 448 (y91-n7)	93-588 11/5/73 # 476 (y69-n12)	P.L. 93-155 11/16/73
1975	H.R. 14592	93-1035 5/10/74	5/22/74 # 242 (y358-n37)	93-1212 7/29/74 # 412 (y305-n38)	S. 3000	93-884 5/29/74	H <sup>c</sup> 6/11/74 # 248 (y84-n6)	93-1212 7/30/74 # 333 (y88-n8)	P.L. 93-365 8/5/74
1976	H.R. 6674	94-199 5/10/75	5/20/75 # 235 (y332-n64)	94-413 7/30/75 # 454 (y348-n60)	S. 920	94-146 5/19/75	H <sup>d</sup> 6/6/75 # 214 (y77-n6)	94-413 8/1/75 # 374 (y42-n48)	
				94-488 9/24/75 (vv)	—			94-488 9/26/75 # 424 (y63-n7)	P.L. 94-106 10/7/75
1977	H.R. 12438	94-967 3/26/76	4/9/76 # 187 (y298-n52)	94-1305 6/30/76 # 493 (y339-n66)	—	94-878 5/14/76	5/26/76 # 200 (y76-n2)	94-1305 7/1/76 # 375 (y78-n12)	P.L. 94-361 7/14/76

## CRS-5

Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1978	H.R. 5970	95-194 4/7/77	4/25/77 # 151 (y347-n43)	95-446 7/13/77 # 409 (y350-n40)	—	95-282 6/21/77	5/17/77 # 144 (y90-n3)	95-446 7/14/77 (vv)	P.L. 95-79 7/30/77
1979	H.R. 10929	95-1118 5/6/78	5/24/78 # 372 (y319-n67)	95-1402 8/4/78 (vv)	S. 2571	95-826 5/15/78	H <sup>c</sup> 7/11/78 # 203 (y87-n2)	95-1402 8/4/78 (vv)	<b>VETO</b> 8/17/78
	H.R. 14042	95-1573 9/15/78	S <sup>f</sup> 10/4/78 # 872 (y367-n22)	g	S. 3486	95-1197 9/15/78	S 9/26/78 # 406 (y89-n3)	g	P.L. 95-485 10/20/78
1980	H.R. 4040	96-166 5/15/79	S <sup>h</sup> 9/14/79 # 472 (y282-n46)	96-546 10/26/79 # 610 (y300-n26)	S. 428	96-197 5/31/79	S 6/13/79 # 127 (y89-n7)	96-546 10/24/79 (vv)	P.L. 96-107 11/9/79
1981	H.R. 6974	96-916 4/30/80	5/21/80 # 250 (y338-n62)	96-1222 8/26/80 # 489 (y360-n49)	—	96-826 6/20/80	7/2/80 # 295 (y84-n3)	96-1222 8/26/80 # 384 (y78-n2)	P.L. 96-342 9/8/80



## CRS-6

Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1982	H.R. 3519	97-71, pt. 1 <sup>i</sup> 5/19/81	S <sup>j</sup> 7/16/81 # 140 (y354-n63)	97-311 11/17/81 # 309 (y335-n61)	S. 815	97-58 5/6/81	5/14/81 # 119 (y92-n1)	97-311 11/5/81 (vv)	P.L. 97-86 12/1/81
1983	H.R. 6030	97-482 4/13/82	S <sup>k</sup> 7/29/82 # 232 (y290-n73)	97-749 8/18/82 # 297 (y251-n148)	S. 2248	97-330 4/13/82	5/13/82 # 120 (y84-n8)	97-749 8/17/82 # 331 (y77-n21)	P.L. 97-252 9/8/82
1984	H.R. 2969	98-107 5/11/83	S <sup>l</sup> 7/29/83 # 275 (y305-n114)	98-352 9/15/83 # 339 (y266-n152)	S. 675	98-174 7/5/83	7/26/83 # 221 (y83-n15)	98-352 9/13/83 # 244 (y83-n8)	P.L. 98-94 9/24/83
1985	H.R. 5167	98-691 4/19/84	5/31/84 # 204 (y298-n98)	98-1080 9/26/84 (vv)	S. 2723	98-500 5/31/84	H <sup>m</sup> 6/20/84 # 152 (y82-n6)	98-1080 9/27/84 (vv)	P.L. 98-525 10/19/84
1986	H.R. 1872	99-81 5/10/85	S <sup>n</sup> 6/27/85 (vv)	99-235 10/29/85 (vv)	S. 1160	No Report 5/16/85	6/5/85 # 106 (y92-n3)	99-235 7/30/85 # 167 (y94-n5)	P.L. 99-145 11/8/85

