

# House Committee Markup: Preparation

**Judy Schneider**Specialist on the Congress

March 13, 2007

Congressional Research Service

7-5700 www.crs.gov 98-168

### **Summary**

Markups provide Members on a committee an opportunity to change parts of a bill prior to its consideration by the full House. A number of administrative, procedural, and substantive steps must be undertaken in preparation for a markup, and other steps could or should be undertaken. Generally, the markup should be strategically planned to minimize controversy, provide Members with political dividends, and position the committee for future action.

The information provided here is not comprehensive, nor is every item needed in every case. Rather, this report is intended as a guide for various tasks that could be accomplished by committee staff in order to prepare a smooth committee markup. Some of the tasks are required by House rules or individual committee rules. Others are a matter of practice. Some of the preparatory work is handled primarily by majority committee staff (such as the administrative tasks), while other tasks are done independently by committee staff of both parties. Also, personal staff of committee members often prepare specialized packets for their Members to use in the committee markup.

The following checklist, one of a series on legislative process, is generally applicable in full committee markup, although much of it also applies to a subcommittee markup.

# **Contents**

Informational Preparation	1
Political Preparation	1
Chairman's Preparation	
Procedural Preparation	
Administrative Preparation	2
•	
Contacts	
Author Contact Information	2

arkups provide Members on a committee an opportunity to change parts of a bill prior to its consideration by the full House. A number of administrative, procedural, and substantive steps must be undertaken in preparation for a markup, and other steps could or should be undertaken. Generally, the markup should be strategically planned to minimize controversy, provide Members with political dividends, and position the committee for future action.

The information provided here is not comprehensive, nor is every item needed in every case. Rather, this report is intended as a guide for various tasks that could be accomplished by committee staff in order to prepare a smooth committee markup. Some of the tasks are required by House rules or individual committee rules. Others are a matter of practice. Some of the preparatory work is handled primarily by majority committee staff (such as the administrative tasks), while other tasks are done independently by committee staff of both parties. Also, personal staff of committee members often prepare specialized packets for their Members to use in the committee markup.

The following checklist, one of a series on legislative process, is generally applicable in full committee markup, although much of it also applies to a subcommittee markup.

#### **Informational Preparation**

- Compile background material for Members on the committee, including a summary of the measure to be marked up and summaries of hearing testimony. Packets also usually include information provided by the subcommittee, including details of subcommittee action.
- Hold briefings for legislative assistants of committee members prior to the committee meeting to review the bill, discuss possible amendments, and provide opportunities for questions. These briefings can be held for one party only or both parties together.
- Prepare advocacy material and talking points on possible amendments and the measure to be marked up.

### **Political Preparation**

- Work with "key constituents" and advocacy groups
- Discuss with the administration, if desirable, and Senate sponsors
- Develop plan to work with the press

### Chairman's Preparation

- Meet with chairman to review markup vehicle and potential amendments
- Draft opening statement
- Draft procedural script and have available scripts for motions that may be used
- Meet with members of party to discuss procedural and political strategy prior to markup

#### **Procedural Preparation**

- Comply with committee rules' notification requirements
- Compile amendment roster
- Prepare script for possible procedural motions and determine Member to make such motions
- Determine Member schedules to ensure attendance at markup and determine where they can be reached if their presence is needed in the committee. (Each party does this for its own Members. Quorum requirements differ among committees, although a majority must be physically present to report a measure from committee.)

#### **Administrative Preparation**

- Reserve committee room
- Set up room, including identifying reserved seating, filling water pitchers, and getting ice
- Schedule Capitol Police
- Schedule official reporter
- Schedule legislative counsel
- Notify administration, especially if a representative is to be present; determine if the representative will be at the witness table or in the audience
- Duplicate appropriate copies of markup materials for Members
- Distribute markup packets both prior to the markup and in the session. (Some committees have majority staff do this for all Members; others provide the information to the minority staff so that they can distribute to their Members)
- Prepare voting sheets
- Determine dais staff and witness-table staff, and prepare name placards
- Distribute official notification; when this must be provided, and what information must be included, is determined by individual committee rules.

#### **Author Contact Information**

(name redacted) Specialist on the Congress -redacted-@crs.loc.gov, 7-....

## **EveryCRSReport.com**

The Congressional Research Service (CRS) is a federal legislative branch agency, housed inside the Library of Congress, charged with providing the United States Congress non-partisan advice on issues that may come before Congress.

EveryCRSReport.com republishes CRS reports that are available to all Congressional staff. The reports are not classified, and Members of Congress routinely make individual reports available to the public.

Prior to our republication, we redacted names, phone numbers and email addresses of analysts who produced the reports. We also added this page to the report. We have not intentionally made any other changes to any report published on EveryCRSReport.com.

CRS reports, as a work of the United States government, are not subject to copyright protection in the United States. Any CRS report may be reproduced and distributed in its entirety without permission from CRS. However, as a CRS report may include copyrighted images or material from a third party, you may need to obtain permission of the copyright holder if you wish to copy or otherwise use copyrighted material.

Information in a CRS report should not be relied upon for purposes other than public understanding of information that has been provided by CRS to members of Congress in connection with CRS' institutional role.

EveryCRSReport.com is not a government website and is not affiliated with CRS. We do not claim copyright on any CRS report we have republished.