## CRS-7

Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1987	H.R. 4428	99-718 7/25/86	S <sup>o</sup> 9/18/86 # 358 (y255-n152)	99-1001 10/15/86 # 467 (y283-n128)	S. 2638	99-331 S 7/8/86	8/9/86 #207 (y86-n3)	98-1001 10/15/86 (vv)	P.L. 99-661 11/14/86
1988	H.R. 1748	100-58 4/15/87	5/20/87 # 141 (y239-n177)	100-466 11/18/87 # 440 (y264-n158)	S. 1174	100-57 S 5/8/87	S <sup>p</sup> 10/2/87 # 300 (y56-n42)	100-466 11/19/87 # 384 (y86-n9)	P.L. 100-180 12/4/87
1989	H.R. 4264	100-563 4/5/88	5/11/88 # 126 (y252-n172)	100-753 7/14/88 # 233 (y229-n83)	S. 2355	100-326 5/4/88	H <sup>a</sup> 5/27/88 (vv)	100-753 7/14/88 # 252 (y64-n30)	<b>VETO</b> 8/3/88
	H.R. 4481 <sup>f</sup>	100-735 <sup>s</sup> 6/28/88	7/12/88 (vv)	100-989 9/28/88 # 359 (y369-n48)	S. 2749	8/11/88 (vv)	H 9/15/88 (vv)	100-989 9/28/88 # 340 (y91-n4)	P.L. 100-456 9/29/88
1990	H.R. 2461	101-121 7/1/89	7/27/89 # 185 (y261-n162)	101-331 11/9/89 # 343 (y236-n172)	S. 1352	101-81 7/19/89	H <sup>a</sup> 8/2/89 # 161 (y95-n4)	101-331 11/15/89 # 299 (y91-n8)	P.L. 101-189 11/29/89

## CRS-8

Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1991	H.R. 4739	101-665 8/3/90	9/19/90 # 352 (y56-n155)	101-923 10/24/90 # 517 (y271-n156)	S. 2884	101-384 7/20/90	H <sup>u</sup> 8/4/90 # 227 (y79-n16)	101-923 10/26/90 # 320 (y80-n17)	P.L. 101-510 11/5/90
1992	H.R. 2100	102-60 5/13/91	5/22/91 # 110 (y268-n161)	102-311 11/18/91 # 400 (y329-n82)	S. 1507	102-113 H 7/19/91	H <sup>v</sup> 8/2/91 (vv)	102-311 11/22/91 # 265 (y79-n15)	P.L. 102-190 12/5/91
1993	H.R. 5006	102-527 5/19/92	6/5/92 # 172 (y198-n168)	102-966 10/3/92 # 461 (y304-n100)	S. 3114	102-352 7/31/92	H <sup>w</sup> 9/19/92 (vv)	102-966 10/5/92 (vv)	P.L. 102-484 10/23/92
1994	H.R. 2401	103-200 7/30/93	9/29/93 # 474 (y268-n162)	103-357 11/15/93 # 565 (y273-n135)	S. 1298	103-112 7/27/93	H <sup>x</sup> 9/4/93 # 265 (y92-n7)	103-357 11/17/93 # 380 (y77-n22)	P.L. 103-160 11/30/93
1995	H.R. 4301	103-499 5/10/94	6/9/94 # 226 (y260-n158)	103-701 S <sup>y</sup> 8/17/94 # 404 (y280-n137)	S. 2182	103-282 6/14/94	7/1/94 <sup>z</sup> (vv)	103-701 9/13/94 # 297 (y80-n18)	P.L. 103-337 10/5/94

## CRS-9

Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1996	H.R. 1530	104-131 6/1/95	6/15/95 # 385 (y300-n126)	104-406 12/15/95 # 865 (y267-n149)	S. 1026	104-112 7/12/95	H 9/6/95 # 399 (y64-n34)	104-406 12/19/95 # 608 (y51-n43)	<b>VETO</b> 12/28/95
			S 1/5/96 (vv)	104-450 1/24/96 # 16 (y287-n129)	S. 1124 <sup>aa</sup>	No Report 8/7/95	9/6/95 (vv) <sup>bb</sup>	104-450 1/26/96 # 5 (y56-n34)	P.L. 104-106 2/10/96
1997	H.R. 3230	104-563 5/7/96	5/15/96 # 174 (y272-n153)	104-724 8/1/96 # 397 (y285-n132)	S. 1745	104-261 5/13/96	H <sup>cc</sup> 7/10/96 # 187 (y68-n31)	104-724 9/10/96 # 279 (y73-n26)	P.L. 104-201 9/23/96
1998	H.R. 1119	105-132 6/16/97	6/25/97 # 236 (y304-n120)	105-340 10/28/97 # 534 (y268-n123)	S. 936	No Report 6/18/97	H <sup>dd</sup> 7/11/97 # 173 (y94-n4)	105-340 11/6/97 # 296 (y90-n10)	P.L. 105-85 11/18/97
1999	H.R. 3616	105-532 5/12/98	5/21/98 # 183 (y357-n60)	105-736 9/24/98 # 458 (y373-n50)	S. 2057	No Report 5/11/98	H <sup>cc</sup> 6/25/98 # 181 (y88-n4)	105-736 10/1/98 # 293 (y96-n2)	P.L. 105-261 10/17/98

## CRS-10

Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
2000	H.R. 1401	106-162 5/24/99	S <sup>ff</sup> 6/14/99 (uc)	106-301 9/15/99 # 424 (y375-n45)	S. 1059	106-50 5/17/99	5/27/99 # 154 (y92-n3)	106-301 9/22/99 # 284 (y93-n5)	P.L. 106-65 10/5/99
2001	H.R. 4205	106-616 5/12/00	5/18/00 # 208 (y353-n63)	106-945 10/11/00 # 522 (y382-n31)	S. 2549	106-292 5/12/00	H <sup>gg</sup> 7/13/00 # 179 (y97-n3)	106-945 10/12/00 # 275 (y90-n3)	P.L. 106-398 10/30/00
2002	H.R. 2586	107-194 9/4/01	S <sup>hh</sup> 10/17/01 (uc)	107-333 12/13/01 # 496 (y382-n40)	S. 1438	No Report 9/19/01	10/2/01 # 290 (y99-n0)	107-333 12/13/01 # 369 (y96-n2)	P.L. 107-107 12/28/01
2003	H.R. 4546	107-436 5/3/02	5/10/02 # 158 y359-n58	107-772 11/12/02 VV	S. 2514	107-151 5/15/02	H <sup>ii</sup> 6/27/02 UC	107-772 11/13/03 VV	P.L. 107-314 12/2/02

## CRS-11

Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
2004	H.R. 1588	108-106 5/16/03	5/22/03 #221 (y361-n68)	108-354 11/7/03 # 617 (y362-n40, 2 present)	S. 1050	108-46 5/13/03	<b>H<sup>j</sup></b> 6/4/03 <b>vv</b>	108-354 11/12/03 #447 (y95-n3)	P.L. 108-136 11/24/03
2005	H.R. 4200	108-491 5/14/04	5/20/04 #206 (y391-n34)	108-767 10/9/04 # 528 (y359-n14)	S. 2400	108-260 5/11/04	<b>H<sup>kk</sup></b> 6/23/04 <b>uc</b>	108-767 10/9/04 <b>uc</b>	P.L. 108-375 10/28/04
2006	H.R. 1815	109-89 5/20/05	5/25/05 #222 (y390-n39)	109-360 12/19/05 #665	S. 1042	109-69 5/17/05	<b>H<sup>ll</sup></b> 11/15/05 #326 (y98-n0)	109-360 12/21/05 <b>vv</b>	P.L. 109-163 1/6/06
2007	H.R. 5122	109-452 5/5/06	5/11/06 #145 (y396-n31)	109-702 9/29/06 #510 (y398-n23)	S. 2766	109-254 5/9/06	<b>H<sup>mm</sup></b> 6/22/06 #186 (y96-n0)	109-702 9/30/06 <b>uc</b>	P.L. 109-364 10/17/06

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Authorization — House					Authorization — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
2008	H.R. 1585 <sup>oo</sup>	110-146 (Pt. I) 5/11/07  110-146 (Pt. II) 5/14/07	5/17/07 #373 (y397-n27)	110-447 12/12/07 #1151 (y370-n49)	S. 1547	110-77 (1 <sup>st</sup> Rpt) <sup>nn</sup> 6/5/07  110-125 (2 <sup>nd</sup> Rpt) <sup>nn</sup> 6/29/07	10/1/07 #359 (y92-n3)	110-447 12/12/07 #433 (y90-n3)	VETO 12/28/07
	H.R. 4986		1/16/08 #11 (y369-n46)				1/22/08 #1 (y91-n3)		P.L. 110-181 1/28/08

**Abbreviations and Symbols:**

**H** indicates that the Senate passed a bill with a House resolution number,  
**S** indicates that the House passed a bill with a Senate resolution number;  
 ( — ) dashes mean no original Senate bill, House bill number used;  
**vv** = voice vote, **uc** = unanimous consent vote, **dv** = a division vote.

**Notes:**

- a. After passing H.R. 14000 by recorded vote # 200, the House passed S. 2546 by voice vote and laid H.R. 14000 on the table.
- b. Senate reported out a substitute bill for H.R. 15495 as passed the House.
- c. Senate substituted text of S. 3000, then passed H.R. 14592 in lieu.
- d. Senate passed H.R. 6674 in lieu of S. 920.
- e. Senate passed H.R. 10929 in lieu of S. 2571.

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- f. House passed S. 3486 amended in lieu of H.R. 14042.
- g. Senate agreed to House amendments. No conference was held.
- h. House passed H.R. 4040, laid it on the table by voice vote, then passed S. 428 in lieu by voice vote.
- i. H.R. 3519 had a three-part report; this date is for the earliest report.
- j. House passed S. 815 in lieu of H.R. 3519.
- k. House laid H.R. 6030 on the table and passed S. 2248 in lieu.
- l. House inserted text of H.R. 2969 into S. 675, then passed it by voice vote.
- m. Senate substituted text of S. 2723, then passed H.R. 5167.
- n. House passed S. 1160, amended, in lieu of H.R. 1872.
- o. House inserted text of H.R. 4428, then passed S. 2638.
- p. Senate inserted text of S. 1174, then passed H.R. 1748.
- q. Senate folded text of S. 2355 into H.R. 4264, then passed it.
- r. After the initial bill was vetoed, an amended version was added to an existing bill on military base closures — H.R. 4481.
- s. H.R. 4481 had a four-part report; the date is that of the earliest report.
- t. Senate inserted text of S. 1352, then passed H.R. 2461.
- u. Senate inserted text of S. 2884, then passed H.R. 4739.
- v. Senate inserted text of S. 1507, then passed H.R. 2100.
- w. Senate inserted text of S. 3114, then passed H.R. 5006.
- x. Senate inserted text of S. 1298, then passed H.R. 2401.
- y. House passed S. 2182 by voice vote on 7/25/94 after substituting the text of H.R. 4301 as passed the House.
- z. Senate inserted text of S. 2182, then passed H.R. 4301.
- aa. After veto of H.R. 1530 and failure to override, an amended conference report on S. 1124 was passed. The President signed P.L. 104-106 on 2/10/96.
- bb. Senate struck all but the enacting clause and substituted division A of S. 1026.
- cc. Senate substituted text of S. 1745, then passed H.R. 3230.
- dd. Senate passed S. 936, inserted text of S. 936 into H.R. 1119, then passed H.R. 1119 by voice vote.
- ee. Senate passed S. 2057 by roll call vote # 181 on 6/25/98, then struck all but the enacting clause of H.R. 3616, inserted the text of S. 2057, then passed H.R. 3616 on 6/25/98 by unanimous consent.
- ff. House passed H.R. 1401 on 6/10/99 by roll call vote # 191, 365-58, then the bill was laid on the table. Subsequently, on 6/14/00 the House struck all but the enacting clause of S. 1059, substituted the text of H.R. 1401, and passed S. 1059 without objection.
- gg. Senate struck all after the Enacting Clause and substituted the language of S. 2549 amended, then passed H.R. 4205 in lieu of S. 2549 with an amendment. H.R. 4205 enacted into law the text of H.R. 5408 as introduced on 10/6/00.



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- hh. House struck all after the enacting clause, substituted the text of H.R. 2586 which had passed the House on 9/28 by a vote of y398-n17 (# 359) and passed S. 1438 (which replaced S. 1416, which had been reported out with Report 107-62 on 9/12) without objection.
- ii. Senate struck all after the enacting clause, then substituted text of S. 2514 as amended and passed by the Senate on 6/27 by a vote of y97-n2 (# 165), and passed H.R. 4546.
- jj. Senate struck all after the enacting clause, then substituted the text of S. 1050 which had passed the Senate on 5/22 by a vote of y98-n1 (# 194), and passed H.R. 1588.
- kk. Senate struck all after the enacting clause, then substituted the text of S. 2400 which had passed the Senate on 6/23/04 by a vote of y 97-n0 (# 146), and passed H.R. 2400.
- ll. Senate struck all after the enacting clause, then substituted the text of S. 1042 which had passed the Senate on 11/15/05 by a vote of y 98-n0 (# 326), and passed H.R. 1815.
- mm. Senate incorporated S. 2766 in H.R. 5122 as an amendment.
- nn. 1<sup>st</sup> Report issued by the Committee on Armed Services; 2<sup>nd</sup> Report issued by the Select Committee on Intelligence.
- oo. H.R.1585/S.1547 passed both the House and the Senate and was presented to the President on 12/19/07. However, the President vetoed the bill on 12/28/07. The National Defense Authorization Act for FY 2008, passed under a new bill, H.R. 4986, which became P.L. 110-181 on 1/28/08.

**Table 2. Appropriation Bills**

Appropriations — House					Appropriations — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1970	H.R. 15090	91-698 12/3/69	12/8/69 # 306 (y330-n33)	91-766 12/18/69 (vv)	—	91-607 12/12/69	12/15/69 # 241 (y85-n4)	91-766 12/18/69 (vv)	P.L. 91-171 12/29/69
1971	H.R. 19590	91-1570 10/6/70	10/8/70 # 338 (y274-n31)	91-1799 <sup>a</sup> 12/29/70 # 452 (y234-n18)	—	91-1392 12/3/70	12/8/70 # 417 (y89-n0)	91-1799 12/29/70 # 457 (y70-n2)	P.L. 91-668 1/11/71
1972	H.R. 11731	92-666 11/11/71	11/17/71 # 402 (y343-n51)	92-754 12/15/71 # 466 (y293-n39)	—	92-498 11/18/71	11/23/71 # 396 (y80-n5)	92-754 12/15/71 (vv)	P.L. 92-204 12/18/71
1973	H.R. 16593	92-1389 9/11/72	9/14/72 # 368 (y322-n41)	92-1566 10/12/72 # 434 (y316-n42)	—	92-1243 9/29/72	10/2/72 # 496 (y70-n5)	92-1566 10/13/72 (vv)	P.L. 92-570 10/26/72

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Appropriations — House					Appropriations — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1974	H.R. 11575	93-662 11/26/73	11/30/73 # 610 (y336-n23)	93-741 12/20/73 # 712 (y336-n32)	—	93-617 12/12/73	12/13/73 # 581 (y89-n2)	93-741 12/20/73 (vv)	P.L. 93-238 1/2/74
1975	H.R. 16243	93-1255 8/1/74	8/6/74 # 455 (y350-n43)	93-1363 7/23/74 # 534 (y293-n59)	—	93-1104 8/16/74	8/21/74 # 376 (y86-n5)	93-1363 9/24/74 (vv)	P.L. 93-437 10/8/74
1976	H.R. 9861	94-517 9/25/75	10/2/75 # 575 (y353-n61)	94-710 12/12/75 # 777 (y314-n57)	—	94-446 11/6/75	11/18/75 # 505 (y87-n7)	94-710 12/17/75 # 602 (y87-n9)	
				1/27/76 <sup>b</sup> # 21 (y323-n99)					P.L. 94-212 2/9/76
1977	H.R. 14262	94-1231 6/8/76	6/17/76 # 401 (y331-n53)	94-1475 9/9/76 # 702 (y323-n45)	—	94-1046 7/22/76	8/9/76 # 511 (y82-n6)	94-1475 9/13/76 (vv)	P.L. 94-419 9/22/76

## CRS-17

Appropriations — House					Appropriations — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1978	H.R. 7933	95-451 6/21/77	6/30/77 # 402 (y333-n54)	95-565 9/8/77 # 516 (y361-n36)	—	95-325 7/1/77	7/19/77 # 308 (y91-n2)	95-565 9/9/77 (vv)	P.L. 95-111 9/21/77
1979	H.R. 13635	95-1398 7/27/78	8/9/78 # 665 (y339-n60)	95-1764 10/12/78 (vv)	—	95-1264 10/2/78	10/5/78 # 445 (y86-n3)	95-1764 10/12/78 # 487 (y77-n3)	P.L. 95-457 10/13/78
1980	H.R. 5359	96-450 9/20/79	9/28/79 # 522 (y305-n49)	96-696 12/12/79 (vv)	—	96-393 11/1/79	11/9/79 # 401 (y73-n3)	96-696 12/13/79 (vv)	P.L. 96-154 12/21/79
1981	H.R. 8105	96-1317 9/11/80	9/16/80 # 549 (y351-n42)	96-1528 12/4/80 # 673 (y321-n36)	—	96-1020 11/19/80	11/21/80 # 483 (y73-n1)	96-1528 12/5/80 # 510 (y73-n1)	P.L. 96-527 12/15/80
1982	H.R. 4995	97-333 11/16/81	11/18/81 # 320 (y335-n61)	97-410 12/15/81 # 363 (y334-n84)	S. 1857	97-273 11/17/81	H 12/4/81 # 456 (y84-n5)	97-410 12/15/81 # 489 (y93-n4)	P.L. 97-114 12/29/81

## CRS-18

Appropriations — House					Appropriations — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1983	H.R. 7355	97-943 12/2/82	12/8/82 # 425 (y346-n68)		S. 2951	97-580 9/23/82			
	H.J.Res. 631 <sup>c</sup>	97-959 12/10/82	12/14/82 # 451 (y204-n200)	97-980 12/20/82 (y232-n54) (dv)		No Report 12/15/82	12/19/82 # 455 (y63-n31)	97-980 12/20/82 # 459 (y55-n41)	P.L. 97-377 12/21/82
1984	H.R. 4185	98-427 10/20/83	11/2/83 # 443 (y328-n97)	98-567 11/18/83 # 531 (y311-n99)	S. 2039	98-292 11/1/83	H <sup>d</sup> 11/8/83 # 344 (y86-n6)	98-567 11/18/83 # 380 (y75-n6)	P.L. 98-212 12/8/83
1985	H.R. 6329	98-1086 9/26/84			S. 3026	96-636 9/26/84			
	H.J.Res. 648 <sup>c</sup>	98-1030 9/17/84	9/25/84 <sup>f</sup> # 421 (y316-n91)	98-1159 10/10/84 (dv) (y252-n60)		98-1159 9/27/84	10/4/84 (vv)	98-1159 10/11/84 # 287 (y78-n11)	P.L. 98-473 10/12/84
1986	H.R. 3629	99-332 10/24/8	10/30/85 # 379 (y359-n67)		—	99-176 11/6/85			

## CRS-19

Appropriations — House					Appropriations — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
	H.J.Res. 465 <sup>c</sup>	99-403 11/21/85	12/4/85 # 427 (y212-n208)	99-450 12/19/85 # 476 (y261-n137)		No Report 12/5/85	12/10/85 (vv)	99-450 12/19/95 (vv)	P.L. 99-190 12/19/85
1987	H.R. 5438	99-793 8/14/86			S. 2827	99-446 9/17/86			
	H.J.Res. 738 <sup>c</sup>		9/25/86 # 417 (y201-n200)	99-1005 10/15/86 # 472 (y235-n172)		99-500 9/29/86	10/3/86 # 330 (y82-n13)	99-1005 10/17/86 (vv)	P.L. 99-591 <sup>g</sup> 10/30/86
1988	H.R. 3576	100-410 10/28/87			S. 1923	100-235 12/4/87			
	H.J.Res. 395 <sup>b</sup>	100-415 10/29/87	12/3/87 # 458 (y248-n170)	104-498 12/22/87 # 510 (y209-n208)	—	100-238 12/8/87	12/11/87 # 414 (y72-n21)	100-498 12/22/87 # 420 (y59-n30)	P.L. 100-202 12/22/87
1989	H.R. 4781	100-681 6/10/88	6/21/88 # 193 (y360-n53)	100-1002 9/30/88 # 372 (y327-n77)	—	100-402 H 6/24/88	H 8/11/88 # 308 (y90-n4)	100-1002 9/30/88 (vv)	P.L. 100-463 10/1/88

## CRS-20

Appropriations — House					Appropriations — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1990	H.R. 3072	101-208 8/1/89	8/4/89 # 218 (y312-n105)	101-345 11/15/89 (vv)	—	101-132 9/14/89	9/29/89 # 217 (y96-n2)	101-345 11/17/89 (vv)	P.L. 101-165 11/21/89
1991	H.R. 5803	101-822 10/10/90	10/12/90 # 455 (y322-n97)	101-938 10/25/90 (vv)	S. 3189	101-521 10/11/90	H <sup>b</sup> 10/16/90 # 273 (y79-n16)	101-938 10/26/90 # 319 (y80-n17)	P.L. 101-511 11/5/90
1992	H.R. 2521	102-95 6/4/91	6/7/91 # 145 (y273-n105)	102-328 11/20/91 (vv)	—	102-154 9/20/91	9/26/91 (vv)	102-328 11/23/91 # 272 (y66-n29)	P.L. 102-172 11/26/91
1993	H.R. 5504	102-627 6/29/92	7/2/92 # 266 (y328-n94)	102-1015 10/5/92 (vv)	—	102-408 9/17/92	9/23/92 # 229 (y86-n10)	102-1015 10/5/92 (vv)	P.L. 102-396 10/6/92
1994	H.R. 3116	103-254 9/22/93	9/30/93 # 480 (y325-n102)	103-339 11/10/93 (vv)	—	103-153 10/4/93	10/21/93 (vv)	103-339 11/10/93 # 368 (y88-n9)	P.L. 103-139 11/11/93

## CRS-21

Appropriations — House					Appropriations — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1995	H.R. 4650	103-562 6/27/94	6/29/94 # 313 (y330-n91)	103-747 9/29/94 # 446 (y327-n86)	—	103-321 7/29/94	8/11/94 # 282 (y86-n14)	103-747 9/29/94 (vv)	P.L. 103-335 9/30/94
1996	H.R. 2126	140-208 7/27/95	9/7/95 # 646 (y294-n125)	104-261 9/29/95 # 700 (y151-n267)	S. 1087	104-124 7/28/95	<b>H</b> <sup>i</sup> 9/5/95 # 397 (y62-n35)		
				104-344 11/16/95 # 806 (y270-n158)	—			104-344 11/16/95 # 579 (y59-n39)	P.L. 104-61 <sup>j</sup> 12/1/95
1997	H.R. 3610	104-617 6/11/96	6/13/96 # 247 (y278-n126)	104-863 9/28/96 # 455 (y370-n37)	S. 1894	104-286 6/20/96	<b>H</b> <sup>k</sup> 7/18/96 # 200 (y72-n27)	104-863 9/30/96 (vv)	P.L. 104-208 9/30/96
1998	H.R. 2266	105-206 7/25/97	7/29/97 # 338 (y322-n105)	105-265 9/25/97 # 442 (y356-n65)	S. 1005	105-45 7/10/97	<b>H</b> <sup>l</sup> 7/15/97 # 176 (y94-n4)	105-265 9/25/97 # 258 (y93-n5)	P.L. 105-56 <sup>m</sup> 10/8/97



## CRS-22

Appropriations — House					Appropriations — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
1999	H.R. 4103	105-591 6/22/98	6/24/98 # 266 (y358-n61)	105-746 9/28/98 # 471 (y369-n43)	S. 2132	105-200 6/4/98	H <sup>a</sup> 7/30/98 # 252 (y97-n2)	105-746 9/29/98 # 291 (y94-n2)	P.L. 105-262 10/17/98
2000	H.R. 2561	106-244 7/20/99	7/22/99 # 334 (y379-n45)	106-371 10/13/99 # 494 (y372-n55)	S. 1122	106-53 5/25/99	H <sup>a</sup> 7/28/99 (uc)	106-371 10/14/99 # 326 (y87-n11)	P.L. 106-79 10/25/99
2001	H.R. 4576	106-644 6/1/00	6/7/00 # 241 (y367-n58)	106-754 7/19/00 # 413 (y367-n58)	S. 2593	106-298 5/18/00	H <sup>a</sup> 6/13/00 # 127 (y95-n3)	106-754 7/27/00 # 230 (y91-n9)	P.L. 106-259 8/9/00
2002	H.R. 3338	107-298 11/19/01	11/28/01 # 458 (y406-n20)	107-350 12/20/01 # 510 (y408-n6)	—	H <sup>a</sup> 107-109 12/4/01	12/7/01 (vv)	107-350 12/20/01 #380 (y94-n2)	P.L. 107-117 1/10/02
2003	H.R. 5010	107-532 6/25/02	6/27/02 #270 (y413-n18)	107-732 10/10/02 #457 (y409-n14)	—	108-213 7/18/03	H <sup>r</sup> 8/1/02 #204 (y95-n3)	107-732 10/16/02 #239 (y93-n1)	P.L. 107-248 10/23/02
2004	H.R. 2658	108-187 7/2/03	7/8/03 #335 (y399-n19)	108-283 9/24/03 #513 (y407-n15)	S. 1382	108-87 7/9/03	H <sup>s</sup> 7/17/03 #290 (y95-n0)	108-283 9/25/03 #364 (y95-n0)	P.L. 108-87 9/30/03

## CRS-23

Appropriations — House					Appropriations — Senate				Laws
FY	House Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Senate Bill	Report # Date Reported	Passed Vote # (yeas-nays)	Conf. Rept. # Passed Vote # (yeas-nays)	Public Law Signed
2005	H.R. 4613	108-553 6/18/04	6/22/04 #284 (y403-n17)	108-622 7/22/04 #418 (y410-n12)	S. 2559	108-284 6/22/04	<b>H</b> 6/24/04 #149 (y98-n0)	108-622 7/22/04 #163 (y96-n0)	P.L. 108-287 8/5/04
2006	H.R. 2863	109-119 6/10/05	6/20/05 #287 (y398-n19)	109-359 12/19/05 #669 (y308-n106)	—	109-141 9/29/05	10/7/05 #254 (y97-n0)	109-359 12/21/2005 #366 (y93-n0)	P.L. 109-148 12/30/05
2007	H.R. 5631	109-504 6/16/06	6/20/06 #305 (y407-n19)	109-676 9/26/06 #486 (y394-n22)	—	109-292 7/25/06	9/7/06 #239 (y98-n0)	109-676 9/29/06 #261 (y100-n0)	P.L. 109-289 9/29/06
2008	H.R. 3222	110-279 7/30/07	8/5/07 #846 (y395-n13)	110-434 11/8/07 #1064 (y400-n15)	—	110-155 9/14/07	10/3/07 <b>vv</b>	110-410 11/8/07 <b>vv</b>	P.L. 110-116 11/13/07

**Abbreviations and Symbols:**

**H** indicates that the Senate passed a bill with a House resolution number,  
**S** indicates that the House passed a bill with a Senate resolution number;  
( — ) dashes mean no original Senate bill, House bill number used;  
**vv** = voice vote, **uc** = unanimous consent vote, **dv** = a division vote.

**Notes:**

- Vote on second conference report. First conference report (91-1759) passed by the House 328-30 but tabled in the Senate.
- House agreed to Tunney amendment banning any funding for activities in Angola, thus clearing this bill to be sent to the President.
- A continuing resolution, which was passed instead of the normal DOD appropriations bill.
- Senate incorporated text of S. 2039 into H.R. 4185, then passed it.
- Both House and Senate bills were incorporated into this continuing resolution, which was passed instead of the normal DOD appropriations bill.

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- f. House inserted texts of H.R. 3678, H.R. 5119, and H.R. 5913.
- g. Updated version of P.L. 99-500.
- h. Senate passed S. 3189 on 10/15/90, then vitiated this action on 10/16/90, and passed H.R. 5803 in lieu.
- i. Senate passed S. 1087, amended by recorded vote # 397 on 9/5/95, then passed H.R. 2126 in lieu on 9/8/95 by voice vote.
- j. The President allowed H.R. 2126 to become law without his signature.
- k. Senate substituted the text of S. 1894, then passed H.R. 3610.
- l. Senate passed S. 1005, amended by vote # 176 on 7/15/97, then inserted text of S. 1005 into H.R. 2266, and passed it in lieu on 7/29/97 by voice vote.
- m. President Clinton used his line item veto power to veto several items in this law.
- n. Senate passed H.R. 4103 in lieu of S. 2132.
- o. On 7/28/99 the Senate vitiated previous passage of its own defense appropriations bill (S. 1122, 6/8/99, vote # 158, 93-4), and passed H.R. 2561 after striking all but the enacting clause and inserting the text of S. 1122.
- p. On 6/18/00 the Senate struck all but the enacting clause of H.R. 4576 and substituted the language of S. 2593, and on 6/13/00 the Senate passed H.R. 4576 amended.
- q. Reported out with an amendment in the nature of a substitute.
- r. On 7/18 the committee on appropriations reported an amendment in the nature of a substitute with written report 107-213, which was passed as amended by unanimous consent on 8/1, then substituted for the text of H.R. 5010 which was then passed on 8/1 by a vote of y95-n3 (#204).
- s. Senate passed H.R. 2658 as amended.
- t. Senate struck all but the enacting clause and substituted the text of S. 2559, then passed H.R. 4613.

## Definitions<sup>1</sup>

- **Appropriation** — One form of budget authority provided by Congress permitting federal agencies to incur obligations and to make payments out of the Treasury for specific purposes. Appropriated funds must be spent for purposes specifically designated by Congress but are not necessarily spent in the year in which they are provided.
- **Authorization** — Establishes or maintains a government program or agency by defining its scope. May set a specific limit on how much Congress can appropriate for that program. Authorizing legislation is normally a prerequisite for appropriation. An authorization does not make money available.
- **Continuing Resolution** — Legislation enacted by Congress to provide budget authority for Federal agencies and programs in lieu of regular appropriations acts. CRs may be temporary (providing only stop-gap funding until passage of regular appropriations acts) or full-year (substituting for one or more regular appropriations acts).
- **Supplemental Appropriation** — An act appropriating funds in addition to what is provided in a regular annual appropriation act. Military and DOD civilian pay raises are often funded in supplemental appropriation acts.

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<sup>1</sup> This section taken from CRS Report RL30002, *A Defense Budget Primer*, by Mary T. Tyszkiewicz and Stephen Daggett.